Oldham Borough Council



Council Meeting Wednesday 22 March 2017

OLDHAM BOROUGH COUNCIL

To: ALL MEMBERS OF OLDHAM BOROUGH COUNCIL, CIVIC CENTRE, OLDHAM

Tuesday, 14 March 2017

You are hereby summoned to attend a meeting of the Council which will be held on Wednesday 22 March 2017 at 6.00 pm in the Council Chamber, Civic Centre, for the following purposes:

1 Civic Appreciation Award

Open Council

2 Questions to Cabinet Members from the public and Councillors on ward or district issues

(15 minutes for public questions and 25 minutes for Councillor questions)

Formal Council

- 3 To receive apologies for absence
- To order that the Minutes of the meeting of the Council held on 14th December 2016, Extraordinary Meeting 1st March 2017 and Budget Council 1st March 2017 be signed as a correct record (Pages 1 54)
- 5 To receive declarations of interest in any matter to be determined at the meeting
- 6 To deal with matters which the Mayor considers to be urgent business
- 7 To receive communications relating to the business of the Council
- To receive and note petitions received relating to the business of the Council (Pages 55 56)

(time limit 20 minutes)

9 Outstanding Business from the previous meeting

(time limit 15 minutes).

Councillor McCann to MOVE and Councillor Sykes to SECOND: This Council notes:

- The Government's stated commitment to encourage people with disabilities to return to paid employment
- The important role of railways in getting people to and from their places of work
- That, in contrast to Metrolink, disabled people still face difficulties in accessing some rail services

- The importance of the £102 million Department for Transport 'Access for All' programme in funding adaptations to railway stations to make them more accessible
- That around half of all of the 96 railway stations across Greater Manchester still require more work to make them accessible, including the only railway station in the borough, Greenfield Station

This Council notes with concern:

- Proposals within the recent Hendy Report to defer half of the 'Access for All' projects until the period 2019-24 meaning unacceptable delays in the adaptations to stations
- That any delay to the adaptation of a station means that rail services there will not be accessible to all which is contrary to UK equalities legislation

Council resolves to ask the Chief Executive to:

- Write to the relevant Secretary of State asking him to reject the proposed rephasing of Access for All projects and to instead, wherever possible, undertake more station adaptations at the current time.
- Write to the Chair of Transport for Greater Manchester Committee and the Lead member on the Greater Manchester Combined Authority for Transport Tony Lloyd urging them to consider how more funding can be made available to bring our region's railway stations up to the high accessibility standards of Metrolink.
- 10 The Administration's Priorities

Report to be circulated.

11 Youth Council

(time limit 20 minutes)

There is no Youth Council business to consider.

12 Leader and Cabinet Question Time

> (time limit 30 minutes – maximum of 2 minutes per guestion and 2 minutes per response)

13 To note the Minutes of the meetings of the Cabinet held on the undermentioned dates, including the attached list of urgent key decisions taken since the last meeting of the Council, and to receive any questions or observations on any items within the Minutes from Members of the Council who are not Members of the Cabinet, and receive responses from Cabinet Members (Pages 57 - 78)

(time limit 20 minutes):-

- a) 19th December 2016
 b) 23rd January 2017
- c) 27th February 2017

14 Notice of Administration Business

(time limit 30 minutes)

Motion 1

Councillor Roberts to MOVE and Councillor Dearden to SECOND:

On the 8th March 2017 women from Oldham were among those who celebrated International Women's Day and Oldham Libraries hosted events including showing 'Boomtown Girls' highlighting Oldham women's role in the First World War and a talk about the life and work of Annie Kenney – the appeal to raise funds for a statue to Annie was also launched on the 8th March.

This Council notes that these celebrations of women's achievements took place against the backdrop of government policies which have had a disproportionate impact on women in Oldham and across the UK: tax and benefit changes since 2010 have increased the gender income gap.

The independent Women's Budget Group shows that tax and benefit changes since 2010 will have hit women's incomes twice as hard as men by 2020: it estimates women will be £1,003 worse off a year in comparison to men who will lose £555. Oldham is a low pay area and poorer women will be worse hit losing an average of £1,678 a year.

Women's independence will be undermined by the introduction of Universal Credit which is paid by default into the bank account of the main earner in the household rather than to individuals. Lone parents (90% are women) will be particularly badly affected by the introduction of Universal Credit.

Women continue to earn less than men: the Fawcett Society estimates that at the current rate of progress it will take 62 years for women's pay to equal men's. Affordable and good quality childcare is essential to enable women to work and take up training opportunities and while this Council welcomes the extension of free early education for some 3 and 4 year olds to 30 hours a week from September 2017, Council also notes that this needs to be properly funded and that many childcare providers are warning that the rate on offer is not enough to cover costs. Council supports the call of the Women and Equalities Select Committee for an independent inquiry into why the government has not published a proper analysis of how its spending plans will affect women, minorities and disabled people. Council resolves to:

- 1. Write to the LGA to ask for it to lobby for
 - a. an independent enquiry into why the government has not published a proper analysis of how its spending plans will affect women, minorities and disabled people.
 - a realistic funding rate for free early education and childcare which meets the costs of providers (including schools) and enables them to provide high quality services.
- 2. Write to the Borough's three MPs to ask them to take whatever action is possible
 - a. to highlight the impact of austerity on women and to call for an independent enquiry into why the government has not published a proper analysis of how its spending plans will affect women, minorities and disabled people.
 - b. to secure a realistic funding rate for free early education and childcare

which meets the costs of providers (including schools) and enables them to provide high quality services.

3. Publicise the 'Annie Kenney Fund' appeal for the money needed to erect a statue of Annie Kenney in Parliament Square.

Motion 2

Councillor Stretton to MOVE and Councillor Sykes to SECOND:

This Council notes with alarm that there are currently no legislative provisions in place to disqualify a Councillor who is placed on the sex offenders' register.

Section 27 (1) of the Localism Act 2011 declares that it is the job of a Council to promote and maintain high standards of conduct by members and co-opted members of the authority. Disallowing us to exclude Members who are placed on the sex offenders register compromises the Council's duty to maintain high standards of conduct by its members.

Oldham's definition of the role of a Councillor states that he/she should "be an active and visible community leader on behalf of the whole community". This Council acknowledges that an individual placed on the sex offenders register cannot honestly represent a whole community when they have shown clear contempt towards members of that community.

The nature of a Council's work makes it unsuitable for an individual on the sex offender's register to work as a Councillor. The Council works with children, adults in need of social care and adults with disabilities. A Councillor's role can involve working with these vulnerable groups and therefore it is unsuitable for those groups to have interaction with someone on the sex offenders register.

With this in mind, this Council resolves to:

Make representations to the Secretary of State to extend the 1972 Local Government Act to automatically disqualify any member who after conviction is placed on the sex offenders register.

Motion 3

Councillor Ur-Rehman to MOVE and Councillor Fielding to SECOND:

This Council supports the TUC's Dying to Work Campaign's charter as being an imperative way of preserving the rights and dignity of its workers who are diagnosed with a terminal illness.

Currently, workers with a terminal illness do not have a 'protected characteristic', and therefore have limited legal protection. Employers are free to dismiss terminally ill workers once they can prove they have made 'reasonable adjustments' to the employee's job to assist with the illness. In addition, this leaves an employee facing the possibility that they will lose their death in service benefits, adding further stress at a time when security for a family's future should be protected.

This Council believes that it should be the right of the employee to choose when or if they leave employment. An employee who is diagnosed with a terminal illness should be properly informed of their options and decide what is right for them, safe in the knowledge that they will not be put under undue pressure by their employer.

This Council recognises that in order to encourage other organisations to respect the rights of any of their terminally ill employees, the Council must lead by example. Therefore this Council resolves to:

1) Sign the Dying to Work charter and integrate its contents into our HR procedures.

- 2) Instruct the Chief Executive to write to the Secretary of State for Work and Pensions lobbying for an amendment to the Equality Act 2010 that safeguards the rights of terminally ill employees.
- 3) Instruct the Chief Executive to write to the Borough's three MPs asking them to do everything they can to press for an amendment to the Equality Act 2010 that safeguards the rights of terminally ill employees.

15 Notice of Opposition Business

(time limit 30 minutes)

Motion 1

Councillor Sykes to MOVE and Councillor Murphy to SECOND:

This Council notes that:

- all councils are required by government to have a Local Plan which identifies land for housing, offices and industry;
- the proposed Greater Manchester Spatial Framework (GMSF) is one approach to fulfilling this requirement; however other local authorities have fulfilled this requirement by developing their own Local Plan;
- the GMSF is a twenty year plan, requiring a third more housing land to be identified than would be required by typical fifteen year Local Plans produced by many other local authorities, and is based upon pre-Brexit growth assumptions over such a long period, which cannot be verified;
- the GMSF proposals include significant releases of green-belt in the Borough of Oldham, particularly in Shaw, Crompton, Chadderton, Royton and Saddleworth; Council further notes that:
- these early proposals were developed without sufficient involvement of residents or ward members;
- many residents and local politicians, particularly in Shaw, Crompton, Chadderton, Royton and Saddleworth, are strongly opposed to many of these proposals; Council firmly believes that new housing development should first take place on brownfield or derelict sites, on sites with existing planning permission; and by converting long-term empty mills, shops and offices into homes; and that existing longterm empty homes should also be brought back into use, before any consideration is given to allocating green-belt or other protected open land for housing.Consequently, Council condemns the current GMSF proposals as they fail to identify such sites that are available for development and are instead predicated upon developing new housing on green-belt land in the Borough of Oldham.Council therefore resolves to:
- 1. Formally withdraw from the Greater Manchester Spatial Framework process and make arrangements to ensure that the GMSF does not apply to the Borough of Oldham:
- 2. Pursue Oldham's own local plan. This should be a fifteen year Local Plan for the Borough which identifies that new housing development should first take place on brownfield or derelict sites, on sites with existing planning permission; and by converting long-term empty mills, shops and offices into homes; and that existing long-term empty homes should also be brought back into use, before any consideration is given to allocating green-belt or other protected open land for housing.

- 3. Make arrangements to comply with the duty to cooperate with other planning authorities;
- 4. Review existing development plan documents and build in a review process every five years.

Motion 2

Councillor McCann to MOVE and Councillor Blyth to SECOND: Council recognises that:

- Bees and other pollinators play an essential role in the Earth's ecosystem being vital for our food crops, gardens and countryside. Eighty percent of all crops reproduce as a result of the intervention of pollinators. The Government has estimated that this intervention is worth around £500 million to the UK food economy alone.
- The number of bees is in decline and some species have become extinct. Pollinator
 decline is attributed to a variety of factors including disease, climate change, loss of
 habitat, and the use of insecticides, such as neonicotinoids (or neonics).
- The use of herbicides containing glyphosate also poses a health hazard to humans. Council recognises the value of establishing an action plan for the borough to help support bees and pollinators, and minimising the use of neonicotinoids and glyphosate on its land.

This Council resolves to:

- Cease the use of neonicotinoids and glyphosate on all land that it manages, with the exception where it is absolutely necessary in the control of Schedule 9 plants (under the Wildlife and Countryside Act 1981) or to protect Council assets.
- Establish a bees and pollinators action plan for the borough. Such a plan could include:
 - Using planning powers to protecting habitats that are important to bees and pollinators
 - Encouraging all new developments to provide for pollinators
 - Stopping the use of insecticides on local authority land
 - Establishing wildflower meadows on public green spaces and along public highways
 - Planting pollinator-friendly plants, such as those identified in the Royal Horticultural Society's Perfect for Pollinators scheme
 - o Planting trees for bees, such as blossom-producing, spring-flowering trees
 - o Identifying measures to enable bee-keeping to thrive in our borough
 - Asking the public not to use insecticides in their garden and to plant bee-friendly plants
 - o Encouraging schools to help children engage with this agenda
 - Asking public health bodies and social housing partners to support our efforts
- Ask the Chief Executive to write to the Minister responsible calling on the Government to maintain the temporary ban on the use of neonicotinoids and to fund proper research into the hazards of neonicotinoids and glyphosate on human health and the environment.

Motion 3

Councillor Harkness to MOVE and Councillor Turner to SECOND: Council notes that:

- In April 2015, a motion was carried in relation to the application of benefits sanctions which stated that 'People who are already vulnerable are often more likely to incur sanctions'
- Vulnerable claimants, particularly claimants with mental health conditions, conditions on the autism spectrum, or learning disabilities, continue to be disproportionately sanctioned.
- Guidance from the Department of Work and Pensions (DWP) to its staff recognises the need for additional safeguards for vulnerable claimants in receipt of Employment Support Allowance (ESA) to reduce the incidence of sanctions.

Council welcomes the work that has been carried out by its officers with colleagues at the Department of Work and Pensions, to:

- Build on the 'minimum standards' in DWP guidance by creating additional safeguards for vulnerable claimants in receipt of ESA in Oldham, based on a model successfully introduced in the London Borough of Greenwich.
- Create a Vulnerability Guide and process flow chart for DWP staff and advisors in front-line organisations, backed by bespoke training, so they can better support vulnerable benefit claimants

Council hopes that these measures will help reduce the incidence of sanctions in Oldham amongst this client group and looks forward to the expansion of the pilot project to vulnerable claimants in receipt of other benefits later in 2017. Council resolves to work with DWP staff to:

- Promote the new safeguarding model to front-line Council staff and those of partners who support vulnerable claimants, as well as through local disability, employment and housing forums and the Action Together Poverty Agenda Group.
- Feature information on the new safeguards on the Council's website and in future Council publications.
- Support the establishment of a local liaison group, with representation from DWP, work programme providers, and relevant local agencies to monitor the impact of safeguards.
- 16 To note the Minutes of the following Joint Authority meetings and the relevant a spokespersons to respond to questions from Members (Pages 79 192)

(time limit 8 minutes):-

National Park Authority	2 nd December 2016
	3 rd February 2017
Transport for Greater Manchester	11 th November 2016
	13 th January 2017
Greater Manchester Fire and Rescue	8 th December 2016
Service	16 th February 2017
Police and Crime Panel	30 th June 2016
Greater Manchester Combined	25 th November 2016
Authority	16 th December 2016
	27 th January 2017
Joint GMCA/AGMA Executive	28 th October 2016

	16 th December 2016
	27 th January 2017
Greater Manchester Waste Disposal	2 nd December 2016
Authority	13 th December 2016
-	20 th January 2017
	10 th February 2017

16 To note the Minutes of the following Partnership meetings and the relevant b spokespersons to respond to questions from Members (Pages 193 - 216)

(time limit 7 minutes)

Oldham Leadership Board	17 th November 2016 12 th January 2017
MioCare	7 th November 2016
Health and Wellbeing Board	1 st November 2016
Unity Partnership Board	24 th November 2016

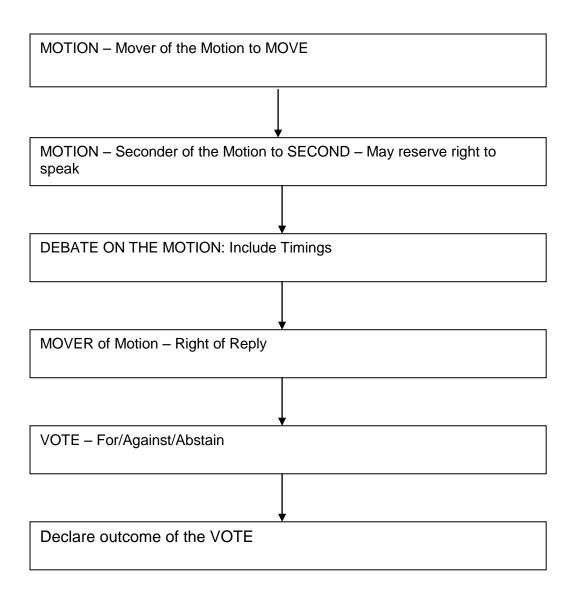
- 17 Update on Actions from Council (Pages 217 276)
- 18 Who put that there?: A street charter for Oldham (Pages 277 292)
- 19 Change to Committee Membership (Pages 293 294)

NOTE: The meeting of the Council will conclude 3 hours and 30 minutes after the commencement of the meeting.

Carolyn Wilkins Chief Executive

averyn Wilkins

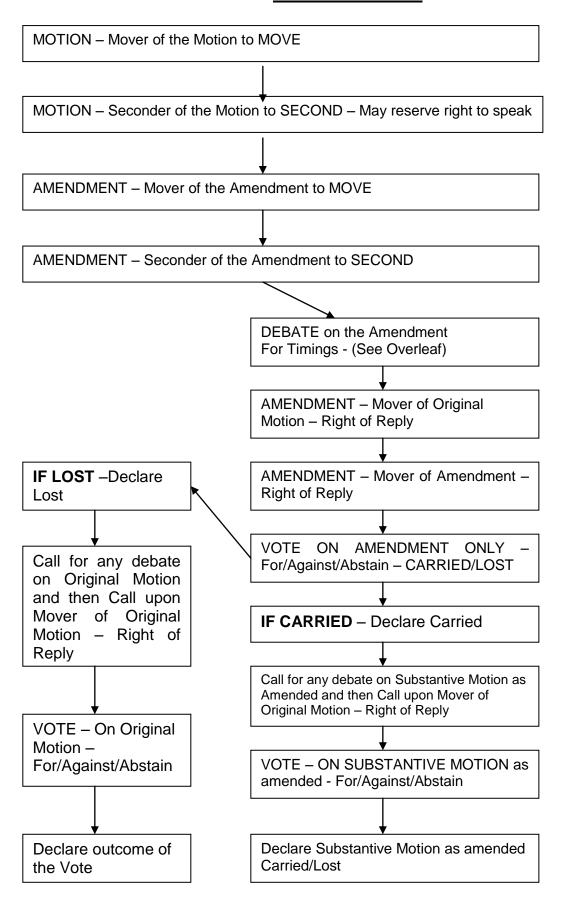
PROCEDURE FOR NOTICE OF MOTIONS NO AMENDMENT



RULE ON TIMINGS

- (a) No Member shall speak longer than four minutes on any **Motion** or **Amendment**, or by way of question, observation or reply, unless by consent of the Members of the Council present, he/she is allowed an extension, in which case only one extension of 30 seconds shall be allowed.
- (b) A Member replying to more than question will have up to six minutes to reply to each question with an extension of 30 seconds

WITH AMENDMENT



Agenda Item 4

Council

COUNCIL 14/12/2016 at 6.00 pm

Present: The Mayor – Councillor Heffernan (Chair)

Councillors Ahmad, Akhtar, A. Alexander, G. Alexander, Ali, Azad, Ball, M Bashforth, S Bashforth, Bates, Blyth, Briggs, Brock, Brownridge, Chadderton (left at Item 11), Chauhan, Dean, Dearden, Fielding, Garry, Gloster, Goodwin, Haque, Harkness, Harrison, Hewitt, Hudson, A Hussain, F Hussain, Iqbal, Jabbar, Kirkham, Klonowski, J Larkin, Malik, McCann, McLaren, Moores, Murphy, Mushtaq, Price, Qumer, Rehman, Roberts, Salamat, Sheldon, Stretton, Sykes, Toor, Turner, Ur-Rehman, Williamson, Williams and Wrigglesworth

1 QUESTIONS TO CABINET MEMBERS FROM THE PUBLIC AND COUNCILLORS ON WARD OR DISTRICT ISSUES

The Mayor advised the meeting that the first item on the agenda in Open Council was Public Question Time. The questions had been received from members of the public and would be taken in the order in which they had been received. Council was advised that if the questioner was not present then the question would appear on the screens in the Council Chamber.

The following questions had been submitted:

Question asked by David McGealy:

"Oldham Community Radio 99.7fm has broadcast "all about Oldham" for the last 9 years and 9 months and if it can find the finance to pay the bills will continue for a minimum of another 5 years until March 2023. To date we have broadcast every Council Meeting and Civic Event. These have included Freeman of the Borough Awards, Mayor Making Ceremonies, Civic Appreciation Awards, Council Annual Meetings, etc. Our broadcasts are very popular with residents of neighbouring Boroughs and we bring some of these into Oldham by inviting them to join us in a series of "Summer Strolls" (around Oldham), Also to visit various locations in Oldham. For example, Gallery Oldham and The Mayor's Parlour. Our latest initiative has been to invite them to join us for a series "Silver Screenings" at the new Odeon Cinema in the Old Town Hall. We have increased the number attending these screening "six fold" and I am informed that last time they had to turn customers away as the screen was full!

Our Annual Listener Survey indicates that around 40,000 individuals listen to the station each week and of these 40% live outside Oldham. Even taking this "out of area listeners" into account the number of listeners seems very

large and we would rather be cautious and estimate the audience at twenty to twenty five thousand per week. Over this time frame the number of guests on-air must have run into the many thousands. The guests during the last week have included The Houghton Weavers, Chris Hamilton, U3A, Oldham Symphony Orchestra, Christian Aid, the Inter Faith Forum, A local Vet and a number of telephone guests – and this was a very quiet week! We were delighted to see "Warm Homes Oldham" receive a National Award for their campaign and feel delighted that we fully supported their campaign and were paid for our contribution.



While commenting on National Awards I am delighted that Oldham Community Radio 99.7fm were recently recipients of three National Community Radio Awards. Gold in Speech and Journalism, Bronze in Specialist Music and Highly Commended in "Station of the Year". It is good to know that "Oldham Community Radio 99.7fm" is held in such high esteem within the Sector. We have never had a negative comment on any of the contributions made by Oldham Community Radio 99.7fm to any of the campaigns we have been a part of over the years. Feedback has only ever been positive. Thus it was a tremendous shock and a huge financial blow that we discovered in late November that we had been "dropped" without warning from "Oldham's 2016 Christmas Advertising Campaign". The anticipated £3,000 was critical to our budget. This was less understandable as Oldham supports the ethos of "Love Where You Live", "Go Oldham" and "Britain in Bloom" and "Shop", "Spend" and "Support Local" are supposed to be integral to the Boroughs way forward!

My Questions:

- 1. Why were we "dropped" from the 2016 Christmas Campaign and not informed of this?
- 2. What are the advantages, to Oldham, of telling people in Wigan about, for example, the Christmas lights switch-on in Oldham?
- 3. To the best of my knowledge, every other one of the over 200 community radio stations in the UK has received payment for advertising their local council's Christmas Campaign. Why is Oldham so different?
- 4. and finally, What more does Oldham Community Radio 99.7fm have to do to become a 'part' of Oldham's Christmas Advertising Campaign?"

Councillor Stretton, Leader of the Council and Cabinet Member for Economy and Enterprise responded that Mr. McGealy's question and his previous email to all sixty councillors was based on a significant inaccuracy. Oldham Community Radio (OCR) had not been dropped from the Christmas campaign by the Council. The campaign was not Council-owned but was funded by the Town Centre Christmas Marketing Budget which had been cut by all partners. The campaign now used fewer communication channels based on intelligence from surveys on how people found out about the events. Money previously given

to OCR was not spent with Key 103 instead. The campaign had used Key 103 for many years as a successful commercial channel which could statistically prove its impact on residents and visitors to Oldham. Bus, Metrolink and road hoardings were also stopped this year and spend with the Chronicle was cut. It was unfair to blame the Council when the budget was not held by the Council. The Council did appreciate what Oldham Community Radio did and Mr. McGealy had been honoured with a Civic Appreciation Award last February. Since grant funding had stopped, the Council had also offered support in kind by waiving the costly rental charge for OCR's radio mast located on the Civic Centre. The Council was sympathetic to the financial predicament but it had to be understood that it was not practical to personally contact every channel to let them know if they were



Question received from Parish Councillor Paul Turner via Twitter:

not being used on a campaign. It was clearly evidenced that the funding was untrue and the Leader was available to discuss any

issues with Mr. McGealy.

"As there are a shortage of school places, what has OMBC put in place to cope if the house building in the GMSF goes ahead?"

Councillor Chadderton, Cabinet Member for Education and Early Years responded that the Council annually reviewed school place projections for the coming year and the therefore the current projections did not take into account GMSF. The GMSF was only at initial consultation with the final plan due at the end of 2018. At the end of 2018 the Council would receive the plan. The concerns for Crompton and housing where shared, however, 1200 houses were not just going to 'pop up'. Planning permission would be needed and it was estimated that this would take years. The Council updated pupil projections annually and planning housing developments were taken into account.

3. Question received from May Winter via Twitter:

"I see there is a petition to get rid of Shaw parish council. How many signatures will OMBC need to disband?"

Councillor Stretton, Leader of the Council and Cabinet Member for Economy and Enterprise responded that a petition may require a community governance review to be undertaken. The petition would have to set out at least one recommendation that the petitioners wanted the review to consider to be made. The petition would need to be signed by the requisite number of electors. In the area mentioned in the question, the petition would have to be signed by 7.5% of the electors in the parish area. The Council was not currently in receipt of a valid petition which triggered a community governance review. Should the Council receive a petition there was a requirement to

consult local people along with other bodies. The review would need to be completed in 12 months and the Council would need to take the consultation response into consideration. The decision would need to be approved by Council and the appropriate orders made.



4. Question received from Dr. Alison Mary Lees via Twitter:

"I'd like to know why we can't have off-street parking in Acorn Street to improve safety of schoolchildren and old people?"

Councillor Fida Hussain, Cabinet Member for Environmental Services, responded that the Council did not own any land adjacent to Acorn Street to create an off street car park. However, there was a car park on nearby Taylor Street at its junction with Mellor Street which was available for use.

Question received from Syed Maruf Ali via email:

"There have been a number of significant changes to the educational system in recent years. These include the expansion of the academies and Free Schools programme; the creation of University Technical Colleges and Studio Schools; the development of school to school support, including Teaching Schools, National / Local and Specialist Leaders of Education and National Leaders of Governance; and raised Ofsted expectations of schools, settings and Local Authorities.

A major initiative has been the introduction of the Pupil Premium. This is additional funding given to publicly funded schools in England to raise the attainment of disadvantaged pupils and close the gap between them and their peers. The government has extended this scheme to early years, with a pupil premium for all disadvantaged 3- and 4-year-olds and similar support for eligible two year olds.

Local Authorities retain a statutory duty under the 1996 Education Act 'to promote high standards so that children and young people achieve well and fulfil their potential'. However, how Local Authorities carry out this role has had to respond to the wider changes in the educational system. For example, Local Authorities have no power of intervention in academies and Free Schools but do have a responsibility to know how well the children in those schools are doing and to take appropriate action if there is concern.

Do the Local Authority and Cllr's have any concerns in Werneth Ward for Primary and Secondary school?

As most of us are aware LA has no power to carry out direct monitoring in academies, which is the responsibility of the Trust. However, under the 1996 Education Act LA

can intervene if concerns has been raised by parents. Has the LA and Cllr's for responsible for education had any discussions with School/Academies/parents in Werneth Ward regarding high standard of education, performance and attainment level and any action that School should take?



What support/funding does The Local Authority offers to schools and academies in Werneth ward to improvement the attainment level?"

Councillor Amanda Chadderton, Cabinet Member for Education and Early Years responded that the Council had an obligation to raise concerns about academies or free schools with the Regional Schools Commissioner. Concerns had been discussed about several academies such as Werneth, however, these issues could not be disclosed. The council met with academy leaders board but it was up to them to choose the support they accessed which included the school alliance.

At this point in the meeting, the Mayor advised that the time limit for this item had expired.

The Mayor reminded Members that the Council had previously agreed that questions would be taken in an order which reflected the political balance of the Council. The following questions were submitted by Councillors on Ward or District matters:

1. Councillor Dean asked the following question:

"Could the Cabinet Member update me on the progress of the proposed housing development on the former Counthill School site? Local residents and ward Councillors were assured development would take place sometime ago."

Councillor Brownridge, Cabinet Member for Neighbourhoods and Cooperatives responded that the formal process for the selection of an appropriate residential developer partner for the former Counthill School Site commenced in July 2016. Due to the high level of interest shown in the site, it had been necessary for a short-listing process to take place, which was concluded in September. Detailed proposals had subsequently been received from four parties in late November and these were being assessed. The Council would hopefully be in a position to confirm the preferred development partner early in the new year. There would be a requirement for a detailed planning application to be submitted prior to the commencement of the development on site during the course in 2017.

 Councillor Adrian Alexander asked the following question:
 "We have been waiting patiently for a decision on the Breeze Hill School site about whether it can be made available for sport facilities for Springhead FC and various other sporting organisations. Is there any progress to report?"



Councillor Stretton, Leader of the Council and Cabinet Member for Economy and Enterprise responded that there had been on-going site investigations and viability appraisals taking place for confirmation of how exactly how much of the former Breezehill Site could be taken forward to provide much needed family homes in the area and these were scheduled to be completed by the end of January 2017. In the meantime, discussions had been ongoing with other interested parties if it was concluded that a recreational use was more appropriate for certain parts of the site. Officers had met with Springhead FC on two separate occasions to discuss Springhead FC's potential aspirations for the site and a further meeting was scheduled to take place. In the event that parts of the were to be made available for recreational uses, the Council would continue to work closely with interested parties for proposals to be drawn up that would result in viable and sustainable uses for the benefit of local communities.

3. Councillor Hewitt asked the following question:

"Does the Council recognise the real need for more primary school places in Saddleworth and across Oldham and what steps are being taken to meet this pressing need?"

Councillor Chadderton, Cabinet Member for Education and Early Years responded that the Council recognised the need for more places. Work had been undertaken in the last six months through a matrix system and the most preferable was the rebuild of Greenfield School. Public consultation was underway. If approved, 30 additional places would be provided. In relation to other areas, the new North Moor Academy offered 640 places. East Oldham was the largest planning area and a decision had been taken that this area was too large. The area would be split and further proposals made.

4. Councillor Harkness asked the following question:

"The Cabinet Member will be well aware of the recent disappointing news that the judicial review sought by The Save Diggle Action Group to prevent the new Saddleworth School from being located in Diggle will not now be heard until 2017.

Will the Cabinet Member agree with me that this decision represents yet another regrettable delay in providing an excellent new educational facility to pupils of secondary school age in Saddleworth and that it will involve this local authority in further considerable unnecessary expenditure in legal fees and court appearances? Can the Cabinet Member please also tell me how much the construction of the new school will be put back as a

result, how this will impact on the timescale for its completion and readiness to accept new pupils, and if there are contingency plans for if the whole project falls apart?



My fear is that Saddleworth pupils will continue to have to receive their education for longer in buildings that are no longer fit for purpose and that are creaking at the seams, buildings that will eventually have to close leading to local children being bussed around the borough for a school place.

I am sure the Cabinet Member will agree with me that this decision prolongs the agony and uncertainty for pupils, parents and staff who all deserve better?"

Councillor Chadderton, Cabinet Member for Education and Early Years responded that the decision was disappointing and regrettable. In September this year the other schools included in that tranche had opened. The review would take place in January 2017. From past experience with the EFA, it was not certain when the Council would receive their response. It was agreed that Saddleworth School was not fit for purpose and that parts of the schools were 110 years old. Students should be taught in outstanding facilities along with Royton & Crompton and Hathershaw which were of the few that had not been rebuilt. With regard to costs and money, the Council would need to wait until the end of January.

5. Councillor Ali asked the following question:

"In Chadderton North, a number of our community groups are working extremely hard to tackle the issue of fly tipping within back street alleys. Resident groups are repeatedly telling us, whilst they make real efforts to keep the area free from fly tipping; there are a handful of individuals who continue to fly tip. Residents feel frustrated that their efforts go to waste, and clearly this damages their morale.

The situation in Chadderton North isn't too bad; however we are keen to keep the issue 'nipped in the bud'. District officers and Councillors are working extremely hard to 'improve awareness and change behaviours'. I know the Council has a zero tolerance approach to fly tipping; however due to many internal changes it is not always clear the Council's role in dealing with the issue. I would like some assurance from the relevant cabinet member that resources will be prioritised to ensure 'unscrupulous behaviours' are fully investigated and more support provided to wards in 'raising awareness and changing behaviours' in relation to tackling fly tipping."

Councillor Brownridge, Cabinet Member for Neighbourhoods and Cooperatives sympathised with the concerns of the various community groups which operated in the area and advised she was grateful for the work the residents did in looking after the area. The Council had a 'zero tolerance' approach to flytipping and prosecuted those responsible, but this could only be done if the Council knew who they were. The Council had invested in portable CCTV which would be distributed across the borough. This would be another piece of ammunition to assist in the identification of individuals and take serious action against them as the Council wanted to prevent this type of behaviour.



6. Councillor Malik asked the following question:

"Can the relevant cabinet member, please inform us when will the new showroom be open, how many jobs will be created by Jardine Motor Group and what job opportunities there will be for the local people."

Councillor Stretton, Leader of the Council and Cabinet Member for Economy and Enterprise responded that the 17 car showroom and 24 bay service workshop, which also offered a full aftersales and pre-delivery inspection service, was set to open in summer 2017. The new dealership would create more than 80 new jobs. Jardine had also confirmed that hey were committed to the 'Get Oldham Working' campaign, and were looking forward to working with local colleges and supply chains.

7. Councillor Garry asked the following question:

"Given the recent revelations regarding sexual abuse of children within sports, especially football, can the relevant cabinet member assure me that children of Failsworth and children throughout the Oldham borough are sufficiently safeguarded."

Councillor Harrison. Cabinet Member for Social Care and Safeguarding responded that sports clubs which played in structured leagues and competitions needed to be affiliated with their respective national governing body of sport. Within the affiliation process, clubs were required to have appropriate safeguarding policies in place and specifically sports coaches needed to have a DBS check. There could never be a guarantee that every child in the borough was safe from harm but assurances were provided that the Local Safeguarding Children Board ensured that all key agencies in Oldham which included the voluntary and community sector were safeguarding aware and had access to the training and guidance which made this happen. Work was undertaken with young people in schools which informed them of the risks and what they could do.

8. Councillor McCann asked the following question:

"During the recent floods it became apparent that the problem was made worse by water flowing from privately owned land onto roads, pavements and public footpaths due to the land drainage not being maintained. I would like to ask if the Council has an active system to force private landowners to maintain sometimes substantial culverts and drains on their lands, and when these are not maintained, what enforcement action is then taken by this Council?"



Councillor Fida Hussain, Cabinet Member for Environmental Services responded that the recent flood event which had occurred on 21st November 2016 had been a combination of high rainfall (potentially one month's rainfall in one day) and the melting snow which had fallen on the hills during the previous weekend. This combination had caused a very sudden high increase of volume of water especially into the ordinary water culverts, of which at least two had become significantly surcharged, coming off the adjacent hills before falling into open water courses and main rivers which further raised already raised levels. The investigations and data gathering was still proceeding. Under the recent Flood and Water Management Act and the Land Drainage Act the Council had certain powers and duties such as the Lead Local Flood Authority (LLFA). This allowed the LLFA to enter private land under the act in order to carry out investigations and to compel private landowners to carry out works on water courses/culverts that may have become blocked for example on their land as they are the riparian owner where the watercourse passes through their land.

9. Councillor Dearden asked the following question:

"Could the Cabinet Member for Health and Wellbeing, please inform us of the progress that is being made with the 'Early Adopters' scheme for the integration of health and social care services and staff in Chadderton?"

Councillor Moores, Cabinet Member for Health and Wellbeing responded that the Early Adopter of the integration of health and social care in Chadderton was progressing with a co-located team of community nurses and social care staff being in place before the end of December. Work had been completed which identified the staff who would make up the team and they had regular meetings. A co-located team were moving to Horton House and which were subject to IT works being completed to ensure staff had access to health and social care recording systems. Multi-Disciplinary meetings had taken place, coordinated plans for patients of Woodlands and CH Medical Practices developed which drew together nurses and social care staff and also Age UK. Early Help, Action Together, First Choice Homes staff as well as staff from the relevant GP practices. The integrated team were developing the new pathways, referral and allocation, assessment and care planning systems as part of the early adopter, and were being

supported with coaching and mentoring and regular reviews which ensured learning was captured.



10. Councillor McLaren asked the following question:

"ASB on and around the Freehold Metrolink Stop is a cause of concern for local residents, could the relevant Cabinet Member please advise us what if any steps are being taken by Metrolink and GMP to resolve this issue?"

Councillor Hussain, Cabinet Member for Environmental Services responded that there was an ongoing multiagency piece of work that addressed the issues linked to the Freehold Metrolink stop and the wider use of the Metrolink system. Staff from Metrolink were working closely with colleagues from the Council, Greater Manchester Police and TfGM. Funding had been provided to support some of the work by the Community Safety and Cohesion Partnership Board. Any persons identified as involved in anti-social behaviour would receive some form of intervention and/or punitive action.

11. Councillor Ur-Rehman asked the following question:

"With the onset of winter and the well-publicised pressures on A&E services, can the Cabinet Member assure us that the primary health care provision in my Ward are fit for purpose?"

Councillor Moores, Cabinet Member for Health and Wellbeing responded that the NHS Oldham CCG and Oldham Council had an annual programme in place, named 'Choose Well' which provided guidance to people in need of care to find the right source of that care. That could sometimes mean attending the local pharmacist for advice on appropriate medication for minor ailments. The NHS Choices Service was also available for advice by telephone and via the internet. If residents in Medlock Vale required medical attention a number of practices were available which included Werneth Medical Practice. Werneth Primary Care Centre and the Integrated Care Centre. The CCG had a commitment to improve the quality of primary care services and had a year round programme to support the delivery of high quality primary care in Oldham. The Hill Top Surgery which served residents in Fitton Hill. Hathershaw and Bardslev was recently rated outstanding. Professor Steve Hill, Chief Inspector of General Practice, said the Hill Top Surgery was one of the most inspirational GP surgeries he had visited. This was a real achievement and fantastic resource for the people of Oldham.

12. Councillor Sheldon asked a question related to the new pedestrian refuge at Oaklands Road and Oldham Road, Grasscroft and the new layout. The new island reduced the width of the lanes at the Oldham bound side which was noticeable and traffic had to slow down to pass through. The new road layout may cause an accident especially with larger sized vehicles. He asked the relevant Cabinet Member to check on the concerns raised.



Councillor Fida Hussain, Cabinet Member for Environmental Services, responded that he would look into these concerns and respond to Councillor Sheldon.

13. Councillor Fielding asked the following question:

"In Failsworth West there is an open area of land bounded by Oldham Road, Heywood Street and Hardman Street which is in the ownership of the Council. For a long time this had been left unkempt and local residents had contacted me on numerous occasions to arrange for the Council to cut the grass and clear up fly tipping that was taking place. Thankfully a rolling programme of maintenance has now been drawn up. However, given that this plot occupies a strategic location on the main A62 corridor, what steps are the Council taking to develop a long term plan for this land? In my view it represents a prime development opportunity and, were it to be developed, this would remove the revenue costs of maintenance that the Council currently incurs and could also potentially provide some much needed housing in the local area."

Councillor Stretton, Leader of the Council and Cabinet Member for Economy and Enterprise responded that Council officers were working hard on sites in order to obtain a comprehensive regeneration of the area. The Council was also giving consideration of options of the Heywood/Hardman Street site in isolation which would be taken to the market in the new year with works to commence as soon as possible.

At this point in the meeting, the Mayor advised that the time limit for this item had expired.

RESOLVED that the questions and the responses provided be noted.

2 TO RECEIVE APOLOGIES FOR ABSENCE

Apologies were received from Councillors Ames, Cosgrove, T. Larkin, McMahon and Shuttleworth.

TO ORDER THAT THE MINUTES OF THE MEETING OF THE COUNCIL HELD ON 9TH NOVEMBER 2016 BE SIGNED AS A CORRECT RECORD

RESOLVED that the minutes of the Council meeting held on 9th November 2016 be approved as a correct record.

TO RECEIVE DECLARATIONS OF INTEREST IN ANY MATTER TO BE DETERMINED AT THE MEETING

4



In accordance with the Code of Conduct, elected members declared the following interests:

Councillor McCann declared a personal interest at Item 19b by virtue of his appointment to the MioCare Board and Unity Partnership Board and at Item 17 by virtue of family members affected by the pension changes.

Councillor Hewitt declared a prejudicial interest at Item 12 by virtue of his employment by a trade union. Councillor Hewitt left the Chamber during this item and took no part in the discussion or vote thereon.

Councillor Brock declared a pecuniary interest at Item 12 by virtue of her partner being employed by the local authority. Councillor Brock left the Chamber during this item and took no part in the discussion or vote thereon.

Councillor Harrison declared a personal interest at Item 19b by virtue of her appointment to the MioCare Board at Item 17 by virtue of family members affected by the pension changes. Councillor Jabbar declared a personal interest at Item 19b by virtue of his appointment to the Unity Partnership Board and at Item 17 by virtue of family members affected by the pension changes.

Councillor Chauhan declared a personal interest at Item 19b by virtue of his appointment to the MioCare Board.

Councillor Dean declared a personal interest at Item 19b by virtue of his appointment to the Unity Partnership Board and at Item 17 by virtue of family members affected by the pension changes.

Councillor Stretton declared a personal interest at Item 17 by virtue of being affected by the pension changes and at item 19b by virtue of her appointment to the Unity Partnership Board. Councillor Wrigglesworth declared a personal interest at Item 12 by virtue of her appointment to the Positive Steps Board and the Domestic Violence Strategic Committee and at Item 17 by virtue of being affected by the pension changes.

Councillor Roberts declared a personal interest at Item 12 by virtue of her appointment to the Positive Steps and the Oldham Play Action Group and at Item 17 by virtue of being affected by the pension changes.

Councillor Ginny Alexander declared a personal interest at Item 19b by virtue of her appointment to the MioCare Board and at Item 17 by virtue of being affected by the pension changes. Councillor Fielding declared a personal interest at Item 12 by virtue of his appointment to the Positive Steps Board and at Item 17 by virtue of family members being affected by the pension changes.

Councillor Chadderton declared a personal interest at Item 12 by virtue of her appointment to the Positive Steps Board. Councillor Sykes declared a personal interest at Item 19b by virtue of his appointment to the Unity Partnership Board.

Councillor Harkness declared a personal interest at Item 12 by virtue of his appointment to the Positive Steps Board.
Councillor Willamson declared a personal interest at Item 17 by virtue of being affected by the pension changes.
Councillor Murphy declared a personal interest at Item 17 by



Councillor Murphy declared a personal interest at Item 17 by virtue of family members being affected by the pension changes. Councillor Turner declared a personal interest at Item 17 by virtue of being affected by the pension changes.

Councillor Gloster declared a personal interest at Item 17 by virtue of family members being affected by the pension changes. Councillor Blyth declared a personal interest at Item 17 by virtue of family members being affected by the pension changes. Councillor Aftab Hussain declared a personal interest at Item 17 by virtue of family members being affected by the pension changes.

Councillor Akhtar declared a personal interest at Item 17 by virtue of family members being affected by the pension changes. Councillor Moores declared a personal interest at Item 17 by virtue of family members being affected by the pension changes. Councillor Ball declared a personal interest at Item 17 by virtue of being affected by the pension changes.

Councillor Hudson declared a personal interest at Item 17 by virtue of family members being affected by the pension changes. Councillor Sheldon declared a personal interest at Item 17 by virtue of family members being affected by the pension changes. Councillor McLaren declared a personal interest at Item 17 by virtue of family members being affected by the pension changes. Councillor Marie Bashforth declared a personal interest at Item 17 by virtue of being affected by the pension changes. Councillor Garry declared a personal interest at Item 17 by virtue of being affected by the pension changes. Councillor James Larkin declared a personal interest at Item 17

by virtue of family members being affected by the pension changes.

Councillor Dearden declared a personal interest at Item 17 by virtue of being affected by the pension changes. Councillor Qumer declared a personal interest at Item 17 by virtue of family members being affected by the pension changes. Councillor Price declared a personal interest at Item 12 by virtue of her appointment to the Oldham Community Leisure Ltd. Management Committee.

5 TO DEAL WITH MATTERS WHICH THE MAYOR CONSIDERS TO BE URGENT BUSINESS

There were no items of urgent business.

6 TO RECEIVE COMMUNICATIONS RELATING TO THE BUSINESS OF THE COUNCIL

There were no communications related to the business of Council.

7 TO RECEIVE AND NOTE PETITIONS RECEIVED

RELATING TO THE BUSINESS OF THE COUNCIL

The Mayor advised that one petition had been received for noting by Council:



Health and Wellbeing

Proposal to Close the Link Centre received 28 November 2016 with 151 signatures (Ref: 2016-17).

RESOLVED that the petition received since the last meeting of the Council be noted.

8 OUTSTANDING BUSINESS FROM THE PREVIOUS MEETING

The Mayor informed the meeting that there was one item of outstanding business from the previous meeting.

Motion 1

Councillor Moores MOVED and Councillor Harrison SECONDED the following motion:

"The Motor Neurone Disease (MND) Association has launched a Charter to gain support as the Association works towards their vision of securing the right care, at the right time and in the right place for those who suffer with MND, and their carers. Achieving quality of life, dignity and respect for people with MND and their carers must be something we strive for, and adopting the Charter will help us to understand and support these people.

Councillor Williamson MOVED and Councillor McCann SECONDED the following AMENDMENT:

"Insert before current text.

'This Council notes that Motor Neurone Disease (MND) is an incurable, fatal, and rapidly progressing disease that affects the brain and spinal cord. MND kills six people per day in the UK with a third of sufferers dying within one year of diagnosis.'

And at end after current text:

'Council resolves to:

- Adopt the Charter and publicise the fact that we have adopted it on our website
- Issue the 'Motor Neurone Disease: a guide for councillors' booklet to all elected members
- Distribute the resources made available by the MND Association to all staff supporting people with MND or their carers
- Ask the Health and Well-being Board to identify how the Council can best support people with MND, and their carers, in this borough.

 Ask the Board to bring a report with it recommendations back to Full Council.'



Amended motion to read:

'This Council notes that Motor Neurone Disease (MND) is an incurable, fatal, and rapidly progressing disease that affects the brain and spinal cord. MND kills six people per day in the UK with a third of sufferers dying within one year of diagnosis. The Motor Neurone Disease (MND) Association has launched a Charter to gain support as the Association works towards their vision of securing the right care, at the right time and in the right place for those who suffer with MND, and their carers. Achieving quality of life, dignity and respect for people with MND and their carers must be something we strive for, and adopting the Charter will help us understand and support these people. We call on this council to adopt the MND Charter and to help positively influence the lives of people living with MND in Oldham."

Councillor Moores exercised his right of reply Councillor Williamson exercised her right of reply.

A vote was then taken on the AMENDMENT.

On being put the vote, 9 were cast in FAVOUR of the AMENDMENT and 46 votes were cast AGAINST with 0 ABSTENTIONS. The AMENDMENT was therefore LOST.

Councillor Moores exercised his right of reply.

On being put the vote, the ORIGINAL MOTION was CARRIED UNANIMOUSLY.

RESOLVED that the MND Charter be adopted to help positively influence the lives of people living with MND in Oldham.

9 YOUTH COUNCIL

There were no items submitted by the Youth Council.

10 DRAFT MINUTES OF THE BUDGET CABINET MEETING HELD ON 5TH DECEMBER 2016

The draft minutes of the Budget Cabinet meeting held on 5th December 2016 were submitted.

RESOLVED that the draft minutes of the Budget Cabinet Meeting held on 5th December 2016 be noted.

11 MEDIUM TERM FINANCIAL STRATEGY 2017/18 TO 2020/21 - POLICY LANDSCAPE AND FORECAST BUDGET GAP UPDATE

Councillor Jabbar MOVED and Councillor Stretton SECONDED the report of the Director of Finance which provided an update on the latest position with regard to the Council's forecasted Budget Cap for 2017/18 to 2020/21.



In accordance with the recommendation from Cabinet, the report advised Council of the key financial challenges and issues which would be faced by the Council over the period 2017/18 to 2020/21 covered by the Medium Term Financial Strategy (MTFS) and advised of updated budget reduction requirements. The report also included an update on the national policy landscape within which the Council operated and included details of the proposed major changes to the Local Government Finance Regime with the future introduction of 100% Business Rates retention. The Council had submitted an Efficiency Plan to Government in response to an initiative in order to secure certainty related to the Revenue Support Grant funding for 2016/17 to 2019/20. Based on current information, trends and demand pressures, the Council would have to continue to make considerable budget reductions over the MTFS period which were currently forecasted to be £20.315m for 2017/18 rising to a cumulative sum of £53.823m for 2020/21.

The risks and uncertainties associated with the determination of the budget reduction requirement were outlined in the report.

The Options/Alternatives considered were:

Option 1 – To accept the assumptions and resulting financial forecasts presented at Section 4 of the report.

Option 2 – To propose amendments to the assumptions which would change the resulting budget gap and financial forecasts.

RESOLVED that:

- 1. The financial forecasts and budget gap estimates for 2017/18 to 2020/21, and the key issues to be addressed in formulating a response to the financial challenges faced by the Council be endorsed.
- 2. Council noted that the budget reduction target may be revised early in 2017 in accordance with local priorities and Government funding and policy announcements together with new developments related to the risks and uncertainties as set out in Section 5 of the report.

12 MEDIUM TERM FINANCIAL STRATEGY 2017/18 TO 2020/21 - ADMINISTRATION BUDGET PROPOSALS

RESOLVED that Council Procedure 10.7 (Rules of Debate) be suspended to enable the Deputy Leader of the Council to exceed the time limit for his contribution in moving the Administration Budget to 15 minutes and the Deputy Leader of the Main Opposition to 10 minutes. All other speakers would be limited to 4 minutes.

Councillor Jabbar MOVED and Councillor Stretton SECONDED the report of the Director of Finance which set out the Administration's detailed Phase 1 budget reduction proposals for the financial year 2017/18. The report presented the Administration's first phase of detailed proposals towards bridging the 2017/18 gap of £20.315m. As part of the development and consultation process for proposals, the Overview and Scrutiny Performance and Value for Money Select Committee met on 10th November 2016 and reviewed 44 proposals with a total value of £7.012m. Cabinet gave consideration to the proposals which resulted in:



- A total of £6.147m of Phase 1 2017/18 budget reduction proposals being commended to Council for approval.
- Two proposals being noted to allow time for completion of consultation.
- Five proposals being deferred to allow for additional information to be presented to PVFM in January 2017.

The proposals commended to Council totalled £6.147m which left a balance of £14.168m still to be addressed for 2017/18.

There was further financial information yet to be received from Government in order for the final budget positon to be determined. In addition, the next stage in closing the budget gap, a S188 notice was issued on 28 November 2016 and included proposals which totalled £5.466 and a FTE impact of 12. These proposals would be presented to PVFM in January. The final budget report would be presented to Council on 1st March 2017.

Councillor Jabbar expressed thanks to Members and officers for their support in preparation of the proposals.

Options/Alternatives:

Option 1 – Council approve the budget reduction proposals as detailed at Appendix 1 to the value of £6.147m.

Option 2 – Council request that further work was undertaken on some or all of the budget reduction proposals and that a decision on proposals was deferred.

Councillor McCann spoke in support of the report.
Councillor Fielding spoke in support of the report.
Councillor Mushtaq spoke in support of the report.
Councillor Ahmad spoke in support of the report.
Councillor Williams spoke in support of the report.
Councillor Steven Bashforth spoke in support of the report.
Councillor Harrison spoke in support of the report.
Councillor Ur-Rehman spoke in support of the report.
Councillor Blyth spoke in support of the report.

Councillor Jabbar exercised his right of reply.

RESOLVED that:

1. The £6.147m of detailed budget reduction proposals presented in summary at Appendix 1 and as detailed in Appendix 2 of the report be approved.



- 2. the information contained within the Equality Impact Assessments also included at Appendix 2 which supported the Phase 1 proposals be taken into consideration.
- the consultation responses from Saddleworth and Shaw & Crompton Parish Councils included at Appendices 3b and 4B of the report be noted.
- 4. the amended information as distributed to Councillors be noted.

NOTES:

- 1. Councillor Hewitt declared a prejudicial interest at this time by virtue of his employment with a trade union. He left the Chamber during this item and did not participate in the discussion or vote thereon.
- Councillor Brock declared a pecuniary interest at this time by virtue of her partner's employment with the Council.
 She left the Chamber during this item and did not participate in the discussion or vote thereon.

13 TREASURY MANAGEMENT HALF YEAR REVIEW 2016/17

Councillor Jabbar MOVED and Councillor Stretton SECONDED a report of the Director of Finance which advised of the performance of the Treasury Management function of the Council for the first half of 2016/17 and provided a comparison of performance against the 2016/17 Treasury Management Strategy and Prudential Indicators.

The Council was required to consider the performance of the Treasury Management function in order to comply with the Chartered Institute of Public Finance and Accountancy's (CIPFA) Treasury Management Revised Code of Practice. The report set out the key Treasury Management issues which were:

- An economic update for the first six months of 2016/17;
- A review of the Treasury Management Strategy Statement and Annual Investment Strategy;
- The Council's capital expenditure (prudential indicators);
- A review of the Council's investment portfolio for 2016/17;
- A review of the Council's borrowing strategy for 2016/17;
- Whey there had been now debt rescheduling undertaken during 2016/17; and
- A review of compliance with Treasury and Prudential Limits for 2016/17.

Options/Alternatives

In order that the Council complied with the Chartered Institute of Public Finance and Accountancy's (CIPFA) Code of Practice on Treasury Management, the Council had no option other than to consider and approve the contents of the report. Therefore no options/alternatives were presented.

RESOLVED that:



- The Treasury Management activity for the first half of the financial year 2016/17 and the projected outturn position be approved.
- 2. The amendments to both the Authorised and Operational Boundary for external debt as set out in the table at Section 2.4.5 of the report be approved.
- 3. The Amendments to the Capital Financing Requirement (CFR) as set out in the table at Section 2.4.5 be approved.
- 4. The inclusion of Green Energy Bonds as an alternative investment, detailed in Sections 2.5.21 and 2.5.22 of the report be approved.
- 5. The purchase of LEP Loan Notes included within Section 2.5.23-24 of the report be noted.

14 PROPOSED COUNCIL TAX REDUCTION SCHEME 2017/18

Councillor Jabbar MOVED and Councillor Stretton SECONDED a report of the Director of Finance which sought approval of the Council Tax Reduction Scheme for 2017/18.

The legislation, as detailed in the Local Government Finance Act 2012, placed a requirement that each year a Billing Authority must formally give consideration to revising its Council Tax Reduction (CTR) Scheme. In order to do this with the timescale set out in legislation, it was necessary for full Council to agree the scheme before 31st January 2017. The Council introduced a CTR Scheme from 1 April 2013 and last revised the scheme from 1 April 2015.

The report set out two options for consideration related to the 2017/18 CTR Scheme:

- 1. Maintain the current scheme which may have financial, software and administrative implications.
- Revise the present Council Tax Reduction Scheme to align to the Housing Benefit Regulation 2006 as amended. This would allow any future planned Welfare Reform changes to be updated within the Council Tax Reduction Scheme, without the need for further consideration.

Cabinet gave consideration to the report which set out the options on 5th December 2016. After consideration of all key facts and available information, Cabinet recommended that Council approve that no change be made to the current CTR Scheme and the scheme which operated in 2016/17 be continued for 2017/18.

Councillor McCann spoke in support of the report.

RESOLVED that the 2017/18 Council Tax Reduction Scheme not be changed from the scheme in operation during 2016/17.



The Leader of the Main Opposition, Councillor Sykes, raised the following two questions:

Question 1:

"My first question of the Leader tonight again relates to the Greater Manchester Spatial Framework.

I make no apology for it, because in my part of the world this is undoubtedly the single most important local issue to our citizens. I was surprised by the response of the Leader last time. She talked of the need for more homes in our Borough and more aspirational homes in our Borough – something I do not disagree with - but there was no recognition that the growth and pain should be shared across the Borough, rather than concentrated in one corner of it!

I would like to reiterate that the land earmarked to build an awful lot of these new homes is in Shaw, in Crompton and in Royton. It may be that only three percent of the Borough's Green Belt is being lost, but the lion's share of that amount is being lost is in the wards represented by myself and my colleagues for Shaw. Crompton and Royton.

Under the proposals outlined under the Greater Manchester Spatial Framework, over 3000 new homes will be built on green field sites in Shaw and Crompton alone!

Vast swathes of Green Belt stretching from the rear of Dunwood Park to Burnage will be lost forever to bricks, concrete and tarmac.

3,000 new homes built in two wards in which, as a consequence of the withdrawal of local facilities or underinvestment, we have primary schools that are already overcrowded and full; a secondary school that is falling apart; a dilapidated health centre that is near cardiac arrest; no swimming facilities or dry leisure provision; precious few youth facilities and no municipal tip. 3,000 new homes that are built for growing families will need more primary and secondary school places; more GPs and dentists; and new highways and more buses and trams to get them about their daily business. And doesn't the decision not to replace Crompton Pool and Gym now look a little short-sighted given the number of new young residents that will need to learn to swim and the number of adults that will want to keep fit? More and more of my constituents are frankly getting more and more fearful and angry about these proposals. This frustration was reflected in the fact that more than 200 residents turned up recently to a public consultation and we have had to organise a second event tomorrow, Thursday 15 December.

My question tonight is in three parts.

I would firstly like to ask the Leader whether she really is convinced that there is a need for such a large land grab of Green Belt to build so many homes and such an increase in industrial provision in our Borough? And if the answer is yes, why is it that the lion's share of that burden is placed upon Shaw, Crompton and Royton rather than apportioned out with other parts of the Borough having a Fair Share?

And lastly would the Leader agree with me that we first need to develop on brown field land, on land with existing planning permission for housing and on unloved derelict sites, and also bring back empty homes into occupation and convert empty factories and mills into flats, before we look to touch any part of our precious Green Belt and Green Spaces?"



Councillor Stretton, Leader of the Council responded by saying she was convinced investment was required to build more homes in the Borough due to the failure of investment in the Borough over a number of years. The Leader was pleased that residents were attending consultation events and as a result of the consultation, proposals could possibly change. As for other parts of the borough, significant schemes were planned such as Foxdenton. Clarification would be sought following the closing of the consultation and 12,000 homes would not just appear in the Borough overnight. It was not to be forgotten that there would still be development across the borough because developers would bring forward sites that were not included in the suggested strategic sites being brought forward if the Borough didn't have strategic proposals in place, the Council would be left open to development by appeal. The outcome of the consultation would need to be considered before any decisions were made. The Leader agreed to the points on prioritising brownfield sites and those sites which already had planning permission being developed first.

Question 2:

"In July 2013, I asked the then Leader of the Council to join me in backing Oldham's live music and comedy scene. At that time, the former Castle Pub, a well-known music venue, had just closed on Union Street but there was still a vibrant music scene with six venues for live performances in the town centre. With the recent bad news that Marks and Spencer will not be joining us at Prince's Gate, we need to highlight the positive things that Oldham has to offer.

With the opening of the new Cinema complex and a new Coliseum Theatre complex on the way, our night-time leisure offer is being transformed. No longer is Yorkshire Street and Union Street like the Wild West by night – instead we have cafés and bars that are safe for families and couples to visit after dark. So let's celebrate that.

This presents us with the opportunity to showcase the best of what Oldham has to offer – shopping or a visit to our Gallery or Museum during the day, a bite to eat in the early evening in the restaurants in Parliament Square or the Independent Quarter, a performance at the Theatre, and then maybe the opportunity to stay on into the late evening for a drink or two in a real ale pub and the chance to listen to some live music or a comedy show. Oldham potentially offers the perfect day out and; with the Metrolink network now being even more extensive and trams more frequent; it is possible for people to visit this Borough from every part of Greater Manchester. We need to shout about that. So now is the time to revisit how we promote the Borough.

As part of a new tourism strategy can I ask the Leader to ask officers to produce a brochure, or brochures if one is not enough, of real ale pubs and live music and comedy venues around the Borough with their links to public transport? And that this information is made available in print, web and an app.



Councillor Stretton, Leader of the Council welcomed the positive comments about the new cinema complex and plans for the Coliseum. The Deputy Cabinet Member Economy and Enterprise portfolio contained Tourism and Events and the Deputy Cabinet Member would take the comments on board which were entirely appropriate. The Borough did have a lot to offer and it should be shouted about.

The Mayor reminded the meeting that Council had agreed that, following the Leaders' allocated questions, questions would be taken in an order which reflected the political balance of the Council.

1. Councillor Hewitt asked the following question:

"A new household benefit cap was introduced in November, can the relevant cabinet member please tell us how many people in Oldham will be effected by this change and also what support can be offered to these residents who have had their benefits cut yet again."

Councillor Jabbar, Deputy Leader and Cabinet Member for Finance and HR responded on the latest installation of welfare reform because of the 2012 Act and added that 520 households had been impacted by the latest implementation of the caps. In 2012, during the first phase Oldhamers lost out on millions of pounds which had a major impact. In terms of support, the Council had a dedicated welfare rights team who could be contacted on 0161 770 6655. The Council would do what it could to support those impacted by welfare reform. The implementation meant that residents would not be able to pay rent, council tax or for food. The Government was blind as to the impact the changes had.

2. Councillor Toor asked the following question:

"The new cinema in our Old Town Hall is definitely a breath of fresh air for our wonderful town and its lovely people. Lots of families are using it and spending locally. Parking seems to be an issue for some people. They are still not sure where to park. If it's a 2 or three hour parking facility offered by the council then they still can't enjoy it fully due to the threat of getting a parking ticket. They can't enjoy their movie or even the food facilities nearby. Especially if a family come to watch a film then a single parent can't really leave the small kids in the cinema on their own and run for parking ticket or drag the whole family with them to put some money in the ticket

machine. Can relevant cabinet member clarify the parking situation please?"



Councillor Fida Hussain, Cabinet Member for Environmental Services responded that officers would speak to the Odeon and ask them to advertise the fact that there was parking at the Town Square. Visitors to the cinema or new restaurants were entitled to discounted parking for up to four hours at £2 and free parking after 6.00 p.m. The discounted parking ticket also applied to the restaurants at the Old Town Hall.

3. Councillor James Larkin asked the following question:

"Natwest has recently announced it will be closing several branches in the borough, including the one in Royton. Whenever I have used this bank, it has always had a queue of people waiting to be served. The branch in Oldham Town Centre is already very very busy. Could the relevant Cabinet Member join me in asking Natwest to think again, particularly given the large number of local residents who are older and less likely to want to conduct their banking on-line and the increasing footfall in the Royton precinct following the opening of LIDL and Boyes."

Councillor Stretton, Leader of the Council and Cabinet Member for Economy and Enterprise responded that the Council had been working hard to secure quality investment in Royton Town Centre over recent years, including the facilitation of the new Lidl Store which opened earlier this year. The investment would continue with planned improvement works to Royton Town Hall and by working closely with the new owners of the Royton Precinct. The Leader would write to Natwest setting out these points and ask them to reconsider this decision with a view to retaining this valued facility for the benefit of local residents.

4. Councillor Turner asked the following question:

"Rochdale Council has recently announced its intention to automatically issue library membership cards to all primary aged pupils when they start school. This seems an eminently sensible way to encourage membership and use of our public libraries from an early age – a habit I would hope lasts a lifetime. Can I ask the Cabinet Member whether we can also adopt this idea to help promote the virtues, and wonders, of libraries to our youngest readers?"

Councillor Brownridge, Cabinet Member for Neighbourhoods and Cooperative responded that she agreed on the importance of libraries support reading from an early age. Oldham had taken part in national reading initiatives such as Book Start which were embedded into Oldham's Library Programme. The Council did not currently provide an automatic library membership scheme and would explore how this could be developed. The Council would want to link any scheme to the existing programme that included Reception Reads which focussed on developing a love of reading and regular library use with children aged four years. This would ensure the best use of any resources directed to automatic enrolment and give the scheme the best chance to make an impact on young lives.



5. Councillor Goodwin asked the following question:

"There is the odd one within this Chamber who seems to have relished the opportunity of constantly being critical of the redevelopment of the former Town Hall and because of this no doubt also the businesses that have come in to Oldham, to say nothing of the jobs that have been created and the overall contribution to the reinvigoration of the borough.

Does the Leader agree with me that the response from the good people of Oldham at the formal opening of the complex on the night of 21st October demonstrates just how out of touch some members are?"

Councillor Stretton, Leader of the Council and Cabinet Member for Economy and Enterprise responded that she agreed that the development had had a fantastic impact on Oldham. Molino Lounge, Nando's and Gourmet Burger Kitchen had opened and the companies had put significant investment into the new restaurants. The feedback from local businesses was that footfall and trade had increased following the opening of the Odeon cinema and restaurants. Recruitment following the Old Town Hall transformation was:

- Odeon Cinema/Costa/Cleaning Company 70 jobs created; 55 filled with Oldham residents
- Molino Lounge 20 jobs created; 15 filled with Oldham residents
- Gourmet Burger Kitchen 25 jobs created; 12 filled with Oldham residents
- Total: 115 jobs created; 82 filled with Oldham residents.

6. Councillor Roberts asked the following question:

"The government's children and social work bill proposes allowing councils to request specific exemptions from legislation and statutory guidance to allow them to 'innovate' to improve children's experiences of being looked after by the local authority. Our Corporate Parenting role is one of any councillors most serious responsibilities. Does the Cabinet Member feel that allowing a local authority to effectively opt out of many of the current regulations put in place to safeguard children

is an opportunity to improve, or a threat to, the wellbeing of children in our care?"



Councillor Harrison, Cabinet Member for Social Care and Safeguarding responded that Oldham Council took its responsibilities as a Corporate Parent very seriously and those responsibilities extended across elected members, council officers and partner agencies. The bedrock of this approach was how the voices of those young people who were currently looked after and those who had left local authority care had been listened to. As an example, the Council had held the Annual Corporate Parenting Conference on 17th November and young people shared their experiences of Oldham's care system to help improve the support given to care leavers. The Children and Social Work Bill put additional proposed requirements on local authorities and their partners and clearly set out the corporate parenting principles by which the Council and it partners should operate. The Bill's proposal around the 'power to test different ways of working' was, according to the government partly informed by what young people had been saying about care planning and review processes however there had been widespread concerns at the implications. It needed to be noted that the clause in the Bill regarding requests for exemption from statutory requirements was rejected by the House of Lords and had been removed. The clause in question did state that any request by a local authority to seek exemption would require local consultation before formal submission to the Secretary of State for consideration. In Oldham, the implications of the Bill would be carefully considered as it progressed and would not act against the best interests of looked after children.

7. Councillor Fielding asked the following question:

"The Council has taken the wise decision to support independent local businesses by operating a business improvement grant scheme. I am particularly pleased that, after their success in Oldham Town Centre, these grants were rolled out to other areas of the Borough, including to businesses along the A62 corridor through Failsworth. This scheme has helped to support the small businesses that are the backbone of our local economy and has also ensured the continued vibrancy and unique identity of our local shopping parade. Could the Cabinet Member please update Council with the key headlines from the implementation of this scheme in Failsworth?"

Councillor Jean Stretton, Leader of the Council and Cabinet Member for Economy and Enterprise responded that independent businesses were particularly important to the District Centres where they helped to create a strong sense of local identity and customer loyalty and trust. District Centres were often the location for family



businesses that had been trading for long periods of time - many of them for a number of decades. Improvements to the exterior of key buildings which included fascia's and shop fronts could both uplift an area and the visitor's perception of the District Centre and assisted in attracting new independents. Discretionary grants of 50% of the eligible costs of improvements up to a maximum of £3,000 had originally been made available. A further report went to Cabinet on 21 March 2016 which sought an increase in the maximum grant from £3,000 to £8,000 following a request from the local grant review panels. The report was approved and the grant documentation updated that reflected the increase in the maximum grant available. Local grant review panels consisted of a selection of ward members for the area review grant applications and provided recommendations as to whether the applications received were to be approved, varied or rejected. Five grants had been awarded in the Failsworth A62 corridor which totalled £16.500 and four of these grants had been paid which totalled £12,000. One approved grant planned to implement the improvement work to the shop front in Spring 2017. Completed grant funded works included the installation of disabled W.C. facilities, installation of a footbridge to access the upper floor of a restaurant, provision of electrical supply and new windows and doors to premises that were vacant. There had been a lot of interest in the grant scheme and plenty of enquiries had been received. A mail out to all business in the eligible area was programmed for January 2017.

8. Councillor Gloster asked the following question:

"Can the Cabinet Member please tell me if this Council as a Living Wage Employer will be increasing the minimum wage for all staff to £8.45 per hour from April 2017 in line with the recommendations of the National Living Wage Foundation? And will the Cabinet Member also update this Chamber on the progress made by this Council since approving a motion in April that we should seek accreditation as a Living Wage Employers?"

Councillor Jabbar, Deputy Leader of the Council and Cabinet Member for Finance and HR responded that the recommendations of the National Living Wage foundation had been implemented last April and it was intended going forward a further increase would be implemented from 1st April next year. There was a need to understand the financial implications. The Council was committed to supporting low paid employees. This was one of the first initiatives of the Administration when they came into power in 2011.

At this point in the meeting, the Mayor advised that the time limit for this item had expired.



16 TO NOTE THE MINUTES OF THE MEETINGS OF THE CABINET HELD ON THE UNDERMENTIONED DATES, INCLUDING THE ATTACHED LIST OF URGENT KEY DECISIONS TAKEN SINCE THE LAST MEETING OF THE COUNCIL, AND TO RECEIVE ANY QUESTIONS OR OBSERVATIONS ON ANY ITEMS WITHIN THE MINUTES FROM MEMBERS OF THE COUNCIL WHO ARE NOT MEMBERS OF THE CABINET, AND RECEIVE

RESPONSES FROM CABINET MEMBERS

The minutes of the Cabinet meetings held on 17th October 2016 and 21st November 2016 were submitted.

Members raised the following questions:

1. Councillor Blyth – Cabinet Meeting, 21st November 2016, Item 8: Revenue Monitor and Capital Investment Programme 2016/17 Quarter 2 – September 2016. Councillor Blyth asked that now Marks and Spencer had pulled out of Prince's Gate after assurances that it was on track, how were negotiations on the development and were any other stores filling the void? Were there any abortive costs regarding preparatory work and land deals for the Council should the development not go ahead and if there were any compensation clauses in place?

Councillor Stretton, Leader of the Council and Cabinet Member for Economy and Enterprise advised the meeting that the answer provided at the last Council meeting regarding Marks and Spencer was correct at that point in time. There was still active consultation that week with the contractors. It was regrettable that Marks and Spencer had not chosen to build an M&S Store in Oldham, however, the Council would meet with M&S again on the prospect of a 'Simply Food' store. The Council would do its level best as there were sites that could serve that purpose. Other parties were still interested. The whole point of Prince's Gate was as a new development and the Council would do its best to attract quality development to that site. There were no compensation clauses in the agreement.

2. Councillor McCann – Cabinet Meeting, 21st November 2016, Item 6 – Proposal to Expand Greenfield CP – Pre-Publication Consultation Responses. Councillor McCann thanked the administration for the new school to replace a 100 year old and cramped building. The school had been rated excellent. Not only would Greenfield have a new school worthy of the teachers and pupils of the 21st century, but also have a new sports field which was usable. The consultation was 58 in favour and 26 against. Councillor McCann asked if the target date of

2018 was still there and if contracting was still on target and still final decisions to be made?



Councillor Jabbar, Cabinet Member for Finance and HR, advised the meeting that he was delighted in the support and was committed to investment in every part of the borough. Councillor Jabbar confirmed that the Council was committed to the scheme and it was hoped to be delivered by September 2018, however, this would depend on the consultation and planning was concluded. This Administration was keen on delivering the Greenfield Primary School by that area due to the pressure in that area and was confident that the school would be delivered in the timeframe.

3. Councillor Harkness – Cabinet Meeting, 21st November 2016, Item 9: Shared Information Management and Governance Centre of Excellence. Councillor Harkness asked if there was a rough estimate of savings with this item.

Councillor Jabbar, Cabinet Member for Finance and HR, responded by advising Councillor Harkness that he was not able to provide an exact figure, but it was not large. This was to bring services between Oldham and Rochdale together for the creation of a strong resilient team going forward in an important and complex area and addressed capacity. Councillor Jabbar further responded that a detailed response would be provided to Councillor Harkness.

RESOLVED that:

- 1. The minutes of the Cabinet meetings held on 17th October 2016 and 21st November 2016 be noted.
- 2. The questions and responses on the Cabinet minutes be noted.

17 NOTICE OF ADMINISTRATION BUSINESS

Motion 1

Councillor Jabbar MOVED and Councillor McCann SECONDED the following motion:

"Local Government has experienced a significant reduction in funding since 2009/10 and the introduction of the Government's austerity regime. According to the Institute of Fiscal Studies, since 2009/10 there has been a real terms cut in local government spending across England of 22%. Here in Oldham we have fared much worse with a real terms cut of more than 42%. At the same time there has been a huge increase in demand for services, particularly in social care. The Council has responded to this massive challenge by competently and

efficiently redesigning many of its services to minimise the impact on citizens of Oldham.

This Council notes with disappointment the Chancellor's 2016 Autumn Statement in which he commented that higher spending by local authorities is one of the causes of a weaker economic outlook.



This Council believes that the Chancellor should have used his Statement to address pressing concerns in:

- The funding of Adult Social Care the cuts made by central government have pushed social care to crisis point with knock on effects in the NHS as people cannot be safely discharged home. While a further increase to the National Living Wage is welcome, unless this is fully funded, it just increases pressure on council budgets and the viability of the private care sector.
- The benefits system. Cuts already agreed by government and not reversed will have a devastating impact on many Oldham residents.
- Providing more affordable and social housing and addressing homelessness and poor housing conditions.

The Autumn Statement provided new money for grammar schools, a stately home and reduced corporation tax.

Councillor Hudson spoke in support of the motion.

Councillor Jabbar exercised his right of reply.

A vote was then taken on the MOTION.

On being put the vote, the MOTION was CARRIED UNANIMOUSLY.

RESOLVED that:

- 1. The borough's three MP's be written to, to urge them to take every opportunity to challenge the Government's approach to public spending.
- 2. Council would work through the LGA to push the case for the urgent need to put social care on a sound financial footing.
- 3. Support provided to Oldham's residents be continued, for example through the Welfare Rights Service, to do what could be to alleviate the difficulties faced by many of our residents.

Motion 2:

Councillor Toor MOVED and Councillor Garry SECONDED the following motion:

"This Council notes that hundreds of thousands of women had significant pension changes imposed on them by the Pensions Acts of 1995 and 2011 but were not notified of the changes until relatively recently. Some women were not notified until two years ago of a six-year increase in pension age. Women born in the 1950s are bearing a disproportionate cost of Conservative plans to reduce state spending. Many women born in the 1950s

are living in hardship. Retirement plans have been shattered with devastating consequences. Many of these women are caring for elderly relatives, providing childcare for grandchildren, or suffer discrimination in the workplace so struggle to find employment. Women born in this decade are suffering financially due to the Tories' ideological drive to reduce the cost of the state. These women have worked hard, raised families and paid their tax and national insurance with the expectation that they would be financially secure after finishing work. It is not the pension age itself that is disputed – it is widely accepted that women and men should retire at the same time. The issue is that the rise in the women's state pension age has been too rapid and has happened without sufficient notice being given to the women affected.



The Council calls on the Government to make fair transitional arrangements for all women born on or after 6th April 1951 who have unfairly borne the burden of the increase to the State Pension Age they were not told about until it was too late to make alternative arrangements.

Councillor Bates spoke in support of the motion. Councillor Turner spoke in support of the motion. Councillor Roberts spoke in support of the motion. Councillor Chauhan spoke in support of the motion.

Councillor Toor did not exercise her right of reply

On being put the vote, the MOTION was CARRIED UNANIMOUSLY.

RESOLVED that the Chief Executive be instructed to write to the three borough MPs to inform them of the council's position and request that they use whatever parliamentary means available to raise this matter with government.

Motion 3

Councillor Goodwin MOVED and Councillor Williams SECONDED the following motion:

"This Council notes:

- The Government has recently changed the guidance to Building Regulations whereby they do not require the installation of Fire Suppression Systems to be fitted into new schools.
- It was reported there were more than 600 fires in British schools last year and Arson was suspected in 40% of cases. According to insurers, each large fire causes an average of £1.5million of damage, and that, where fitted, sprinklers pay for themselves in lower premiums.
- The core objective of the Revised Building Bulletin 100 is to simplify the guidance. However, in the process, it has removed the expectation that all new schools (except for low risk schools) will be protected from fire with automatic sprinklers. The benefits of Fire Suppression, extensively

and emphatically documented in the foreword of the current BB100, by the then Minister of State for Schools, have been erased from the revised BB100, with no mention made of sprinklers at all. This has taken place at a time when new schools in Scotland and Wales will have automatic sprinklers installed.



 There has been no advanced notice, or prior indication of this alarming change, which is, strongly rejected across the Fire Sector, The Fire Sector Federation, the Fire Protection Association and the Arson Prevention Bureau.

This Council believes that

- This is a retrograde step that does not make sense.
 Sprinklers do not just save lives, they prevent fires from spreading and causing significant disruption to children's education. They are supported by CFOA, teachers and the LGA.
- This change of policy is a false economy as the cost of increased insurance premiums and the damage caused by fire, outweighs that of the installation of sprinklers.
- This is also remarkably out of step with the rest of Great Britain. In Scotland and Wales new schools are fitted with sprinklers. Should children in England be educated in schools with a lower safety standard than those in our neighbouring devolved administrations?"

AMENDMENT

Councillor Sykes MOVED and Councillor Williamson SECONDED the following amendment:

"After 'This Council resolves to' replace the original wording in the resolution with the following

"ask the Chief Executive to write to:

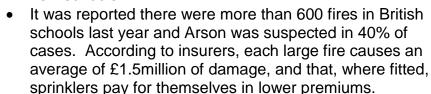
- The Minister of State for Schools calling on the Government to reintroduce the requirement that Fire Sprinkler Systems be installed in new schools as part of Revised Building Bulletin 100
- The Local Government Association asking the association to support the Council's position
- The Borough's three Members of Parliament asking them to make representations on this matter to the Minister'

And add an additional paragraph at the end of the motion: 'This Council also resolves to campaign to ensure that plans for the redevelopment of Saddleworth School and Royton and Crompton School include the provision of Fire Sprinkler Systems into new school buildings.'

The amended motion to read:

"This Council notes:

 The Government has recently changed the guidance to Building Regulations whereby they do not require the installation of Fire Suppression Systems to be fitted into new schools.





- The core objective of the Revised Building Bulletin 100 is to simplify the guidance. However, in the process, it has removed the expectation that all new schools (except for low risk schools) will be protected from fire with automatic sprinklers. The benefits of Fire Suppression, extensively and emphatically documented in the foreword of the current BB100, by the then Minister of State for Schools, have been erased from the revised BB100, with no mention made of sprinklers at all. This has taken place at a time when new schools in Scotland and Wales will have automatic sprinklers installed.
- There has been no advanced notice, or prior indication of this alarming change, which is, strongly rejected across the Fire Sector, The Fire Sector Federation, the Fire Protection Association and the Arson Prevention Bureau.

This Council believes that

- This is a retrograde step that does not make sense. Sprinklers do not just save lives, they prevent fires from spreading and causing significant disruption to children's education. They are supported by CFOA, teachers and the LGA.
- This change of policy is a false economy as the cost of increased insurance premiums and the damage caused by fire, outweighs that of the installation of sprinklers.
- This is also remarkably out of step with the rest of Great Britain. In Scotland and Wales new schools are fitted with sprinklers. Should children in England be educated in schools with a lower safety standard than those in our neighbouring devolved administrations?"

Councillor Goodwin exercised his right of reply Councillor Sykes exercised his right of reply.

A vote was then taken on the AMENDMENT.

On being put the vote, 9 were cast in FAVOUR of the AMENDMENT and 44 votes were cast AGAINST with 0 ABSTENTIONS. The AMENDMENT was therefore LOST.

Councillor Goodwin did not exercise his right of reply.

On being put the vote, the MOTION was CARRIED UNANIMOUSLY.

RESOLVED that:

1. The Government be called on to reconsider their position and the reintroduction of the guidance to Building

- Regulations with regard to the installation of Fire Sprinkler Systems into new school buildings.
- 2. Other Local Authorities be called on to consider requesting that the Government reconsider this matter.



18 **NOTICE OF OPPOSITION BUSINESS**

Motion 1

Councillor Gloster MOVED and Councillor Blyth SECONDED the following motion:

"This Council notes:

- Pavement parking can pose a hazard to pedestrians, especially people with sight loss, parents with pushchairs, wheelchair users and other disabled people.
- People with sight loss are especially at risk as they can be forced into the road and faced with oncoming traffic that they cannot see.
- Pavements are not designed to take the weight of vehicles and so surfaces can become damaged or subside, presenting a further hazard for pedestrians, particularly those with disabilities.

Council notes that there are currently offences in law where vehicles are driven over the footpath or where vehicles cause an unreasonable obstruction on the footway; regrettably these offences are frequently left unenforced."

Councillor Moores spoke in support of the motion.
Councillor Steven Bashforth spoke in support of the motion.
Councillor Briggs spoke in support of the motion.
Councillor McCann spoke in support of the motion.

Councillor Gloster exercised his right of reply.

On being put the vote, the MOTION was CARRIED UNANIMOUSLY.

RESOLVED that the Chief Executive be requested to write to the Chief Constable of Greater Manchester to request:

- Greater Manchester Police enforce the legislation; and
- That Police Community Support Officers (PCSO) be empowered to issue fixed penalty notices to offenders.

Motion 2

Councillor Harkness MOVED and Councillor Williamson SECONDED the following motion:

"This Council is proud to be a member of the Sustainable Food Cities Network and as a member is committed 'Reducing waste and the ecological footprint of the food system'.

Council notes with concern that this commitment will be more

Council notes with concern that this commitment will be more difficult to achieve when:

- Most beverage cups dispensed by coffee outlets cannot be recycled
- The production of bottled water necessitates wasteful processing, bottling and transportation, and when its consumption leads to the discarding of millions of plastic bottles



Much of the packaging used for food products cannot easily be recycled

Council aspires instead to reduce food packaging and promote recycling across the borough whenever possible. Council further notes that these aspirations are compatible with the aims of the initiative, the Courthauld Commitment 2025, where signatories pledge to work to reduce 'the resource needed to provide our food and drink by one-fifth over ten years.'

Councillor McCann spoke in support of the motion.

Councillor Roberts MOVED and Councillor Mushtaq SECONDED that under Council Procedure Rule 8.4(d) the motion be referred to Overview and Scrutiny Board.

Councillor Harkness exercised his right of reply.

On being put the vote, the MOTION was CARRIED UNANIMOUSLY.

RESOLVED that under Council Procedure 8.4(d) the motion be referred to Overview and Scrutiny Board.

Motion 3

The Mayor informed the meeting that the time limit for this item had expired and Councillor McCann as Mover of the Motion and Councillor Sykes as Seconder of the Motion requested the Council permit the following Motion be rolled over for discussion at the next Council meeting:

"This Council notes:

- The Government's stated commitment to encourage people with disabilities to return to paid employment
- The important role of railways in getting people to and from their places of work
- That, in contrast to Metrolink, disabled people still face difficulties in accessing some rails services
- The importance of the £102 million Department for Transport 'Access for All' programme in funding adaptations to railway stations to make them more accessible
- That around half of all of the 96 railway stations across Greater Manchester still require more work to make them accessible, including the only railway station in the borough, Greenfield Station

This Council notes with concern:

 Proposals within the recent Hendry Report to defer half of the 'Access for All' projects until the period 2019-24 meaning unacceptable delays in the adaptations to stations



 That any delay to the adaptation of a station means that rail services there will not be accessible to all which is contrary to UK equalities legislation."

RESOLVED that the Motion be rolled over to the Council meeting scheduled on 22nd March 2017.

To note the Minutes of the following Joint Authority meetings and the relevant spokespersons to respond to questions from Members

The minutes of the Joint Authorities were submitted as follows:

Greater Manchester Combined Authority 28th October 2016
Greater Manchester Waste Disposal Authority 9th September 2016
National Park Authority 7th October 2016
Transport for Greater Manchester 16th September 2016

Greater Manchester Fire and Rescue Service 13th October 2016

Members raised the following questions:

- Councillor McCann- National Park Authority, 7th October 2016, Item 40/16: Review of Local Development Scheme. Councillor McCann asked if Councillor McLaren could forward the outline of Peak Park Changes to the Planning Policy and the affect on affordable housing, design and numbers. Councillor McLaren responded that he would forward the information to all councillors.
- Councillor Harkness Greater Manchester Combined Authority, Item 188/16: GM Connect Funding. Councillor Harkness asked what it was, what it does and why it cost £1.4m? Councillor Stretton, Leader of the Council, responded that she would provide all councillors with a detailed answer.
- 3. Councillor Bates Greater Manchester Fire and Rescue Authority, 13th October 2016, Item 57: Halloween Costumes Campaign Update and Item 58: Cardiac Arrest Response. Councillor Bates asked about the effect of cuts on response times. Councillor Williams responded that GMFRS could get to an incident in 5.37 minutes, which few other authorities could do. The service was able to get 10 appliances within 10 minutes, in Cumbria this could be 25 minutes. Calls in Greater Manchester had been reduced due to assessments being provided by the Fire Service in communities. The service had saved 63 lives in the response to cardiac arrests.

RESOLVED that:

1. The minutes of the Joint Authority meetings as detailed in the

report be noted.

2. The questions and responses provided be noted.



To note the Minutes of the following Partnership meetings and the relevant spokespersons to respond to questions from Members

The minutes of the Partnership meetings were submitted as follows:

Unity Partnership Board 12th September 2016 MioCare 12th September 2016 Health and Wellbeing Board 20th September 2016

RESOLVED that the minutes of the Partnership meetings as detailed in the report be noted.

20 UPDATE ON ACTIONS FROM COUNCIL

Consideration was given to the report of the Director of Legal Services which informed members of actions that had been taken following previous Council meetings and provided feedback on other issues raised at the meeting.

RESOLVED that the Update on Actions from Council report be noted.

21 POLITICAL BALANCE UPDATE

Consideration was given to a report of the Director of Legal Services related to the review of the political balance of Committees in accordance with Section 15 of the Local Government and Housing Act 1989 which followed the notification to the Chief Executive of a change to political groups within Oldham Borough Council. The Chief Executive had been notified of a change to a political group within Oldham Council. Councillors Rehman and Kirkham had delivered a notice in writing to the Chief Executive signed by both Members and the Leader/Majority of the Group which stated they wished to join the Group.

RESOLVED that:

- 1. The tables appended to the report which showed the proposed Constitution of Committees affected be applied from 14th December 2016.
- The changes in the membership in accordance with the allocation of seats as shown in the table to the report be approved.

22 CIVIC APPRECIATION NOMINATION

Consideration was given to a report of the Director of Legal Services which sought approval of the nomination to receive the Civic Appreciation Award, in recognition of significant voluntary contribution and dedication to local businesses, and to the community of Oldham. The Oldham Deputy Lieutenants Committee had nominated and the Group Leaders have recommended that Mr. Dave Benstead receive the award.



RESOLVED that:

- 1. The nomination for Mr. Dave Benstead to receive the Civic Appreciation Award 2017 be agreed.
- 2. The ceremony for the award would take place the Council meeting to be held on 22nd March 2017.

23 EUROPEAN UNION REFERENDUM - IMPACT ON OLDHAM AND GREATER MANCHESTER

Consideration was given to a report which provided an update on the impact of the European Union Referendum on Oldham and Greater Manchester. The report provided an outline of the current economic outlook five months on from the vote as well as the wider challenges which included the exploration of voting patterns.

The latest information suggested that the economy continued to grow but was slowing down. There was wide-spread business pessimism but largely stable consumer confidence. The direction of convergence in attitudes between business and their customers would be a key determinant of how the economy performed in the medium-term.

In terms of wider implications and the voting pattern of the borough, it was clear that many people in the borough felt left behind and disenfranchised. This would need to inform policy going forward as a borough and for Greater Manchester particularly in moving Inclusive Growth higher up the agenda both for Oldham and the city region.

RESOLVED that the report on the European Union Referendum and the Impact on Oldham and Greater Manchester be noted.

24 APPOINTMENT OF EXTERNAL AUDITOR FOR THE FINANCIAL YEAR 2017/18.

Consideration was given to the report of the Head of Corporate Governance for the agreement to the appointment of Grant Thornton UK LLP as External Auditor for the financial year 2017/18. The external auditors would:

- Undertake the external audit of the Statement of Accounts.
- Audit the Housing Benefit Subsidy Claim.
- Audit the Teachers' Pension Agency Return.

The Local Audit and Accountability Act 2014 stated that a "relevant authority must appoint a local auditor to audit its

accounts for a financial year not later than 31 December in the preceding financial year". The current external audit contract had been organised by the Audit Commission prior to its close and the option to agree for a further financial year (2017/18) had been agreed by the successor body, Public Sector Audit Appointments (PSAA) following a determination by the Secretary of State for Communities and Local Government. The PSAA also acted as an Agent for the Department for Work and Pensions to appoint the external auditor to audit the Housing Benefit Subsidy grant. The Council need to formally appoint Grant Thornton UK LLP to undertake this work for the 2017/18 claim.



The Teacher's Pension Agency also required the certification of an external audit and it was proposed to appoint Grant Thornton UK LLP.

Options/Alternatives:

The only option was for the Authority to agree the appointment of Grant Thornton UK LLP as directed by the Secretary of State. There was discretion to appoint a separate auditor but this was low value work and the recommended option was to appoint Grant Thornton UK LLP.

RESOLVED that the appointment of Grant Thornton UK LLP, as the external auditor for the financial year 2017/18 for the Statement of Financial Accounts, Housing Benefit Subsidy grant claim and the Teachers' Pension Agency return be approved. Teachers' Pension Agency return be approved.

The meeting started at 6.00 pm and ended at 9.50 pm

EXTRAORDINARY COUNCIL 01/03/2017 at 6.00 pm



Present: The Mayor – Councillor Heffernan (Chair)

Councillors Ahmad, Akhtar, G. Alexander, Ali, Azad, Ball, M Bashforth, S Bashforth, Bates, Blyth, Briggs, Brock, Brownridge, Chadderton, Chauhan, Cosgrove, Dean, Dearden, Fielding, Garry, Gloster, Goodwin, Haque, Harkness, Harrison, Hewitt, Hudson, A Hussain, F Hussain, Iqbal, Jabbar, Jacques, Klonowski, J Larkin, Malik, McCann, McLaren, Moores, Murphy, Mushtaq, Price, Qumer, Roberts, Salamat, Sheldon, Shuttleworth, Stretton, Sykes, Toor, Turner, Ur-Rehman, Williamson and Wrigglesworth

1 TO RECEIVE APOLOGIES FOR ABSENCE

Apologies were received from Councillors Ames, A. Alexander, Kirkham, T. Larkin, Rehman and Williams.

2 TO RECEIVE DECLARATIONS OF INTEREST IN ANY MATTER TO BE DETERMINED AT THE MEETING

There were no declarations of interest received.

3 APPOINTMENT OF EXTERNAL AUDITOR FROM THE FINANCIAL YEAR 2018/19

Consideration was given to a report of the Head of Corporate Governance for the agreement to the appointment of the Council's external auditors from the financial year 2018/19 which was part of a joint procurement exercise being overseen by the Public Sector Audit Appointments (PSAA) to undertake the external audit of the Statement of Financial Accounts and to audit the Housing Benefit Subsidy Claim.

The Local Audit and Accountability Act 2014 stated that a "relevant authority must appoint a local auditor to audit its accounts for a financial year not later than 31 December in the preceding financial year. The current external audit contracts were organised by the Audit Commission prior to its close and the option under this arrangement to extend for a further financial year 2017/18 was agreed by its successor body, PSAA, following a determination by the Secretary of State for Communities and Local Government. This was agreed by full Council on 14 December 2016. The PSAA also acted as an Agent for the Department for Work and Pensions in appointing an external auditor to audit the Housing Benefit Subsidy Grant.

Options/Alternatives considered:

Option 1 – Procurement by PSAA

Option 2 – Regional Procurement at a Greater Manchester

Level

Option 3 – Procurement Overseen by Oldham Council

If the Council wished PSAA to assist in the appointment of the Council's external auditor for the financial years from 2018/19, PSAA would need to be formally advised by the Council by 9th March 2017 which was the deadline imposed by the PSAA.



RESOLVED that the procurement of the Council external auditors by PSAA from 2018/19 be agreed.

4 APPOINTMENT OF LOCAL RETURNING OFFICER AT COMBINED AUTHORITY MAYORAL ELECTIONS

Consideration was given to a report of the Director of Legal Services which outlined the requirement that each constituent Council appoint an officer of the Council to be the Local Returning Officer for the election of a Combined Authority Mayor.

RESOLVED that the Chief Executive, Carolyn Wilkins, be appointed as the Returning Officer for the Council at the Combined Authority Mayoral elections.

5 RESULTS OF THE FAILSWORTH EAST BY-ELECTION

Consideration was given to a report of the Director of Legal Services which detailed the results of the recent Failsworth East By-Election and the subsequent review of the composition of political groups.

RESOLVED that:

- 1. The result of the By-Election be noted.
- 2. The composition of the political groups as outlined in the report be noted.

The meeting started at 6.00 pm and ended at 6.05 pm

COUNCIL 01/03/2017 at 6.05 pm



Present: The Mayor – Councillor Heffernan (Chair)

Councillors Ahmad, Akhtar, G. Alexander, Ali, Azad, Ball, M Bashforth, S Bashforth, Bates, Blyth, Briggs, Brock, Brownridge, Chadderton, Chauhan, Cosgrove, Dean, Dearden, Fielding, Garry, Gloster, Goodwin, Haque, Harkness, Harrison, Hewitt, Hudson, A Hussain, F Hussain, Iqbal, Jabbar, Klonowski, J Larkin, Malik, McCann, McLaren, Moores, Murphy, Mushtaq, Price, Qumer, Roberts, Salamat, Sheldon, Shuttleworth, Stretton, Sykes, Toor, Turner, Ur-Rehman, Williamson and Wrigglesworth

1 TO RECEIVE APOLOGIES FOR ABSENCE

Apologies for absence were received from Councillors A. Alexander, Ames, Kirkham, T. Larkin, Rehman and Williams.

2 TO RECEIVE DECLARATIONS OF INTEREST IN ANY MATTER TO BE DETERMINED AT THE MEETING

The Mayor informed the meeting that the Standards Committee had granted a dispensation to allow Members who had an interest arising from ownership or occupation of property in Oldham, to participate and vote on the setting of the Council Tax and matters directly related to such decisions including the budget calculations. All members declared a pecuniary interest in Item 4 – Budget Proposals, but the dispensation was applicable allowing Members to participate and vote on Item 4.

In accordance with the Code of Conduct, the following Councillors declared an interest in Item 4 as indicated:

Councillor Jabbar declared a personal interest by virtue of his appointment to the Unity Partnership Board and the Unity Joint Venture Board.

Councillor McCann declared a personal interest by virtue of his appointment to the Unity Partnership Board, Unity Joint Venture Board and the MioCare Board.

Councillor Wrigglesworth declared a personal interest by virtue of her appointment to the Positive Steps Board.

Councillor Harrison declared a personal interest by virtue of her appointment to the MioCare Board.

Councillor Chadderton declared a personal interest by virtue of her appointment to the Positive Steps Board.

Councillor Stretton declared a personal interest by virtue of her appointment to the Unity Partnership Board.

Councillor Dean declared a personal interest by virtue of his appointment to the Unity Partnership Board and Unity Joint Venture Board.

Councillor Ginny Alexander declared a personal interest by virtue of her appointment to the MioCare Board.

Councillor Fielding declared a personal interest by virtue of his appointment to the Positive Steps Board.

Councillor Ur-Rehman declared a personal interest by virtue of his appointment to the Unity Partnership Board.

Councillor Harkness declared a personal interest by virtue of his appointment to the Positive Steps Board.

Councillor Sykes declared a personal interest by virtue of his appointment to the Unity Partnership Board.

Councillor Chauhan declared a personal interest by virtue of his appointment to the MioCare Board.

Councillor Roberts declared a personal interest by virtue of her appointment to the Positive Steps Board.

TO RECEIVE COMMUNICATIONS RELATING TO THE BUSINESS OF THE COUNCIL

The Mayor expressed his thanks to everyone who supported the Civic Ball which was held on Friday, 24th February 2017. The Mayor also welcomed Councillor Jacques to his first Council meeting.

TO NOTE THE DRAFT MINUTES OF THE BUDGET CABINET MEETING HELD ON THE 20TH FEBRUARY 2017 AND TO CONSIDER THE RECOMMENDATIONS OF CABINET IN RELATION TO THE BUDGET FOR 2016/17 FURTHER TO THE FOLLOWING ATTACHED REPORTS:

The Mayor requested and it was RESOLVED that Council Procedure 10.7 (Rules of Debate) be suspended to enable the Deputy Leader of the Council to exceed the time limit for his contribution in moving the Administration Budget to 15 minutes with a 30 second extension and the Leader of the Main Opposition Group in moving the Main Opposition Budget, a time limit of 10 minutes with a 30 second extension. All other speakers would be limited to 4 minutes with a 30 second extension.

The Mayor informed the Council that regulations had been implemented which required recorded votes on specific decisions at the Budget meeting. Members would be advised when a recorded vote was required.

Prior to consideration of the Budget Proposals, the Mayor asked the Council to note the draft minutes of the Cabinet meeting held on 20th February 2017.

On a vote being taken, the recommendation was CARRIED UNANIMOUSLY.

RESOLVED that the minutes of the Cabinet meeting held on 20th February 2017 be noted.

a) <u>Capital Strategy and Capital Programme 2017/18 to 2020/21</u>



Councillor Jabbar MOVED and Councillor Stretton SECONDED a report of the Director of Finance which set out the Capital Strategy for 2017/18 to 2020/21 and thereby the proposed 2017/18 Capital Programme which included identified capital investment priorities, together with the indicative Capital Programme for 2018/19 to 2020/21, having regard to the resources available over the life of the programme.



No members spoke on this item.

RESOLVED that:

- 1. The Capital Strategy for 2017/18 to 2020/21 at Appendix 1 to the report and summarised at section 2.1 of the report be approved.
- 2. The Capital Programme for 2017/18 and indicative programmes for 2018/19 to 2020/21 at Annex C of Appendix 1 to the report and summarised at section 2.2 of the report be approved.
- b) <u>Housing Revenue Account Estimates for 2016/17 to 2020/21</u>

Councillor Brownridge MOVED and Councillor Jabbar SECONDED a joint report which set out the latest Housing Revenue Account (HRA) outturn estimate for 2016/17, the detailed budget for 2017/18 and strategic estimates for the three years 2018/19 to 2020/21. The report also set out the recommended dwelling and non-dwelling rents and service charge increases to be applied from April 2017. The 2017/18 position had been presented after allowing for an increase in rent of 2%. It was noted that the Government had advised that PFI properties would be exempted from Central Government's 1% Social Rent Reduction Programme. As all Oldham housing stock was contained within two PFI schemes, the 2017/18 budget would follow historic rent setting guidance of CPI plus 1%, which resulted in an increase of 2% (CPI was taken as at September 2016).

No members spoke on this item.

RESOLVED that:

- The forecast Housing Revenue Account out-turn for 2016/17, as outlined at Appendix A of the report, be approved.
- 2. The proposed Housing Revenue Account out-turn for 2017/18, as outlined at Appendix B of the report, be approved.
- 3. The strategic estimates for 2018/19 to 2020/21, as outlined at Appendix D of the report, be approved.
- 4. The proposed increase to dwelling rents for all properties for 2% be approved.
- 5. The proposed increase to non-dwelling rents of 2% be approved.

6. The proposed increase to Private Finance Initiative 2 service charges to continue previously approved transitional arrangements leading to full cost recovery be approved.



- 7. The proposed increase to Private Finance Initiative 4 service charges to be based on the actual charges incurred be approved.
- c) Statement of the Chief Financial Officer on Reserves,
 Robustness of the Estimates and Affordability and
 Prudence of Capital Investments

Councillor Jabbar MOVED and Councillor Stretton SECONDED a report of the Director of Finance (Chief Financial Officer) which sought agreement to the level of balances necessary to support the 2017/18 budget, the scrutiny of the level of earmarked reserves by the Audit Committee during 2017/18 and agreed the actions necessary to secure a properly balanced budget and the prudence of capital investments within the present budget proposals. The report was prepared in accordance with Section 25 of the Local Government Act 2003 which required the Chief Financial Officer to report on the robustness of the estimates made for the purposes of the budget calculations and the adequacy of the proposed reserves.

No members spoke on this item.

RESOLVED that:

- 1. The General Balances currently calculated for 2017/18 at £14,739K be approved. Any excess funding in general balances at the financial year-end were to be transferred to the financial mitigation reserve to support future budgets.
- 2. The initial estimate of General Balances to support the 2018/19 and 2019/20 budgets were amounts of £13,290k and £12,832k which reflected the budgetary challenges for these years be noted.
- 3. The intended report to the Audit Committee on Reserves which ensured the area was subject to appropriate scrutiny be noted.
- 4. The actions necessary to secure a properly balanced budget as noted at paragraph 3.5 of the report be approved.
- 5. The actions necessary to ensure the prudence of the capital investments as noted in paragraph 4.4 of the report be approved.
- d) Council Budget 2017/18 and Medium Term Financial
 Strategy 2017/18 to 2020/21 Policy Landscape, Local
 Government Finance Settlement and Forecast Budget
 Gap Update

Councillor Jabbar MOVED and Councillor Stretton SECONDED a report of the Director of Finance which provided an update

regarding the Final Local Government Finance Settlement published on the evening of 20th February 2017 and set out the position with regard to the Council's forecast Budget Gap for 2017/18 to 2020/21. The report outlined key financial challenges and issues which would be faced by the Council over the period 2017/18 to 2020/21 covered by the Medium Term Financial Strategy. The report also described the national and regional policy landscape within which the Council operated and included a summary of the economic outlook published alongside the most recent Autumn Statement of 23rd November 2016, details of proposed major changes to the Local

Government Finance Regime with the introduction of 100% Business Rates retention and changes related to the education and early years funding. The report also provided information in

the Devolution Agenda including Health and Social Care

Integration, changes to the Better Care Fund, Welfare Reform and the potential implications of the UK's withdrawal from the



No members spoke on this item.

RESOLVED that:

European Union (EU).

- 1. The national and regional policy landscape as described in Section 3 of the report determining the context in which the Council set its revenue budget for 2017/18 and the Medium Term Financial Strategy to 2020/21 be approved.
- 2. The impact of Oldham Council's Policies and Strategies on the Council's budget setting process and the development of its Medium Term Financial Strategy as set out in Section 4 of the report be approved.
- 3. The financial forecasts for 2017/18 to 2020/21 having regard to the Final Local Government Finance Settlement and associated funding announcements resulting in budget gap estimates of £8.837m for 2017/18 rising cumulatively to £24.080m for 2018/19, £31.289m for 2019/20 and £40.715 for 2020/21 be approved.
- 4. The key issues to be addressed in continuing to respond to the financial challenges facing the Council be noted.
- e) <u>Council Budget 2017/18 and Medium Term Financial</u>
 <u>Strategy 2017/18 to 2020/21 Administration Budget</u>
 Proposals

Councillor Jabbar MOVED and Councillor Stretton SECONDED a report of the Director of Finance which presented the Administration's budget and budget proposals for 2017/18 together with revised budget gap estimates for the period 2018/19 to 2020/21 having regard to the impact of all of the issues set out in the 'Policy Landscape, Local Government Finance Settlement and Forecast Budget Update' Report. Councillor Jabbar expressed his thanks to the staff in the Finance Department led by the Director of Finance and also the Chief Executive and the Executive Management Team for the support they provided.

AMENDMENT

Councillor Sykes MOVED and Councillor McCann SECONDED the amendment to the budget as circulated and detailed in the Council Summons.



Councillors Akhtar, Bates, Mushtaq, Brownridge, Hudson, F. Hussain, Moores, Dean and Ahmad spoke against the Amendment.

Councillors Blyth, Murphy and Turner spoke in support of the Amendment.

Councillor Jabbar exercised his right of reply.

Councillor Sykes exercised his right of reply.

A recorded vote, in line with the regulations, was then taken on the AMENDMENT as follows:

Councillor		Councillor	
Ahmad	AGAINST	Hussain, F.	AGAINST
Akhtar	AGAINST	Iqbal	AGAINST
Alexander A.	ABSENT	Jabbar	AGAINST
Alexander G.	AGAINST	Jacques	AGAINST
Ali	AGAINST	Kirkham	ABSENT
Ames	ABSENT	Klonowski	AGAINST
Azad	AGAINST	Larkin, J.	AGAINST
Ball	AGAINST	Larkin. T.	ABSENT
Bashforth, M.	AGAINST	Malik	AGAINST
Bashforth, S.	AGAINST	McCann	FOR
Bates	ABSTENTION	McLaren	AGAINST
Blyth	FOR	Moores	AGAINST
Briggs	AGAINST	Murphy	FOR
Brock	AGAINST	Mushtaq	AGAINST
Brownridge	AGAINST	Price	AGAINST
Chadderton	AGAINST	Qumer	AGAINST
Chauhan	AGAINST	Rehman	ABSENT
Cosgrove	AGAINST	Roberts	AGAINST
Dean	AGAINST	Salamat	AGAINST
Dearden	AGAINST	Sheldon	AGAINST
Fielding	AGAINST	Shuttleworth	AGAINST
Garry	AGAINST	Stretton	AGAINST
Gloster	FOR	Sykes	FOR
Goodwin	AGAINST	Toor	AGAINST
Haque	AGAINST	Turner	FOR
Harkness	FOR	Ur-Rehman	AGAINST
Harrison	AGAINST	Williams	ABSENT
Hewitt	AGAINST	Williamson	FOR
Hudson	AGAINST	Wrigglesworth	AGAINST
Hussain, A.	AGAINST	Heffernan	FOR

On a recorded VOTE being taken NINE VOTES were cast IN FAVOUR of the AMENDMENT with FORTY-FOUR cast

AGAINST with ONE ABSTENSION. The AMENDMENT was therefore LOST.



The following Councillors then spoke on the Original Motion:

Councillors S. Bashforth, Dean, Harrison, Chadderton, Ur-Rehman, Mushtaq, Goodwin, Chauhan, Gloster and Iqbal spoke in support of the Original Motion.

Councillor Bates spoke against the Original Motion.

Councillors Harkness, McCann and Blyth spoke on the Original Motion.

Councillor Jabbar exercised his right of reply. Councillor Jabbar expressed his thanks to staff and the executive team for what they did for Oldham.

A recorded vote, in line with the regulations, was then taken on the Original Motion as follows:

Councillor		Councillor	
Ahmad	FOR	Hussain, F.	FOR
Akhtar	FOR	Igbal	FOR
Alexander A.	ABSENT	Jabbar	FOR
Alexander G.	FOR	Jacques	FOR
Ali	FOR	Kirkham	ABSENT
Ames	ABSENT	Klonowski	FOR
Azad	FOR	Larkin, J.	FOR
Ball	FOR	Larkin. T.	ABSENT
Bashforth, M.	FOR	Malik	FOR
Bashforth, S.	FOR	McCann	ABSTENTION
Bates	AGAINST	McLaren	FOR
Blyth	ABSTENTION	Moores	FOR
Briggs	FOR	Murphy	ABSTENTION
Brock	FOR	Mushtaq	FOR
Brownridge	FOR	Price	FOR
Chadderton	FOR	Qumer	FOR
Chauhan	FOR	Rehman	ABSENT
Cosgrove	FOR	Roberts	FOR
Dean	FOR	Salamat	FOR
Dearden	FOR	Sheldon	FOR
Fielding	FOR	Shuttleworth	FOR
Garry	FOR	Stretton	FOR
Gloster	ABSTENTION	Sykes	ABSTENTION
Goodwin	FOR	Toor	FOR
Haque	FOR	Turner	ABSTENTION
Harkness	ABSTENTION	Ur-Rehman	FOR
Harrison	FOR	Williams	ABSENT
Hewitt	FOR	Williamson	ABSTENTION
Hudson	FOR	Wrigglesworth	FOR
Hussain, A.	FOR	Heffernan	ABSTENTION

On a recorded vote being taken FORTY-FOUR VOTES were cast in FAVOUR of the Original Motion with ONE VOTE cast AGAINST and NINE ABSTENTIONS. The Original Motion was therefore CARRIED.



RESOLVED that:

- 1. The two Phase 1 budget reduction proposals (Executive Support Redesign CEX-TRN-001 (£0.100m) & Business Support Restructure and Transformation CCS-TRN-046 (£0.300m)) presented in summary at Appendix 2 to the report and in detail at Appendix 3 to the report be approved.
- 2. The revised proposal (HWB-TRN-073 Shared Services Collaborative approach with neighbouring authorities) that replaced three Phase 1 budget reduction proposals at a value of £0.185m (presented in summary at Appendix 4 to the report and in detailed at Appendix 5 to the report) be approved.
- 3. Phase 2 budget reduction proposals at a value of £2.766m for 2017/18 and £2.740m per annum in subsequent financial years (presented in summary at Appendix 6 to the report and in detail at Appendix 7 to the report) be approved.
- 4. The proposed use of £5.486m of corporate reserves to balance the 2017/18 budget be approved.
- 5. The fees and charges schedule for 2017/18 included at Appendix 8 to the report be approved.
- 6. The pay policy statement included at Appendix 9 to the report be approved.
- 7. The proposal to draw on the Collection Fund for major preceptors of £94.676m for Borough Wide services and £82.473m for Council services be approved.
- 8. The proposed net revenue expenditure budget for 2017/18 for the Council set at £209.868m as show at Appendix 10 to the report be approved.
- A proposed Council Tax increase of 3.99% resulting in the changes set out in Appendix 12 to the report be approved.
- 10. Revised budget reduction targets of £20.755m for 2018/19, then cumulatively at £27.964m for 2019/20 and £37.390m for 2020/21 be approved.

g. <u>Treasury Management Strategy Statement 2017/18</u>

Councillor Jabbar MOVED and Councillor Stretton SECONDED a report of the Director of Finance which presented the strategy for the 2017/18 Treasury Management Activities which included the Minimum Revenue Provision Policy Statement, the Annual Investment Strategy and Prudential Indicators. The report outlined the implications and key factors related to each of the Capital and Treasury management issues outlined in the report and made recommendations with regard to the Treasury Management Strategy for 2017/18.

No members spoke on this item.

RESOLVED that:



- 1. The Capital Expenditure Estimates as per paragraph 2.1.2 of the report be approved.
- 2. The Capital Financing Requirement (CFR) Projections as per paragraph 2.2.3 of the report be approved.
- 3. The Affordability Prudential Indicators as per section 2.4 of the report be approved.
- 4. The Minimum Revenue Provision (MRP) Policy and method of calculation as per Appendix 1 of the report be approved.
- 5. The projected treasury position as at 31st March 2017 as per paragraph 2.5.3 of the report be approved.
- 6. The Treasury limits for 2017/18 to 2019/20 as detailed in paragraphs 2.6.2 and 2.6.3 of the report be approved.
- 7. The Borrowing Strategy for 2017/18 as per section 2.8 of the report be approved.
- 8. The limits to interest rate exposures as set out in section 2.9.2 of the report be approved.
- 9. The upper and lower limits on fixed rate debt maturity structure as set out in section 2.9.3 of the report be approved.
- 10. The Annual Investment Strategy as per section 2.13 of the report, the creditworthiness policy at section 2.14 of the report and the level of investment in specified and non-specified investments detailed at Appendix 4 to the report be approved.

The Mayor then asked Council if they agreed to the resolutions as detailed in the Summons and, in accordance with the regulations, a recorded vote was taken on resolutions 1, 2, 3 and 5 as follows:

Resolutions 1 and 2 related to the Council Tax Base for the Financial Year 2017/18 as approved by the Cabinet on 23rd January 2017 and the Council Tax Requirement for the Council's own purposes for 2017/18

No member spoke on this item.

A recorded vote, in line with the regulations, was then taken on the RESOLUTION as follows:

Councillor		Councillor	
Ahmad	FOR	Hussain, F.	FOR
Akhtar	FOR	Iqbal	FOR
Alexander A.	ABSENT	Jabbar	FOR
Alexander G.	FOR	Jacques	FOR
Ali	FOR	Kirkham	ABSENT
Ames	ABSENT	Klonowski	FOR
Azad	FOR	Larkin, J.	FOR
Ball	FOR	Larkin. T.	ABSENT
Bashforth, M.	FOR	Malik	FOR
Bashforth, S.	FOR	McCann	FOR

Bates	FOR	McLaren	FOR
Blyth	FOR	Moores	FOR
Briggs	FOR	Murphy	FOR
Brock	FOR	Mushtaq	FOR
Brownridge	FOR	Price	FOR
Chadderton	FOR	Qumer	FOR
Chauhan	FOR	Rehman	ABSENT
Cosgrove	FOR	Roberts	FOR
Dean	FOR	Salamat	FOR
Dearden	FOR	Sheldon	FOR
Fielding	FOR	Shuttleworth	FOR
Garry	FOR	Stretton	FOR
Gloster	FOR	Sykes	FOR
Goodwin	FOR	Toor	FOR
Haque	FOR	Turner	FOR
Harkness	FOR	Ur-Rehman	FOR
Harrison	FOR	Williams	ABSENT
Hewitt	FOR	Williamson	FOR
Hudson	FOR	Wrigglesworth	FOR



On a recorded vote being taken the RESOLUTION was CARRIED UNANIMOUSLY.

FOR

RESOLVED that:

Hussain, A.

- 1. It be noted that on 23rd January 2017, the following amounts were approved by the Cabinet as the Council Tax Base for the financial year 2017/18:
 - a) 54,905 for the whole Council area [Item T in the formula in Section 31B of the Local Government Finance Act 1992, as amended (the "Act")].
 - b) 8,458 for dwellings in the Saddleworth Parish area to which a Parish precept related.

Heffernan

FOR

- c) 5,316 for dwellings in the Shaw and Crompton Parish area to which a Parish precept related.
- 2. The Council tax requirement for the Council's own purposes for 2017/18 (excluding Parish Precepts) as being £82,473,350 be approved.

Resolution 3 related to the amounts calculated by the Council for the year 2017/18 in accordance with Sections 31A to 36 of the Local Government Finance Act 1992.

No member spoke on this item.

A recorded vote, in line with the regulations, was then taken on the RESOLUTION as follows:

Councillor		Councillor	
Ahmad	FOR	Hussain, F.	FOR
Akhtar	FOR	Iqbal	FOR
Alexander A.	ABSENT	Jabbar	FOR
Alexander G.	FOR	Jacques	FOR
Ali	FOR	Kirkham	ABSENT

Ames	ABSENT	Klonowski	FOR
Azad	FOR	Larkin, J.	FOR
Ball	FOR	Larkin. T.	ABSENT
Bashforth, M.	FOR	Malik	FOR
Bashforth, S.	FOR	McCann	FOR
Bates	FOR	McLaren	FOR
Blyth	FOR	Moores	FOR
Briggs	FOR	Murphy	FOR
Brock	FOR	Mushtaq	FOR
Brownridge	FOR	Price	FOR
Chadderton	FOR	Qumer	FOR
Chauhan	FOR	Rehman	ABSENT
Cosgrove	FOR	Roberts	FOR
Dean	FOR	Salamat	FOR
Dearden	FOR	Sheldon	FOR
Fielding	FOR	Shuttleworth	FOR
Garry	FOR	Stretton	FOR
Gloster	FOR	Sykes	FOR
Goodwin	FOR	Toor	FOR

Turner

Williams

Ur-Rehman

Williamson

Heffernan

Wrigglesworth

FOR

FOR

FOR

FOR

FOR

ABSENT



On a recorded vote being taken the RESOLUTION was CARRIED UNANIMOUSLY.

FOR

FOR

FOR

FOR

FOR

FOR

Haque

Harkness

Harrison

Hewitt

Hudson

Hussain, A.

RESOLVED that the following amounts be calculated by the Council for the year 2017/18 in accordance with sections 31A to 36 of the Local Government Finance Act 1992:

(a)	£602,715,672	Being the aggregate of the amounts which the Council estimates for the items set out in section 31A(2) of the Act taking into account any Precepts for the Saddleworth and Shaw & Crompton Parish areas
(b)	£519,984,880	Being the aggregate of the amounts which the Council estimates for the items set out in section 31A(3) of the Act
(c)	£82,730,792	Being the amount by which the aggregate at 3(a) above exceeds the aggregate at 3(b) above, calculated by the Council, in accordance with section 31A(4) of the Act, as its Council Tax requirement for the year (Item R in the formula in Section 31B of the Act).
(d)	£1,506.80	being the amount at 3(c) above, all divided by Item T (1(a) above), calculated by the Council, in accordance

		with section 31B of the Act, as the basic amount of its Council Tax for the year (including Parish precepts).
(e)	£257,442	Being the aggregate amount of all special items referred to in section 34(1) of the Act, being the Saddleworth and Shaw & Crompton Parish precepts.
(f)	£1,502.11	Being the amount at 3(d) above less the result given by dividing the amount at 3(e) above by the amount by Item T (1(a) above), calculated by the Council, in accordance with section 34(2) of the Act, as the basic amount of its council tax for the year for dwellings in those parts of its area to which no special item relates.
(g)	£1,522.46	Saddleworth Parish area Being the amounts given by adding to the amount at 3(f) above the amounts of the special item or items related to dwellings in those parts of the Council's area mentioned at 3(e) above divided by the amount at 1(b) above, calculated by the Council, in accordance with section 34(3) of the Act, as the basic amounts of its council tax for the year for dwellings in those parts of its area to which one or more special items related.
(h)	£1,518.16	Shaw & Crompton Parish area Being the amounts given by adding to the amount at 3(f) above the amounts of the special item or items related to dwellings in those parts of the Council's area mentioned at 3(e) above divided by the amount at 1(b) above, calculated by the Council, in accordance with section 34(3) of the Act, as the basic amounts of its council tax for the year for dwellings in those parts of its area to which one or more special items related.



Resolution 4 – Relating to the Police and Crime Commissioner for Greater Manchester and Greater Manchester Fire and Rescue Authority Precepts

No member spoke on this item.

RESOLVED that it be noted that for the year 2017/18 the Police and Crime Commissioner for Greater Manchester and the Greater Manchester Fire and Rescue Authority had issued precepts to the Council in accordance with section 40 of the

Local Government Finance Act 1992, for each category of dwellings in the Council's area as indicated in the report.



Resolution 5 – Relating to the Setting of the Council Tax for 2017/18

No member spoke on this item.

A recorded vote, in line with the regulations, was then taken on the RESOLUTION as follows:

Councillor		Councillor	
Ahmad	FOR	Hussain, F.	FOR
Akhtar	FOR	Iqbal	FOR
Alexander A.	ABSENT	Jabbar	FOR
Alexander G.	FOR	Jacques	FOR
Ali	FOR	Kirkham	ABSENT
Ames	ABSENT	Klonowski	FOR
Azad	FOR	Larkin, J.	FOR
Ball	FOR	Larkin. T.	ABSENT
Bashforth, M.	FOR	Malik	FOR
Bashforth, S.	FOR	McCann	FOR
Bates	FOR	McLaren	FOR
Blyth	FOR	Moores	FOR
Briggs	FOR	Murphy	FOR
Brock	FOR	Mushtaq	FOR
Brownridge	FOR	Price	FOR
Chadderton	FOR	Qumer	FOR
Chauhan	FOR	Rehman	ABSENT
Cosgrove	FOR	Roberts	FOR
Dean	FOR	Salamat	FOR
Dearden	FOR	Sheldon	FOR
Fielding	FOR	Shuttleworth	FOR
Garry	FOR	Stretton	FOR
Gloster	FOR	Sykes	FOR
Goodwin	FOR	Toor	FOR
Haque	FOR	Turner	FOR
Harkness	FOR	Ur-Rehman	FOR
Harrison	FOR	Williams	ABSENT
Hewitt	FOR	Williamson	FOR
Hudson	FOR	Wrigglesworth	FOR
Hussain, A.	FOR	Heffernan	FOR

On a recorded vote being taken the RESOLUTION was CARRIED UNANIMOUSLY.

RESOLVED that the Council, in accordance with Sections 30 to 36 of the Local Government Finance Act 1992, hereby sets the aggregate amounts shown in the tables below as the amounts of Council Tax for 2017/18 for each part of its area and for each of the categories of dwellings.



Authority/ Parish	Council Tax Bands (£)							
	Α	В	С	D	Е	F	G	Н
Oldham Council	1,001.40	1,168.30	1,335.20	1,502.11	1,835.91	2,169.71	2,503.51	3,004.22
PCCGM Precept	108.20	126.23	144.27	162.30	198.37	234.43	270.50	324.60
GM Fire and Rescue Authority Precept	39.96	46.62	53.28	59.95	73.27	86.59	99.91	119.90
Saddleworth Parish Precept	13.57	15.83	18.09	20.35	24.87	29.39	33.92	40.70
Shaw and Crompton Parish Precept	10.70	12.48	14.27	16.05	19.62	23.18	26.75	32.10

AGGREGATE OF COUNCIL TAX REQUIREMENTS

Authority/ Parish	Council Tax Bands (£)							
	Α	В	С	D	Е	F	G	I
Saddleworth Parish Area	1,163.13	1,356.98	1,550.84	1,744.71	2,132.42	2,520.12	2,907.84	3,489.42
Shaw & Crompton Parish Area	1,160.26	1,353.63	1,547.02	1,740.41	2,127.17	2,513.91	2,900.67	3,480.82
All other parts of the Council's area	1,149.56	1,341.15	1,532.75	1,724.36	2,107.55	2,490.73	2,873.92	3,448.72

The meeting started at 6.05 pm and ended at 8.59 pm



COUNCIL

Petitions

Portfolio Holder: Various

Officer Contact: Various

Report Author: Elizabeth Drogan, Head of Constitutional Services

Ext. 4705

22nd March 2017

Reason for Decision

The decision is for Elected Members to note the petitions received by Council in accordance with the Petitions Protocol.

Petitions Received

Economy, Skills and Neighbourhoods

'Stop the Three Week Bin Collection', e-petition received 30 December 2016 with 806 signatures (Ref: 2016-09)

Recommendations

It is recommended that Council note the petitions received.



Public Document Pack Agenda Item 13 **CABINET**

Council

19/12/2016 at 6.00 pm

Present: Councillor Stretton (Chair)

Councillors Akhtar, Brownridge, Chadderton, Harrison, and

F Hussain

1 APOLOGIES FOR ABSENCE

Apologies for absence were received from Councillors Jabbar and Moores.

2 **URGENT BUSINESS**

There were no items of urgent business received.

3 **DECLARATIONS OF INTEREST**

There were no declarations of interest received.

PUBLIC QUESTION TIME 4

There were no public questions received.

MINUTES OF THE CABINET MEETING HELD ON 5TH 5 DECEMBER 2016.

RESOLVED – That the minutes of the meeting held on the 5th December 2016 be approved as a correct record.

6 PREFERRED ACCOMMODATION AND TOP-UP ARRANGEMENTS FOR ADULT SOCIAL CARE

Consideration was given to a report of the Executive Director, Health and Wellbeing which sought approval of a proposed policy for Adult Social Care Preferred Accommodation and 'Top Up' Arrangements.

It was reported that where a person's eligible adult social acre needs had been identified to be met in a residential or nursing home setting, shared lives environment or supported living accommodation, the person may chose a setting that is more expensive than the amount identified for the provision of care within their personal budget or the Council's residential, care price framework. The difference between the cost of the Council commissioned market rate and the more expensive accommodation was described as an additional cost or 'top-up' arrangement.

To enable effective risk management of the duty placed on the Council for the liability of payment of the fees relating to top up arrangements, it was proposed that the local arrangements for the administering and management of 'top-ups' should be undertaken by the Council.

Options/Alternatives considered

Option 1: Adoption of a new policy and supporting infrastructure to administer 'top-up' arrangements

The proposed policy had been developed in line with The Care Act 2014. The Care and Support Statutory guidance recommended that local authorities should administer and

manage all 'top-up' arrangements relating to vulnerable adults who had eligible social care needs.

The policy sought to implement:

- a) An internal financial assessment process to ensure that 'the payer' was willing and able to pay the 'top-up' fee for the duration of the placement, as per Regulation 5 of the additional cost condition.

 Under section 4 of the Care Act 2014 there was a requirement to establish and maintain a service for providing people with information in its area relating to care and support service including different providers, care charges and information to make informed financial decisions. To ensure compliance with this duty, all people who wished to consider a top-up arrangement would be signposted to our residential advice service administered by Age UK, prior to any assessment being completed
- b) Implement a written contractual arrangement which would be signed by both the authority and the payer (Appendix 3 of the policy);
- c) Adopt an annual review process to ensure that the 'top-up' arrangement continued to be financially viable, as per the requirements of the Care and Support Statutory guidance; and;
- d) Adopt a termination process, where the 'top-up' arrangement was no longer viable, either due to sustainability or as a result of non-payment. In these cases, the following steps would be taken to ensure that the main focus is on the individuals wellbeing:
 - negotiate with the provider on behalf of the person receiving care and support to see if they would accept the Council's commissioned rate or reduce the level of 'top-up';
 - identify if another third party would agree to pay the 'top-up', subject to the sustainability test;
 - carry out a review, with the client, to identify if the needs can only be met in the current accommodation or if the risk of the move is significant to the wellbeing of the person with care and support needs, and as such, the Council should fund the full cost of the care:
- arrange for alternative accommodation, at the Council's commissioned rate, where the provider was unable or unwilling to negotiate or the eligible needs can be met elsewhere and the person can be moved (following the completion of a risk assessment considering issues of safety) or an alternative third party cannot be identified.

Whilst the policy identified how future 'top-up' arrangements would be administered and managed, consideration also needed to be given to the existing 'top-up' arrangements which the authority would be liable for, should they fail. To manage



this liability, a 6 month project reviewing all existing arrangements would commence in September 2016.

All existing providers would also be written to by Strategic Procurement to inform them of the change to the Council's policy on Top Up Arrangements and confirm that in future the Council would be liable for the full fee, where the additional cost condition had been met.



Existing providers would be contacted to ascertain the number of top-up arrangements. All of these arrangements would be subjected to a sustainability test. Those arrangements which were assessed as sustainable would be invited to enter into a written agreement with the council.

For those cases which were not sustainable, or 'the payer' did not wish to enter into a written agreement with the Council, the arrangement would be terminated and actioned as per 3.2d above.

All existing 'top-up' arrangements would be reviewed and transferred or terminated by 1 April 2017.

Option 2 – Retain the current option of 'top-up' arrangements being managed by providers.

The other alternative was for providers to continue to manage their existing arrangements for 'top-ups' without the Council's involvement.

However, this would not diminish the Council's liability to meet the cost of the 'top-up' fees, should the arrangement fail with the provider and 'the payer', and would not ensure effective oversight and risk management.

In addition, the Council would risk not being compliant with our duties under the Care Act 2014, which includes a requirement to review 'top-up' arrangements annually and provision of appropriate information and advice.

RESOLVED – That the Policy for the Preferred Accommodation and 'Top-up' Arrangements for Adult Social Care be approved, specifically:

- The management of 'top-up' arrangements in the borough be transferred to the local authority, enabling appropriate oversight and management of potential financial liabilities;
- 2. The approach to reviewing any 'top-up' arrangements where it is no longer sustainable or is terminated;
- Adoption of the annual review cycle to ensure arrangements continue to be sustainable for the payer; and
- 4. A review of existing 'top-up' arrangements with providers and the transfer of those to the council.

7 OLDHAM'S AUTISM STRATEGY

The Cabinet gave consideration to a report of the Executive Director, Health and Wellbeing which sought approval to publish jointly with Oldham NHS Clinical Commissioning Group, Oldham's Autism Strategy 2017-2020.

The aim of the strategy was to improve both the design and delivery of services and support by working together to ensure improved outcomes for people and achieve better value for money spent on commissioned services for children, adults and older adults with autism in Oldham.



It was reported that since 2014 the Autism Way Forward Partnership Board had been developing autism strategy for Oldham. Partners involved in developing the strategy had included partner and provider organisations, individuals with autism and their family members as well as professionals form education, health and social care.

Options/Alternatives considered

8

Option 1 – Approve the publication of Oldham's Autism Strategy. Option 2 – Not to approve the publication of Oldham's Autism Strategy.

RESOLVED – That the publication of Oldham's Autism Strategy 2017-2020 be approved.

LOCAL AUTHORITY POLICY ON FREE SCHOOLS

The Cabinet gave consideration to a report of the Director of Education and Early Years which sought approval of the Oldham Local Authority Policy ad Process on Free Schools. It was reported that given the current educational landscape is was vitally important that Local Authorities sought to have maximum influence over the choice of trust/sponsor for every Free School established in Oldham.

The economic future of the Borough and the life changes of its young people were closely linked with the quality of its education system.

The report provided details of the recommended policy on Free Schools and the criteria the Local Authority would apply for any provider hoping to run a Free School within Oldham including working in partnership with the Local Authority and working with the Oldham Education and Skills Commission to develop and improve the education offer for parents, young people and the community.

Options/Alternatives considered

Option 1 – To continue to manage Free School applications separately without an approved set of criteria.

Option 2 – To formally adopt the attached Free School Policy as detailed at appendix 1 to the report which would provide a framework for securing the best possible schools in order to drive forward the Local Authority's educational objectives.

RESOLVED - That:

- The attached policy and guidance be approved for distribution to all education providers who wish to establish or provide support to Free Schools in the Borough.
- 2. Authority be given to the Director of Education and Early Years and the Cabinet Member for Education to authorise all associated agreements and consultation in respect of Free School applications and approve any changes to the policy resulting from changes to primary legislation.

 where there was a requirement to approve specific pension funds transfers and/or pooling arrangements, such decisions would be made by the Cabinet Member for Finance and HR and the Cabinet Member for Education in consultation with the Director of Finance and the Director of Education and Early Years



9 YOUTH JUSTICE STRATEGIC PLAN 2016/17

The Cabinet gave consideration to a report of the Executive Director, Health and Wellbeing which sought approval of the Youth Justice Strategic Plan 2016/17.

It was reported that the Youth Justice Plan 201/17 as attached at appendix A to the report set out the strategy for Oldham's Youth Justice Service demonstrating how it would achieve its primary functions and key objectives.

Options/Alternatives considered

Option 1 – To approve the strategic delivery plan for 2016/17 Option 2 – Not to approve the strategic delivery plan for 2016/17

RESOLVED – That the Youth Justice Strategic Plan 2016/17 be approved.

10 COUNCIL PERFORMANCE REPORT SEPTEMBER 2016

Consideration was given to the Council Performance Report 2016.

The report provided the Cabinet with an overview of the Council's performance against priorities outlined within the Corporate Plan, which had been monitored in the period July to September 2016.

It was reported that of the rated measures detailed within the report 60% had met the target, 2% more than the previous quarter and 96% of the Corporate Plan Actions for this quarter were on track or had been met.

Options/Alternatives considered

To note the Council performance September 2016

RESOLVED – That the Council Performance Report September 2016 be noted.

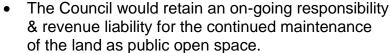
11 LAND TO THE REAR OF THE FORMER CENTRE FOR PROFESSIONAL DEVELOPMENT, ROSARY ROAD, FITTON HILL

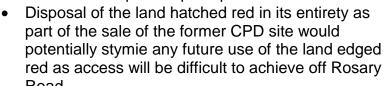
Consideration was given to a report of the Executive Director, Economy, Skills and Neighbourhoods which provided options available to the Council following the completion of a statutory advertising exercise in respect of the Council's intention to dispose of public open space to the rear of the former centre of Professional Development, Rosary Road Fitton Hill.

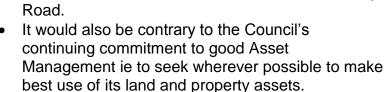
Options/Alternatives considered

Option 1 - To retain the land edged red and keep as public open space as well as the land hatched red and include within a sale of the former Centre for Professional Development (CPD) site at an early future date thereby maximising the capital receipt from disposal of this asset (ie Asset No: 214).

This option was not recommended for the following reasons:-







Option 2 - To seek to reduce the extent of land hatched red and provide only that sufficient for access as part of the Fitton Hill Bulldogs (FHB) proposal and include the balance within a future sale of the former CPD site.

This option was not recommended for the following reasons:-

- FHB had indicated that it would use the land hatched red as access, car parking and locating its pavilion (at least at the outset) thereby maximising use of the land edged red for sports pitches.
- Reducing the land to provide access only would result in FHB incurring additional development costs ie to provide a car park for Club users as well as concrete base for siting of its proposed prefabricated pavilion building.
- Furthermore it would potentially result in "on street" car parking on Rosary Road, which currently has quite a narrow carriageway and would therefore create traffic management / congestion problems in this area.

Option 3 - The Council acknowledges there are wider social and environmental well-being benefits resulting from the Club's proposals and in light of this the Council is prepared to dispose of its land by way of a 25 year lease.

Any disposal will be on the proviso that the Club would, in consultation with the Rugby Football League, develop a sufficiently robust plan to grow participation in the sport to aid the Club's prospects in attracting external grant funding.

RESOLVED – That the Cabinet would consider the commercially sensitive information at Item 14 becoming making a decision.

12 **TEMPORARY STAFFING SUPPLY**

The Cabinet gave consideration to a report of the Executive Director, Corporate and Commercial Services which sought approval for the Council's re-contracting for a temporary staffing supply provider form the 28th January 2017 as part of an AGMA collaboration.

The report set out the current collaborative contract with 11 other Local Authorities as well as blue light services, transport and housing organisations, that was due to end on the 27th January 2017.



The contract had been retendered by the collaboration and a preferred supplier had been selected.

Options/Alternatives considered

Option 1 –Run a separate procurement process independently as a Council. This would prove costly and negate the benefits including a cost effective service delivered through greater economies of scale achieved by the successful supplier and a forum through which benchmarking, sharing of good practice and effective contract management.



RESOLVED – That the Cabinet would consider the commercially sensitive information contained at Item 15 of the report before making a decision.

13 EXCLUSION OF THE PRESS AND PUBLIC

RESOLVED - That, in accordance with Section 100A(4) of the Local Government Act 1972, the press and public be excluded from the meeting for the following items of business on the grounds that they contain exempt information under paragraphs 3 of Part 1 of Schedule 12A of the Act, and it would not, on balance, be in the public interest to disclose the reports.

14 LAND TO THE REAR OF THE FORMER CENTRE FOR PROFESSIONAL DEVELOPMENT, ROSARY ROAD, FITTON HILL

The Cabinet gave consideration to the commercially sensitive information in relation to Item 11 – Land to the rear of the Former Centre for Professional Development, Rosary Road, Fitton Hill.

RESOLVED - That:

- The grant of a 25 year lease to Fitton Hill Bulldogs on heads of terms to be approved by the Director of Economy and Skills for the purposes of providing rugby league pitches along with associated sports facilities and a pavilion for the benefit of all within the local community be approved.
- 2. The proposed letting of the land edged red on the plan at Appendix 1 for a period of 25 years constituted a disposal at less than best consideration and approval was given to an "undervalue" in accordance with the General Disposals Consent 2003, ie Secretary of State Consent was not required where the undervalue was less than £2 million and the disposal also contributes to the promotion or improvement of the economic, social or environmental well-being of the area.

15 **TEMPORARY STAFFING SUPPLY**

The Cabinet gave consideration to the commercially sensitive information in relation to Item 12 – Temporary Staffing Supply.

RESOLVED - That:

 The outcome of the procurement process be noted and the award of the contract to Reed to provide temporary staffing supply for the next three years (with an option for

- a one year extension) effective form the 28th January 2017 be approved.
- 2. The analysis of agency spend with view to reducing expenditure as per the report be approved.



16 RESPITE AND SHORT TERM SUPPORT FOR PEOPLE WITH DEMENTIA

The Cabinet gave consideration to a report of the Executive Director Health and Wellbeing which set out proposals for the commissioning of the respite and short term support services for people with dementia and the provision of accommodation for adults with learning disabilities and or complex needs.

RESOLVED – That the 4 recommendations as contained within the commercially sensitive report be approved.

The meeting started at 6.00pm and finished at 6.17pm

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<u>CABINET</u> 23/01/2017 at 6.00 pm

Present: Councillors Stretton (Chair)

Akhtar, Brownridge, Chadderton, Harrison, F Hussain,

Jabbar and Moores

1 APOLOGIES FOR ABSENCE

There were no apologies for absence received.

2 URGENT BUSINESS

There were no items of urgent business received.

3 **DECLARATIONS OF INTEREST**

Councillors Brownridge, Jabbar and Stretton declared a personal interest at Items 9 and 11 by virtue of their membership of the Foxdenton Joint Venture Board.

4 PUBLIC QUESTION TIME

There were no public questions received.

5 MINUTES OF PREVIOUS MEETING

RESOLVED- That that the minutes of the Cabinet meeting held on 19th December 2016 be approved as a correct record.

6 COUNCIL TAX AND NON-DOMESTIC RATES TAX BASES 2017/18

Consideration was given to a report of the Director of Finance which presented the Cabinet with the Council Tax and provisional Non-Domestic (NDR) Tax Bases for 2017/18 for use in budget deliberations and sought delegated authority in determining the final Non-Domestic Rates (Business Rate) tax base figures.

It was reported that after applying adjustments for the Local Council Tax Support scheme and to reflect charges to empty properties and an anticipated increase in the number of properties to be included in the valuation list over the year, the number of band D equivalent properties reduced to 56,667.6. The final Council Tax base after the application of the anticipated collection rate of 96.89% was 54,905 which was an increase of 499 over the Council Tax base for 2016/17. The Tax base for Saddleworth Parish Council of 8,458 and for Shaw and Crompton Parish Council of 5,316 had been calculated on the same basis.

It was further reported that under the current government finance system, local billing authorities were required to prepare and submit to the Department of Communities and Local Government (DCLG) a locally determined and approved Business Rates forecast through the National Non-Domestic Rates 1 return by January 31 each year. This forecast was to be used to determine the 2017/18 "demand" and payment schedule for Business Rates between the Oldham Council, Central

Government and the Greater Manchester (GM) Fire & Rescue Authority. The Council was only able to retain 49% of the income with 1% being paid to the GM Fire & Rescue Authority and 50% to Central Government. Under the terms of the 100% rates retention pilot, the Council would retain 99% of the rating income assuming 1% continued to be paid to the Greater Manchester Fire and Rescue Authority.

The estimated rating income for 2016/17 attributable to Oldham Council was £26.437m. Delegation was being sought from Cabinet to enable changes to the Business Rates Tax Base to be made in accordance with information available on 31 January 2017.

Options/Alternatives

The Council has little discretion in the calculation of the number of properties incorporated into the Council Tax base given the legislative framework. There is however some discretion over estimating the number of new properties that could be included on the Council Tax register during 2017/18. A prudent view had been taken in this regard. The main area for an alternative approach was over the level of assumed collection rate. An increase in the collection rate would boost anticipated Council Tax income and a decrease in the rate would decrease income. There would have to be a reasoned argument to support an alternative collection level hence No alternative Council Tax base was presented.

RESOLVED – That:

- 1. The Council Tax Base for 2017/18 at 54,905 Band D equivalent properties be approved.
- The final <u>estimated</u> net Business Rate yield and subsequently Oldham Council's estimated 2017/18 Business Rates Tax Base at £26.437m be approved.
- 3. The decision to vary the final Business Rates forecast and hence the Business Rates Tax Base, if required, be delegated to the Cabinet Member for Finance and HR in consultation with the Executive Director of Corporate and Commercial Services and the Director of Finance.
- 4. The exemption of this report from call in, on the basis that the implementation of the recommendations contained within the report are required before the expiry of the call in period be approved.
- 5. The Tax Bases for Saddleworth and Shaw and Crompton Parish Councils of 8,458 and 5,316 respectively be noted.

7 OPTIONS TO REDESIGN THE LINK CENTRE SERVICE

The Cabinet gave consideration to a report of the Executive Director Health and Wellbeing and Executive Director Economy and Skills and Neighbourhoods which outlined potential options for the Link Centre service following a period of consultation from 6th September 2016 - 29th November 2016. It was reported that as part of the Council's budget planning process officers were asked to explore an option to decommission the Link Centre Service and explore future

options for the use of the building to enable adult social care to achieve £250,000 of savings during 2017/18 financial year. As a result of a service review commissioned in February 2016 with a purpose of clarifying the future purpose and role of the Link Centre due to footfall being down and the centre being underused, a range of options for the future viability of the centre were highlighted. (Appendix 1&2).

A number of options had been identified via the consultation process with stakeholders which included partners, providers, members of the public and people who currently utilised the Centre and its services.

The options detailed in the subsequent sections provided a high level summary of the proposals. A detailed overview of the implications on the workforce, people who access the Centre, partners and the financial implications were attached at Appendix 5.

Option 1 - Lease the building to a provider, either part or whole at a commercial rent.

Leasing the building, either in part or on whole, would potentially yield a commercial income to the council of up to £100,000 per year, depending on the nature of the lease arrangements and area involved.

However, this would place additional burdens on the council in relation to relocation of existing staff and partner agencies, as well as consideration for how the existing Link Centre Services would be accommodated elsewhere to ensure that we met our equalities duties.

Albeit, that in terms of relocation of existing staff and partner agencies, alternative accommodation could be identified within the Council's corporate estate. In terms of alternative locations for service provision, this could similarly be explored within the existing estate, however it would be likely to be fragmented across localities rather than centralised, which was unlikely to be acceptable from a service delivery perspective.

Should the building be vacated by adult social care, it would become a Corporate Landlord responsibility, and any rental income generated would consequently be used to support the Council's corporate mainstream revenue budgets.

Option 2 - Asset transfer to an independent organisation During the consultation period suggestions were made by consultees to develop a Centre for Independent Living (CIL), on a similar basis to the Glasgow City model.

The Glasgow CIL is a user-led organisation which is focused on delivering services for vulnerable adults, which supports the city's vision that by 2026 Glasgow would have evolved into a fully inclusive and accessible city where disabled people are able to achieve independent living. To support delivery of this vision, the CIL provides:

- Information, advice and signposting
- An Independent Living Service, which is a support service for people in receipt of direct payments and personalisation, similar to brokerage
- Payroll services
- Equality training services
- Payroll provision for people who employ a PA

- Housing advice, including advocacy provision for disabled people
- Employment support aimed at enhancing disabled peoples skills, qualifications and confidence
- Fully accessible conference facilities

The CIL model was explored and information on the funding arrangements was shared by Glasgow City Council (CC). Glasgow CC was currently reviewing its arrangements with the CIL and it was noted that investment by Glasgow CC into this model was higher than our current operational costs of delivering the Link Centre.

In addition to funding, there would need to be interest from an existing user-led group or coalition of groups, to establish themselves as an independent trust and commit to the operational running and maintenance of the building. Discussions during the consultation with some existing groups reflected that they do not have the capacity, resources or appetite to commit to an asset transfer on this scale. Option 3 - Lease to a service provider on a nil rent basis initially, aligned to a service delivery contract

The council was approached during the consultation period to consider an alternative model of delivery which would see elements of the Link Centre Service provided by another provider, at no cost to the council, in return for a non-rental income lease. This would mean that the council would seek to procure a provider, who would deliver key aspects of the current service, under a lease agreement for the Centre, who would not be required to pay commercial rental costs. However, they would be expected to deliver a level of service provision as outlined in the specification throughout the lease period. To ensure value for money, it is proposed that an initial rent free period would be agreed, with a taper applied over the period of the agreement. This would provide the opportunity for the council to potentially generate additional income during the term. The rental income will form a key aspect of the specification. The provider would deliver the following services in lieu of payment:

- Services the provider offers would be available at a cost and managed fully by the new provider
- Access to meeting rooms and facilities, with respective room rates being charged to access the facilities
- Provide café facilities and access to refreshments for visitors to the Centre
- Information, advice and signposting, across a range of health and social care issues
- A continued presence and accommodation as per the current arrangement for occupational therapists, moving & handling, memory team and MioCare (thus reducing any impact on deliverability of these services which require co-location and accessible premises.) However, consideration would be given over the next 12 months to how these services would need to align with the integration of health and social care services.

 Operational and maintenance management, to a defined council level, during the lifetime of the lease arrangements

As part of the specification, clear costs would be outlined which would be associated with the provision of services, including workforce and maintenance costs, to ensure the model offered value for money for the council and that the provider is clear on the requirements for the expected service model.

Adopting this approach would enable the council to mitigate any potential adverse or negative impact on people from protected characteristics, and ensure that we adhere to our equality and diversity requirements.

Operational running costs for the Centre are in the region of £73,000 per annum and these would be the responsibility of the successful provider.

The successful provider would have the opportunity to minimise costs through the implementation of a charging policy. It should be noted that this was not different to the current approach by the council as there were existing income targets (circa £21k) set against these elements of income. However, this would see the Centre being run on an independent basis to develop a sustainable business model in the longer term.

It was proposed that existing partners services would remain on the second floor of the Centre and this arrangement would form a key aspect of the service specification of the successful provider. This would enable a range of services aimed at vulnerable adults to continue to be offered from a single location.

Whilst this approach would minimise some aspects of redundancy risks, it should be noted that 3 aspects of the existing Link Centre Service, will not form part of the proposed transfer of services; group development and capacity building, Volunteering for All and Translation and Interpretation services. It was proposed to transfer the volunteers and clients associated with the Volunteering for All project, to an alternative provider. However, there would be ongoing costs associated with this approach and as part of the review it has been quoted that annual costs to the council would be in the region of £30,000. To ensure appropriate support for vulnerable adults who are both volunteering and who receive volunteer support to meet their support needs, it was proposed to continue the volunteering scheme for a further 12 months to enable appropriate transitional arrangements to be adopted, thus minimising any negative impact.

For Translation and Interpretation Services, whilst it generated an annual income (circa £8k) this was not sufficient to enable the service to become cost neutral. A new business model was developed with a focus on developing an independent register of interpreters and translators and was dependent on the provision of the service becoming cost neutral. Following a detailed review of this model it is not felt sustainable in the short term and would require investment in the first 2 years. As a result it is proposed to disestablish this role.

This approach will also seek to minimise the number of staff at risk of redundancy, as the proposal would be that TUPE would apply to the existing 2FTE care takers.

The proposal to tender for a provider and develop a more business focused model are key themes identified from the consultation phase, where a clear message was that people understood the Centre needed to become sustainable and that we should seek to raise funds through income generation. However, to manage this internally within the council would mean additional funds for the workforce, as outlined in section 2 in relation to the current workforce position.

However, due to the lead in times for procuring a new provider and development of robust contractual arrangements, for both the delivery of the service and lease arrangements, the savings identified against the Link Centre would not be deliverable for 1 April 2017, and would be likely to be delivered towards the end of the 2017/2018 financial year. Section 6 identifies the financial impact of this approach.

Option 4 - Generate additional income to offset the budget target The proposal to generate additional income at the Link Centre was proposed through the consultation process.

Consideration had been given to this option, which has partially led to the development of option 3, but this is not a viable solution if this was managed by the council itself, due to the issues highlighted through sections 3.24 to 3.26.

The Link Centre already had income targets to deliver, and as outlined in section 2, during the previous financial year these were only partially achieved due to the vacant posts within the budget.

To enable the savings target to be delivered, this would require an additional £250,000 to be achieved on top of the existing £95,000 income target.

Where the existing target is not being achieved, increasing this target an additional 263% would not be realistic and would also require additional workforce investment to administer and manage the process of collecting income. This additional resource would likely cost £30,000 per year (including on-costs) which would increase the required income levels to an additional £280,000.

Option 5 - Close off part of the building and offer a limited Link Centre Service

Consideration has also been given to options for closing off part of the Link Centre building to accommodate a reduced service offer and to seek to lease out the remaining floors.

However, apart from the second floor which is predominantly staff or partner agencies, vulnerable adults and groups who access the Centre would have limited access to existing services.

To take this approach, the most appropriate solution would be to close off the ground floor and offer this as meeting space for groups. Whilst this would meet the needs of groups, following a period of investment in the existing open plan layout, to create smaller meeting areas and rooms, it means that services located in specific areas, such as sensory, assessment rooms and

bathing, would no longer be accessible, which is a key aspect of the Link Centre offer.

Initial investment would also be required if this option was pursued to enable the building to be separated and utilised for different services or rented to other agencies. This could potentially require investment in the region of £300,000 in the short term.

Option 6 - Decommissioning of the Link Centre and transfer of the asset back to corporate landlord

This approach would include transfer of management responsibility to Corporate Landlord, the Council and Unity; in addition to other service areas employing Caretaking and Cleaning staff. Therefore there is potential that the costs associated with facilities management of the building could be reduced but this would only apply if the Link Centre Service was fully decommissioned.

A charging mechanism could be introduced, which would regularise occupations and seek to ensure that the operating costs were covered.

Part of the building could be let commercially, and part to a service provider, on an explicit arrangement regarding services to be provided.

It should be noted that further feasibility work was required regarding this option, in particular around how it would address our equalities duties.

Findings from the consultation reflect that vulnerable adults and groups are in strong objection with any proposal which would lead to the closure of the Link Centre Service.

Consideration would also be required about how this approach would mitigate any adverse impacts on protected characteristic groups identified as part of the equality impact assessment (see Appendix 3.)

To enable transition of vulnerable adults and groups to other alternative community facilities or services which may meet their required support needs, would require ongoing support and resourcing during 2017/2018.

RESOLVED – That:

- 1. Option 3 of the report, Lease to a service provider on a nil rent basis initially, aligned to a service delivery contract, be approved.
- 2. The following delegations be agreed:
 - a. For the Director of Adult Social Care to lead on the implementation of any new service offer for vulnerable adults at the Link Centre to include any tender of services and the award of a contract to the successful bidder;
 - For the Director of Adult Social Care to lead on the implications for the workforce, if any, in liaison with human resources;
 - c. For the Director of Economy and Skills to progress the estate requirements as part of the Corporate Portfolio, in liaison with the Leader of the Council, as Portfolio Holder for Corporate Property.

d. For the Director of Legal Services to enter into and seal any documents or associated agreements including any leases.

8 SCHOOL ADMISSION ARRANGEMENTS 2018-2019

Consideration was given to a report of the Director Education and Early Years which provided the Cabinet with details of:

- The Council's statutory obligations to determine the admission arrangements for community and voluntary controlled schools in Oldham for the academic year 2018-19.
- 2. The proposed Co-ordinated Scheme for admissions for 2018-19 as detailed at appendix A to the report.
- To proposed admission arrangements for admission to community and voluntary controlled primary and secondary schools for the Academic year 2018-19 as detailed at Appendices B and C.
- 4. The continuation of the current arrangements for appeals to the Independent Appeal Panel.

Options/Alternatives considered

Option 1 – To approve the proposed coordinated scheme at Appendix A and the arrangements for admission to community and voluntary controlled primary and secondary schools as set out in Appendices B and C and continue the existing arrangements for Independent appeals.

Option 2 – To request changes to the proposed admission arrangements.

RESOLVED – That the Co-ordinated Scheme and arrangements for admissions to community and voluntary controlled primary and secondary schools, as set out in Appendices A to C and the current arrangements for appeals to the Independent Appeal Panel be approved for 2018-19.

9 **FOXDENTON DEVELOPMENT, BROADWAY, CHADDERTON, OLDHAM.**

The Cabinet gave consideration to a report of the Executive Director, Economy, Skills and Neighbourhoods which provided the Cabinet with details on the progress made with regard to the Foxdenton Development Scheme and sought approval for the Council to provide funding towards infrastructure works, in order that the development could start on site.

The Foxdenton scheme was being promoted by FO Developments LLP, a limited liability joint venture partnership between Seddon Construction and Grasscroft Property (Foxdenton LLP) and Oldham Council. FO Developments was formed with the sole aim of delivering a quality development on the Foxdenton site.

Options/Alternatives considered

Option 1 – The Council to give authority to the Joint Venture Company to exercise an option agreement and the council to provide funding towards infrastructure works.

Option 2 – Not to give authority to exercise the option agreement and not to provide funding to the infrastructure costs.

RESOLVED – That the Cabinet would give consideration to the commercially sensitive information detailed at Item 11 of the agenda before making a decision.

10 EXCLUSION OF THE PRESS AND PUBLIC

RESOLVED - That, in accordance with Section 100A(4) of the Local Government Act 1972, the press and public be excluded from the meeting for the following items of business on the grounds that they contain exempt information under paragraphs 3 of Part 1 of Schedule 12A of the Act, and it would not, on balance, be in the public interest to disclose the reports.

11 FOXDENTON DEVELOPMENT, BROADWAY, CHADDERTON, OLDHAM.

The Cabinet gave consideration to the commercially y sensitive information in relation to 9 of the agenda- Foxdenton Development. Broadway, Chadderton, Oldham.

RESOLVED – That recommendations 1-10 as detailed within the commercially sensitive report be approved.

The meeting started at 6.00pm and finished at 6.09pm

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Public Document Pack <u>CABINET</u> 27/02/2017 at 6.00 pm



Present: Councillor Stretton (Chair)

Councillors Akhtar, Brownridge, Chadderton, Harrison,

F Hussain, Jabbar and Moores

1 APOLOGIES FOR ABSENCE

There were no apologies for absence received.

2 URGENT BUSINESS

There were no items of urgent business received.

3 DECLARATIONS OF INTEREST

There were no declarations of interest received.

4 PUBLIC QUESTION TIME

There were no public questions received.

5 MINUTES OF PREVIOUS MEETING

RESOLVED – That the minutes of the Cabinet meetings held on the 23rd January 2017 and 20th February 2017 be approved.

6 PROPOSAL TO EXPAND GREENFIELD C P SCHOOL PUBLIC NOTICE AND STATUTORY CONSULTATION RESPONSES

The Cabinet gave consideration to a report of the Director of Education and Early Years, which provided Members with the outcome of a statutory consultation to expand Greenfield Community Primary school.

It was reported that the Council had a statutory duty to provide sufficient school places within its area. There was a current and a forecasted shortfall of places in the Saddleworth/Lees planning area, therefore additional schools places were needed in the area.

A programme of expansion targeted specifically at Saddleworth/Lees planning area (to provide between 0.6 and 1.5 form Entry of expansion in either one or two schools) was agreed by Cabinet in March 2014 and £5.7m of the 2014-2017 basic needs funding was allocated to implement this expansion. The total budget for the scheme was increased to £6.168m at the December 2015 Cabinet meeting.

A pre-publication consultation process took place from 05 September 2016 to 30 September 2016. The majority of responses (69%) during this stage were in support of an expansion/increased PAN at Greenfield C P School. In total, Oldham Council received 84 written responses to the prepublication consultation. 58 of the responses were in favour of an expansion/newly built school at Greenfield C P School. 26 representations were against any expansion/rebuild at Greenfield C P School.

A decision by Cabinet was made on 21st November 2016 to issue a Public Notice and commence statutory consultation for the proposal.

Oldham Council

The proposal was to expand the school by one form entry taking it from a Planned Admission Number (PAN) for 30 per year group to a PAN of 60 per year group. As the proposal was significant, there was a statutory timeline that needed be adhered to regarding consultation and decision making as per the Making Prescribed Alterations to Maintained Schools April 2016.

The statutory consultation started on 30 November 2016 and ended on 30 December 2016. Responses received week commencing 2nd January 2017 had also been taken in to account due to the Christmas period postal services. Consultation

In total the LA received 115 representations during this formal stage of the statutory consultation. This accounted for 1.1% of the population* in Saddleworth South ward (where the school is located). The representations came from 84 households, which is 1.8% of the total number of households* in this ward). *Source, Census 2011.

Please see below an analysis of the 16 representations in support of the proposal;

- Significant housing developments in the area
- School too small, there is not adequate teaching space
- Condition issues
- Village residents having to travel to schools further away
- Improve educational standards
- Proposed site is fit for purpose

Representations stated that the current building was in a very poor state in terms of condition issues and the amount of repairs it needs. The building was much too small for the existing pupils; it is overcrowded and currently some of the pupils were educated in temporary porta cabins on the playground. Parents felt that an expanded school/newly built school would ensure better facilities in terms of learning, Special Educational Needs provision and outdoor space. Consultees felt that the school needed to be expanded due to the new housing developments in the area and many new families coming to live in Greenfield. They also felt that the school was easily accessible to the whole of the Saddleworth area.

Please see below an analysis of the 99 representations objecting to the proposal during this stage of the consultation (full details were in appendix A);

(70 out of 99 objection representations were an identical photocopied letter that has been circulated and signed by residents in the areas nearest to the school. A copy of this letter can be found at appendix F.)

- Site not big enough
- Roads and access
- Traffic
- Car parking
- Risk of flooding

- Would only want local village children admitted to the school
- Feel other schools in Saddleworth/Lees should be expanded instead
- Impact on residents
- Environmental
- Educational impact
- Health and Safety

Analysis showed that the main concerns around this proposal were increased traffic, difficulties with parking and access to the proposed site. Residents felt that the current site already generated high volumes of traffic, residents were sometimes unable to park outside their houses and that surrounding roads are unsuitable for heavy volumes of traffic. Consultees did not feel that a two- storey new build would be in keeping with the area and the community. Some representatives felt that the additional pupils would be coming from outside the area and were opposed to this happening and they do not feel a bigger school was necessary. Other representations include concern over the impact on education if the school was to increase in size, possible detriment to other schools in the area and the schools outdoor space being compromised.

As part of the pre-construction activities a formal planning application would be made including all design, survey and site constraints information required by Oldham Council's planning department, this would include such matters as ecology, ground conditions, traffic and transport, flood risk assessment and local architectural considerations. This information would be examined and considered in light of both local and national planning guidelines.

The specific design of any new school was based upon the nationally issued Baseline Design Standards from the Education Funding Agency and where the design departs from these guidelines e.g. the size of sports fields available any measures taken to address the departure from the standards will be explained within the site design documents.

The additional children that would be allocated to the expanded school would all live within the statutory reasonable walking distance to the school. There would be additional school expansions in other planning areas to meet demand needs across the Borough.

This formal statutory consultation was regarding the proposal to increase the planned admission number at Greenfield Community Primary school from 30 to 60 per year group. There were no decisions at this stage as to how that would happen in terms of planning, expansion or building work.

Options/Alternatives considered

Option 1 – Do nothing. There are very few surplus places in the Saddleworth/Lees planning area. There is a projected shortfall of 223 places in this planning area by 2020 (a one form of entry school). The impact of not expanding a school in the Saddleworth/Lees planning area will be that the LA is not meeting its statutory duty in ensuring there are sufficient school places.



Option 2 - To increase the PAN at Greenfield C P School (priority number 1 on the expansion matrix) from 30 to 60 per year group. This would meet the increased demand for places from Saddleworth and Lees families living within the statutory walking distance. This would also ensure the LA is meeting its statutory duty in providing sufficient school places.



Option 3 – Reject this expansion proposal and return to the expansion priority matrix to consider the alternatives. This would delay the provision of school places by six months and require further statutory consultation.

RESOLVED - That:

- 1. The support, objections and comments from all interested parties be noted.
- 2. The decision to expand Greenfield Community Primary School from a Planned Admission Number of 30 per year group to a PAN of 60 per year group be approved.
- The project to be passed over to the Capital Works Team to commence the planning process/building work/expansion.
- 4. Authority be delegated to the Director of Education and Early Years to develop, consult, procure and arrange for the execution by the Director of Legal Services of any relevant contracts and incidental and ancillary documentation, in accordance with the agreed school expansions programme.

The meeting started at 6.00pm and finished at 6.03pm

Agenda Item 16a

Peak District National Park Authority

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Aldern House, Baslow Road, Bakewell, Derbyshire. DE45 1AE



MINUTES

Meeting: National Park Authority

Date: Friday 2 December 2016 at 10.00 am

Venue: The Board Room, Aldern House, Baslow Road, Bakewell

Chair: Cllr Mrs L C Roberts

Present: Mr P Ancell, Mrs P Anderson, Mrs F Beatty, Cllr D Birkinshaw,

Cllr P Brady, Cllr D Chapman, Cllr C Furness, Cllr N Gibson, Mr Z Hamid,

Cllr Mrs G Heath, Mr R Helliwell, Cllr H Laws, Cllr Mrs C Howe, Ms S Leckie, Cllr A McCloy, Ms S McGuire, Cllr C McLaren, Cllr Mrs K Potter, Cllr Mrs N Turner and Cllr Mrs J A Twigg

Apologies for absence: Cllr C Carr, Cllr A R Favell, Cllr D Greenhalgh, Cllr A Hart, Cllr J Macrae,

Cllr S Marshall-Clarke, Cllr F J Walton and Cllr D Williams.

44/16 CHAIR'S ANNOUNCEMENTS

The Chair reported that the biennial Members' survey was being sent out to all Members today. The survey was available online and the Chair encouraged all Members to complete it.

45/16 MINUTES OF PREVIOUS MEETING 7 OCTOBER 2016

The minutes of the last meeting of the Authority meeting held on 7 October 2016 were approved as a correct record.

46/16 CHAIRS ANNOUNCEMENTS

The Chair reported that the Heritage Lottery Fund application decision for the South West Peak Project had been received and that it had been successful.

Karen Shelley-Jones, South West Peak Landscape Partnership Development Officer, joined the meeting and summarised the details of the decision for the meeting. She stated that the funding to be received would be £2.4 million and would contribute towards the planned £4.1 million scheme to take place over 5 years. This would include 18 projects in conjunction with 14 partners. The projects would include habitats, species, people, access and landscapes. Karen thanked all officers and partners involved in the project and in particular her partner and Adrian Southall of the RSPB.

The Chair echoed Karen's thanks to all officers and partners and thanked Authority Member, Penny Anderson, for all her work towards the bid application too.

The Chair then welcomed former Authority Member, Geoff Nickolds, to the meeting. Mr Nickolds gave a talk to the meeting on his experience of being an Authority Member. He highlighted projects he had been involved with that had been successful, including Moors for the Future and the Monsal Trail and Tunnels. He emphasised that there were more successes than failures for the Authority and specifically referred to the successful outcome regarding Longstone Edge, the work on the removal of outstanding minerals permissions, 40^{th} anniversary of the Tissington Trail and that the Authority was tackling off-roading issues with actions. He stated that although Members get very involved in issues they should also take time to consider what had been completed. He finished by encouraging Members to continue to take care of the landscape, retain ambitions despite challenges, take action on the issues highlighted in the new State of Nature in the Peak District report, written by Authority Member Penny Anderson, and to support appropriate innovative design in planning. He stated that officers were very committed to their work for the Authority but that Members should not take them for granted.

47/16 MEMBERS DECLARATIONS OF INTEREST

There were no Member declarations to note.

48/16 NOTICE OF MOTION

In accordance with Standing Order 1.14 one Member had given notice of their intention to move the following motion:

That all Authority and Committee meeting recordings be archived and made accessible for at least 3 years from the date of the recording.

The motion was moved by Cllr Chris Furness and seconded by Cllr Andrew McCloy. In accordance with Standing Order 1.25, the motion now stands adjourned without discussion until the next ordinary meeting of the Authority on 3 February 2017.

49/16 EXEMPT INFORMATION S100 (A) LOCAL GOVERNMENT ACT 1972

RESOLVED:

That the public be excluded from the meeting during consideration of Item No. 9 to avoid the disclosure of Exempt Information under S100 (A) (4) Local Government Act 1972, Schedule 12A, Paragraph 4 "Information relating to any consultations or negotiations, or contemplated consultations negotiations, in connection with any labour relations matter arising between the Authority or a Minister of the Crown and employees of, or office holders under, the Authority."

50/16 EXEMPT MINUTES OF PREVIOUS MEETING 7 OCTOBER 2016

The exempt minutes of the Authority meeting held on 7 October 2016 were approved as a correct record.

The meeting ended at 10.30 am

Peak District National Park Authority

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Aldern House, Baslow Road, Bakewell, Derbyshire. DE45 1AE



MINUTES

Meeting: National Park Authority

Date: Friday 3 February 2017 at 10.00 am

Venue: The Board Room, Aldern House, Baslow Road, Bakewell

Chair: Cllr Mrs L C Roberts

Present: Mr P Ancell, Mrs P Anderson, Cllr D Birkinshaw, Cllr P Brady, Cllr C Carr,

Cllr D Chapman, Cllr A R Favell, Cllr C Furness, Cllr N Gibson,

Cllr A Hart, Mr R Helliwell, Cllr H Laws, Cllr Mrs C Howe, Ms S Leckie,

Cllr J Macrae, Cllr A McCloy, Ms S McGuire, Cllr C McLaren, Cllr Mrs K Potter, Cllr Mrs N Turner, Cllr Mrs J A Twigg and

Cllr D Williams

Apologies for absence: Mrs F Beatty, Cllr D Greenhalgh, Mr Z Hamid, Cllr Mrs G Heath,

Cllr S Marshall-Clarke and Cllr F J Walton.

1/17 CHAIR'S ANNOUNCEMENTS

The Chair announced that the Head of Law, Andrea McCaskie would be the interim Director of Corporate Strategy and Development from the 8 February 2017 until the appointment of the new Director commenced.

2/17 MINUTES OF PREVIOUS MEETING OF 2 DECEMBER 2016

The minutes of the meeting of the Authority held on 2 December 2016 were approved as a correct record.

Cllr J Macrae asked that his abstention from voting on the minutes be recorded.

3/17 MEMBERS DECLARATIONS OF INTEREST

There were no Member declarations.

4/17 NOTICE OF MOTION - AMENDMENT TO STANDING ORDERS - RECORDING OF MEETINGS (JS)

At the meeting of the Authority held on 2 December 2016, Cllr C Furness moved a motion, seconded by Cllr A McCloy, proposing that all Authority and Committee meeting recordings be archived and made accessible for at least 3 years from the date of the meeting. As the motion would require an amendment to Standing Order 1.5(8), if approved, discussion on the matter was adjourned until this meeting.

The Authority considered a report from Officers commenting on the implications of approving the motion and suggesting amendments to Standing Order 1.5(8), should the Authority be minded to approve the motion.

The motion was moved, seconded, put to the vote and carried, subject to an additional resolution to amend Standing Order 1.5(8) to reflect the agreed change.

RESOLVED:

- 1. That all Authority and Committee meeting recordings be archived and made accessible for at least 3 years from the date of the recording.
- 2. That Standing Order 1.5(8) be amended to read as follows:

"While the Local Government Act 1972 does not require an authority to record its meetings, subject to the availability of suitable recording equipment, the Authority will make and publish a digital audio recording of all Part A discussions and decisions at meetings of the Authority and its Committees. The recordings will be held by the Monitoring Officer for a period of three years from the date of the meeting and then deleted. However the Chair of the meeting or the Monitoring Officer may agree that the recording may be retained for a longer period if required."

Cllr N Gibson arrived at 10.08am during consideration of this item.

5/17 CODE OF CORPORATE GOVERNANCE (JS)

The Head of Law introduced a report setting out proposals to adopt a new Code of Corporate Governance to reflect the new framework issued by CIPFA/SOLACE. The Authority's existing code had to be replaced to reflect a shift in emphasis on the attainment of sustainable economic, societal and environmental outcomes as a key focus of governance processes and structures.

It was noted that the new Code would be used to prepare the Annual Governance Statement by examining how the Authority had performed against the Code. It was confirmed that the Chair of the Audit, Resources and Performance Committee was actively involved in the annual review due to take place in May and the review process would help to identify any gaps in the Authority's governance arrangements for the new Code.

As before, it was proposed that the Monitoring Officer be given delegated authority to make minor amendments to the Code following the annual review.

During the discussion, the following issues were suggested as amendments to the Code:

- A review of the document to remove acronyms
- Clarification that exemptions under Schedule 12 of the Local Government Act would only be used where justified
- Clarification that the Authority would engage with bodies representative of different voices inside and outside of the National Park
- Recording the Authority's commitment to using plain English

The officer recommendation was moved, seconded, put to the vote and carried.

Resolved:

- 1. To approve the Code of Corporate Governance set out in Appendix 1 of the report.
- 2. To authorise the Monitoring Officer, following consultation with the Chair of Audit, Resources and Performance Committee to make minor changes to the code each year following the publication of the Annual Governance Statement.

The meeting ended at 11.00 am



MINUTES OF THE MEETING OF THE TRANSPORT FOR GREATER MANCHESTER COMMITTEE, HELD ON 11 NOVEMBER 2016 AT MANCHESTER TOWN HALL

PRESENT

Councillor David Chadwick Bolton
Councillor Guy Harkin Bolton
Councillor Stuart Haslam Bolton

Councillor Noel Bayley Bury

Councillor Azra Ali Manchester

Councillor Andrew Fender Manchester (in the Chair)

Councillor Naeem Hassan Manchester
Councillor Dzidra Noor Manchester
Councillor Chris Paul Manchester

Councillor Mohon Ali
Councillor Norman Briggs
Councillor Howard Sykes
Oldham

Councillor Phil Burke Rochdale
Councillor Ian Duckworth Rochdale

Councillor Robin Garrido Salford Councillor Roger Jones Salford

Councillor Geoff Abell Stockport
Councillor Annette Finnie Stockport
Councillor Tom Grundy Stockport
Councillor John Taylor Stockport

Councillor Warren Bray Tameside
Councillor Doreen Dickinson Tameside
Councillor Peter Robinson Tameside

Councillor Michael Cordingley Trafford
Councillor David Hopps Trafford

Councillor Mark Aldred Wigan
Councillor James Grundy Wigan
Councillor Lynne Holland Wigan
Councillor Eunice Smethurst Wigan

OFFICERS IN ATTENDANCE

Jon Lamonte Chief Executive, TfGM

Bob Morris Chief Operating Officer, TfGM

Steve Warrener Finance and Corporate Services Director, TfGM

Peter Cushing Metrolink Director, TfGM

Simon Warburton Interim Transport Strategy Director, TfGM

Amanda White Head of Rail, TfGM

Anthony Murden Projects Team, TfGM
Adam Price Projects Team, TfGM
Rodney Lund Monitoring Officer

Paul Harris GMIST

At the start of the meeting, at 11.00 am, Members and officers observed two minutes silence as part of the Armistice Day commemorations.

TfGMC16/48 APOLOGIES FOR ABSENCE

Apologies for absence were received and noted from Councillors June Reilly (Trafford), Jamie Walker (Bury), Barry Warner (Salford) and Shah Wazir (Rochdale).

TfGMC16/49 DECLARATIONS OF INTEREST

There were no declarations of interest made by any Member in relation to any item on the agenda.

TfGMC16/50 CHAIR'S ANNOUNCEMENTS AND URGENT BUSINESS

a) Croydon Tramlink

Members noted with sadness the tragic incident that had recently taken place on the Croydon Tramlink and wished to express their condolences to the family and friends of all those involved.

In light of this incident and as Greater Manchester also operated a tram system, officers provided an update on the operational and monitoring measures in place on the Metrolink network. Members noted that recent audits by the Office of Rail Regulation underlined that Metrolink is a safe network and that officers were committed to make sure that this remains so.

The outcome of the investigation to the Croydon incident was awaited and if any changes in operating practices were identified as an outcome of this investigation, Members would be updated accordingly.

b) Leigh Salford Manchester Guided Busway

Members were please to note that the Guided Busway scheme had been had been recognised both regionally and nationally by securing four awards, including the prestigious Charter Institute for Logistics and Transport national award for Transport Policy, Planning and Implementation. Members offered their congratulations to Anthony Murden and Adam Price and the rest of their team for this achievement and their fantastic work in making the Guided Busway such a success.

TfGMC16/51 MINUTES

The minutes of the previous TfGMC meeting, held on 16 September 2016, were submitted.

Resolved/-

To approve the minutes of the TfGMC meeting, held on 16 September 2016, as a correct record.

TfGMC16/52 MINUTES FROM SUB COMMITTEES

a) Bus Network and TfGM Services Sub Committee - 7 October 216

The minutes of the meeting of the Bus Network and TfGM Services Sub Committee, held on 7 October 2016 were submitted.

Resolved/-

To note the minutes of the Bus Network and TfGM Services Sub Committee, held on 7 October 2016.

b) Capital Projects and Policy Sub Committee – 14 October 2016

The minutes of the meeting of the Capital Project and Policy Sub Committee, held on 14 October 2016 were submitted.

Resolved/-

To note the minutes of the Capital Project and Policy Sub Committee, held on 14 October 2016, subject to the inclusion of Councillor John Taylor (Stockport) in the list of those Members present and noting Councillor Robin Garrido's apologies for absence.

c) Metrolink and Rail Networks Sub Committee - 21 October 2016

The minutes of the meeting of the Metrolink and Rail Networks Sub Committee, held on 21 October 2016 were submitted.

Resolved/-

To note the minutes of the Metrolink and Rail Networks Sub Committee, held on 21 October 2016.

TfGMC16/53 FORWARD LOOK

Members considered a report which set out those key work streams requiring decisions from the Joint Committee over the next four months. Members also noted those significant elements of the Committee's work programme, where further updates on progress and activity are anticipated over a longer period of time.

Following an enquiry from a Member, officers noted that the Greater Manchester Spatial Framework (GMSF) and the 2040 Transport Strategy Vision would inform each strategy. For this reason, information regarding the GMSF and the Transport Delivery Plan would be included in to the Forward Look.

Resolved/-

To note the Forward Look.

Section 2 TfGMC Recommendations for Further Approval by GMCA

There were no items requiring further approval by GMCA.

Section 3 Item for Resolution by TfGMC

TfGMC16/54 METROLINK SECOND CITY CROSSING SERVICE PATTERNS

A report was presented which informed Members of the proposed service pattern for Metrolink following the opening of the Second City Crossing and highlighted the work undertaken to examine how the network can be optimised within operational constraints.

A Member moved an amendment to the report which sought to defer a decision on the proposed Metrolink service pattern in order to allow further work to be undertaken to analyse the potential demand for direct Metrolink access to Piccadilly Station from the Oldham line and that the paper be resubmitted to endorse a suitable pattern which supports the rebalancing of the Greater Manchester economy. This amendment was seconded. The Member suggested that without direct access to Piccadilly Station, with onward travel to Manchester Airport, passenger journeys from Rochdale and Oldham will not increase, which would result in a reduction in revenues and given the length of journey time, make alternative transport modes more attractive.

A Member added that not to have a direct link to Piccadilly Station would impact on the future growth for Rochdale and Oldham. He suggested that the proposed modelling decision was wrong and that parts of Oldham and Rochdale ought to be prioritised. He also suggested that, as an alternative pattern, trams from Shaw could operate directly to Piccadilly Station and those from Oldham via Victoria station.

In opposing the amendment a Member noted that unlike buses and heavy rail, the operation of Metrolink received no Government subsidy and for this reason had to be self funding. The service pattern model presented was predicated to optimise revenue collections.

A Member noted that he would not support the amendment to the report as it was unknown how any change of the proposed service patterns would impact other districts.

A Member commented that Metrolink was Greater Manchester's single biggest economic driver. In supporting the amendment, he added that there was a historic agreement dating from 1989 which indicated a direct link with Piccadilly Station and Oldham and Rochdale. He suggested that a deferment on the decision on the proposed service pattern would provide an opportunity explore and evidence how

such a direct link to Piccadilly Station would positively impact on the prosperity of Oldham and Rochdale. In response, the Chair explained that the discussions from 1989 were just one part of a process to procure an adequate number of vehicles for the light rail network and noted that no promises regarding service patterns were made.

The Chair highlighted that the service pattern had been developed for a contract bidding process and adjusted for the opening of the Second City Crossing, and although there were a number of operational constraints, including locations to turn trams without affecting existing services, they would not be set in stone.

The amendment was put to the vote and declared lost.

A Member suggested that a modelling exercise on service patterns to Piccadilly Station from Oldham/Rochdale would be helpful.

With regard to the substantive recommendation, the Chair suggested that an additional recommendation for Members to note that patronage will be monitored and that an update report will be brought back to this Committee in 6 months time, as referenced at paragraph 5.3 to the report be included and in doing this, the Committee would also acknowledge the representations made by Rochdale and Oldham Members.

Councillor Sykes indicated that he was not supportive of the additional recommendation.

Resolved/-

- 1) To endorse the proposed service pattern for Metrolink services post the opening of the second city crossing.
- 2) To note that patronage will continue to be monitored and that a further update report will be brought back to this committee after 6 months of operation.
- 3) To acknowledge the representations made from Rochdale and Oldham Members.

Section 4 - Items for Information

TfGMC16/55 RAIL INDUSTRY FUNDING SUBMISSION FOR CONTROL PERIOD 6

A report was presented which outlined proposals by TfGM to secure external funding for the development and delivery rail schemes to enhance the Rail Network in Greater Manchester. Member noted that the schemes identified will be submitted via Rail North into the Periodic Review (PR18) process which are governed by the Office of Road and Rail (ORR) and Department for Transport (DfT).

Members noted that the development of the PR18 funding submission was at its first stage, the Initial Industry Advice (IIA), and was due to be concluded by December 2016. Officers explained that the overall process was iterative and will conclude in

December 2018, with monies being made available at the start of the next control period (CP6), in April 2019. Funding will cover both the development and delivery phases, over a 5 year period, to March 2024.

Members noted that the application for funding was being managed with Rail North at a pan-North level and that six major schemes were being proposed (one in GM at Stockport / Central Manchester corridor), plus a North of England fund being ring-fenced by the Department for Transport. Officers noted that the ring-fenced fund contained 4 themes, namely, Capacity, Capability, Coherent Quality, and Cost Effectiveness and that any Greater Manchester funding submission would use this thematic approach.

Members noted that officers had undertaken a review of concerns and opportunities across the Greater Manchester network, and had formed a pipeline of schemes to be submitted for consideration for this funding and was set out at Appendix A to the report.

Following a comment from a Member regarding the condition of wooden platforms at a number of railway stations across Greater Manchester, officers noted that the potential use of Network Rail Renewals funding for such station improvements.

In response to an enquiry regarding rapid transit, officers noted that a number of rapid transit matters were being explored including tram train technology. The development of a digital railway would enable automated signalling which in turn would free up capacity on the railway.

With regard to a Member's enquiry on the Northern Route Study, officers noted that a study was planned to take place during early 2017 and would be coordinated by Rail for the North.

Following an enquiry from a Member, officers noted that dates for the Lostock electrification works were yet to be confirmed by Network Rail. .

Resolved/-

- 1) To note the process required to seek funding for rail scheme development and delivery directly from the Department for Transport as part of the Periodic Review.
- 2) To support the initial investment plan, as set out in Appendix A to the report, for submission in to the IIA in December 2016 and in addition, agree to continue to develop studies to substantiate the evidence behind the schemes proposed by TfGM.
- 3) To note that a further report on the Rail Industry Funding Submission be brought back to a meeting of this Committee in March 2017.

TfGMC16/56 CHRISTMAS AND NEW YEAR PUBLIC TRANSPORT SERVICES

A report was presented which outlined public transport provision over the 2016/17 Christmas and New Year period.

Resolved/-

To note the public transport provision over the 2016/17 Christmas and New Year period.

TfGMC16/57 GREATER MANCHESTER 2040 TRANSPORT STRATEGY CONSULTATION

Members received a report which provided them with a summary of the feedback that had been received during the 12 week consultation that took place from July to September 2016, on the Greater Manchester Transport Strategy 2040 Consultation Draft and highlighted the next steps in finalising this strategy.

With regard to car usage, a Member commented that people use their cars because public transport didn't go where they needed it to.

In response to an enquiry from a Member regarding air quality, it was noted that the draft Transport Strategy set out an Air Quality Action Plan.

A Member noted that with regard to stakeholders, comments from TfGMC and Scrutiny committees were not referenced.

A Member highlighted that Hackney Carriage and Private Hire vehicles were considered as public transport modes and although local districts were responsible for the licensing processes for these vehicles and their drivers, TfGMC should consider the future policy development of this mode.

Following an enquiry by a Member, officers noted that Rapid Transit remained part of the future thinking for Greater Manchester and initiatives such as Tram Train would continue to be explored.

Resolved/-

- 1) To note the range and nature of responses received on the Greater Manchester Transport Strategy 2040 Consultation Draft.
- 2) To note the next steps in finalising the strategy by 2016, as set out in the report.

TfGMC16/58 EXCLUSION OF PRESS AND PUBLIC

Resolved/-

To agree that, under section 100 (A)(4) of the Local Government Act 1972 the press and public should be excluded from the meeting for the following items of business

on the grounds that this involves the likely disclosure of exempt information, as set out in paragraph 1, 2 and 3, Part 1, Schedule12A, Local Government Act 1972 and that the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

Part B

Section 5
Item for Resolution by TfGMC

TfGMC16/59 PROPERTY TRANSACTIONS

Members considered a report which sought their approval in relation to property transactions at Bolton Interchange, Shaw Metrolink Stop, Land at 5 Piccadilly Place, Manchester, Land at Millers Close, Sale Moor and Land at Cross Lane, Radcliffe.

Resolved/-

To grant approval to the property transactions as set out in the report.

MINUTES OF THE MEETING OF THE TRANSPORT FOR GREATER MANCHESTER COMMITTEE, HELD ON 13 JANUARY 2017 AT MANCHESTER TOWN HALL

PRESENT

Councillor David ChadwickBoltonCouncillor Guy HarkinBoltonCouncillor Stuart HaslamBolton

Councillor Noel Bayley Bury
Councillor Jamie Walker Bury

Councillor Azra Ali Manchester

Councillor Andrew Fender Manchester (in the Chair)

Councillor Naeem Hassan Manchester
Councillor Dzidra Noor Manchester
Councillor Chris Paul Manchester

Councillor Norman Briggs Oldham
Councillor Howard Sykes Oldham

Councillor Phil Burke Rochdale
Councillor Shah Wazir Rochdale

Councillor Robin Garrido Salford
Councillor Roger Jones Salford

Councillor Geoff Abell Stockport
Councillor Annette Finnie Stockport
Councillor Tom Grundy Stockport

Councillor Warren Bray Tameside
Councillor Doreen Dickinson Tameside
Councillor Peter Robinson Tameside

Councillor Michael Cordingley Trafford
Councillor David Hopps Trafford
Councillor June Reilly Trafford

Councillor Mark Aldred Wigan
Councillor Lynne Holland Wigan
Councillor Eunice Smethurst Wigan

OFFICERS IN ATTENDANCE

Jon Lamonte Chief Executive, TfGM

Bob Morris Chief Operating Officer, TfGM Peter Cushing Metrolink Director, TfGM

Simon Warburton Interim Transport Strategy Director, TfGM Stephen Rhodes Customer Operations Director, TfGM

Amanda White Head of Rail, TfGM Howard Hartley Head of Bus, TfGM Sean Dyball Interim Customer Engagement and Information

Manager, TfGM

Paul Harris GMIST

TfGMC16/60 APOLOGIES FOR ABSENCE

Apologies for absence were received and noted from Councillors Mohon Ali (Oldham), Ian Duckworth (Rochdale), James Grundy (Wigan), John Taylor (Stockport) and Barry Warner (Salford).

TfGMC16/61 DECLARATIONS OF INTEREST

There were no declarations of interest made by any Member in relation to any item on the agenda.

TfGMC16/62 CHAIR'S ANNOUNCEMENTS AND URGENT BUSINESS

a. Members Briefing

The Chair reminded Members that at the rise of the Committee officers would provide presentations on Strategic Rail Planning, Franchise Timetable Updates and Travel Information.

b. GMATL

Directors of the GMATL Board were reminded that a meeting of the Board was to take place after the Committee meeting.

TfGMC16/63 MINUTES

The Minutes of the TfGMC meeting that took place on 11 November 2016 were submitted.

With regard to the Leigh Salford Manchester Guided Busway and in response to a comment from a Member, officers noted that noted that patronage figures remained good, carrying in excess of 50 thousand passengers each week, although there had been an expected reduction in patronage over the Christmas period. In terms of congestion on the A580 East Lancashire Road, officers also noted that levels of congestion had not increased since the Guided Busway had been introduced.

A Member suggested that given the popularity of the Busway scheme, work should be undertaken to explore other areas where the introduction of bus priority schemes could be considered.

Members noted that Busway services were to be extended to serve Manchester Royal Infirmary.

Following an enquiry from a Member, officers undertook to share data on the number of passengers that had transferred from their cars to using the Guided Busway.

Resolved/-

- 1. To approve the Minutes of the TfGMC meeting held on 11 November 2016 as a correct record.
- 2. To agree that officers share patronage data with Members in relation to the number of passengers now using the Guided Busway having previously used their car.

TfGMC16/64 MINUTES FROM SUB COMMITTEES

a. Bus Network and TfGM Services – 18 November 2016

The minutes of the Bus Network and TfGM Services Sub Committee that took place on 18 November 2016 were submitted.

Resolved/-

To note the minutes of the Bus Network and TfGM Services Sub Committee, held on 18 November 2016.

b. Capital Projects and Policy – 2 December 2016

The minutes of the Capital Projects and Policy Sub Committee, held on 2 December 2016 were submitted.

Resolved/-

To note the minutes of the Capital Projects and Policy Sub Committee, held on 2 December 2016.

c. Metrolink and Rail Networks - 9 December 2016

The minutes of the Metrolink and Rail Networks Sub Committee, held on 9 December 2016 were submitted.

A Member highlighted that in addition to the concerns raised by Stalybridge and Hadfield Rail User Groups, the Friends of Reddish Station had also contributed comments in relation to increased line usage and capacity.

Resolved/-

To note the minutes of the Metrolink and Rail Networks Sub Committee, held on 9 December 2016.

TfGMC16/65 FORWARD LOOK

Members considered a report which set out those key work streams requiring decisions from the Joint Committee over the next four months. Members also noted those significant elements of the Committee's work programme, where further updates on progress and activity are anticipated over a longer period of time.

Following an enquiry from a Member in relation to Smart Ticketing, officers noted that work was continuing to develop a multi modal scheme.

Resolved/-

To note the Forward Look.

TfGMC16/66 EXCLUSION OF PRESS AND PUBLIC

Resolved/-

To agree that, under section 100 (A)(4) of the Local Government Act 1972 the press and public should be excluded from the meeting for the following items of business on the grounds that this involves the likely disclosure of exempt information, as set out in paragraph 1, 2 and 3, Part 1, Schedule12A, Local Government Act 1972 and that the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

Part B

TfGMC16/67 PROPERTY TRANSACTIONS

Members considered a report which sought the approval of the Committee to the proposed disposal of a piece of land at Hollyhedge Road, Wythenshawe, Manchester to Willow Park Housing Trust Limited.

Resolved/-

To approve the disposal of a piece of land at Hollyhedge Road, Wythenshawe, Manchester to Willow Park Housing Trust Limited as set out in the report.

MINUTES OF A MEETING OF THE GREATER MANCHESTER FIRE AND RESCUE AUTHORITY

HELD ON 8th DECEMBER 2016

Present:

Councillor David Acton (Chairman), Councillor Tommy Judge (Vice-John Bell, Stephen Coen, Chairman), Councillors Mohammed Ayub, Chris Goodwin, Grace Fletcher-Hackwood, Joan Grimshaw, Daniel Hawthorne. June Hitchen. Mike Hurleston. Barrie Holland. Jan Jackson, Alan Matthews, Amna Mir, John O'Brien, Shaun O'Neill, Noel Spencer, Brian Rigby, Peter Taylor, Fred Walker, Paul Wild, Steve Williams and Michael Whetton

Also in Attendance: Peter O'Reilly (County Fire Officer and Chief Executive), Donna Hall (Clerk to the Authority, Wigan Council), Tony Clarke (Assistant Director - Finance, Wigan Council), Paul Argyle (Deputy County Fire Officer), Geoff Harris (Director of Prevention and Protection), Andrea Heffernan (Director of Corporate Support), Dave Keelan (Director of Emergency Response), Gwynne Williams (Deputy Clerk and Authority Solicitor), Shelley Wright (Director of Communications and Engagement) and Donna Parker (Democratic Services Manager)

Guests: Mr and Mrs Veevers, Firefighter Stephen Hunt's Mother and Step-Father (Minute 74 refers)

60. APOLOGIES FOR ABSENCE

Apologies for absence were received from Councillors Walter Brett, James Grundy, Derek Heffernan, Afia Kamal, Iain Lindley and Peter Taylor.

61. MINUTES OF PREVIOUS MEETING

The Minutes of the Meeting held on 13th October 2016 were approved and signed as a correct record by the Chairman.

62. DECLARATIONS OF INTEREST

There were no Declarations of Interest received.

63. URGENT BUSINESS (IF ANY)

There were no items of urgent business submitted.

64. CHAIRMAN'S ANNOUNCEMENTS

1. The Chairman advised that the meeting of the Fire Authority was going to be 'live streamed' and would be available to the public via YouTube to watch either live or retrospectively.

- 2. The Chairman advised that the Chairman, Vice-Chairman and Deputy Chairman of the Authority along with the County Fire Officer and Chief Executive and Director of Director of Corporate Support would be meeting with Trade Union Representatives at the rise of the meeting to discuss the budget outlook for 2017/18.
- 3. The Chairman requested all Members to confirm their attendance at the Passing-Out Event for the new Firefighter Recruits on Thursday 15th December 2016 at 1.00pm at the Training and Development Centre, Manchester.
- 4. The Chairman advised that a Joint Meeting of the Audit, Scrutiny and Standards Committee and Policy, Resources and Performance Committee would be taking place on Thursday 26th January 2017 at 10.30am to consider a single item namely the 'Revised Code of Corporate Governance (CIPFA)'.

65. QUESTIONS (IF ANY) UNDER STANDING ORDER 7

There were no questions submitted.

66. MINUTES OF MEETING WEDNESDAY, 16 NOVEMBER 2016 OF AUDIT, SCRUTINY AND STANDARDS COMMITTEE

The Minutes of the proceedings of the Audit, Scrutiny and Standards Committee held on 16th November 2016 were submitted (Appendix 1).

Resolved: That the proceedings of the Audit, Scrutiny and Standards Committee held on 16th November 2016, be approved.

67. MINUTES OF MEETING THURSDAY, 17 NOVEMBER 2016 OF POLICY, RESOURCES AND PERFORMANCE COMMITTEE

The Minutes of the proceedings of the Policy, Resources and Performance Committee held on 17th November 2016 were submitted (Appendix 2).

Resolved: That the proceedings of the Policy, Resources and Performance Committee held on 17th November 2016, be approved.

68. TREASURY MANAGEMENT MID YEAR REVIEW

Consideration was given to a report of the Treasurer which reviewed the operation and exercise of delegated Treasury Management powers. The report covered the first six months of 2016/17, considered the prospects for the remainder of the financial year, and set out the Authority's Counter Party list (the organisations with which the Authority could place its surplus funds) and explained how the lending list was drawn up.

Members were advised that the Bank of England meeting on 4th August 2016 addressed the expected slowdown in growth with a package of measures including a cut in Bank Rate from 0.5% to 0.25%. The inflation report included an unchanged forecast for growth for 2016 of 2.0% but cut the forecast for 2017 from 2.3% to 0.8%.

The Treasurer advised that at 30th September 2016 the Authority's cash balances stood at £36.405m. The cash balances had peaked around £41m following the receipt of the Pension Top-up Grant and were expected to reduce steadily to end the year around £7.2m. However, whilst the forecasted cash balances represented the current best assessment, it was difficult to forecast these to a high degree of accuracy. Due to the anticipated low cash balances towards the end of the financial year there might be a requirement for temporary borrowing. Given this uncertainty, the cash balances were constantly monitored and the treasury management strategy adapted accordingly.

The report had been submitted to the meeting of the Policy, Resources and Performance Committee on Thursday 17th November 2016 (Minute 37 refers).

Resolved: That the report be accepted and comments, be noted.

69. ANNUAL AUDIT LETTER FOR GREATER MANCHESTER FIRE AND RESCUE AUTHORITY - YEAR ENDED 31 MARCH 2016

Consideration was given to a report from Grant Thornton UK LLP which submitted the Annual Audit Letter report that summarised the key findings arising from the work they had carried out at the Authority for the year ended 31st March 2016.

The Letter was intended to communicate key messages to the Authority and external stakeholders, including members of the public. The annual work programme had been undertaken in accordance with the Audit Plan which was agreed by the Committee on 28th July 2016 (Minute 6 refers) and included the following audit areas:

- Finance Statements Audit (including audit opinion)
- Value for Money (VfM) Conclusion
- Whole of Government Accounts
- Certificate

And looking forward:

- Working with Greater Manchester Fire and Rescue Authority
- The changing landscape

The report had been submitted to the meeting of the Audit, Scrutiny and Standards Committee on Thursday 1st December 2016 (Minute 39 refers).

In conclusion, the Chairman advised that the report was very positive and thanked Officers both at Wigan Council and GMFRS for all the hard work that had taken place on the finances over the last 12 months.

Resolved: That the content of the Annual Audit Letter for Greater Manchester Fire and Rescue Authority for the year ended 31st March 2016, be noted.

70. COST BENEFIT ANALYSIS

Consideration was given to a report of the County Fire Officer and Chief Executive which provided an overview of the findings from the most recent Cost Benefit Analysis in terms of the value that GMFRS provided when responding to primary building fires.

The report provided the results taken directly from the Cost Benefit Analysis undertaken by Corporate Support in relation to GMFRS response interventions at primary building fires. The Cost Benefit Analysis involved operational crews making an assessment of lives and property saved on a case by case basis, based on events at each primary building fire.

GMFRS integrated its approach to cost benefit analysis into operational crew's incident recording practices via a bespoke section (Section 11) within the Incident Recording System during 2014/15. Data had been collected for the second full year within the Incident Recording System during 2015/16. The 2015/16 Cost Benefit Analysis Review had been produced using this data and was detailed at Appendix 1 of the report. The key findings from the cost benefit analysis for 2015/16 included the following:

- Operational response costs totaled £58.2 million, which compared favourably with £249.8 million in saved lives and £802.7 million in saved property.
- As a result, for every £1 spent, GMFRS response interventions saved £18.07 in life and property during 2015/16.

Councillor Fred Walker requested further information on how the value of the property saved was identified. In response, Lyndsey Bell, Risk and Strategic Analyst, advised that the information was extracted from two external sources one for commercial property and one for residential property that was stored in an internal database and updated on an annual basis. It was not assumed that all property had been saved and the assessment was made by operational crews at the incident by identifying the proportion of the property that had been saved. GMFRS was the first Fire and Rescue Service to undertake such work

In conclusion, the Chairman advised that the report was very informative and commended Lyndsey Bell, Risk and Strategic Analyst for all her hard work and commitment in compiling the Cost Benefit Analysis.

Resolved: That the content of the report and comments raised, be noted.

71. CHIEF OFFICER'S ACTIVITY REPORT QUARTER 2 (1ST JULY 2016 TO 30 SEPTEMBER 2016)

The County Fire Officer and Chief Executive presented the 'Chief Officer's Activity Report' for Quarter 2 2016/17 – 1st July to 30th September 2016, for Members' information and comments.

The report provided information on the wide ranging activities which had taken place across the Boroughs during this period. The report also provided an update on the following subject matters:-

- General News;
- Operational Incidents;
- Service Delivery;
- Prevention and Protection:
- Communications and Engagement.

Councillor Grace Fletcher-Hackwood made reference to the Homeless Pledge which had been launched in Manchester which saw a number of organisations working together to help with the growing problem. Donna Hall, Clerk advised that a report was due to be considered at the meeting of the Greater Manchester Combined Authority on 16th December 2016 titled 'Tackling Homelessness' that would provide an overview of initial proposals which had been submitted to the Department of Local Government and Communities in relation to funding opportunities to help tackle homelessness and rough sleeping.

Councillor Paul Wild advised that following a recent report to the Audit, Scrutiny and Standards Committee titled 'Fire as a Health Asset Presentation' (Minute 29 refers) he had attended a Safe and Well Visit on 28th November 2016 along with a Community Risk Advisor in the Bolton area. He provided information on what the visit had entailed and the service that was provided to the resident and took the opportunity to praise the professionalism of the Community Risk Advisors.

Councillor Steve Williams advised that over a 24 hour bonfire period from Friday 4th November evening to 08.30hrs Sunday 6th November 2016 he had been 'riding out' with the operational fire crews from Green Watch and White Watch at Oldham Fire Station and provided information on a number of the jobs that were attended.

Councillor Fred Walker sought clarity on whether the statistics relating to Special Service Calls (excluding RTCs) also included attendance at Cardiac Arrest calls and if so could these be separated in future reports. In response, the Deputy County Fire Officer, advised that the statistics currently included Cardiac Arrest calls and he would look to separate this information in future reports.

Councillor Jan Jackson welcomed the informative report and made reference to the recent floods which had taken place in Greater Manchester with

Tameside being one of the most affected areas. She took the opportunity to thank fire crews for helping the local community at this difficult time.

Resolved: That:

- 1. The 'Chief Officer's Activity Report' for Quarter 2 2016/17 1st July to 30th September 2016, including the comments raised, be noted.
- 2. The Cardiac Arrest calls currently included Special Service Calls (excluding RTCs) to be separated in future CFO Activity Reports.

72. QUARTER TWO PERFORMANCE REVIEW 2016-17

Consideration was given to a report of the County Fire Officer and Chief Executive which presented and sought approval of the Service's Quarter 2 Performance against the development and delivery goals contained within the 2016/20 Integrated Risk Management / Corporate Plan. The report provided a view of performance for each of the Key Performance Indicators (KPIs) against forecasted target and variances when compared to Quarter 2 of 2015/16.

Members were advised that the thunderstorms on 13th September 2016 had caused disruption over the Manchester area, where widespread surface water flooding affected a number of roads and took out the Metrolink tram system after lightning struck at several substations. There was flooding at various major stores in Manchester City Centre and a section of the M56 was closed for a time due to surface water flooding. This resulted in North West Fire Control dealing with a high number of calls, which at the height of the storm peaked at over 100 in 90 minutes. The performance figures highlighted the impact of the associated incidents attended by crews in response times, specifically for September 2016.

It was reported that there had been 9,263 calls (999) handled by North West Fire Control during Quarter 2, as this data was not available in 2015/16 no comparison was available. GMFRS had recorded 3,121 fires that was reduction of 52 when compared to the same period last year. Road traffic collisions totalled 279 which had increased by 18 when compared to Quarter 2 2015/16 and a total of 2,123 special service calls had been received which represented an increase of 954. The increase was mainly associated with cardiac arrest incidents that had been attended alongside North West Ambulance Service. There had been no fatalities from fires during Quarter 2, compared with 3 that were sadly attended in Quarter 2 2015/16.

Members were advised that the quarterly, year to date and previous year to date figures for all key performance indicators were detailed at Appendices A and B of the report. A series of histograms providing a view of incident data since April 2012 to date was detailed at Appendix C and a summary of progress against Quarter 2 scheduled activities from Directorate Plans was detailed at Appendix D of the report.

Members welcomed the informative report and a number of questions and comments were raised on the increase in staff sickness levels and whether this was due to promoting the awareness of mental health and encouraging employees to talk openly regarding their issues. The number of safe and well visits completed during Quarter 2 and the benefit these provided to local communities and the Personal Performance Review (PPR) Completion Rate that were answered by Officers accordingly.

Resolved: That:

- 1. The content of the report and comments raised, be noted.
- 2. The Quarter 2 2016/17 Performance against Key Performance Indicators, as detailed at Appendices A and B of the report, be approved.
- 3. The series of histograms providing a view of incident data since April 2012 to date, as detailed in Appendix C of the report, be noted.
- 4. The summary of progress against Quarter 2 2016/17 scheduled activities from Directorate Plans, as detailed in Appendix D of the report, be noted.

73. ROAD NETWORK INFRASTRUCTURE AND OPERATIONAL ISSUES IN GREATER MANCHESTER

Consideration was given to a report of the County Fire Officer and Chief Executive which provided an overview of the impacts on the road network following a road traffic collision which included the impacts on GMFRS and other services responding; the wider impacts on the local economy; and the role of Transport for Greater Manchester (TfGM) and Highways England in reducing these impacts.

At the meeting of the Authority held on 8th September 2016 the Chairman requested that a report detailing the 'Road Network Infrastructure Operational Issues in Greater Manchester' was submitted to a future meeting of the Authority (Minute 44 refers).

Members were advised that the continued maintenance of, and improvements to, the highway network presented challenges to GMFRS and partners in traffic incident management on the strategic road network. Working closely and collaboratively with partners such as Department for Transport, Home Office, National Police Chief's Council, Chief Fire Officers Association and Association of Ambulance Chief Executives assisted in improving the understanding of the priorities of each organisation and improving incident management. GMFRS met regularly with all stakeholders involved in the M60 'SMART Motorway' works, including the contractors for the works, Highways England representatives, Local Authority representatives, TfGM and emergency responders. Strategies were discussed to reduce the number of avoidable breakdowns, education initiatives and the provision of free recovery to get the traffic flowing as soon as possible following a breakdown.

Resolved: That the content of the report and comments raised, be noted.

74. GMFRS FATAL ACCIDENT INVESTIGATION REPORT, OLDHAM STREET INCIDENT 13 JULY 2013

The Chairman held a minute's silence in remembrance of Firefighter Stephen Hunt.

Consideration was given to a report of the County Fire Officer and Chief Executive which presented the full 'Fatal Accident Investigation Report' written following the conclusion of the GMFRS internal investigation in the death of Firefighter Stephen Hunt on 13th July 2013.

The report presented the findings of the investigation based on evidence collated since the incident, including witness initial accounts, Police statements, CCTV footage and coroner court transcripts. In addition, it outlined a sequence of events at the incident, the identified learning outcomes and the actions that would now be taken to address these outcomes. A copy of the 'Fatal Accident Investigation Report' was detailed at Appendix A, of the report.

It was reported that the content and learning within the report would be shared with the wider Fire and Rescue Service family via the Chief Fire Officers Association and the Institution of Fire Engineers.

The County Fire Officer and Chief Executive and a number of Members took the opportunity to speak on the item including the Director of Communications and Engagement on behalf the family.

In conclusion, the Chairman took the opportunity to thank all Officers involved in supporting Firefighter Stephen Hunt's family during this difficult time and the Cranbrook Team for their hard work and commitment in providing the "Fatal Accident Investigation Report'.

Resolved: That:

- 1. The content of the report and comments raised, be noted.
- 2. The work undertaken by the Cranbrook Team in compiling the 'Fatal Accident Investigation Report', be noted.
- 3. The conclusions, recommendations and actions identified within the 'Fatal Accident Investigation Report', be supported.
- 4. The national dissemination of identified learning contained within the 'Fatal Accident Investigation Report', be supported.

CHAIRMAN

MINUTES OF A MEETING OF THE GREATER MANCHESTER FIRE AND RESCUE AUTHORITY

HELD ON 16th FEBRUARY 2017

Present:

Councillor David Acton (Chairman), Councillor Tommy Judge (Vice-Chairman), Councillors John Bell (Deputy Chairman), Mohammed Ayub, Walter Brett, Basil Curley, Chris Goodwin, Grace Fletcher-Hackwood, Joan Grimshaw, Daniel Hawthorne, Derek Heffernan, June Hitchen, Barrie Holland, Edward Houlton, Afia Kamal, Iain Lindley, Mike Hurleston, Alan Matthews, Jan Jackson, Amna Mir, John O'Brien, Shaun O'Neill, Noel Spencer, Peter Taylor, Fred Walker, Paul Wild, Steve Williams and Michael Whetton

Also in Attendance: Peter O'Reilly (County Fire Officer and Chief Executive), Paul Argyle (Deputy County Fire Officer), Tony Clarke (Assistant Director - Finance, Wigan Council), Andrea Heffernan (Director of Corporate Support), Peter Hogg (Audit Manager, Wigan Council), Dave Keelan (Director of Emergency Response), Gwynne Williams (Deputy Clerk and Authority Solicitor), Shelley Wright (Director of Communications and Engagement) and Donna Parker (Democratic Services Manager)

75. APOLOGIES FOR ABSENCE

Apologies for absence were received from Councillors Stephen Coen and Brian Rigby.

76. MINUTES OF PREVIOUS MEETING

The Minutes of the Meeting held on 8th December 2016 were approved and signed as a correct record by the Chairman.

77. DECLARATIONS OF INTEREST

In consultation with the Independent Person a dispensation had been granted to all Members to participate and vote at meetings of Greater Manchester Fire and Rescue Authority (GMFRA), any Committee or Sub-Committee of GMFRA and any joint committee or joint sub-committee on which the Authority is represented in respect of matters relating to setting GMFRA's precept (and matters directly related to such decisions, including GMFRA's budget calculations). This was granted on the grounds that without the dispensation the number of Members prohibited from participating in any particular business would be so great a proportion of the body transacting the business as to impede the transaction of the business (Section 33(2)(a) of the Localism Act 2011)(Minute 88 refers).

78. URGENT BUSINESS (IF ANY)

There were no items of urgent business submitted.

79. CHAIRMAN'S ANNOUNCEMENTS

- 1. The Chairman took the opportunity to welcome Councillor Edward Houlton to his first meeting of the Authority.
- 2. The Chairman advised that the meeting of the Fire Authority was going to be 'live streamed' and would be available to the public via YouTube to watch either live or retrospectively.
- The Chairman advised that a Member Training and Development Session on 'Carbon Literacy' was taking place at the rise of the meeting and would be hosted by Sam Pickles, Associate Partner Environment.
- 4. The Chairman advised that the 'GMFRS Long Service and Good Conduct Medal Award Ceremony' would be taking place on Wednesday 1st March 2017 from 7.00pm at the Imperial War Museum North, Salford Quays and all Members were invited to attend. It would be appreciated if Members could confirm their attendance with Donna Parker, Democratic Services Manager.
- 5. The Chairman advised that the Official Opening of the 'New Operational Training Site and Safety Centre' at Bury would be taking place on Friday 24th March 2017 at 10.30am and all Members were invited to attend. It would be appreciated if Members could confirm their attendance with Donna Parker, Democratic Services Manager.
- 6. The Chairman advised that Broughton Fire Station was being used as a Polling Station by Salford City Council for the Kersal Ward By-Election on Thursday 2nd March 2017.

80. QUESTIONS (IF ANY) UNDER STANDING ORDER 7

There were no questions submitted.

81. MINUTES OF MEETING THURSDAY, 1 DECEMBER 2016 OF AUDIT, SCRUTINY AND STANDARDS COMMITTEE

The Minutes of the proceedings of the Audit, Scrutiny and Standards Committee held on 1st December 2016 were submitted (Appendix 1).

Resolved: That the proceedings of the Audit, Scrutiny and Standards Committee held on 1st December 2016, be approved.

82. MINUTES OF MEETING THURSDAY, 12 JANUARY 2017 OF SERVICE DELIVERY COMMITTEE

The Minutes of the proceedings of the Service Delivery Committee held on 12th January 2017 were submitted (Appendix 2).

Resolved: That the proceedings of the Service Delivery Committee held on 12th January 2017, be approved.

83. MINUTES OF MEETING THURSDAY, 26 JANUARY 2017 OF JOINT AUDIT, SCRUTINY AND STANDARDS AND POLICY, RESOURCES AND PERFORMANCE COMMITTEE

The Minutes of the proceedings of the Joint Audit, Scrutiny and Standards and Policy, Resources and Performance Committee held on 26th January 2017 were submitted (Appendix 3).

Resolved: That the proceedings of the Joint Audit, Scrutiny and Standards and Policy, Resources and Performance Committee held on 26th January 2017, be approved.

84. MINUTES OF MEETING THURSDAY, 26 JANUARY 2017 OF POLICY, RESOURCES AND PERFORMANCE COMMITTEE

The Minutes of the proceedings of the Policy, Resources and Performance Committee held on 26th January 2017 were submitted (Appendix 4).

Resolved: That the proceedings of the Policy, Resources and Performance Committee held on 26th January 2017, be approved.

85. CHANGE OF MEMBERSHIP TO AUTHORITY 2016/17

Consideration was given to a report of the Clerk which advised of a change to the Membership of the Authority for the remainder of the 2016/17 municipal year.

It was reported that Wigan Council had appointed Councillor Edward Houlton (Conservative Group) on Greater Manchester Fire and Rescue Authority in place of Councillor James Grundy (Conservative Group) with effect from 14th January 2017.

Resolved: That:

- 1. The change of Membership with effect from 14th January 2017, be noted.
- Councillor Edward Houlton be appointed to fill the Policy, Resources and Performance Committee vacancy for the remainder of the 2016/17 Municipal Year.

86. REVISED LOCAL CODE OF CORPORATE GOVERNANCE

Consideration was given to a report of the Treasurer which sought adoption of a revised Local Code of Corporate Governance based on CIPFA/SOLACE guidance.

The report detailed the background of the CIPFA/SOLACE corporate governance framework and how the Authority had complied with this good practice requirement. It then set out the key principles of the revised Code and the differences from the current Code. A comparison of the 2016 and 2007 frameworks was detailed at Appendix 1 and a full copy of the revised Code was detailed at Appendix 2 of the report.

The revised Local Code of Corporate Governance was considered and agreed by the Corporate Leadership Team on 28th November 2016. The overall aim of the Local Code was to ensure that resources were directed in accordance with agreed policy and according to priorities, that there was sound and inclusive decision making and that there was clear accountability for the use of those resources in order to achieve desired outcomes for service users and communities.

Members were advised that 81% of the sub principles were fully compliant and work was ongoing to complete the remaining 19% by the end of March 2017.

It was noted that the report had been considered at the meeting of the Joint Audit, Scrutiny and Standards and Policy, Resources and Performance Committee on 26th January 2017 (Minutes 5 refers).

Resolved: The revised Local Code of Corporate Governance, be adopted.

87. TREASURY POLICY STATEMENT, CAPITAL PROGRAMME 2017/18 TO 2019/20, PRUDENTIAL INDICATORS AND MINIMUM REVENUE PROVISION STATEMENT

Consideration was given to a report of the Treasurer which sought approval of the Authority's Treasury Management Policy and set out the requirements to determine prudential indicators for the forthcoming financial year 2017/18. The detail contained within the report was consistent with the 'Budget Strategy Report 2017/18 and Medium Term Forecast 2017/18 to 2020/21.

The Assistant Director – Finance, advised on the incremental impact of capital investment decisions on council tax. He advised that the indicator identified the revenue costs associated with proposed changes to the four year capital programme recommended in the 'Revenue Budget and Precepts 2017/18' report (Minute 88 refers) compared to the Authority's existing approved commitments and current plans. The assumptions were based on the budget, and would invariably include some estimates, such as the level of Government support, that were not published over a four year period.

Councillor Michael Whetton raised his concern regarding borrowing following the move to Greater Manchester Combined Authority (GMCA). In response, the Assistant Director – Finance advised that the GMCA would consider the wider borrowing powers of 'Devolution' when setting the Budget Strategy once the Mayor had been elected.

It was noted that the report had been updated to reflect the GM Fire and Rescue Authority Budget Strategy report since it was considered at the meeting of the Policy, Resources and Performance Committee on 26th January 2017 (Minutes 54 refers).

Resolved: That:

- 1. The content of the report and comments raised, be noted.
- 2. The Treasury Management Policy Statement for 2017/18, be adopted.
- 3. The Minimum Revenue Provision Statement for 2017/18, be adopted.
- 4. The various Prudential Indicators, as detailed within the report, be approved.

88. REVENUE BUDGET AND PRECEPTS 2017/18

Consideration was given to a report of the Treasurer which recommended the setting of the Revenue Budget as required under Section 42A of the Local Government Finance Act 1992 (updated in the Localism Act 2011) and the precepts and relevant levels of Council Tax required under sections 40, 42B and 47 of the Act (refer to Appendices A to H of the report).

At the meeting of the Policy, Resources and Performance Committee held on 26th January 2017 (Minute 53 refers) the Authority's budget was considered in detail a copy of the report was detailed at Appendix H, for information. A number of recommendations were made in respect of the budget strategy and based upon these recommendations being acceptable the report detailed the necessary resolutions and statements required to be approved by the Authority in order to set the budget and precept for 2017/18.

Members were advised that at the time of writing the report for the Policy, Resources and Performance Committee the position on District Council tax bases and surpluses or deficits on Collection Funds together with the position on the Authority's share of the Retained Business Rates was not available as the deadline for part of the information was 31st January 2017. The figures had now been received and were showing an improvement over that previously reported that would reduce the level of required savings.

A report on the 'GMFRA Budget 2017/18 and Medium Term Strategy' had also been considered at a Joint Meeting of the Greater Manchester Combined Authority and AGMA Executive on Friday 27th January 2017.

Councillor Michael Whetton reminded Members that at the meeting of the Authority (Precept) held on 11th February 2016 the Conservative Group had

submitted an amendment to the Proposed Budget Recommendation to approve a Precept Freeze (0% increase) for 2016/17. Members had a healthy debate on the amendment that was lost when it came to the vote. He advised that at the meeting of the Policy, Resources and Performance Committee held on 26th January 2017 the report titled 'Budget Monitoring Quarter 3 2016/17: Revenue and Capital' detailed the projected revenue underspends to date (Minute 51 refers) proved that the precept increase in 2016/17 was not required. In response, the Chairman advised that the funds raised from the precept increase had assisted to fund a number of projects including the recruitment of new firefighters. GMFRS had the second lowest precept across the country and if the Authority agreed to raise the GMFRS part of the Council Tax bills by 1.99% for 2017/18 it would only equate to 78p per year extra on a Band A property or £1.17 on a Band D.

In conclusion, the Local Government Act 2003 required the Authority's Chief Finance Officer, to make a report on the robustness of the estimates and adequacy of reserves and balances which provided the Authority with the information necessary to make the relevant decisions. The Authority had traditionally maintained its balances at a minimum of 5% of net budget. The balances were felt to be at an appropriate level taking into account external factors such as the transition of budget funding over the next four years.

Resolved: That:

- 1. The content of the report and comments raised, be noted.
- 2. The Authority's budget for 2017/18 as detailed in Appendix A of the report together with the calculation of the precepts and Council Tax rates as detailed in Appendix D and E of the report, be approved.
- 3. The Revenue Estimates in accordance with the summary submitted for 2017/18, as detailed in Appendix A of the report, be approved.
- 4. It be noted that the Authority had calculated the amount of 723,198 as its Council Tax base for the year 2017/18, being the aggregate of the tax bases calculated by the Districts, as detailed at Appendix C of the report, in accordance with Regulation 3 of the Local Authorities (Calculation of Council Tax Base) Regulations 2012 made under Section 31B(3) of the Local Government Finance Act 1992.
- 5. The following amounts to be calculated in accordance with Sections 42A to 49 of the Local Government Finance Act 1992, be approved:-
- (a) £117,146,902 being the aggregate of the amounts which the Authority estimates for the items set out in Section 42A (2) (a) to (d) thereof (Appendix B)
- (b) £73,791,182 being the aggregate of the amounts which the Authority estimates for the items set out in Section 42A (3) (a) to (b) thereof (Appendix B)

(c) £43,355,720

being the amount by which the aggregate at (a) above exceeds the aggregate at (b) above, calculated by the Authority, in accordance with Section 42A (4) of the Act, being its budget requirement for the year (Appendix B)

(d) £59.95

being the amount at (c) above all divided by the amount at paragraph 15 of the report (Resolution 4), calculated by the Authority, in accordance with Section 42B(1) of the Act, as the basic amount of its Council Tax for the year (Appendix D).

(a) Valuation Bands

<u>A</u>	<u>B</u>	<u>C</u>	<u>D</u>	<u>E</u>	ΕĮ	G	<u>H</u>
£39.96	£46.62	£53.28	£59.95	£73.27	£86.59	£99.91	£119.90

Being the amounts given by multiplying the amount at (d) above by the number which, in the proportion set out in Section 5(1) of the Act, is applicable to dwellings listed in a particular valuation band divided by the number which in that proportion is applicable to dwellings listed in Band D, calculated by the Authority, in accordance with Section 47(1) of the Act, as the amounts to be taken into account for the year in respect of categories of dwellings listed in different valuation bands.

(b) The Amounts (precepts) payable by each Billing Authority are detailed at Appendix E of the report, calculated as being the amounts given by multiplying the amount at (d) by the tax bases calculated by Districts in accordance with Section 31B of the Act, adjusted for surpluses and deficits on District Collection Funds.

89. DEVOLUTION - GMCA GOVERNANCE REVIEW AND SCHEME: PHASE 2

Consideration was given to a report of the Clerk which provided an update on the devolution of fire and rescue functions in Greater Manchester.

Members were advised that following public consultation in August 2016, the Greater Manchester Combined Authority (GMCA) submitted a report to the Department of Communities and Local Government which sought approval of the GMCA Governance Review and Scheme: Phase 2 which included changes in the governance arrangements for Fire and Rescue functions in Greater Manchester. In January 2017 a draft Order, The Greater Manchester Combined Authority (Fire and Rescue Functions) Order 2017, was submitted to the parliamentary Joint Committee on Statutory Instruments for pre scrutiny. The ten Greater Manchester constituent councils consented to the making of the Order and the draft Order was laid before Parliament on 6th February 2017. The draft Order provided that on 8th May 2017 fire and rescue functions would transfer to the GMCA and that they would be exercisable by

the elected Mayor. The arrangements would allow the Mayor to appoint a committee of up to 15 members from the Greater Manchester constituent councils to exercise fire and rescue functions, subject to certain non-delegable matters and the draft Order provided for the abolition of the Greater Manchester Fire and Rescue Authority.

A copy of the draft Order that was laid before Parliament on 6th February 2017 was detailed at Appendix 1 of the report, for information.

Resolved: That the content of the report and comments raised, be noted.

90. PAY POLICY STATEMENT 2017/18

Consideration was given to a report of the County Fire Officer and Chief Executive which detailed the Authority's proposed Annual Pay Policy Statement for 2017/18, in accordance with Section 38(1) of the Localism Act 2011. The Pay Policy Statement for 2017/18 detailed the Authority's policies in relation to the pay of its workforce. Members were advised that the Pay Policy Statement did not supersede the responsibilities and duties placed on the Authority in its role as an employer under employment law. A copy of the Statement for 2017/18 was attached at Appendix A of the report, for reference.

Members were advised that each year the financial viability of respective elements of the pay policy were reviewed and this year there were three proposed updates as detailed within the report.

The Deputy County Fire Officer advised that the document stated that the Trade Unions had been consulted however to date this had not taken place and Trade Unions would be consulted after this meeting.

Resolved: That:

- 1. The Authority's Pay Policy Statement for 2017/18, as detailed at Appendix A including the updates detailed at paragraphs 8, 9 and 10 of the report, be approved and published accordingly.
- 2. Trade Unions be consulted on the content of the Pay Policy Statement for 2017/18 accordingly.

91. CHIEF'S ACTIVITY REPORT OCTOBER TO DECEMBER 2016

The County Fire Officer and Chief Executive presented the 'Chief's Activity Report' for Quarter 3 2016/17 – 1st October to 31st December 2016, for Members' information and comments. The report provided Members with information on the wide ranging activities which had taken place across the Boroughs during this period and also provided an update on the following subject matters:-

- General News;

- Operational Incidents;
- Service Delivery;
- Prevention and Protection;
- Communications and Engagement.

Members had a detailed discussion on the content of the report and the activity which had taken place across the Service in Quarter 3. Councillor Michael Whetton took the opportunity to congratulate Firefighter Jayne Jeffery on receiving a Colleague Recognition Award after saving a young woman's life. In response, the Chairman advised that he would send a letter of commendation on behalf of the Authority to Firefighter Jayne Jeffery.

Councillor June Hitchen took the opportunity to congratulate the Prevention and Protection Team on the 'GMFRS Firework Amnesty' campaign with specific reference to the box of 30 year old fireworks that had been handed in by a Manchester resident. In addition, she welcomed the GMFRS campaign to Government for costumes that were currently classed as toys to be tested to the same fire safety standards as nightwear and requested that the campaign continued.

Councillor Paul Wild referred to the increase in false alarm calls in the Bolton area compared to Quarter 3 2015/16 (previous year) and requested an explanation for this increase. In response, the County Fire Officer and Chief Executive advised that false alarms covered a wide area. A report which provided an update on the levels of automatic fire alarm actuations in hospital premises that were categorised as 'False Alarm Due to Apparatus' (FADA) and sought support to influence NHS Trusts to be proactive in reducing calls of this type in hospital premises was considered at meeting of the Service Delivery Committee held on 12th January 2017 (minute 39 refers).

Councillor Steve Williams referred to the fire at Maple Mill in Oldham on 15th December 2016 which involved over 80 firefighters and took the opportunity to thank both Firefighters and Officers for their hard work and commitment in tackling the fire which lasted a number of days and supporting the local residents in Oldham. He advised that the last major fire at Maple Mill took place in April 2009. The Chairman advised that he attended the incident on the day and would also like to express his thanks and appreciation to all those involved.

Resolved: That:

- 1. The 'Chief's Activity Report' for Quarter 3 2016/17 1st October to 31st December 2016 and comments raised, be noted.
- 2. The Chairman to send a letter of commendation on behalf of the Authority to Firefighter Jayne Jeffery for saving a young woman's life.

92. OPERATION FLORIAN

Consideration was given to a report of the County Fire Officer and Chief Executive which provided an update on recent activities that had involved GMFRS staff within Operational Florian overseas projects and sought continued support.

Steve Jordan, Station Manager was in attendance and gave a presentation on Operation Florian that was a UK registered fire and rescue humanitarian charity and had received continued support from GMFRS for over 14 years.

Members welcomed the informative presentation and sought advice on how this good work could be promoted across Greater Manchester. In response, the Chairman advised that once the Authority had moved into the GMCA he would promote this area of work to the Greater Manchester Leaders.

Resolved: That:

- 1. The Authority provide continued support and recognition to Operation Florian and GMFRS volunteers who work on overseas projects.
- 2. The Authority continue the provision of special leave, under the same working criteria for uniformed and non-uniformed members of staff.
- 3. The Authority continue to provide donations of fire appliances and equipment to Operation Florian.

CHAIRMAN

ITEM No. 3

DRAFT MINUTES OF THE POLICE AND CRIME PANEL HELD ON THURSDAY 30 JUNE 2016 AT GUARDSMAN TONY DOWNES HOUSE, DROYLSDEN

MEMBERS PRESENT-

BOLTON COUNCIL Councillor Cliff Morris

BURY COUNCIL Councillor Rishi Shori (Chair)

MANCHESTER CC Councillor Sue Murphy

OLDHAM COUNCIL Councillor Jean Stretton

ROCHDALE COUNCIL Councillor Richard Farnell

SALFORD CC Mayor Paul Dennett

STOCKPORT MBC Councillor Alex Ganotis

TAMESIDE MBC Councillor Kieran Quinn

TRAFFORD COUNCIL Councillor Sean Anstee

WIGAN COUNCIL Councillor Peter Smith

ALSO PRESENT

Tony Lloyd Police and Crime Commissioner

Jim Battle Deputy Police and Crime Commissioner
Ian Hopkins Chief Constable, Greater Manchester Police

Peter O'Reilly GMF&RS
David Acton GMF&RA

Adam Allen Chief Executive Officer, OPCC

Masqood Ahmed Police & Crime Panel Independent Member Police & Crime Panel Independent Member

OFFICERS IN ATTENDANCE

Margaret Asquith Bolton Council
Mike Owen Bury Council (Chair)

Sir Howard Bernstein Manchester CC/GMCA Head of Paid Services

Carolyn Wilkins
Steve Rumbelow
Jim Taylor
Eamonn Boylan
Steven Pleasant
Joanne Hyde
Donna Hall
Oldham Council
Rochdale MBC
Salford CC
Stockport MBC
Tameside MBC
Trafford Council
Wigan Council

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Andrew Lightfoot GMCA Deputy Head of Paid Service

Richard Paver GMCA Treasurer

Liz Treacy GMCA Monitoring Officer
Julie Connor) Greater Manchester
Lindsay Dunn) Integrated Support Team

Simon Nokes New Economy

Clare Regan OPCC

PCP/16/12 APPOINTMENT OF CHAIR OF THE POLICE AND CRIME PANEL - 2016/17 RESOLVED/-

That Councillor Rishi Shori be appointed Chair of the Police and Crime Panel for 2016/17.

PCP/16/13 DECLARATIONS OF INTEREST

None received.

PCP/16/14 APOLOGIES

Apologies were received from Richard Leese and Theresa Grant.

PCP/16/15 MEMBERSHIP OF THE POLICE AND CRIME PANEL

RESOLVED/-

To note the membership of the Police and Crime Panel for 2016/17 as follows:

DISTRICT MEMBER

Bolton Cliff Morris
Bury Rishi Shori
Manchester Richard Leese
Oldham Jean Stretton
Rochdale Richard Farnell
Salford Mayor Paul Dennett

Stockport Alex Ganotis
Tameside Kieran Quinn
Trafford Sean Anstee
Wigan Peter Smith
Co-opted member Maqsood Ahmed
Co-opted member Diane Curry

PCP/16/16 MINUTES OF POLICE AND CRIME PANEL MEETING – 29 APRIL 2016 RESOLVED/-

To approve as a correct record the Minutes of the meeting of the Police and Crime Panel held on 29 April 2016.

PCP/16/17 POLICE AND CRIME PANEL RULES OF PROCEDURE

A report was submitted from Mike Owen, Chief Executive Portfolio Lead for Police and Crime that set out for information the Rules of Procedure that govern the operating arrangements of the Police and Crime Panel.

RESOLVED/-

- 1. To note the Rules of Procedure that govern the operating arrangements of the Greater Manchester Police and Crime Panel (GMPCP).
- 2. To note that there shall be a minimum of three meetings of the GMPCP held in public in each municipal year to carry out the functions of the GMPCP.

PCP/16/18 POLICE AND CRIME FORWARD PLAN 2016-17

The Panel received a report from Mike Owen, Chief Executive Portfolio Lead for Police and Crime that set out a proposed Forward Plan for 2016-17 to inform the business of the Police and Crime Panel. The Forward Plan supported the Panel in meeting its statutory functions and assumed that much of the detailed work to support the Police and Crime Panel and the Police and Crime Commissioner would be undertaken by the Police and Crime Steering Group.

RESOLVED/:

- 1. That the Forward Plan 2016-17 be noted.
- 2. That the Panel meet three times per year, January, June and October with the acknowledgment that ad hoc meetings may be required.

PCP/16/19 ANNUAL REPORT OF THE POLICE AND CRIME COMMISSIONER

The Annual Report of the Police and Crime Commissioner was submitted which outlined the key activities over the past financial year.

The Police and Crime Commissioner introduced the report indicating that it highlights some of the great work done across Greater Manchester to make a difference in our communities by transforming local services to reduce demand, protect the most vulnerable in society and put the needs of victims at the centre.

The Commissioner added that while there is a lot of positive work underway, we still face challenges. However, the good news is that the government have listened to the negative effects cuts have had on policing.

Members were advised that working in partnership and investing in communities is key to building stronger, safer and resilient communities and £2.8 million has been passed to Local Authorities through the Community Safety funding. Increasing volunteering and community involvement in keeping communities safe has been achieved with the creation of funding opportunities.

The Commissioner advised that reducing the cost of policing is a priority and the estates review combined with mobile working will bring a new more efficient way of working in policing.

The panel were informed that one area where GM is very much ahead nationally is the devolution of criminal justice and there is now a Memorandum of Understanding with the Ministry of Justice that will allow for the co-design of the criminal justice system for GM.

The Police and Crime Commissioner introduced the Chief Constable who provided an update on the recruitment of police officers. The Chief explained that GMP had been highlighted by the Home Office for the lack of diversity of the force.

Ian Hopkins, Chief Constable GMP provided an overview of the recruitment drive which aims to recruit 25-30% of officers from the BME population over the next three years. This is the first time the force has been able to recruit since 2009 and includes the introduction of an apprenticeship scheme.

Key points, questions and comments raised during discussion included:

In light of the recent increase in the report of hate crime since the results of the recent referendum, a more diverse police force was welcomed and was regarded as potentially increasing confidence in our communities.

The Chief Constable was asked how GMP intends to address the issue of the recruitment of the Afro-Caribbean community.

A robust plan to tackle hate crime was being reviewed which includes linkages with educational establishments and the criminal justice system.

RESOLVED/-

To note and comment on the Greater Manchester Police and Crime Commissioner's Annual Report for 2015/16.

PCP/16/20 SUMMARY ON WORK OF THE POLICE AND CRIME STEERING GROUP FOR 2015/16 AND WORK PLAN 2016/17

An updated report was submitted from Mike Owen, Chief Executive Portfolio Lead for Police and Crime that outlined a summary of work conducted by both the GM Police and Crime Leads and Steering Group meetings for the period October 2015-March 2016. The approved work plan priorities for 2016/17 were provided as an appendix of the report.

RESOLVED/-

- 1. That acknowledgment be given of the work carried out during October 2015-March 2016.
- 2. That the Panel approve the Greater Manchester Police and Crime Steering Group work plan for 2016/17.

PCP/16/21 ANNUAL RECORD OF COMPLAINTS AGAINST THE POLICE AND CRIME COMMISSION

The Panel received a report from Mike Owen, Chief Executive Portfolio Lead for Police and Crime that gave members a summary of complaints received against the Police and Crime Commissioner and/or his Deputy during the 2015/16 financial year.

RESOLVED/-

	To note th	ne informat	tion contain	ed in the	report.
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The Panel

Chair



MINUTES OF THE MEETING OF THE GREATER MANCHESTER COMBINED AUTHORITY, HELD ON FRIDAY 25 NOVEMBER 2016 AT GMP HEADQUARTERS, CENTRAL PARK, MANCHESTER

GM INTERIM MAYOR Tony Lloyd (in the Chair)

BOLTON COUNCIL Councillor Cliff Morris

BURY COUNCIL Councillor Rishi Shori

MANCHESTER CC Councillor Richard Leese

OLDHAM COUNCIL Councillor Jean Stretton

ROCHDALE MBC Councillor Richard Farnell

SALFORD CC Councillor John Merry

STOCKPORT MBC Councillor Alex Ganotis

TAMESIDE MBC Councillor Kieran Quinn

TRAFFORD COUNCIL Councillor Sean Anstee

WIGAN COUNCIL Councillor Peter Smith

JOINT BOARDS AND OTHER MEMBERS IN ATTENDANCE

GMF&RS Councillor David Acton
GMWDA Councillor Nigel Murphy
TfGMC Councillor Andrew Fender

OFFICERS IN ATTENDANCE

Bolton Council Margaret Asquith Mike Owen **Bury Council** Howard Bernstein Manchester CC Carolyn Wilkins Oldham Council Rochdale MBC Steve Rumbelow Jim Taylor Salford CC Eamonn Boylan Stockport MBC Steven Pleasant Tameside MBC Theresa Grant **Trafford Council** Donna Hall Wigan Council Ian Pilling **GM Police**

Paul Argyle GM Fire & Rescue Service

Jon Lamoonte Transport for Greater Manchester

Peter Cushing Transport for Greater Manchester

Mark Hughes Manchester Growth Hub

Adam Allen Office of the Police & Crime Commissioner

Clare Monaghan GM Interim Mayor's Office Liz Treacy GMCA Monitoring Officer

Rodney Lund GMCA

Andrew Lightfoot Deputy Head of the Paid Service

Julie Connor Head of GMIST

Rebecca Heron GM Integrated Support Team Sylvia Welsh GM Integrated Support Team Paul Harris GM Integrated Support Team

201/16 APOLOGIES

Apologies for absence were received and noted from City Mayor Paul Dennett. Councillor John Merry deputised in the City Mayor's absence.

Apologies were also received from Peter O'Reilly (GMF&RS) and Ian Hopkins (GMP).

202/16 CHAIR'S ANNOUNCEMENTS AND URGENT BUSINESS

a) White Ribbon Day

In welcoming Members to the meeting, the Chair noted that white ribbons were being worn to mark White Ribbon Day, a global campaign to end violence against women and was supported by all Greater Manchester public agencies.

203/16 DECLARATIONS OF INTEREST

There were no declarations of interest made by a Member in respect of any item on the agenda.

204/16 MINUTES OF THE GMCA MEETING HELD ON 28 OCTOBER 2016

The minutes of the GMCA meeting held on 28 October 2016 were submitted for consideration.

RESOLVED/-

To approve the minutes of the GMCA meeting held on 28 October 2016 as a correct record.

205/16 FORWARD PLAN OF STRATEGIC DECISIONS OF GMCA

Consideration was given to a report advising members of those strategic decisions that were to be considered by the GMCA over the forthcoming months.

RESOLVED/-

To note the Forward Plan of Strategic Decisions, as set out in the report.

206/16 MINUTES

a) Greater Manchester Local Enterprise Partnership – 10 November 2016

The Minutes of the Greater Manchester Local Enterprise Partnership held on 10 November 2016 were submitted for information.

RESOLVED/-

To note the minutes of the GM Local Enterprise Partnership held on 10 November 2016.

b) Transport For Greater Manchester Committee – 11 November 2016

The minutes of the Transport for Greater Manchester Committee (TfGMC) meeting held on 11 November 2016 were submitted for information.

With regard to minute reference TfGMC16/54, Metrolink Second City Crossing Service Patterns, Councillor Jean Stretton highlighted her disappointment that there was not a direct link to Piccadilly Station from Oldham and Rochdale included in the Metrolink service patterns which were agreed by TfGMC. She requested a meeting with the Chair of GMCA, Chair of TfGMC, representatives of Transport for Greater Manchester (TfGM) and Councillor Richard Farnell in relation to this matter. In supporting Councillor Stretton's comments, Councillor Richard Farnell commented that a direct link to Piccadilly Station, as a major transport hub was important for the future economic growth of Oldham and Rochdale.

RESOLVED/-

- 1. To note the minutes for the Transport for Greater Manchester Committee meeting held on 11 November 2016.
- 2. To note the comments of Councillors Jean Stretton and Richard Farnell in relation to minute TfGMC16/54, Metrolink Second City Crossing Service Patterns.
- 3. To agree that a meeting be convened with Councillors Stretton and Farnell, Chair of GMCA, Chair of TfGMC, representatives of TfGM at the earliest opportunity to discuss Metrolink Second City Crossing Service Patterns.

207/16 AUTUMN STATEMENT

Councillor Richard Leese, Portfolio Lead for Economic Strategy introduced a tabled report that highlighted the announcements within the recent Autumn Statement with particular reference to those which are of specific relevance to Greater Manchester.

Members noted that with regard to Social Care funding, a 4% increase was needed rather than the 2% increase proposed in Autumn Statement. This level of increase would not make any significant change and potentially would leave people in vulnerable conditions worse off. This was disappointing and GM should continue to push strongly for Social Care funding.

RESOLVED/-

To note the contents of the report and to agree a more detailed analysis of the announcements set out in the Autumn Statement be submitted to the GMCA meeting on 16 December 2016.

208/16 GREATER MANCHESTER BREXIT MONITOR

Councillor Richard Leese, Portfolio Lead for Economic Strategy presented a report which updated Members on the progress with work to understand the full implications of Brexit on GM and develop an appropriate policy response. The latest edition of the monthly Greater Manchester Brexit Monitor was attached to the report which provided a real-time snap shot of the economic and policy impact of Brexit.

RESOLVED/-

To note the update report and to agree that a further report be submitted to the January 2017 GMCA meeting, in consultation with relevant portfolio leads, which will outline the main issues that Greater Manchester will require the Government to respond to as part of the Brexit negotiations.

209/16 2014-20 ERDF PROGRAMME: FINANCIAL INSTRUMENT PROPOSALS UPDATE

Councillor Kieran Quinn, Portfolio Lead for Investment Strategy and Finance, introduced a report which provided an update to Members on the progress in respect of the establishment of the GM Fund of Funds ("FoF") and the Northern Powerhouse Investment Fund ("NPIF"), as part of the 2014-20 ERDF programme and sought their approval to the granting of £0.5m to the new structure to cover initial fund overheads.

RESOLVED/-

1. To note the updated proposals to establish the new funds as set out in the report.

2. To grant approval for GMCA to lend £0.5m to support the establishment of the GM FoF in its initial phase with a further review of its sustainability before the 2018-19 financial year and to note that this £0.5m will be funded from a corresponding sum distributed to the GMCA from the Evergreen Holding Fund.

210/16 TRANSPORT FOR THE NORTH STRATEGIC ROAD STUDIES

Councillor Richard Leese, Portfolio Lead for Economic Strategy, introduced a report which provided an update on the two strategic highways studies cosponsored by the Department for Transport and Transport for the North which impact on the Greater Manchester road network, namely the M60 North West Quadrant and a Trans-Pennine Tunnel.

Members noted that the findings of the studies will be published during December 2016 and will feed in to the Autumn Statement. Further work was also to be undertaken to calculate the wider economic and resilience benefits to enable the completion of strategic outline businesses cases.

A Member supported the finding in relation to the M60 North West Quadrant scheme and highlighted how this would improve congested area, particularly in relation to Worsley, if this scheme was approved, the Highways Agency ought to be reminded to undertake any works in a way to minimise disruption, unlike their approach to the current M60 Smart Motorway works.

With regard to the Trans-Pennine Tunnel Members noted that it was anticipated that such works would improve journey times between Manchester and Sheffield by 30 minutes and welcomed the potential for the development of this scheme.

RESOLVED/-

To note the progress of the Strategic Road Studies in Greater Manchester.

211/16 GREATER MANCHESTER HOUSING FUND MID YEAR REPORT 2016/17

Councillor Richard Farnell, Portfolio Lead for Planning and Housing introduced a report which informed Members of the outturn and forecast positions of the GM Housing Fund for 2016/17. In addition, Members also noted the position in relation to the indemnity entered into by each of the Local Authorities in relation to the GM Housing Fund.

Members agreed to take the commercially sensitive Part B GM Housing Fund for 2016/17 report (Item 16) as read whilst considering this report

RESOLVED/-

- 1. To note the outturn and forecast position of the GM Housing Fund for 2016/17 and to note that there has been no requirement for the GM Local Authorities to account for any impairment as a result of the performance of the Fund.
- 2. To note the position in respect of the indemnity given for the GM Housing Fund by GM Local Authorities.

212/16 METROLINK 2017 PROJECT

Tony Lloyd, GM Interim Mayor introduced a report which provided an update in relation to the process to procure a service provider to operate and maintain the Metrolink system from July 2017.

RESOLVED/-

- 1. To note the current position in relation to the project.
- 2. To approve in principle the creation of a rolling three year Metrolink renewal and enhancement capital programme as part of the Greater Manchester Transport Fund and to request the TfGM Finance and Corporate Services Director and GMCA Treasurer submit a further report for approval in January 2017.

213/16 METROLINK TRAFFORD PARK LINE

Tony Lloyd GM Interim Mayor introduced a report which provided Members with an update on the granting of powers under the Transport and Works Act 1992 for the construction and operation of the Trafford Park Line extension to the Metrolink system and sought approval to release the funding and enter into the contracts to deliver the scheme.

In welcoming the scheme a Member thanked Transport for Greater Manchester for their efforts in developing this extension to the Metrolink network and securing the Transport and Works Act Order from Government. He also noted the contribution made by Trafford Council with the use of Earnback funding.

Members agreed to take the commercially sensitive Part B Metrolink Trafford Park Line report, (Item 18) as read whilst considering this report.

RESOLVED/-

 To welcome the Secretary of State's decision to make the Order under the Transport and Works Act 1992 for the construction and operation of the Trafford Park Line.

- 2. To approve the release of the remaining funding to commit a total of £350 million for the scheme.
- 3. To approve that TfGM enter into the contracts with MPact Thales, various utilities and WSP Parsons Brinckerhoff for the delivery and management of the scheme to design and construct the line; and delegate authority to the TfGM Chief Executive, Chief Operating Officer and the Finance and Corporate Services Director, in conjunction with the GMCA Treasurer to finalise the terms and enter into the contracts.

214/16 GREATER MANCHESTER INVESTMENT FRAMEWORK APPROVAL

Councillor Kieran Quinn, Portfolio Lead for Investment Strategy and Finance introduced a report which sought approval for an investment into Clowdy Group Limited (T/A "Twine"). The investment will be made from recycled monies.

Members agreed to take the more detailed, commercially sensitive, Part B Greater Manchester Investment Framework Approval (Item 19) as read whilst considering this report.

RESOLVED/-

- 1. To agree that the project funding application by Twine, (investment of up to £300,000), as set out in the report, be given conditional approval.
- 2. To agree to delegate authority to the Combined Authority Treasurer and Combined Authority Monitoring Officer to review the due diligence information and, subject to their satisfactory review and agreement of the due diligence information and the overall detailed commercial terms of the transaction, to sign off any outstanding conditions, issue final approvals and complete any necessary related documentation in respect of the investment at a) above.

215/16 EXCLUSION OF PRESS AND PUBLIC

Members noted that as the commercially sensitive information was taken as read during the consideration of GM Housing Fund for 2016/17 (Minute 211/16), Metrolink 2017 Project (Minute 212/16) and Greater Manchester Investment Framework Approval (Minute 214/16) and for this reason were not considered in Part B of the Agenda.

Members considered the exclusion of the public from the meeting during consideration of the report at item 17.

RESOLVED/-

That, under section 100 (A)(4) of the Local Government Act 1972 the press and public should be excluded from the meeting for the following item of business on the grounds that this involves the likely disclosure of exempt

information, as set out in paragraph 3, Part 1, Schedule 12A of the Local Government Act 1972 and that the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

216/16 GREATER MANCHESTER HOUSING FUND MID YEAR REPORT 2016/17

CLERK'S NOTE: This item was considered in support of the Part A Greater Manchester Housing Fund Mid Year Report 2016/17 (Minute 211/16).

217/16 METROLINK 2017 PROJECT

Tony Lloyd, GM Interim Mayor and Portfolio Lead for Transport provided an update following the evaluation of bids submitted as part of the process to procure a service provider to operate and maintain the Metrolink system from July 2017. The report also sought the approval of Members to the appointment of the Confirmed Preferred Bidder for the project, as identified in the report.

RESOLVED/-

- 1. To approve the appointment of the Confirmed Preferred Bidder for the Metrolink 2017 project, as identified in the report, and to grant delegated authority to the TfGM Chief Executive, Chief Operating Officer and the Finance and Corporate Services Director, in conjunction with the GMCA Treasurer, to finalise the terms and enter into the contract.
- To approve in principle the creation of a rolling three year Metrolink renewal and enhancement capital programme as part of the Greater Manchester Transport Fund and request the TfGM Finance and Corporate Services Director and GMCA Treasurer submit a further report for approval in January 2017.

218/16 METROLINK TRAFFORD PARK LINE

CLERK'S NOTE: This item was considered in support of the Part A Greater Manchester Housing Fund Mid Year Report 2016/17 (Minute 213/16).

219/16 GREATER MANCHESTER INVESTMENT FRAMEWORK APPROVAL

CLERK'S NOTE: This item was considered in support of the Part A Greater Manchester Investment Framework Approval (Minute 214/16).

MINUTES OF THE MEETING OF THE GREATER MANCHESTER COMBINED AUTHORITY, HELD ON FRIDAY 16 DECEMBER 2016 AT STOCKPORT TOWN HALL, STOCKPORT

GM INTERIM MAYOR Tony Lloyd (in the Chair)

BOLTON COUNCIL Councillor Cliff Morris

BURY COUNCIL Councillor Rishi Shori

MANCHESTER CC Councillor Richard Leese

OLDHAM COUNCIL Councillor Jean Stretton

ROCHDALE MBC Councillor Richard Farnell

SALFORD CC City Mayor Paul Dennett

STOCKPORT MBC Councillor Alex Ganotis

TAMESIDE MBC Councillor Kieran Quinn

TRAFFORD COUNCIL Councillor Alex Williams

WIGAN COUNCIL Councillor Peter Smith

JOINT BOARDS AND OTHER MEMBERS IN ATTENDANCE

GMF&RS Councillor David Acton
GMWDA Councillor Nigel Murphy
TfGMC Councillor Andrew Fender

OFFICERS IN ATTENDANCE

Margaret Asquith **Bolton Council** Mike Owen **Bury Council** Howard Bernstein Manchester CC Carolyn Wilkins Oldham Council John Searle Rochdale MBC Jim Taylor Salford CC Eamonn Boylan Stockport MBC Steven Pleasant Tameside MBC Theresa Grant Trafford Council Donna Hall Wigan Council

Peter O'Reilly GM Fire & Rescue Service

Jon Lamonte Transport for Greater Manchester Simon Warburton Transport for Greater Manchester

Mark Hughes Manchester Growth Hub

Adam Allen Office of the Police & Crime Commissioner

Clare Monaghan GM Interim Mayor's Office

Liz Treacy GMCA Monitoring Officer

Andrew Lightfoot Deputy Head of the Paid Service

Julie Connor Head of GMIST

Rebecca Heron GM Integrated Support Team Sylvia Welsh GM Integrated Support Team Paul Harris GM Integrated Support Team

220/16 APOLOGIES

Apologies for absence were received and noted from Councillor Sean Anstee, Steve Rumbelow (Rochdale) and Ian Hopkins (GMP).

221/16 CHAIR'S ANNOUNCEMENTS AND URGENT BUSINESS

Steve Mycio

The Chair informed the Board of the very sad death of Steve Mycio. He spoke about the fact that Steve had spent his entire working life working for Manchester, both at the Council and his subsequent role as Chair of Central Manchester Foundation Trust and was awarded an OBE in the 2016 Queen's Birthday Honours for voluntary and charitable services to health and wellbeing in Manchester. Steve had made an incredible contribution to Greater Manchester and he wished for his and Members' condolences to be placed on record.

It was noted that a book of condolence is available at Manchester Town Hall to share memories and sympathy with his family and that a memorial service is to be held in February 2017.

222/16 DECLARATIONS OF INTEREST

There were no declarations of interest made by a Member in respect of any itemS on the agenda.

223/16 MINUTES OF THE GMCA MEETING HELD ON 25 NOVEMBER 2016

The minutes of the GMCA meeting held on 25 November 2016 were submitted for consideration.

RESOLVED/-

To approve the minutes of the GMCA meeting held on 25 November 2016 as a correct record.

224/16 FORWARD PLAN OF STRATEGIC DECISIONS OF GMCA

Consideration was given to a report advising members of those strategic decisions that were to be considered by the GMCA over the forthcoming months.

RESOLVED/-

To note the Forward Plan of Strategic Decisions, as set out in the report.

225/16 GREATER MANCHESTER EUROPEAN STRUCTURAL INVESTMENT FUND PLAN PROGRESS REPORT

Councillor Kieran Quinn, Portfolio Lead for Investment Strategy and Finance introduced a report which provided an update to Leaders on the developments in delivering the Greater Manchester European Structural and Investment Funds programme.

RESOLVED/-

- 1. To note the progress on the Greater Manchester European Structural Investment Funds (ESIF) programme following the EU referendum on 23 June 2016.
- 2. To agree to the submission of a revised Sustainable Urban Development plan and Intermediate Body application for ERDF only, as set out in section 6 to the report.

226/16 NORTH WEST CONSTRUCTION HUB

Councillor Alex Williams introduced a report which presented Members with the North West Construction Hub Annual Report and gave an overview of the social value of contracts as set out in the GMCA Social Value Policy.

RESOLVED/-

To note the report.

227/16 GREATER MANCHESTER DIGITAL INFRASTRUCTURE UPDATE

Councillor Richard Leese, Portfolio Lead for Economic Strategy, introduced a report which provided an update on the current position with the fixed-line digital infrastructure in Greater Manchester, including the progress of the delivery of superfast broadband in Greater Manchester (providing speeds of up to 30 Mbps), the current level of take up of superfast services and the proposed market investment in ultrafast and fibre connections that have been recently announced by BT Openreach and Virgin Media. The report also presented a

summary of the Digital Infrastructure Investment Fund proposal that was announced in the Autumn Statement and highlighted the actions for Greater Manchester to accelerate investment.

In welcoming the report, a Member highlighted that as part of the Greater Manchester approach a common platform for easements and wayleave notices would be beneficial. It was noted that details on this were to be shared with Councillor Leese.

Members noted that the digital highway was part of the infrastructure improvements needed in public transport and highways. In addition, fibre to business will enable the digital economy to develop and that working with the Government on this matter remains a priority for Greater Manchester.

RESOLVED/-

- To note that New Economy will work with Greater Manchester infrastructure providers to shape Greater Manchester's response for the Government call for evidence for its new Digital Infrastructure Investment Fund and report conclusions to a meeting of the Greater Manchester Combined Authority in early 2017.
- 2. To note that district economic development leads develop collaborative action plans with key infrastructure providers aimed at speeding up investment in Fibre to the Premises connectivity and that this is then fed into the next stage of the development of the Greater Manchester Spatial Framework.

228/16 HS2 GROWTH STRATEGY UPDATE

Councillor Richard Leese, Portfolio Lead for Economic Strategy, introduced a report which updated Members on the work proposed to take High Speed 2 (HS2) Growth Strategy for Manchester Piccadilly and Manchester Airport railway stations, in order to maximise the opportunities provided by HS2 and Northern Powerhouse Rail (NPR). Members noted that the work is funded from an allocation of £2.5 million made by Government to the Greater Manchester Local Economic Partnership (GM LEP) for the purpose of developing a growth strategy for each station.

A Member suggested that clarification on how the proposed two new HS2 stations will link to the wider Greater Manchester rail network and how this will affect services calling at Stockport. In response, it was noted the current position of Stockport rail services had not changed.

A Member highlighted the potential to work with the Greater Manchester Pension Scheme to in relation to investment opportunities for future growth.

A Member highlighted that as the West Coast Mainline and HS2 was to interact at Wigan, there was real potential for investment opportunities in the surrounding area. In addition, a high quality rail service was still needed from Wigan to enable travel links to Scotland. For this reason it was noted that lobbying for improvements to the existing northern section of the West Coast Mainline was to continue in order for the capacity in the rail network to be increased.

Investment to shape HS2 quickly was needed and that the provision of a loop line service would allow for high speed trains to Scotland.

RESOLVED/-

- 1. To note the content of the outline submission as summarised in the report.
- 2. To note that the GM LEP Board granted approval for the use of LEP funding allocation to develop detailed growth strategies for both Piccadilly and Manchester Airport Railway Stations.
- 3. To grant approval for the transfer of the Growth Strategy funding to Manchester City Council supported by TfGM and to note that Manchester City Council and TfGM will be responsible for ensuring that all funding is applied in accordance with the grant conditions.

229/16 GREATER MANCHESTER TRANSPORT STRATEGY AND DELIVERY PLAN 2040

Tony Lloyd, GM Interim Mayor and Portfolio Lead for Transport introduced a report which informed Members of proposed changes of the draft Greater Manchester Transport Strategy documents, following consultation exercise and set out details of the future work to develop a longer term Delivery Plan in support of the Greater Manchester Spatial Framework. The report also sought the approval of Members to agree the of final versions of the Greater Manchester Transport Strategy and Delivery Plan 2040.

- 1. To note the proposed changes to the consultation versions of the Greater Manchester Transport Strategy and Delivery Plan 2040.
- 2. To approve the Greater Manchester Transport Strategy and Delivery Plan 2040 and adopt such as Greater Manchester's Fourth Local Transport Plan.
- 3. To agree to delegate any final amendments to the Transport Strategy and Delivery Plan to the Chief Executive, TfGM in consultation with the GM Interim Mayor.

4. To note the further wok that will follow over the next 12 months to develop a longer term Delivery Plan, as set out in section 4 to the report, for future consideration by the GMCA, that will support the achievement of the growth strategy, as set out in the final GM Spatial Framework.

230/16 GM LOCAL GROWTH DEAL – SALFORD BOLTON NETWORK INVESTMENT PROGRAMME: LOXHAM STREET PINCH POINT FULL APPROVAL AND FUNDING DRAWDOWN

Tony Lloyd, GM Interim Mayor and Portfolio Lead for Transport presented a report which informed Members of the outcome of the recently completed Gateway Review for Salford Bolton Network Improvement Bolton Delivery Package 2 Scheme (Loxham Street Pinch Point) and sought Members' agreement for the full approval of this Delivery Package. Members were also asked to consider the release of £2.008 million is from the Local Growth Deal to enable the delivery of the works.

RESOLVED/-

- 1. To agree that full approval for the Salford Bolton Network improvement Bolton Delivery Package as set out in the report be granted.
- 2. To agree that the release of funding of £2.008 million from the Local Growth Deal to enable the delivery of the Bolton Delivery Package 2, be granted, as set out in the report.

231/16 TRANSPORT FOR GREATER MANCHESTER, DIRECTOR OF FINANCE AND CORPORATE SERVICES

Tony Lloyd, GM Interim Mayor and Portfolio Lead for Transport presented a report which sought the approval of Members in respect of the recommendation of the TfGM Resources Committee to increase the salary of TfGM's Director of Finance and Corporate Services post, in accordance with Part 2, paragraph 4 of Schedule 5 of the Transport Act 1968 which confirms that the Executive shall pay to or in respect of the Members thereof such remuneration, allowances and pensions as the Authority may determine". It was noted that this was in accordance with section 4.2.10 of the GMCA Operating Agreement.

- 1. To note the recommendation of TfGM's Remuneration Committee.
- 2. To approve the recommendation of the TfGM Remuneration Committee for an increase in the salary of TfGM's Director of Finance and Corporate Services post as set out in the report.

232/16 GREATER MANCHESTER HOUSING LOAN FUND: SMALL LOAN FUND

Councillor Richard Farnell, Portfolio Lead for Planning and Housing presented a report which provided Members with further details in respect of the establishment of the small loans fund.

Members agreed to take the commercially sensitive Part B GM Housing Fund Investment Approval Recommendations report (Item 17) as read whilst considering this report.

RESOLVED/-

- 1. To approve the establishment of a special purpose entity and the procurement of a fund manager/advisor to manage the Small Loans Fund ("SLF") on the basis set out in this report.
- 2. To note the use of GM Housing Fund resources to cover any fund overheads for a three year interim period until recycled interest and fees can cover the cost base. Such costs will be determined by a procurement exercise but are estimated at £0.6m £1.2m over three years and assumed to be revenue neutral over the life of the fund.
- 3. To agree to delegate authority to the GMCA Treasurer and Monitoring officer to finalise and agree the arrangements to establish the SLF including any ancillary agreements necessary and finalise the documentation to give effect to the appointment of a fund advisor/manager.

233/16 GREATER MANCHESTER INVESTMENT LOAN FUND - INVESTMENT APPROVAL RECOMMENDATION

Councillor Richard Farnell, Portfolio Lead for Planning and Housing presented a report which sought the approval of the GMCA in respect of the GM Housing Investment Loans and an investment of City Deal Receipts as set out in the report.

Members agreed to take the commercially sensitive Part B GM Investment Framework Approval report (Item 17) as read whilst considering this report.

RESOLVED/-

1. To approve the GM Housing Investment Loan Fund loans in the table below, as detailed further in this and the accompanying Part B report:-

BORROWER	SCHEME	DISTRICT	LOAN

FQ	Developments	Owen	St	reet,	Manchester	£70,000,000
Ltd.		Manchester				
Spla	sh	Former	Star	Inn,	Oldham	£1,228,165
Developments Ltd.		Failsworth				

- 2. To approve the use of £491,266 of City Deal Receipts to provide additional mezzanine lending for the Former Star Inn scheme, noting that this investment will be subject to the approval of the Homes and Communities Agency to be obtained through the Housing Investment Board.
- 3. To recommend to Manchester City Council that it prepares and effects the necessary legal agreements in accordance with its approved internal processes.

234/16 GREATER MANCHESTER INVESTMENT FRAMEWORK AND CONDITIONAL APPROVAL

Councillor Kieran Quinn, Portfolio Lead for Investment Strategy and Finance presented a report that sought approval for investments to Worthington Mancap LLP, Intelling Limited, Moixa Energy Holdings Limited and Shaping Cloud Limited. The investments will be made from Growing Places monies and recycled RGF monies. This report also provides an update on the James Briggs and DataCentred projects.

Members agreed to take the commercially sensitive Part B GM Investment Framework Approval report (Item 18) as read whilst considering this report.

RESOLVED/-

The Greater Manchester Combined Authority is requested to:

- 1. To agree that the project funding applications by Worthington Mancap LLP (loan of £4,000,000), Intelling Limited (loan of up to £1,500,000) Moixa Energy (loan of £1,000,000) and Shaping Cloud (loan of £500,000) be given conditional approval.
- 2. To agree to delegate authority to the Chief Investment Officer to agree the detailed commercial terms for a loan of up to £1,500,000 to Intelling Limited subject to the outcome of the points noted in the confidential part of the agenda.
- 3. To delegate authority to the Combined Authority Treasurer and Combined Authority Monitoring Officer to review the due diligence information and, subject to their satisfactory review and agreement of the due diligence information and the overall detailed commercial terms of the transactions, to sign off any outstanding conditions, issue final approvals and complete any necessary related documentation in respect of the loans at Resolutions 1 and 2 above.
- 4. To agree the changes to the commercial terms of the James Briggs and Data Centred funding, as set out in the confidential part of the agenda.

235/16 EXCLUSION OF PRESS AND PUBLIC

Members noted that as the commercially sensitive information was taken as read during the consideration of GM Housing Investment Loan Fund Investment Approval Recommendation (Minute 236/16), and Greater Manchester Investment Framework Approval (Minute 237/16) and for this reason were not considered in Part B of the Agenda.

236/16 GREATER MANCHESTER HOUSING LOAN FUND – INVESTMENT APPROVAL RECOMMENDATIONS

CLERK'S NOTE: This item was considered in support of the Part A Greater Manchester Housing Loan Fund – Investment Approval Recommendation (Minute 233/16).

237/16 GREATER MANCHESTER INVESTMENT FRAMEWORK AND CONDITIONAL APPROVAL

CLERK'S NOTE: This item was considered in support of the Part A Greater Manchester Investment Framework and Conditional Approval report (Minute 234/16).

MINUTES OF THE MEETING OF THE GREATER MANCHESTER COMBINED AUTHORITY, HELD ON FRIDAY 27 JANUARY 2017 AT BOLTON TOWN HALL

GM INTERIM MAYOR Tony Lloyd (in the Chair)

BOLTON COUNCIL Councillor Cliff Morris

BURY COUNCIL Councillor Rishi Shori

MANCHESTER CC Councillor Sue Murphy

OLDHAM COUNCIL Councillor Jean Stretton

ROCHDALE MBC Councillor Richard Farnell

SALFORD CC City Mayor Paul Dennett

Councillor John Merry

STOCKPORT MBC Councillor Alex Ganotis

TAMESIDE MBC Councillor Kieran Quinn

TRAFFORD COUNCIL Councillor Sean Anstee

WIGAN COUNCIL Councillor Peter Smith

JOINT BOARDS AND OTHER MEMBERS IN ATTENDANCE

GMF&RS Councillor David Acton
GMWDA Councillor Nigel Murphy
TfGMC Councillor Andrew Fender

OFFICERS IN ATTENDANCE

Margaret Asquith **Bolton Council Bury Council** Pat Jones-Greenhalgh Geoff Little Manchester CC Oldham Council Carolyn Wilkins Rochdale MBC Steve Rumbelow Jim Taylor Salford CC Eamonn Boylan Stockport MBC Steven Pleasant Tameside MBC Theresa Grant Trafford Council Donna Hall Wigan Council

Peter O'Reilly GM Fire & Rescue Service

Jon Lamonte Transport for Greater Manchester

Bob Morris Transport for Greater Manchester Steve Warrener Transport for Greater Manchester

Mark Hughes Manchester Growth Hub

Adam Allen Office of the Police & Crime Commissioner

Liz Treacy GMCA Monitoring Officer

Richard Paver GMCA Treasurer

Andrew Lightfoot Deputy Head of the Paid Service

Julie Connor Head of GMIST

Sylvia Welsh GM Integrated Support Team Ross Macrae GM Integrated Support Team Paul Harris GM Integrated Support Team

01/17 APOLOGIES

Apologies for absence were received and noted from Councillor Richard Leese (Manchester). Councillor Sue Murphy was in attendance in Councillor Leese's absence. Apologies were also received and noted from Howard Bernstein (Manchester), Mike Owen (Bury) and Ian Hopkins (GMP).

02/17 CHAIR'S ANNOUNCEMENTS AND URGENT BUSINESS

a. International Holocaust Remembrance Day

Members were reminded that 27 January 2017 is International Holocaust Remembrance Day. It was noted that 1 in 4 refugees of the Holocaust had suffered from some kind of discrimination in the UK and these commemorations served as a reminder that Greater Manchester welcomes its citizens.

b. Female Genital Mutilation

The Chair sought GMCA agreement in supporting 6th February as an International Day of Zero Tolerance for Female Genital Mutilation. In doing so it was noted that there have been 500 cases reported in Greater Manchester last year. He also sought the support of Members in declaring Greater Manchester as the first Zero Tolerance City Region.

RESOLVED/-

To agree that the GMCA supports 6 February as an International Day of Zero Tolerance for Female Genital Mutilation and to agree to declaring Greater Manchester as the first Zero Tolerance City Region in the UK.

03/17 DECLARATIONS OF INTEREST

There were no declarations of interest made by a Member in respect of any item on the agenda.

04/17 MINUTES OF THE GMCA MEETING HELD ON 16 DECEMBER 2016

The minutes of the GMCA meeting held on 16 December 2016 were submitted for consideration.

RESOLVED/-

To approve the minutes of the GMCA meeting held on 16 December 2016 as a correct record.

05/17 MINUTES OF THE GMCA RESOURCES COMMITTEE HELD ON 12 DECEMBER 2016, 13 JANUARY AND 20 JANUARY 2017

Members considered the minutes of the meetings of the GMCA Resources Committee that took place on 12 December, 13 January 2017 and 20 January 2017. Members also considered the recommendation of the GMCA Resources Committee to appoint Eamonn Boylan as the Chief Executive for the GMCA.

RESOLVED/-

- 1. To approve the minutes of the meetings of the GMCA Resources Committee held on 12 December 2016, 13 January 2017 and 20 January 2017.
- 2. To endorse the recommendation of the Resources Committee on 20 January 2017, to appoint Eamonn Boylan, the current Chief Executive of Stockport Council, to the role of Chief Executive of the GMCA.
- 3. To endorse the recommendation of the Resources Committee that the remuneration for the appointment is £180k per annum and to note that this is within the remuneration range previously approved by the GMCA.
- 4. To agree that authority be delegated to the GMCA Treasurer and Monitoring Officer, in consultation with the Interim Mayor, to agree the final terms and conditions of contract and start date.

06/17 FORWARD PLAN OF STRATEGIC DECISIONS OF GMCA

Consideration was given to a report advising members of those strategic decisions that were to be considered by the GMCA over the forthcoming months.

RESOLVED/-

To note the Forward Plan of Strategic Decisions, as set out in the report.

07/17 MINUTES

a. Transport For Greater Manchester Committee – 13 January 2017

The minutes of the Transport for Greater Manchester Committee (TfGMC) meeting held on 13 January 2017 were submitted for information.

RESOLVED/-

To note the minutes for the Transport for Greater Manchester Committee meeting held on 13 January 2017.

b. Greater Manchester Local Enterprise Partnership – 16 January 2017

The Minutes of the Greater Manchester Local Enterprise Partnership held on 16 January 2017 were submitted for information.

RESOLVED/-

To note the minutes of the GM Local Enterprise Partnership held on 16 January 2017.

08/17 GREATER MANCHESTER BREXIT MONITOR

Tony Lloyd, GM Interim Mayor, introduced a report which updated the GMCA on the progress of the ongoing work to understand the implications of the decision to leave the European Union on GM and presented GM's targeted approach to the UK Government's strategy for leaving the EU, in order to inform the upcoming Parliamentary debates. In addition, the latest version of the GM Brexit Monitor was appended to the report.

Members noted that the Brexit monitor identifies that strong growth continues and that a GM local survey also shows that recruitment and investment was holding steady. It was highlighted that economists has a pessimistic view regarding the longer term impact on the economy.

It was noted that following consultation with local businesses and civic leaders, Greater Manchester has identified 14 targeted asks to inform the UK's strategy for leaving the EU, mitigating the challenges and seizing those opportunities that Brexit would present and deliver an economy which works for localities, city regions, the North and the UK as a whole. These 14 targeted asks were summarised under the following headlines:-

- Industry and Trade to continue to promote growth in trade
- Infrastructure and Place to continue to invest in sub-national growth and regeneration.
- People and Skills to raise the skills of the workforce.

• Leaving the EU – to understand the needs of cities and the North.

RESOLVED/-

- 1. To note the contents of the January Greater Manchester Brexit Monitor provided in Appendix 2 to the report.
- 2. To endorse the list of GM "asks" as summarised in Appendix 1 to the report.
- 3. To agree that the GMCA should write to GM MPs and Lords with a GM connection sharing these 'asks' and to delegate the sign-off of these letters to the Portfolio leads for Economic Strategy and Reform.
- 4. To agree that the GMCA should also communicate these 'asks' to GM businesses and business groups through the Manchester Growth Company, requesting that businesses share these 'asks' with their MP and other business organisations ahead of the Parliamentary debates.

09/17 GMCA TRANSPORT REVENUE BUDGET 2017/18 AND BUDGET UPDATE 2016/17

Councillor Kieran Quinn, Portfolio Lead for Investment Strategy and Finance, introduced a report setting out the transport related GMCA budget for 2017/18, presented the transport related forecast outturn position for 2017/18 and proposed the Transport Levy to be approved for 2017/18, together with the consequent allocations to the District Councils of GM.

Thanks were offered to Councillors Rishi Shori and Peter Smith for their support with the Budget Scrutiny process.

In support of the recommendations, Councillor Quinn emphasised the importance of the repayment of transport reserves by GM local authorities, noting that there would be no impact this year, however the reserves were required to deliver the 2040 Transport Strategy.

- 1. To note the forecast outturn for the year ending 31 March 2017 is in line with budget after transfers to earmarked reserves £0.744 million.
- 2. To note the report and the current TfGM revenue outturn forecast for 2016/17 which is in line with budget.
- 3. To approve the GMCA budget relating to transport functions, as set out in this report, for 2017/18.
- 4. To note the issues which are affecting the 2017/18 transport budgets as detailed in the report.

- 5. To note the consultation process which has been undertaken by officers with the Transport Levy Scrutiny Panel; approve the proposals recommended by Scrutiny as set out in this report and note that the outcome of the consultation is a proposal that will result in a total levy for 2017/18 of £195.123 million, less a one-off adjustment of £3.272 million in relation to the adjustments between transport and non-transport budgets and £87.98 million in relation to a refund of transport reserves taking the levy to be charged to £103.951 million.
- 6. To note that the £3.272 million levy decrease will be charged in addition to the 2017/18 non transport contribution to the GMCA in order to meet revenue commitments
- 7. To note that the planned increases of around 1.8% and 1.57% with respect to the Greater Manchester Transport Fund will be deferred to futures years.
- 8. To approve a Transport Levy on the district councils in 2017/18 of £103.951 million apportioned on the basis of mid year population as at June 2015 as in paragraph 5.7 and Appendix 1 to the report.
- 9. To approve the use of reserves in 2017/18 as detailed in paragraph 7 to the report and to recognise the importance for local authorities to repay the transport reserves to enable the delivery of the 2040 Transport Strategy.
- 10. To note and approve the position on reserves as identified in the report.
- 11. To note the recommendations of the report on the Treasury Management Strategy Statement Borrowing Limits and Annual Investment Strategy 2016/17 2017/18 elsewhere on this agenda.

11/17 GMCA CAPITAL PROGRAMME 2016/17 – 2019/20

Councillor Kieran Quinn, Portfolio Lead for Investment Strategy and Finance, introduced a report which presented an update in relation to the GMCA capital expenditure programme.

In response to an enquiry from a Member, it was noted that all GM local authorities were still able to submit proposals for capital expenditure.

- 1. To approve the revisions to the capital budget as set out in appendix A and detailed within the report.
- 2. To note the current 2016/17 forecast compared to the previous 2016/17 capital forecast.
- 3. To approve the budget for the Metrolink renewal and enhancement capital programme as part of the GM Transport Fund.

- 4. To approve the capital programme budget for 2017/18 and the forward commitments as detailed in the report and in Appendix A.
- 5. To note that the capital programme is financed from a mixture of grants (including from DfT), external contributions and long term borrowings.
- 6. To note that provision has been made in the revenue budget for the associated financing costs of borrowing.
- 7. To note that the capital programme will continue to be reviewed, with any new schemes which have not yet received specific approval added into the programme at a later date once approval has been sought.
- 8. To note that revised Treasury Management indicators will be reported in a separate report elsewhere on the agenda to reflect the approved capital programme and updated cash flows.
- 9. To note that a revised capital programme and Treasury Management Strategy (including prudential indicators), will need to be submitted once the extent and scale of external borrowing powers are known and once the latest Growth Deal is announced.

12/17 TREASURY MANAGEMENT STRATEGY STATEMENT, BORROWING LIMITS AND ANNUAL INVESTMENT STRATEGY 2017/18 - 2019/20

Councillor Kieran Quinn, Portfolio Lead for Investment Strategy and Finance, introduced setting out the proposed Treasury Management Strategy Statement, Borrowing Limits and Prudential Indicators for 2017/18 to 2019/20. At this stage the Strategy covers the existing functions of the GMCA as the scope of additional borrowing powers, as announced in the Autumn Statement, is still unclear.

RESOLVED/-

To approve the proposed Treasury Management Strategy Statement, in particular:-

- The Treasury Indicators listed in Appendix A to the report.
- The MRP Strategy outlined in Appendix B to the report.
- The Treasury Management Policy Statement at Appendix C to the report
- The Treasury Management Scheme of Delegation at Appendix D to the report
- The Borrowing Requirements listed in Section 5 to the report.
- The Borrowing Strategy outlined in Section 8 to the report.
- The Annual Investment Strategy detailed in Section 9 to the report.

• Unlimited lending to the Police and Crime Commissioner for Greater Manchester, the Greater Manchester Fire and Rescue Service and the Greater Manchester Waste Disposal Authority in the period until they become part of the GMCA.

13/17 MAYORAL/COMBINED AUTHORITY COMPULSORY PURCHASE POWERS

Councillor Richard Farnell, Portfolio Lead for Planning and Housing, presented a report which advised the GMCA of the powers of compulsory purchase recently granted to it, and outlined the proposed framework for exercising those powers.

RESOLVED/-

To note the proposed framework as set out in the report.

14/17 ESF CO-FINANCING ORGANISATION – APPROVAL OF WORKING WELL AND WORK & HEALTH PROGRAMME BID

Councillor Sean Anstee, Portfolio Lead for Work and Skills, introduced a report which updated the GMCA on the latest developments of the Working Well and Work and Health Programme bid and sought Members' agreement to a number of key recommendations in order to progress the work to completion.

The linkages between the work of Working Well and that of the Work and Health Programme was highlighted, with a request that the Health and Social Care Partnership Board be kept regularly updated on progress.

Members agreed to take the commercially sensitive Part B report at Item 22 on the agenda as read whilst considering the report.

- 1. To agree that Trafford Council, in lieu of necessary powers being transferred to GMCA, will be the financial and legal accountable body for ESF Co-financing Organisation and Work & Health Programme.
- 2. To agree that Trafford Council, as the financial and legal accountable body, shall redraft the Inter Authority Agreement to cover the extension to Working Well and Work & Health Programme in order to provide an indemnity to them as lead authority in the event of any claims being made arising out of the agreements.
- 3. To agree that the IAA will be novated from Trafford Council to GMCA, once the relevant powers are in place.

- 4. To agree that the current Working Well referral window be extended until December 2017, thereby ensuring no break in provision before Work & Health programme goes live.
- 5. To agree that Theresa Grant, as appropriate senior officer and in consultation with Richard Paver, GMA Treasurer, signs the Memorandum of Understanding and accompanying grant funding letter for the Work & Health programme.
- 6. To agree that Theresa Grant, as appropriate senior officer and in consultation with Richard Paver, signs the ESF CFO contract.
- 7. To agree that Theresa Grant, as appropriate senior officer and in consultation with Richard Paver, has delegated authority to take the Work & Health Programme to contract award.
- 8. To agree that the Political Oversight Group shall provide scrutiny of the CFO and Work & Health Programme development and keep GMCA appraised of progress.
- 9. To agree that all contracts will be novated to GMCA once it has the requisite legal status to act as a contracting authority in its own right.
- 10. To agree that the Health and Social Care Partnership Board appraisal process should also provide scrutiny for the programme.

18/17 GM RESPONSE TO GOVERNMENT'S CALL FOR EVIDENCE FOR THE DIGITAL INFRASTRUCTURE INVESTMENT FUND/EXTENDING LOCAL FULL FIBRE NETWORKS

Tony Lloyd, GM Interim Mayor, introduced a report which sought the agreement of Members in relation to the proposed response to the Call for Evidence which has been prepared with the input of industry, local authorities and the LEP.

The Chair noted that the fund of £400 million would not meet the aspirations for Greater Manchester but could be utilised to lever private sector investment. He also highlighted the need for the Government to target the voucher scheme available to land owners tendered local and not national need.

In welcoming the report, a Member suggested that the London model for the management of Wayleaves and Easements was a good approach for Greater Manchester and should be explored.

A Member suggested that the benefits of digital infrastructure investment should be available to all communities and businesses, highlighting the rural community in particular, and should not be determined solely on a commercially viable basis.

A Member suggested that the views of the Infrastructure Advisory Group would be helpful before submitting, highlighting the need to take a strategic and practical approach in the delivery of capital schemes to encourage digital infrastructure.

RESOLVED/-

To endorse the comments made by Members above and to agree that the five areas set out in this report are highlighted in the GM response to the Government's Call for Evidence.

19/17 GMCA INVESTMENT DIRECTOR

Councillor Kieran Quinn, Portfolio Lead for Investment Strategy and Finance, introduced a report which sought GMCA approval for the post of GM Chief Investment Officer within the GM Investment Team to be made permanent.

RESOLVED/-

To approve, given the continuing future need, that the post of GM Chief Investment Officer within the GM Investment Team be made permanent, on the basis set out in the report.

20/17 SMART SYSTEMS AND HEAT PROGRAMME UPDATE

City Mayor Paul Dennett, Portfolio Lead for Low Carbon Environment and Waste, presented a report which outlined the recommendations of the work undertaken by the Energy System Catapult (ESC) to determine which GM local authority was most suitable to undertake an EnergyPath modelling exercise, as part of GM's continuing participation in the Smart Systems and Heat (SSH) Programme. The report also provides an update on wider SSH Phase 2 activity to create a significant demonstrator programme.

In welcoming the report a Member highlighted that he was mindful that there may be cost implications regarding this programme and noted that social value was an important issue.

- 1. To note the report and the ESC's recommendation for the location of the EnergyPath modelling work.
- 2. To agree that Bury should be the preferred GM Local Authority area for Phase 1.
- 3. To note GM's proposed approach towards Phase 2 activity.

21/17 CASE FOR CHANGE, GMCA RAIL STATION TRANSFER

Tony Lloyd, GM Interim Mayor and Portfolio Lead for Transport, presented a report which updated the GMCA on the progress made on the Rail Stations Transfer Case for Change since presentation of the Strategic Outline Case in March 2016, and sought delegated authority for the Interim Mayor, Chief Executive (TfGM) and Head of Paid Services to approve and submit the Case for Change to DfT and HMT.

A Member highlighted the significant underinvestment in rail facilities resulting in a large number of GM stations not compliant with DDA regulations. It was noted that recent improvements at Irlam Railway Station had involved public, private and 3rd sector organisation investment and was a good model.

RESOLVED/-

To note the report and to agree that authority be delegated to the Chief Executive (TfGM) and the Head of Paid Service, GMCA, in consultation with the GM Interim Mayor, to submit the case to HMT and DfT in spring 2017.

22/17 SMART TICKETING

Tony Lloyd, GM Interim Mayor and Portfolio Lead for Transport, presented a report advising Members of TfGM's plans for smart ticketing later this year and explaining TfGM proposals to partner with Transport for the North in order to deliver the "back office" infrastructure needed to support a future account based payment system.

In response to a comment from a Member, it was noted that TfGM in partnership with Transport for the North was keen to expand up on the successful "get me there" app which was used by Metrolink customers.

A Member suggested that officers look at potential partnerships with Transport for London (TfL) and the potential ability for a system which could operate around different areas. Members were advised that discussions had been held with TfL, however the technology they used would not work for GM. It was noted that discussions will continue with other areas in tandem.

- 1. To note TfGM's plans to extend the availability and range of smart ticketing to Metrolink and multi-modal on smart cards from summer 2017.
- 2. To agree to partner with Transport for the North to develop the IT infrastructure needed to support contactless account-based ticketing in Greater Manchester and across the North.

23/17 METROLINK SERVICE PATTERNS

Tony Lloyd, GM Interim Mayor and Portfolio Lead for Transport, presented a report regarding Metrolink service patterns, in response to representations from local authorities and the decision of the Greater Manchester Scrutiny Pool, which presented four alternative service patterns which incorporate a direct link between Oldham, Rochdale and Piccadilly Rail Station. Members noted that these options were consistent with network constraints, operating principles and future committed deliverables. It was also noted that all of these options will require additional modelling to confirm the impact on the network.

A Member welcomed the paper and the recent meeting with the Interim Mayor and Transport for Greater Manchester with a reminder that Oldham and Rochdale were areas of low income, without a direct link to Piccadilly Railway Station and highlighted that the lack of this link as a disadvantage in attracting inward investment to Oldham and connecting residents with work opportunities.

A Member highlighted the wider economic and regeneration benefits that Metrolink attracts in addition to direct connectivity as an enabler for further investment for Oldham and Rochdale and that the future work required was needed without delay.

A Member suggested that consideration of Metrolink fare tariffs was needed, particularly in relation to social value. Consideration was also needed regarding future schemes and the correlation with the Greater Manchester Spatial Framework.

A Member said that care was needed not to pitch one part of Greater Manchester against another and that transport was to serve the needs of the whole conurbation.

Members also highlighted the need for improvements to connectivity in other areas of the conurbation for people to access jobs and opportunities. A holistic approach to transport provision was needed.

- 1. To note the contents of the report.
- 2. To observe the current proposed Second City Crossing (2CC) service pattern.
- 3. To note that following a meeting with the Interim Mayor, Leaders of Rochdale and Oldham and the Chair of TfGMC, work will commence immediately to determine, at high level, an option to service a Rochdale/Oldham to Piccadilly direct service and report back when complete.

4. To note that TfGM officers will, after 6 months of 2CC operation, conduct a line(s) specific survey and a network wide modelling exercise, to inform future service pattern development.

24/17 GREATER MANCHESTER INVESTMENT PROJECT UPDATES

Councillor Kieran Quinn, Portfolio Lead for Investment Strategy and Finance, presented a report seeking GMCA approval of a second loan to Green Energy Advisor. The investment will be made from recycled RGF monies.

Members agreed to take the commercially sensitive Part B report at Item 23 on the agenda as read whilst considering the report.

RESOLVED/-

- 1. To agree that the project funding application by Green Energy Advisor (loan of £75k) be given conditional approval and progress to due diligence.
- 2. To agree to delegate authority to the Combined Authority Treasurer and Combined Authority Monitoring Officer to review the due diligence information and, subject to their satisfactory review and agreement of the due diligence information and the overall detailed commercial terms of the transaction, to sign off any outstanding conditions, issue final approvals and complete any necessary related documentation in respect of the loan at a) above.

25/17 EXCLUSION OF PRESS AND PUBLIC

Members noted that as the commercially sensitive information was taken as read during the consideration of ESF Co-Financing Organisation – Approval of Working Well and Work & Health Programme Bid (Minute 14/17) and Greater Manchester Investment Framework Approval (Minute 24/17) and for this reason were not considered in Part B of the Agenda.

26/17 ESF CO-FINANCING ORGANISATION – APPROVAL OF WORKING WELL AND WORK & HEALTH PROGRAMME BID

CLERK'S NOTE: This item was considered in support of the Part A ESF Co-Financing Organisation — Approval of Working Well and Work & Health Programme Bid report (Minute 14/17).

27/17 GREATER MANCHESTER INVESTMENT FRAMEWORK APPROVAL

CLERK'S NOTE: This item was considered in support of the Part Greater Manchester Investment Project Updates report (Minute 24/17).

MINUTES OF THE MEETING OF THE JOINT GREATER MANCHESTER COMBINED AUTHORITY AND AGMA EXECUTIVE BOARD HELD ON FRIDAY 28 OCTOBER 2016 AT SALFORD CIVIC CENTRE

GM INTERIM MAYOR Tony Lloyd (in the Chair)

BOLTON COUNCIL Councillor Cliff Morris

BURY COUNCIL Councillor Rishi Shori

MANCHESTER CC Councillor Richard Leese

OLDHAM COUNCIL Councillor Jean Stretton

ROCHDALE MBC Councillor Richard Farnell

SALFORD CC Councillor John Merry

STOCKPORT MBC Councillor Alex Ganotis

TAMESIDE MBC Councillor Kieran Quinn

TRAFFORD COUNCIL Councillor Sean Anstee

WIGAN COUNCIL Councillor Peter Smith

JOINT BOARDS AND OTHER MEMBERS IN ATTENDANCE

GMF&RS Councillor David Acton
GMWDA Councillor Nigel Murphy
TfGMC Councillor Andrew Fender

DEPUPUTY PORTFOLIO HOLDERS IN ATTENDANCE

Councillor Brenda Warrington (Tameside)
Councillor Wendy Wild (Stockport)
Councillor Linda Thomas (Bolton)
Health and Social Care
Health and Social Care
Health and Social Care
Health and Social Care
Health and Health and Social Care
Health and Health and Social Care
Planning and Housing

Councillor Aasim Rashid (Rochdale) Low Carbon, Waste and Environment Councillor Lynn Travis (Tameside) Low Carbon, Waste and Environment

Councillor Jenny Bullen (Wigan) Skills and Employment Councillor Abdul Jabbar (Oldham) Skills and Employment

Councillor Donna Martin (Rochdale)
Councillor Linda Blackburn (Trafford)
Councillor Dylan Butt (Trafford)
Councillor Ebrahim Adia (Bolton)

Children's Services

Councillor Sue Murphy (Manchester) Reform

Councillor Jo Platt (Wigan) Transport

Councillor Angeliki Stogia (Manchester) Fairness, Equalities and Cohesion Councillor Jane Black (Bury) Fairness, Equalities and Cohesion

OFFICERS IN ATTENDANCE

Margaret Asquith **Bolton Council** Mike Owen **Bury Council** Howard Bernstein Manchester CC Mary Kufeldt Oldham Council Pauline Kane Rochdale MBC Charlotte Ramsden Salford CC Eamonn Boylan Stockport MBC Sandra Stewart Tameside MBC Theresa Grant **Trafford Council** Alison McKenzie Folan Wigan Council **GM Police** Ian Hopkins

Paul Argyle GM Fire & Rescue Service Simon Warburton Transport for Greater Manchester

Simon Nokes New Economy

Adam Allen Office of the Police & Crime Commissioner

Clare Monaghan Interim Mayor's Office
Liz Treacy GMCA Monitoring Officer

Andrew Lightfoot Deputy Head of the Paid Service

Julie Connor Head of GMIST

Rebecca Heron GM Integrated Support Team Sylvia Welsh GM Integrated Support Team Paul Harris GM Integrated Support Team

77/16 APOLOGIES

Apologies for absence were received and noted from City Mayor Paul Dennett. Councillor John Merry deputised in the City Mayor's absence.

Donna Hall (Wigan), Steve Rumbelow, (Rochdale) Steven Pleasant, (Tameside), Jim Taylor (Salford), Carolyn Wilkins (Oldham), Jon Lamonte (TfGM) and Peter O'Reilly (GMF&RS).

78/16 DECLARATIONS OF INTERESTS

There were no declarations of interest made by any Member in respect of any item on the agenda.

79/16 STATUTORY FUNCTION COMMITTEE – APPOINTMENTS

a) Statutory Functions Committee

Members considered the nomination of Councillor Abid Chohan (Manchester) as a substitute to Councillor Bernard Stone (Manchester) on the Statutory Functions Committee for the remainder of 2016/17.

To note the nomination of Councillor Abid Chohan (Manchester) as a substitute to Councillor. Bernard Stone (Manchester) on the Statutory Functions Committee for the remainder of 2016/17.

b) GMCA and AGMA Scrutiny Pool

Members considered the nominations of Councillors Zahra Alijah and James Wilson (both Manchester) as Members of the GMCA and AGMA Scrutiny Pool as direct replacements for Councillors Angeliki Stogia and Matt Strong (both Manchester) for the remainder of 2016/17.

RESOLVED/-

To note the nominations of of Councillors Zahra Alijah and James Wilson (both Manchester) as Members of the GMCA and AGMA Scrutiny Pool as direct replacements for Councillors Angeliki Stogia and Matt Strong (both Manchester) for the remainder of 2016/17.

80/16 MINUTES OF THE JOINT GMCA AND AGMA EXECUTIVE BOARD HELD ON 26 AUGUST 2016

The minutes of the meeting of the Joint GMCA and AGMA Executive Board held on 26 August 2016 were submitted for consideration.

RESOLVED/-

To approve the minutes of the meeting of the Joint GMCA and AGMA Executive Board held on 26 August 2016 as a correct record.

81/16 FORWARD PLAN OF STRATEGIC DECISIONS OF JOINT GMCA & AGMA

Consideration was given to a report advising members of those strategic decisions that were to be considered by the int GMCA and AGMA Executive Board over the forthcoming months.

RESOLVED/-

To note the Forward Plan of Strategic Decisions, as set out in the report.

82/16 MINUTES OF THE JOINT GMCA AND AGMA EXECUIVE BOARD AUDIT COMMITTEE HELD ON 23 SEPTEMBER 2016

The minutes of the proceedings of the Joint GMCA and AGMA Executive Board Audit Committee held on 23 September 2016 were considered.

RESOLVED/-

To note the proceedings of the Joint GMCA and AGMA Executive Board Audit Committee held on 23 September 2016, as a correct record.

83/16 JOINT GMCA AND AGMA SCRUTINY POOL MINUTES – 9 SEPTEMBER 2016 AND 14 OCTOBER 2016

The minutes of the proceedings of the Joint GMCA and AGMA Executive Board Scrutiny Pool held on 9 September 2016 and 14 October 2016 were submitted.

RESOLVED/-

To note the proceedings of the Joint GMCA and AGMA Executive Board Scrutiny Pool held on 9 September 2016 and 14 October 2016.

84/16 GREATER MANCHESTER SPATIAL FRAMEWORK - DRAFT CONSULTATION

Councillor Richard Farnell, Portfolio lead for Planning and Housing introduced a report which updated Members on the next stage of the Greater Manchester Spatial Framework (GMSF). The report also sought the approval from Members to commence a consultation process under regulation 18 of the Town and Country Planning (Local Planning) (England) Regulations 2012. Members noted that if agreed, it was proposed that the consultation process would commence on 31 October and would close on 23 December 2016 and will be undertaken in line with the Statement of Community Involvements of the 10 local planning authorities.

Councillor Farnell explained the basis of the GMSF was a strategy for greener, more sustainable growth and highlighted the importance of this framework for the future economy for Greater Manchester, including identifying land to develop 200,000 new jobs and a housing supply to meet the needs of a changing economy and a growing and ageing population. Members highlighted the importance that the GMSF was supported by improved transport infrastructure and an increase in the investment and provision of public service assets, such as schools, skills, training and health provision in order for Greater Manchester's aspirations to be met.

Initial proposals in the GMSF consultation documents identified the use of brown-field sites. Members noted that 70% of the sites identified were located within urban areas, however this would not meet all of Greater Manchester's needs and for this reason the Spatial Framework proposes the release of 8% of Greater Manchester's Green Belt. In addition, it was noted that 43% of the Green Belt would remain and that a robust spatial framework was required in order for such to be protected from speculative development.

Members noted that a number of consultation events would take place until the initial consultation process closed on 23 December 2016 and the proposals would be updated to capture the comments received during this consultation.

Eamonn Boylan, lead Chief Executive for Planning and Housing gave a presentation on the contents of the draft GMSF, which included an overview of potential new sites and the wider consultation process timescales.

Councillor Anstee sought clarification that the assurances given in the plan regarding transport infrastructure provision were credible. In addition, he enquired as to how this plan may inform housing investment funding and planning powers to enable deliverability and to inform future requests to Government. In response, it was noted that delivery of growth and infrastructure was fundamental and as planning authorities, Greater Manchester Local Authorities were unlikely to approve developments unless they were satisfied that the infrastructure was present to support the development. Members noted that the Autumn

Statement submission to Government sought investment for transport infrastructure funding and also noted the importance of utility infrastructure from major providers.

With regard to housing and housing investment, Members noted that delivery mechanisms to deliver at scale and speed would need to be explored.

Councillor Merry highlighted that if there wasn't a plan in place it could potentially lead to developers identifying sites on an ad hoc basis. The draft plan brings together the conurbation for planning for the future and would help to protect areas of green space. Support was given for the initial consultation process to commence.

Councillor Morris commented that transport infrastructure plans were needed to take the GMSF work forward.

Councillor Ganotis noted the GMSF provided a strategic approach for Greater Manchester for the next twenty years which will meet the economic and housing needs and minimises Green Belt incursion. He noted that the consultation processes went further than required and Councils were encouraged to engage with all stakeholders in relation to the consultation. It was noted that each district would need to formally endorse the GMSF.

Councillor Richard Leese noted that as yet, this was not a statutory framework, but would in future become a statutory Mayoral Spatial plan. He noted that some Local Authorities had put their statutory frameworks on hold whilst the GMSF is being developed so it is a very important document. With regard to Green and Blue infrastructure policies, opportunities to green urban areas may be presented. He highlighted that the absence of a plan would leave local planning authorities vulnerable for planning decisions to be overturned.

Councillor Quinn supported the comments made by Councillor Leese. The GMSF would allow for districts to challenge applications with regard to insufficient infrastructure provision. Clear advice and guidance was needed for the public in relation to the consultation engagement process.

Councillor Peter Smith commented that it was important to make it clear that the Spatial Framework and Transport Strategy sit below the Greater Manchester Strategy, forming a suite of strategic documents, which when taken together set out the vision and ambitions and how it is intended that they will be implements.

The Chair noted that the powers of local planning authorities would remain and reiterated that the investment in infrastructure was important. The use of existing brown field sites was important and that work was taking place with government to explore how brown field sites can be made more useable.

In summing up, Councillor Farnell thanked Members for their comments. He highlighted that with regard to Rochdale, there was an opportunity to grow its population in order to provide a sustainable and attractive location for developing business opportunities. Councils were each encouraged to take a lead with regard to the consultation process within their own localities. Councillor Farnell reiterated that this was a plan and that districts would maintain their individual decision making processes with regard to planning applications.

RESOLVED/-

1. To note the report and unanimously agree the approach set out in the report.

- 2. To unanimously approve the Draft GMSF (Appendix 1), approach to site prioritisation (outlined in Appendix 2) and Integrated Assessment (Appendix 3) for consultation.
- 3. To unanimously agree to delegate responsibility to make final amendments to the Draft GMSF and background documents (Appendix 4) to Eamonn Boylan, Lead Chief Executive, Planning & Housing in consultation with Councillor Farnell, Portfolio Holder for Planning & Housing and agree publication of the documents for consultation.

86/16 AGMA PROCUREMENT STRATEGY

Tony Lloyd, GM Interim Mayor introduced a report providing an update on the Procurement Hub's operation.

Members noted the social value elements contained in section 4 of the Annual Report

RESOLVED/-

To note the Annual Report.

87/16 BUSINESS RATES UPDATE

Councillor Kieran Quinn, Portfolio Lead for Investment Strategy and Finance, introduced a report providing members with an update on the Business Rates Pool position in 2016/17. GM Districts will need to make an in principle decision on whether to retain the Pool for 2017/18 by the end of October 2016, though any district can decide to opt out of the pool at the time of the provisional RSG settlement.

The GMCA Treasurer confirmed that work was progressing with the 10 GM Districts and 2 Cheshire authorites regarding the risk assurances regarding pooling. An update from DCLG has indicated that they were supportive of the pooling initiative.

RESOLVED/-

- To agree the principle of the continuation of the Business Rates Pool to include the GM districts plus Cheshire East and Cheshire West, with the final recommendation being agreed by the GMCA Treasurer and the Portfolio Holder for Investment Strategy and Finance once the provisional finance settlement has been announced. At that stage the decision will be subject to appropriate approvals by each of the participating authorities.
- To note that progress continues to be made with Communities and Local Government with regard to participation in the 100% Business Rates Pilot and will be the subject of a future report.

88/16 AGMA REVENUE UPDATE 2016/17

Councillor Kieran Quinn, Portfolio Lead for Investment Strategy and Finance, introduced a report informing members of the 2016/17 forecast revenue outturn position as at end September 2016.

- 1. To note the report and the current revenue outturn forecast for 2016/17 which is projecting a minor underspend of £14,000 against budget after transfers to ear-marked reserves.
- 2. To approve the revisions to the revenue budget plan 2016/17 as identified in the report and described in paragraphs 1.2-1.5 of the report.

MINUTES OF THE JOINT MEETING OF THE GREATER MANCHESTER COMBINED AUTHORITY AND THE ASSOCIATION OF GREATER MANCHESTER AUTHORITIES, HELD ON FRIDAY 16 DECEMBER 2016 AT STOCKPORT TOWN HALL, STOCKPORT

GM INTERIM MAYOR Tony Lloyd (in the Chair)

BOLTON COUNCIL Councillor Cliff Morris

BURY COUNCIL Councillor Rishi Shori

MANCHESTER CC Councillor Richard Leese

OLDHAM COUNCIL Councillor Jean Stretton

ROCHDALE MBC Councillor Richard Farnell

SALFORD CC City Mayor Paul Dennett

STOCKPORT MBC Councillor Alex Ganotis

TAMESIDE MBC Councillor Kieran Quinn

TRAFFORD COUNCIL Councillor Alex Williams

WIGAN COUNCIL Councillor Peter Smith

JOINT BOARDS AND OTHER MEMBERS IN ATTENDANCE

GMF&RS Councillor David Acton
GMWDA Councillor Nigel Murphy
TfGMC Councillor Andrew Fender

OFFICERS IN ATTENDANCE

Bolton Council Margaret Asquith Mike Owen **Bury Council** Howard Bernstein Manchester CC Carolyn Wilkins Oldham Council John Searle Rochdale MBC Jim Taylor Salford CC Eamonn Boylan Stockport MBC Steven Pleasant Tameside MBC Theresa Grant Trafford Council Wigan Council Donna Hall

Peter O'Reilly GM Fire & Rescue Service

Jon Lamonte Transport for Greater Manchester Simon Warburton Transport for Greater Manchester

Mark Hughes Manchester Growth Hub

Adam Allen Office of the Police & Crime Commissioner

Clare Monaghan

GM Interim Mayor's Office

Liz Treacy

GMCA Monitoring Officer

Andrew Lightfoot Deputy Head of the Paid Service

Julie Connor Rebecca Heron Sylvia Welsh Head of GMIST GM Integrated Support Team GM Integrated Support Team

90/16 APOLOGIES

Apologies for absence were received and noted from Councillor Sean Anstee, Steve Rumbelow (Rochdale) and Ian Hopkins (GMP).

91/16 URGENT BUSINESS

a) Greater Manchester Spatial Framework

Councillor Rishi Shori, Leader of Bury Council, highlighted that the deadline for residents to respond to the Greater Manchester Spatial Framework (GMSF) consultation process was 23 December 2016 and requested that this period be extended to give people more time to respond.

Richard Farnell, Leader at Rochdale Council and Portfolio Lead for Planning and Housing said that the GMSF consultation is the largest planning consultation event ever held in Greater Manchester and was the first review of the Green Belt for over thirty years. He suggested that it was vital for residents to have their say and for this reason, wished to move a recommendation to extend the consultation period to the 16 January 2017. This proposal was seconded.

It was also noted that a further consultation on the draft proposals will take place during the summer of 2017.

RESOLVED/-

To agree to grant approval to extend the GMSF consultation period to the 16 January 2017.

92/16 DECLARATIONS OF INTERESTS

There were no declarations of interest made by any Member in respect of any item on the agenda.

93/16 MINUTES OF THE JOINT GMCA AND AGMA EXECUTIVE BOARD HELD ON 28 OCTOBER 2016

The minutes of the meeting of the Joint GMCA and AGMA Executive Board held on 28 October 2016 were submitted for consideration.

RESOLVED/-

To approve the minutes of the meeting of the Joint GMCA and AGMA Executive Board held on 28 October 2016 as a correct record.

94/16 FORWARD PLAN OF STRATEGIC DECISIONS OF JOINT GMCA & AGMA

Consideration was given to a report advising members of those strategic decisions that were to be considered by the GMCA and AGMA Executive Board over the forthcoming months.

RESOLVED/-

To note the Forward Plan of Strategic Decisions, as set out in the report.

95/16 JOINT GMCA AND AGMA SCRUTINY POOL MINUTES

a) Joint GMCA and AGMA Scrutiny Pool held on 11 November 2016

The minutes of the proceedings of the Joint GMCA and AGMA Scrutiny Pool held on 11 November were submitted.

RESOLVED/-

To note the proceedings of the Joint GMCA and AGMA Scrutiny Pool held on 11 November 2016.

b) Joint GMCA and AGMA Scrutiny Pool held on 9 December 2016

The minutes of the proceedings of the Joint GMCA and AGMA Scrutiny Pool held on 9 December 2016 were submitted.

With regard to Minute 16/52, Members noted that with regard to the call in of TfGMC's decision relating to Metrolink Second City Crossing Service Patterns (Minute TfGMC16/45), the Scrutiny Pool had resolved to refer the matter to the GMCA meeting in January.

Members noted that a meeting with Councillors Stretton, Farnell, Fender (as Chair of TfGMC) and Tony Lloyd, the GM Interim Mayor regarding Metrolink Service Patterns was to take place in early 2017.

RESOLVED/-

- 1. To note the proceedings of the Joint GMCA and AGMA Scrutiny Pool held on 9 December 2016.
- 2. To note that a report regarding Metrolink Second City Crossing Service Patterns was to be presented at the next meeting of the GM Combined Authority, as recommended by the Joint GMCA and AGMA Scrutiny Pool.
- 3. To note that a meeting with the Leaders of Oldham and Rochdale, the Chair of TfGMC and the GM Interim Mayor was to be convened during early 2017.

96/16 GREATER MANCHESTER HOUSING COMMISSION - REVISED TERMS OF REFERENCE

Councillor Richard Farnell, Portfolio Lead for Planning and Housing introduced a report which sought approval to amend the Terms of Reference of the GM Housing Commission to reflect the expanded membership to include a nominated representative from all ten local authorities in GM and

the role of the GM Planning and Housing Deputy Portfolio Holders, who will also be invited to attend Commission meetings.

RESOLVED/-

To approve the revised terms of reference of the GM Planning and Housing Commission.

97/16 TACKLING HOMELESSNESS

Tony Lloyd, GM Interim Mayor introduced a report which provided Members with an overview of initial proposals that have been submitted to DCLG in relation to funding opportunities to help tackle homelessness and rough sleeping.

In welcoming the report, a Member highlighted how Government policy had made homelessness worse, particularly in relation to changes to the benefits system and the lack of affordable home building. In addition, the distinction of begging, homelessness and rough sleeping needed to be clarified in the paper.

A Member requested that an independent evaluation be undertaken in order to advise of any systemic reform that may be required to reduce the causes of homelessness.

A Member highlighted the number of homeless people on the streets in outlying districts and explained that this increase can be linked to the Government policy on welfare reform and a lack of adequate mental health service provision. The report recognises that homelessness does not stop at borough boundaries and was a Greater Manchester wide problem.

It was also recognised that there are a number of different drivers to homelessness. Work to develop links to ensure that there was access to welfare right advice and early mental health intervention were to be discussed at an upcoming GM Reform Board meeting.

RESOLVED/-

- 1. To endorse the action taken to secure funding from DCLG and consider the progress made to date.
- 2. To note the outline proposals and issues that should be considered as proposals are refined.
- 3. To approve the intention to develop the homelessness pilot programmes and next steps.
- 4. To agree that the paper be also referred to the Reform Board to ensure a whole system approach to Homelessness in Greater Manchester.

98/16 SECTION 48 YEAR 3 AND DEVELOPMENT OF A NEW SCHEME

Councillor Alex Ganotis, Portfolio Lead for Arts and Culture presented a report which provided information on funding available for year 3 (2017/18) of the current Section 48 AGMA Grants programme and presented a recommendation seeking approval for the formal closure of the scheme and the development of a new funding programme for culture under the GMCA.

Councillor Ganotis highlighted that the closure of the scheme was beyond the scope of this Board and for this reason proposed an amendment to recommendation 2 to the report to recommend to constituent councils that consideration be given to the closure of the AGMA Section 48 Grants scheme and to AGMA undertaking a consultation on the formal closure of the scheme.

RESOLVED/-

- 1. To agree to maintain the current level of funding for year 3 of the Section 48 funding at £3,288,795.
- 2. To recommend to constituent councils that consideration be given to the closure of the AGMA Section 48 Grants scheme and to AGMA undertaking a consultation on the formal closure of the scheme.
- 3. To agree that a report is brought back in the New Year setting out detailed proposals for a new funding programme for culture, under the GMCA.

99/16 GREATER MANCHESTER METROPOLITAN DEBT ADMINISTRATION FUND – ANNUAL ESTIMATES

Councillor Kieran Quinn, Portfolio Lead for Investment Strategy and Finance, presented a report which informed Members of the Greater Manchester Metropolitan Debt Administration Fund's estimated rates of interest for 2016/17 and 2017/18 together with the borrowing strategy to be employed.

RESOLVED/-

To note the revised 2016/17 estimate and the original 2017/18 estimate.

100/16 ACKNOWLEDGEMENT - REBECCA HERON

Members noted that Rebecca Heron was to leave her post within GMIST to take up a position within Manchester City Council. The Chair thanked Rebecca for her hard work and significant contribution in supporting the work of the Combined Authority, particularly in relation to the Greater Manchester Strategy and Growth Fund, and wished her well in her future role.

In closing the meeting, the Chair wished those in attendance a merry Christmas and happy new year. Those sentiments were reciprocated.

MINUTES OF THE JOINT MEETING OF THE GREATER MANCHESTER COMBINED AUTHORITY AND THE ASSOCIATION OF GREATER MANCHESTER AUTHORITES EXECUTIVE BOARD, HELD ON FRIDAY 27 JANUARY 2017 AT BOLTON TOWN HALL

GM INTERIM MAYOR

Tony Lloyd (in the Chair)

BOLTON COUNCIL

Councillor Cliff Morris

BURY COUNCIL

Councillor Rishi Shori

MANCHESTER CC

Councillor Sue Murphy

OLDHAM COUNCIL

Councillor Jean Stretton

ROCHDALE MBC

Councillor Richard Farnell

SALFORD CC

City Mayor Paul Dennett Councillor John Merry

STOCKPORT MBC

Councillor Alex Ganotis

TAMESIDE MBC

Councillor Kieran Quinn

TRAFFORD COUNCIL

Councillor Sean Anstee

WIGAN COUNCIL

Councillor Peter Smith

JOINT BOARDS AND OTHER MEMBERS IN ATTENDANCE

GMF&RS GMWDA TfGMC Councillor David Acton Councillor Nigel Murphy Councillor Andrew Fender

OFFICERS IN ATTENDANCE

Margaret Asquith
Pat Jones-Greenhalgh
Geoff Little

Geoff Little
Carolyn Wilkins
Steve Rumbelow
Jim Taylor
Eamonn Boylan
Steven Pleasant
Theresa Grant
Donna Hall

Peter O'Reilly

Bury Council Manchester CC Oldham Council Rochdale MBC Salford CC Stockport MBC Tameside MBC

Bolton Council

Trafford Council
Wigan Council

GM Fire & Rescue Service

Jon Lamonte Transport for Greater Manchester
Bob Morris Transport for Greater Manchester
Steve Warrener Transport for Greater Manchester

Mark Hughes Manchester Growth Hub

Adam Allen Office of the Police & Crime Commissioner

Richard Paver GMCA Treasurer

Liz Treacy GMCA Monitoring Officer

Andrew Lightfoot Deputy Head of the Paid Service

Julie Connor Head of GMIST

Sylvia Welsh
Ross Macrae
GM Integrated Support Team
Paul Harris
GM Integrated Support Team
GM Integrated Support Team

01/17 APOLOGIES

Apologies for absence were received and noted from Councillor Richard Leese (Manchester). Councillor Sue Murphy was in attendance in Councillor Leese's absence. Apologies were also received and noted from Howard Bernstein (Manchester), Mike Owen (Bury) and Ian Hopkins (GMP).

02/17 URGENT BUSINESS

There were no items of urgent business reported.

03/17 DECLARATIONS OF INTERESTS

There were no declarations of interest made by any Member in respect of any item on the agenda.

04/17 MINUTES OF THE JOINT GMCA AND AGMA EXECUTIVE BOARD HELD ON 16 DECEMBER 2016

The minutes of the meeting of the Joint GMCA and AGMA Executive Board held on 16 December 2016 were submitted for consideration.

RESOLVED/-

To approve the minutes of the meeting of the Joint GMCA and AGMA Executive Board held on 16 December 2016 as a correct record.

05/17 FORWARD PLAN OF STRATEGIC DECISIONS OF JOINT GMCA & AGMA

Consideration was given to a report advising members of those strategic decisions that were to be considered by the GMCA and AGMA Executive Board over the forthcoming months.

To note the Forward Plan of Strategic Decisions, as set out in the report.

06/17 JOINT GMCA AND AGMA SCRUTINY POOL MINUTES HELD ON 13 JANUARY 2017

The minutes of the proceedings of the Joint GMCA and AGMA Scrutiny Pool held on 13 January 2017 were submitted.

RESOLVED/-

To note the proceedings of the Joint GMCA and AGMA Scrutiny Pool held on 13 January 2017.

07/17 JOINT GMCA AND AGMA AUDIT COMMITTEE HELD ON 20 JANUARY 2017

The minutes of the proceedings of the Joint GMCA and AGMA Scrutiny Pool held on 20 January 2017 were submitted.

RESOLVED/-

To note the proceedings of the Joint GMCA and AGMA Audit Committee held on 20 January 2017.

08/17 GREATER MANCHESTER REFORM – WHAT DIFFERENCE ARE WE MAKING?

Tony Lloyd, GM Interim Mayor introduced a report which provided Members with an update on the progress achieved in reforming services during 2016, highlighting the step-change in activity that has taken place this year. He expressed thanks to Donna Hall and the team for the work on this. He would be looking now to turn the report in to a public facing document.

RESOLVED/-

- 1. To approve the contents of the report and the overall direction of reform.
- 2. To request Leaders and Chief Executives to attend the Turbo Charging Reform event on Friday 17th February at Leigh Sports Village.
- To note the Case Study examples at Appendix One to the report of real improvements to our residents' lives whilst reducing demand on public services.

09/17 AGMA AND GMCA BUDGET FOR NON TRANSPORT FUNCTIONS 2017/18 AND REVENUE BUDGET MONITORING UPDATE 2016/17

Councillor Kieran Quinn Portfolio Lead for Investment Strategy and Finance, introduced a report setting out the revenue budget for both the Association of Greater Manchester Authorities (AGMA) and the Greater Manchester Combined Authority (GMCA) Non Transport functions for 2017/18. It also includes the forecast outturn position for 2016/17.

The proposed charges in respect of both the AGMA and GMCA functions (excluding transport) to be approved for 2017/18 are included within the report together with the recommended allocations to the Local Authority Councils of Greater Manchester.

RESOLVED/-

- 1. To note the report and the current AGMA revenue outturn forecast for 2016/17 which is projecting an underspend of £0.108 million after contributions to earmarked reserves.
- 2. To note the current GMCA revenue outturn forecast for 2016/17 which is projecting an underspend of £0.991 million after contributions to earmarked reserves.
- 3. To approve the budget relating to the AGMA and GMCA functions (non transport) in 2017/18 as set out in section 5 of this report.
- To approve the adjustment to the district charge and transport levy to meet the costs of the financial assistance to the business growth hub in 2017/18 of £3.272 million as detailed in paragraphs 5.3 and 5.27 of the report.
- 5. To approve the charges to the GM District Councils in support of the AGMA functions for 2017/18 of £5.170 million as set out in Appendix 3 to this report, noting that this excludes items billed directly from lead districts.
- 6. To approve the charges on the GM District Councils in support of the GMCA functions (non transport) in 2017/18 of £8.385 million as set out in Appendix 4 to this report.
- 7. To note the position on reserves as identified in section 8 of the report.
- 8. To approve the use of reserves in 2017/18 as detailed in the report, most notably section 8 of the report.
- 9. To agree to delegate authority to the Treasurer to transfer funding between AGMA and the GMCA to be met from approved budgets or reserves as required in support of approved activities.

10/17 BUSINESS RATES POOL AND 100% BUSINESS RATES RETENTION PILOT

Councillor Kieran Quinn, Portfolio Lead for Investment Strategy and Finance, introduced a report setting out the latest position regarding the Business Rates Pool with the ten Greater Manchester (GM) Authorities and Cheshire East and Cheshire West and Chester and the arrangements for the Pool to continue in 2017/18 and an update on the position for the 100% Business Rates Retention Pilot and the basis on which the GMCA and Ten Districts are proceeding with the pilot.

RESOLVED/-

- To note that all twelve Districts in the Business Rates Pool have signed up to continuing with the Pool for 2017/18. There will be an initial call on this levy in the following proportions of the levies generated by each Authority: Cheshire East and Cheshire West and Chester retain 50%, Trafford retain one-third with the remainder being pooled at GM level.
- 2. To note that following consultation with the 10 GM Leaders and Interim Mayor, GM has indicated to CLG that it will participate in the 100% Business Rates Retention Pilot.

11/17 GREATER MANCHESTER FIRE & RESCUE BUDGET – 2017/18 & MEDIUM TERM FINANCIAL STRATEGY

Councillor David Acton, Chair of the GM Fire & Rescue Authority, presented a report which updated Leaders on Greater Manchester Fire and Rescue Authority's latest modelling on the Medium Term Financial Strategy, Precept level increases, Capital Programme requirements, Reserves and Efficiency Plan.

RESOLVED/-

To note the contents of this report together with the attached supporting documents and to support the proposed 1.99% increase to the precept for 2017/18.

12/17 GREATER MANCHESTER WASTE DISPOSAL AUTHORITY BUDGET 2017/18

Councillor Nigel Murphy, Chair of the GM Waste Disposal Authority, presented a report which set out final proposals for the budget and levy for the GM Waste Disposal Authority (GMWDA) for the 2017/18 financial year and to outline potential budget requirements for the remainder of the Medium Term Financial Plan (MTFP) period to 2020/21.

The 2017/18 levy is proposed to increase by an average of 5.27%, which is in line with previous updates, and includes a higher than expected inflation

provision (2.7% compared to estimated 2.3%) following publication last week of the December 2016 Retail Price Index (excluding mortgages) (RPIx), which drives around 70% of the Unitary Charge increase under the Private Finance Imitative (PFI) Recycling and Waste Management Contract (the Contract)

RESOLVED/-

- 1. To note the proposals to increase the levy requirement for 2017/18 by a headline net 5.27%.
- 2. To note the proposals to move resources between GMCA and GMWDA in 2017/18, utilising the transport and waste levies, so as to ensure that the impact of a gross 53.50% increase is mitigated at district level.
- 3. To note the steps being taken to reduce future year's levy burdens through the identification of cost reductions in the Contract.



GREATER MANCHESTER WASTE DISPOSAL AUTHORITY AUTHORITY MEETING 2ND DECEMBER 2016, 10.00 AM, GMWDA

Present: Councillor Murphy (in the Chair)

Councillors Ali, Cummings, Driver, Emmott, Fitzpatrick, Hewitt, Holden,

Iqbal, King, Lancaster, Piddington, Quinn, Shilton Godwin,

Smart, Young and Zaman

Officers Clerk, Treasurer & Deputy Clerk, Director of Contract Services,

Solicitor, Deputy Treasurer and Head of Corporate Services

In attendance: Advisers Arch (Envalue), Cole (KPMG), Lupton (DWF) and Mousdale (DWF)

Apologies: Councillors Brock and Jones

Officers All Officers were present

M38 Urgent Business, if any introduced by the Chair

There was no urgent business introduced by the Chair.

M39 To receive declarations of interest in any contract or matter to be discussed at the meeting

There were no declarations of interest received at the meeting.

M40 To approve the minutes of the last meeting held on 9th September 2016

RESOLVED: That the minutes of the last meeting held on 9th September 2016 are approved as

a correct record.

M41 Public & Member Question Time

There were no questions received.

M42 Open Minutes & Reports for Consideration/Noting

Members considered the open minutes and reports for consideration/noting contained within the agenda (Part 2). As there were no questions raised by Members, the Authority noted the information presented within the agenda (Part 2).

RESOLVED: That the information be noted.

M43 Policy Development - Greater Manchester Spatial Framework

Consideration was given to the report of the Treasurer & Deputy Clerk that informed the Authority about the development of the Greater Manchester Spatial Framework (GMSF).

It was explained that the Authority had been invited to respond to the Greater Manchester Combined Authority (GMCA)/Association of Greater Manchester Authorities (AGMA) draft GMSF consultation and Members' views were sought on a draft response that was attached to the report at Appendix A.

RESOLVED: That the Authority:

- a) notes the development of the draft GMSF; and
- b) approves the draft response at Appendix A of the report.

M44 Exclusion of the Press & Public

RESOLVED:

That, in accordance with Section 100(4) of the Local Government Act 1972, the public and press are excluded from the meeting at this juncture for the following business on the grounds that it involves the disclosure of exempt information as defined in the respectively indicated paragraph(s) of Part 1 of Schedule 12A of the Act.

It would not be, on balance, in the public interest to disclose this information to the public and press for the reasons indicated within the report(s).

M45 The Recycling & Waste Management Contract (the Contract) Savings Update Presentation

The Treasurer & Deputy Clerk introduced the item and explained that Members would receive a briefing about Contract efficiencies and emerging solutions prior to the Authority meeting on 13th December 2016 via a presentation provided by the Authority's Advisers. The Authority's Advisers were welcomed to the meeting.

The Solicitor to the Authority advised Members and Officers that the presentation contained material that was of the utmost commercial sensitivity and was subject to Legal Professional Privilege. Any disclosure of the information might seriously impact upon the Authority's commercial standing and/or legal position in taking forward the actions, discussions and proposals contained within the presentation. In light of the advice, all those present at the meeting were requested to complete a Confidentiality and Insider Declaration form.

Following the Treasurer & Deputy Clerk's introduction, Members were provided with a presentation by the Authority's Advisers, which highlighted delivery options, commercial, technical, financial issues and key decisions

Members and Officers deliberated the information and sought clarification from Officers and Advisers on a number of commercially sensitive areas.

It was explained that a further report that would require informed decisions about the way forward, would be considered by the Authority at its next meeting on 13th December 2016. In terms of disclosure of information to Members colleagues, the Treasurer & Deputy Clerk agreed to provide Members with a Briefing Note.

Members thanked Advisers for their presentation and valuable input at the meeting. Members also thanked Officers and recognised the amount of work taking place.

The meeting opened at 10.00 am and closed at 12.27 pm.

GMWDA



GREATER MANCHESTER WASTE DISPOSAL AUTHORITY AUTHORITY MEETING 13TH DECEMBER 2016, 4.30 PM, GMWDA

Present: Councillor Murphy (in the Chair)

Councillors Brock, Cummings, Driver, Emmott, Hewitt, Holden, Iqbal,

Lancaster, Piddington, Quinn, Shilton Godwin, Smart, Young and

Zaman

Officers Clerk, Treasurer & Deputy Clerk, Director of Contract Services,

Solicitor, Deputy Treasurer and Head of Corporate Services

In attendance: Advisers Mousdale (DWF)

Apologies: Councillors Ali, Fitzpatrick, Jones and King

Officers All Officers were present

M46 Urgent Business, if any, introduced by the Chair

Whilst there was no urgent business introduced by the Chair, the Treasurer & Deputy Clerk advised that a supplementary agenda had been published prior to the meeting, which contained Item 10 - Budget 2017/18 and Beyond and a supplementary report that would be considered at Item 13 - Recycling & Waste Management Contract (the Contract) Update report. It was necessary to publish the supplementary reports as to include the latest information, which was not available at the time the agenda was dispatched.

M47 To receive Declarations of Interest in any contract or matter to be discussed at the meeting

There were no declarations of interest received at the meeting.

M48 To approve the minutes of the last meeting held on the 2nd December 2016

RESOLVED: That the minutes of the last meeting held on 2nd December 2016 are approved as

a correct record.

M49 Public & Member Question Time

There were no questions received.

M50 Behavioural Change and Communication Strategy 2017 to 2022

Consideration was given to the report of the Director of Contract Services, which presented the Behavioural Change and Communication Strategy 2017-2022 to the Authority for consideration.

It was explained that for the past eight years, the Authority had produced an annual Communications Plan. It was reported that with the implementation of reduced residual waste collection capacity due to be completed in mid 2017, and the predicted overall Authority recycling rate still forecast to remain below 50%, the importance of a long term Behavioural Change and Communication Strategy was an intricate part in enabling the Authority achieve its aims and objectives set out within the Waste Management Strategy.

To deliver the challenging targets set out in paragraph 4.1 of the report. The Authority endorsed a three pronged approach, which was:

- a) behavioural change;
- b) restrict residual bin capacity; and
- c) targeted and proportionate enforcement.

Members asked a number of questions, which were noted as follows:

- Q1 A Member asked how likely was the Partnership to achieve the 60% household recycling target by 2025.
- A1 It was explained that it was theoretically possible in light of the results of the waste composition work that had been undertaken. Wales was also achieving over 60%, which included Incinerator Bottom Ash (IBA), which the Authority was lobbying about. However, it remained a challenge.
- Q2 The Member suggested that the target should be lowered in light of the challenge ahead.
- A2 The Chair advised that it was a target to move towards, an aspiration or a stretch target. It was suggested and agreed that a report considering this aspect would be considered by the Resources Committee.
- Q3 When developing the Strategy, a Member asked if Officers' comments from Trafford on key targets for 2024-25 for reduction of residual waste per household had been taken into account.
- A3 It was reported that comments had been reflected in the delivery plans. However, measuring waste prevention was difficult. It was explained that the work being undertaken with the Waste Resources Action Programme (WRAP) was about how those targets could be strengthened and how that metric might be achieved. However, all comments would be taken on board moving forward.
- Q4 A Member asked about contamination and how there was conflicting information within reports.
- A4 The Treasurer & Deputy Clerk advised that it was about the Contract threshold and agreed to ensure a more consistent approach to definitions be adopted moving forward.
- Q5 A Member enquired about the Recycle for Greater Manchester (R4GM) branding and if a local campaign was being run could local branding be used.
- A5 It was reported that part of the brand development would include a toolkit, where branding could be utilised at a local level. The Chair added that mixed branding would be available.
- Q6 In terms of the Strategy, a Member asked would there be any changes to the way the Authority worked with Districts.
- A6 It was explained that Officers would continue to work with Districts on developing implementation plans and on how the Strategy would be delivered. Consequently, there would be no immediate changes.

RESOLVED: That the Authority:

- a) approves the Behavioural Change and Communications Strategy 2017-22 as set out in Appendix A of the report; and
- b) delegates finalisation of the structure for delivery of the Strategy to the Director of Contract Services in consultation with the Chair of the Authority.

M51 Treasury Management Strategy Statement and Annual Investment Strategy Mid-year Review Report 2016/17

The Authority considered the report of the Treasurer & Deputy Clerk that set out an overview of treasury management activity for the first six months of 2016/17, as required under the Treasury Management Strategy Statement (TMSS). It was reported that the draft Review report was submitted to the 2nd November 2016 Audit & Standards Committee. The final report incorporated the Committee's comments.

It was noted that during the period (to 30th September 2016), activities were fully compliant with the TMSS, except on 30th September 2016 a non-material breach occurred, where the maximum percentage of funds held in Money Market Funds was breached. The percentage held in Monday Market Funds was 51% as opposed to a limit of 50%. The breach was due to last minute changes in the amount paid to Viridor Laing (Greater Manchester) Ltd (VLGM). In accordance with agreed procedures the breach was advised to all Members as soon as possible by e-mail.

RESOLVED: That the Authority:

- notes the report; and
- b) approves the revised prudential indicators contained in the report.

M52 Appointment of External Auditor for the Financial Year 2017/18

Members considered the report of the Deputy Treasurer that asked the Authority to agree to the appointment of Grant Thornton as the external auditors to the Authority for the 2017/18 financial year.

It was explained that the Local Audit and Accountability Act 2014, at Section 7, stated that a 'relevant authority must appoint a local auditor to audit its accounts for a financial year not later than 31st December in the preceding financial year.' It was noted that the current external audit contracts had been organised by the Audit Commission (AC) prior to its closure and the option to extend for a further year (2017/18) had been agreed by its successor body Public Sector Audit Appointments (PSAA) following a determination by the Secretary of State for Communities and Local Government. That was set out in Appendix 1 of the report.

A Member asked how much the audit fee would be in light of the Contract work being undertaken. Members were reassured the fee would remain the same. However, there could be extra internal audit costs as the team would be used to test the robustness of business cases.

A Member asked if Grant Thornton was best value for money. It was explained that the price was competitive as it was organised through the AC in 2012/13 and the fee had not changed.

That the Authority agrees to the appointment of Grant Thornton as the external RESOLVED: auditors to the Authority for the 2017/18 financial year.

M53 Risk Management Policy and Procedures

The Authority considered the joint Officers' report that sought the view and approval of the Authority upon a new policy in relation to the Authority's Risk Management Policy and Procedures.

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It was advised that in accordance with the Authority's Constitution all new policies must be approved by the Authority. Following an Internal Audit it was recommended that the Authority should put in place a new policy for Risk Management, and therefore, a draft policy was provided at Appendix A of the report for consideration. It was reported that as this was a new Policy it required Authority approval. However, it had already been reviewed by the Resources Committee on 20th September 2016, and scrutinised by the Audit & Standards Committee on 2nd November 2016, both of which recommended that the Authority approved the policy.

RESOLVED: That the Authority approves the Risk Management Policy and Procedures at Appendix A of the report.

M54 Budget 2017/18 and Beyond

Consideration was given to the joint Officers' report that provided the Authority with information about the final District projections of tonnages for the 2017/18 financial year (as provided under the Inter Authority Agreement (IAA)), and also set out the impact of those on the proposed Levy for the 2017/18 financial year.

It was explained that the report was anticipated on the agenda, but had been provided as a supplemental paper subsequent to the despatch of the full agenda. It was advised that this was necessary to allow District tonnages to be included. The process of providing those District tonnage numbers, and validation/challenge by the Authority's Officers, only having been concluded on the 9th December 2016 (which in itself was in advance of the 15th December 2016 tonnage target date provided for under the IAA).

The Treasurer & Deputy Clerk introduced the item and led Members through the report. Particular attention was given to paragraph 3.1 of the report and highlighted as good news was that Districts in 2017/18 believed they would achieve a local recycling level in excess of 50% for the first time.

The Treasurer & Deputy Clerk also drew Members attention to paragraph 5.2 of the report and explained that should Trafford Council approve the proposal for charging for green waste collection then the overall recycling figure would be 51.8%. However, should the proposal be rejected then the overall recycling level would be over 52%.

In was reported that the combined District and Household Waste Recycling Centre (HWRC) tonnages were the key driver to the Unitary Charge and assumptions were available for Members in the closed Contract Update report. The report set out that it was estimated there was a need for a District average of 5.27% Levy increase in 2017/18.

RESOLVED: That the Authority notes:

- a) the continued improvement in District recycling performance levels, and that for 2017/18 overall recycling levels will exceed 50%, for the first time;
- b) that significant work remains to be done on recycling to ensure that our citizens continue to improve recycling performance further, so we can meet our overall target of reaching 60% recycling by 2025;
- c) the anticipated increase in waste levels dealt with at HWRCs to a projected 328k tonne throughput in 2017/18. That level represents a 64% increase over the lowest level of arisings dealt with (of around 200k tpa during the 2011/12 and 2012/13 financial years); and
- d) the potential need for a District average 5.27% Levy increase in 2017/18.

M55 Open Minutes & Reports for Consideration/Noting

Members considered the open report for consideration/noting contained within the agenda (Part 2). As there were no questions raised by Members, the Authority noted the information presented.

RESOLVED: That the information be noted.

M56 Exclusion of Press and Public

RESOLVED: That, in accordance with Section 100(4) of the Local Government Act 1972, the

public and press are excluded from the meeting at this juncture for the following business on the grounds that it involves the disclosure of exempt information as defined in the respectively indicated paragraph(s) of Part 1 of

Schedule 12A of the Act.

It would not be, on balance, in the public interest to disclose this information to the public and press for the reasons indicated within the report(s).

M57 Recycling & Waste Management Contract (the Contract) Update

Prior to consideration of the item, the Solicitor to the Authority advised Members and Officers that the report contained material that was of the utmost commercial sensitivity and was subject to Legal Professional Privilege. Any disclosure of the information might seriously impact upon the Authority's commercial standing and/or legal position in taking forward the actions, discussions and proposals contained within the reports. In light of the advice, all those present at the meeting were requested to complete a Confidentiality and Insider Declaration form.

The Authority considered the joint Officers' report that provided the second quarter update for the 2016/17 Contract year on performance of the Contract, set out progress in relation to the development of savings options, and provided commercially sensitive information on the budget and Levy allocation to constituent Districts in support of a complementary open report.

Alongside the report, Members considered the supplementary report that set out additional information, which was not available at the time the agenda was dispatched. The report also recommended that the main report's existing recommendation c) was replaced and additional recommendations i) and j) be added.

The Clerk to the Authority introduced the item and explained that it was evident from the presentation provided to the Authority at its last meeting on 2nd December 2016, and the substantive and supplementary reports provided at today's meeting, there was a significant amount of Contract work taking place, that was developing almost on a daily basis. The reports provided today consolidated all information and Members needed to be comfortable about making decisions moving forward. In addition to Authority Officers, Mike Mousdale from the Authority's legal advisers was available to provide advice on the proposed approaches. It was agreed that a Special meeting of the Authority would be organised in late January 2017/early February 2017, so as to enable further decisions to be made on the way forward and hence inform the setting of an appropriate budget and Levy at the 10th February 2017 full Authority meeting.

Officers and Advisers led Members through the report and Members sought clarification on a number of commercially sensitive areas.

A discussion took place about Section 17 of the report (Governance Arrangements). Members agreed that Special Authority meetings would be arranged rather than establishing a Special

Purposes Committee for the remainder of the Municipal Year. Members also requested that the GMCA add the Vice-Chair to the membership of the Executive Board. Members agreed that the arrangement would take immediate effect and required further consideration of arrangements at the March 2017 Authority meeting for the 2017/18 Municipal Year.

In terms of the Inter Authority Agreement (IAA), it was reported that it was a work in progress subject to further consultations with the Chief Executive's and Leaders. Following final development, the IAA would then be considered at the Special Authority meeting in January/February 2017 in advance of the Authority's budget setting meeting on 10th February 2017.

It was also agreed that Members would be issued with a briefing note following every Authority meeting that could be shared with colleagues. However, Members were reminded to be mindful of confidentiality and Legal Professional Privilege.

RESOLVED: That the Authority:

- a) notes the submission of a supplementary report which sets out further recommendations;
- b) agrees the conclusion set out in paragraph 6.4 of the report;
- c) agrees the strategies set out in Section 7 of the original report and Section 3 of the supplementary report along with the commissioning of Amec Foster Wheeler to carry out detailed design work;
- d) as recommended by the Audit & Standards Committee on 2nd November 2016, adopts the revised indicators as set out in Appendix H of the report;
- e) approves, subject to concluding agreement on appropriate cost reimbursement sums, use of Transport for Greater Manchester (TfGM) to provide procurement, project management, financial and legal assistance (under Regulation 12 exemption), as set out in paragraph 16.3 of the report;
- f) agree the creation of the initial additional Authority posts, and funding sources, as set out in paragraph 16.4 of the report and ensure that it is kept under continual review;
- g) adopt the proposed governance arrangements as set out in Section 17 of the report, subject to establishing Special Authority meetings rather than Special Purposes Committee for the current Municipal Year, requests that the GMCA add the Vice-Chair to the membership of the Executive Board, agrees that the arrangement take immediate effect and requires further consideration of arrangements at the March 2017 Authority meeting for the 2017/18 Municipal Year;
- h) agrees to hold a Special meeting of the Authority in late January 2017/early February 2017, so as to enable further decisions to be made on the way forward and hence inform the setting of an appropriate budget and Levy at the 10th February 2017 full Authority meeting; and
- i) endorses the principles for a way forward for the IAA as set out in paragraph 4.2 of the supplementary report; and

j	j) notes the current position with the Department for Environment, Food & Rural Affairs (Defra), as set out in Section 5 of the supplementary report.	
The meeting opened	at 4.38 pm and closed at 6.08 pm.	
GMWDA		





GREATER MANCHESTER WASTE DISPOSAL AUTHORITY AUTHORITY MEETING 20TH JANUARY 2017, 9.30 AM, GMWDA

Present: Councillor Murphy (in the Chair)

Councillors Ali, Brock, Cummings, Driver, Emmott, Fitzpatrick, Holden,

Igbal, Jones, King, Lancaster, Piddington, Quinn, Shilton

Godwin, Smart, Young and Zaman

Officers Clerk, Treasurer & Deputy Clerk, Director of Contract Services,

Solicitor, Head of Corporate Services, Head of Finance, Head of Contract Services, Head of Organisational Development &

Administration and Senior Corporate Services Officer -

Governance

In attendance: Waste Infrastructure Delivery Programme (WIDP) Transactor

Apologies: Councillors Hewitt

Officers Deputy Treasurer

M58 Urgent Business, if any introduced by the Chair

There was no urgent business introduced by the Chair.

M59 To receive declarations of interest in any contract or matter to be discussed at the meeting

There were no declarations of interest received at the meeting.

M60 To approve the minutes of the last meeting held on 13th December 2016

RESOLVED: That the minutes of the last meeting held on 13th December 2016 are approved

as a correct record.

M61 Public & Member Question Time

There were no questions received.

M62 Authority and Committee Work Programmes for the 2016/17 Municipal Year

Members considered the report of the Head of Corporate Services that presented the Work Programme for the Authority and its Committees for the 2016/17 Municipal Year for approval.

The Clerk provided Members with an update on the Greater Manchester Combined Authority (GMCA) and the abolition of the Authority. It was explained that the Order to allow the Authority to become part of the extended GMCA was being progressed through the Parliamentary process. However, there were issues around borrowing powers and a full transition into the GMCA was not envisaged until April 2018. It was noted that the Authority would continue to operate as a separate legal entity for the 2017/18 financial year, although the Authority's staff would be co-located with the GMCA as soon as possible and

arrangements were being worked up in detail. In light of this, it was suggested and agreed that an item on GMCA Transition would be added to the Authority's Work Programme for consideration at the next Authority meeting on 10th February 2017. The recommendation within the report was amended to include the item.

A Member asked if the Authority's staff would transfer to the proposed GMCA Headquarters in City centre Manchester. It was confirmed that the Authority's staff would relocate, which would allow the retention of Metropolitan Place to house the Procurement Team.

Following the Clerk's update, the Head of Corporate Services provided Members with an update around the interim governance structure and the composition of the Task & Finish Groups. It was reported that the Authority, from January 2017 would move to monthly meetings and with the exception of the Audit & Standards Committee, the Committee meetings would cease and be replaced with the establishment of two Task & Finish Groups namely the Implementation of Behavioural Change & Communication Strategy Task & Finish Group and Review of Governance Arrangements Task & Finish Group. The draft Terms of Reference were set out at Appendix B of the report.

It was highlighted that the Work Programmes of the now ceased Waste Management Committee and Resources Committee had been reviewed and all areas will be covered elsewhere within the interim governance structure.

It was noted that the two Task & Finish Groups would take place on 18th April 2017 at 10.00 am (Review of Governance Arrangements) and 21st April 2017 at 10.00 am (Implementation of Behavioural Change & Communication Strategy). The Authority was asked to consider scheduling the April 2017 Authority meeting on one of those dates, and it was agreed to check availability prior to the 10th February 2017 meeting.

To enable the smooth transition to the Task & Finish Groups it was proposed to utilise the membership of the previous Committees, the report set out the composition of those Groups. In response to a Member's question, it was confirmed that Councillor Catherine Piddington was Chair of the Review of Governance Arrangements Task & Finish Group and Councillor Tony Cummings was Chair of the Implementation of Behavioural Change and Communication Strategy Task & Finish Group as detailed in the report. A recommendation reflecting the appointment of Chair's was added to the report.

A discussion took place around the Task & Finish Group's Terms of Reference and how they would be developed further by Members at their first meeting. It was suggested and agreed that Members would consider the scope of the Group, detailed Work Programmes, Terms of Reference and topics to focus on. A recommendation was added to the report to reflect Members comments. In terms of the Task & Finish Group's scrutiny and challenge function, it was confirmed that Officers would provide Members with guidance.

The Head of Corporate Services advised that the Audit & Standards Committee at their meeting on 18th January 2017 had requested that an item on the External Audit 2016/17 progress update be added to their Work Programme for the meeting scheduled to take place on 19th April 2017. The Authority approved the request and the recommendation within the report was amended accordingly.

RESOLVED: That the Authority:

- a) approves the Work Programmes for the 2016/17 Municipal Year attached to the report at Appendix A subject to:
 - 1) a GMCA Transition report being considered at the next Authority meeting on 10th February 2017; and
 - 2) an External Audit 2016/17 Progress Update report being considered at the 19th April 2017 Audit & Standards Committee meeting.
- b) approves the composition of the Task & Finish Groups;
- c) requests that the initial meetings of the Task & Finish Groups consider scope of the Group, detailed Work Programme and Terms of Reference;
- d) appoints Councillor Catherine Piddington as Chair of the Review of Governance Arrangements Take & Finish Group and Councillor Tony Cummings as Chair of the Implementation of Behavioural Change and Communication Strategy Task & Finish Group.

M63 Exclusion of the Press & Public

RESOLVED: That, in accordance with Section 100(4) of the Local Government Act 1972, the public and press are excluded from the meeting at this juncture for the following business on the grounds that it involves the disclosure of exempt information as defined in the respectively indicated paragraph(s) of Part 1 of Schedule 12A of the Act.

It would not be, on balance, in the public interest to disclose this information to the public and press for the reasons indicated within the report(s).

M64 The Recycling & Waste Management Contract (the Contract) Savings Update Presentation

Consideration was given to the Joint Officer's report that set out progress in relation to the development of savings options, and provided further information on the budget and Levy and allocation to constituent Districts in advance of the final budget and Levy being considered at the Authority's 10th February 2017 meeting.

The Solicitor to the Authority advised Members that the report contained material that was of the utmost commercial sensitivity and was subject to Legal Professional Privilege. Any disclosure of the information might seriously impact upon the Authority's commercial standing and/or legal position in taking forward the actions, discussions and proposals contained within the report.

The Director of Contract Services and Treasurer & Deputy Clerk led Members through the report. It was highlighted that recommendation d) should read Section 11 and not Section 10. As a result, the recommendation within the report was amended.

Members debated the information and sought clarification from Officers on a number of commercially sensitive areas.

Regarding press enquiries, Members were advised to contact the Head of Corporate Services who would co-ordinate responses. Additionally, Members would be provided with a briefing note that could be shared with colleagues following the meeting paying particular attention to the resources with and the GMCA (Transport) Levy.

A discussion took place about the Inter Authority Agreement (IAA) and how apportionment decisions would be made. It was agreed that the wording of the 'Continuous Apportionment Model' (CAM) would be amended to reflect Members views. The recommendation within the report was revised.

In terms of reports moving forward, Members suggested and Officers agreed it would be easier if reports highlighted where changes/developments had taken place.

Members thanked Officers for all the hard work taking place in a very fast paced environment.

RESOLVED: That the Authority:

- a) notes the progress and approves the strategies in relation to savings options, as set out in Sections 5 to 7 of the report;
- b) subject to correction of minor typographical errors, address changes and addition of a clarification sentence in the definition of the Continuous Apportionment Model (CAM) (to make it clear how consultation on the appropriate apportionment methodology will take place) approves the updated IAA as the basis for charging the Levy to constituent Districts (in accordance with the Joint Waste Authorities (Levies) (England) Regulations 2006), subject to the figures shown in the square brackets being confirmed at the 10th February 2017 Authority meeting, as set out in Section 8, and detailed in Appendix B of the report;
- c) approves the proposal to increase the 2017/18 Levy by £77.7m, so as to ensure the savings programme can be facilitated, and note arrangements proposed to ensure that the impact of those increases at District level is removed, as set out in Section 9 of the report;
- d) notes progress in relation to the appointment of additional resources, as set out in Section 10 of the report; and
- e) approves the strategies set out in Section 11 of the report.

The meeting opened at 9.30 am and closed at 11.08 am.

GMWDA



GREATER MANCHESTER WASTE DISPOSAL AUTHORITY AUTHORITY MEETING – BUDGET SETTING 10TH FEBRUARY 2017, 9.30 AM, CIVIC CENTRE, OLDHAM

Present: Councillor: Murphy (in the Chair)

Councillors: Ali, Brock, Cummings, Driver, Emmott, Fitzpatrick, Hewitt, Holden,

Iqbal, King, Lancaster, Piddington, Quinn, Shilton Godwin, Smart,

Young and Zaman

Officers: Clerk, Treasurer & Deputy Clerk, Director of Contract Services,

Solicitor, Deputy Treasurer, Head of Corporate Services, Head of Finance, Head of Contract Services, Head of Organisational Development & Administration and Senior Corporate Services

Officer - Governance

In attendance: Waste Infrastructure Delivery Programme (WIDP) Transactor

Apologies: Councillors: Jones

Officers: All Officers were present

M65 Urgent Business, if any, introduced by the Chair

There was no urgent business introduced by the Chair.

M66 To receive Declarations of Interest in any contractor or matter to be discussed at the meeting

There were no declarations of interest received at the meeting.

M67 To approve the minutes of the last meeting held on 20th January 2017

M62 Authority and Committee Work Programme for the 2016/17 Municipal Year

A discussion took place about governance arrangements and a Member asked where the finance element sat within the structure. In response, Officers advised that the finance element sat with the Audit & Standards Committee and also formed part of the performance framework considered by the Authority. The Chair added that special Authority meetings would cover the financial element in addition to the Audit & Standards Committee. A Member of the Audit & Standards Committee reassured Members that the Committee had three Independent Members and an excellent Chair. In addition, the Grant Thornton (GT) the Authority's auditors also attended the meeting. The Member reassured the Authority that the finance element was safeguarded.

A Member enquired why the new Task & Finish Groups had not been set up to coincide with Authority meetings. It was advised that they had been. However, this Authority meeting was a special meeting specifically to consider the budget.

RESOLVED: That the minutes of the last meeting held on 20th January 2017 are approved as a correct record.

M68 Exclusion of Press and Public

RESOLVED:

That, in accordance with Section 100(4) of the Local Government Act 1972, the public and press are excluded from the meeting at this juncture for the following business on the grounds that it involves the disclosure of exempt information as defined in the respectively indicated paragraph(s) of Part 1 of Schedule 12A of the Act.

It would not be, on balance, in the public interest to disclose this information to the public and press for the reasons indicated within the report(s).

M69 Budget 2017/18 and Medium Term Financial Plan (MTFP) to 2021/22 – Savings Programme Commercial Considerations

Members considered the joint Officers report of the Clerk, Treasurer & Deputy Clerk and the Director of Contract Services that set out commercial considerations in respect of the 2017/18 and beyond budget and Levy prospects. It was noted that all matters contained in the report had been appropriately summarised in the complementary open budget and Levy report so that all relevant information was included in a single point, to facilitate formal decision making. That would also ensure that the Authority was, in so far as possible, delivering on its aim to be open and transparent.

The report therefore covered several areas:

- a) the Private Finance Initiative (PFI) Recycling & Waste Management Contract (the Contract) Savings programme proposals and current positon (Section 4 of the report);
- b) key budget assumptions (Section 5 of the report);
- c) scenario modelling (Section 6 of the report); and
- d) risk assessment and Balances (Section 7 of the report).

The Solicitor reminded Members, that following legal advice in terms of budget considerations, all matters within this report were of a confidential nature and should not be discussed outside of the meeting.

The Clerk introduced the item and explained that the budget presented today was a culmination of work. This year had been even more complex than in previous years and would be more so moving forward. The Clerk thanked the Finance Team for their hard work and also thanked Members for their work the commitment.

Following the Clerk's introduction, the Treasurer & Deputy Clerk and Director of Contract Services provided Members with a verbal summary to accompany the report.

Officers then provided Members with further clarification in relation to the transport Levy, communication with the press and public, savings, risk assessments, contamination, reserves and reputational damage.

In terms of communications, Members asked and the Authority agreed, to provide them with a briefing note.

Members thanked Officers for the comprehensive report and acknowledged their hard work in presenting the budget.

RESOLVED: That the Authority:

- a) notes the current position in relation to the development of the savings programme, as set out in Section 4 of the report;
- b) endorses the budget assumptions for 2017/18 and the associated critical judgements in relation to the MTFP, as set out in Section 5 of the report; and
- c) notes the scenario modelling, detailed risk assessment and proposed general Balances position, as set out in Sections 6 and 7 of the report.

M70 Authority to pass resolution to open the meeting up to the Press and Public

RESOLVED: That the meeting be opened to the press and public for the remaining items contained within the agenda.

M71 Budget and Levy 2017/18 and Medium Term Financial Plan (MTFP) to 2021/22

Members considered the joint Officers report of the Clerk, Treasurer & Deputy Clerk and the Director of Contract Services that sought agreement for the budget and Levy for 2017/18 and set out a MTFP for a five year period to 2021/22. Those plans were delivery by:

- a) requiring a total Levy for 2017/18 of £247.295m was required, which represented a 53.5% average increase over 2016/17. The impact of that at District level was however, mitigated to 5.27% average increase, by a reduction in the Greater Manchester Combed Authority (GMCA) Levy; and
- b) the MTFP then proposed decreases of 23.1%, 9.5% and 2.4% Levy in 2018/19, 2019/20 and 2020/21 respectively (due to the impact of removing an additional Levy in 2017/18 and no support from the MTFP Reserve), before returning in 2021/22 to a normative increase level of 3.0%, which was around 70% of predicted annual inflation (as measured by the Retail Price Index, excluding mortgages (RPIx)).

The report brought together final proposals for the 2017/18 budget and Levy, building on Contract and savings updates that had been provided to each Authority meeting throughout the year. The report, and the preceding closed report, suggested a balanced risk approach be adopted in setting the budget requirements against a background of a savings programme, which was making good progress about the detail of how savings were to be delivered, but had not yet concluded. The 2017/18 Levy proposal also included an additional Levy sum of £77.701m, which was required to provide 'invest to save' resources and hence allowed the savings programme to be delivered. That sum had to be raised from Districts, but it was being neutralised at an individual District level by a corresponding reduction in the GMCA (transport) Levy. That sum would subsequently be returned to Districts, and then to GMCA, from future years' savings.

Members thanked the Finance Team and recognised the amount of work that had taken place to produce the budget.

In accordance with the Authority's Constitution, the Head of Corporate Services conducted a named vote, which was recorded as follows:

For: Ali, Brock, Cummings, Driver, Emmott, Fitzpatrick, Hewitt, Holden, Iqbal, King,

Lancaster, Murphy, Piddington, Quinn, Shilton Godwin, Smart, Young and

Zaman

Against: none; and

Abstained: none.

RESOLVED: That the Authority:

- a) notes the proposed revised budget for 2016/17 which, whilst containing several changes at an individual budget spend level, is expected to be in line with the approved net budget, as set out in Section 6 of the report;
- b) approves the outline savings programme for the Contract, and further work to finalise that programme, as set out in Section 7 of the report;
- approves the 2018/19 Trade Waste rate at £92.60 (ie, £89.40 plus 3.6%) to allow forward planning by Districts, as set out in paragraph 8.6 of the report;
- d) agrees the Capital Programme 2017/18 to 2019/20 as set out in Appendix C of the report and inclusion of the consequential revenue effects in the budget and Levy from 2017/18, as set out in paragraph 8.6 of the report;
- e) agrees the base budget for 2017/18 of £176.904m (3.1% decrease), confirms the additional Levy requirement of £77.701m, use of £7.310m of MTFP Reserve and hence a total Levy requirement of £247.295m (a 53.5% increase), as set out in Section 8 and Appendices A to G of the report;
- f) notes the expected Levy decreases of 23.1%, 9.5% and 2.4% in 2018/19, 2019/20 and 2020/21 respectively (due to the unwinding of the additional Levy and MTFP Reserve support), before returning to an inflationary linked 3.0% increase in 2021/22, as set out in Section 9 of the report;
- g) notes the risk position set out in the Balances Strategy, and approves that the requirement from Balances be increased by the transfer of the remaining sum of £2.7m MTFP Reserve, thereby increasing Balances to £12.1m as set out in Sections 10 and 15, and Appendix E of the report;
- h) agrees the updated IAA schedule 1, with Appendix B, as set out in paragraph 8.3 of the report; and
- i) approves the instalment dates for receipt of Levy payments from the constituent Districts, as set out in Appendix H of the report.

M72 GMCA Extended Functions – Future of the Greater Manchester Waste Disposal Authority (the Authority)

The Authority considered the joint Officers report of the Clerk and Treasurer & Deputy Clerk that set out an update on progress with the Statutory Order for the extended GMCA. The report advised that the transfer of the powers and functions of the Authority would not take place until at least April 2018 (ie, 12 months later than originally proposed). However, proposals were being progressed to allow some early moves to be made to enable Authority staff to be co-

located with their future GMCA colleagues, and hence to be able to link into the GMCA infrastructure and extended resources.

RESOLVED: That the Authority:

- a) notes the delay in merger of functions of the Authority into the extended GMCA, until April 2018;
- b) requests that the Clerk writes to all District Council Leaders requesting that, in so far as possible, existing District Member representatives are returned for the new Municipal Year to facilitate a smooth transition during 2017/18; and
- c) notes that the Authority is covered by a protocol, attached at Appendix A of the report, designed to ensure transferring staff for in-scope services (including the Authority) are able to access wider opportunities in the GMCA.

The meeting opened at 9.30 am and closed at 10.21 am.

GMWDA





Minutes

Oldham Leadership Board

Thursday 17 November 2016, 10 am until 12 noon Crompton Suite, Civic Centre, Oldham

Present:

Cllr Jean Stretton Leader, Oldham Council (Chair)
Carolyn Wilkins Chief Executive, Oldham Council

Alan Higgins Oldham Council
Helen Lockwood Oldham Council
Liz Windsor-Welsh Action Together
Caroline Drysdale Pennine Care

Cath Green First Choice Homes and Chair of Co-ops and

Neighbourhoods Cluster

Dr Ian Wilkinson Oldham Clinical Commissioning Group Jon Aspinall Greater Manchester Fire & Rescue

Stuart Lockwood Oldham Community Leisure

Catie Kalvin-Thomas Pennine Acute

Vivien Robinson Department of Work and Pensions (JCP)

Jonathan Yates Citizens Advice and VCFP Chair Jeremy Broadbent Oldham Business Leaders

Cllr Barbara Brownridge Oldham Council

Cllr Sue Dearden Oldham Council and Chair of the Health and

Wellbeing Board

Maggie Kudefelt
Ray Ward
Vicky Sugars
Oldham Council
Oldham Council
Oldham Council
Collaborate

Apologies:

Cllr Howard Sykes Oldham Council
Alun Francis Oldham College

CS Caroline Ball Greater Manchester Police
Jayne Clarke Oldham Sixth Form College

Denis Gizzi Oldham CCG
Sir David Dalton Pennine Acute
Nisha Bakshi Probation
Michael McCourt Pennine Care

Cllr Abdul Jabaar Oldham Council, Deputy Leader

1 Minutes and matters arising from meeting on 22 September 2016 The minutes of the meeting of 22 September 2016 were agreed as a correct record of proceedings. CIIr Jean Stretton, Leader of Oldham Council (Chair) introduced Dr Henry Kippin who recapped on the outcomes from the last meeting of the Board where we discussed the implications from the Brexit vote. It was clear that three partnership shifts/priorities were emerging that could form the basis of a refreshed Oldham Plan and that this would be



	picked up in the discussion today.		
	AGREED		
	That the minutes of the meeting of 22 September 2016 are agreed as a correct record of proceedings		
2	Greater Manchester including Inclusive Growth and the Greater Manchester Framework		
	Cllr Jean Stretton, Leader of Oldham Council (Chair) introduced the Greater Manchester report. This included an update on her GM role as lead on Inclusive Growth and the need for a new definition of GVA for the city region that puts social value at the heart of productivity.		
	Comments were made on the importance of the Inclusive Growth agenda nationally and how the country was looking to GM to lead the way in developing a new formula that defines growth. This was very much seen as Oldham's strength and Board members were keen to see 'investment in people in a different way' as a key priority for the Partnership. Jean agreed to keep the Board informed as the work around Inclusive Growth develops as it was seen as key to the Partnership moving forward.		
	 Cllr Barbara Brownridge, Cabinet member for Co-operatives and Neighbourhoods updated the Board on the Greater Manchester Spatial Framework (GMSF) and the implications for Oldham. Board members commented on the: Long timeframe for the strategy (20 years) and the difficulties this imposed Proposed Oldham housing sites in the GMSF Difficulties in communicating a long term spatial vision for Oldham to residents and Need for Oldham to increase its revenue base through development. 		
	Dr Ian Wilkins, Oldham CCG and Vice Chair of the Health and Wellbeing Board commented on the opportunities in Oldham to grow our health and social care economy and the need for Oldham to look at its niche for delivery. He suggested that a workstream to this effect be developed and owned by the Board.		
	Further comments were made on the role of the OLB in delivering common messages or behalf of Oldham, grasping opportunities and selling our strengths. It was agreed that Andrew Lightfoot from the GMCA be invited to the January meeting of the Board to explore this further and link what we are doing in Oldham to the emerging GM strategy refresh.		
	AGREED/ACTION 1. That the GM report be noted		
	 That the GM report be noted That the Board continues to receive feedback on Inclusive Growth at GM and helps define it. 		
	 That Andrew Lightfoot from the GMCA attend the January meeting of the Board That the health economy and niche for delivery forms a work-stream for the Board. 		
3	The future of the Thriving Communities Programme		



Alan Higgins, Director of Public Health, Oldham Council and Cath Green, Chief Executive of First Choice Homes and Chair of the Co-operatives and Neighbourhoods Commissioning Cluster co-presented a report on the future of the Thriving Communities Programme.

The programme links directly to the Partnership's vision for health and social care, public service reform and co-operative communities. It is also a pillar in Oldham's Locality Plan for Health and Social Care devolution with 'more people taking control' as the key principle.

Some challenges were put forward on:

- Whether the Partnership was as committed to skills and employment and Get Oldham Working as it should be
- How we build on the Get Oldham...brand as a 'known brand' to residents
- How we hang together all the existing activity on thriving communities as one programme and join up the dots and scale up the good work
- How the GM Transformation Fund bid can enable us to create a system of change for thriving communities
- How we roll out the programme and the early adopters across the borough
- Is the programme about behaviour change and how does it challenge us to behaviour differently as organisations
- How the private sector is involved and whether a sounding board from the private sector can be developed
- Finding a way of avoiding duplication of effort on similar schemes being run across organisations and develop some kind of system that helps us underpin our cross organisational approach to thriving communities.
- The evaluation framework is key so that we are clear on what success looks like, assess affordability and what can/can't be scaled up
- Children, young people and early years didn't appear to be part of the programme, though a lot of work behind the scenes
- An on-going conversation with residents had to be part of this programme collectively signed up to by all partners.
- What the role of the Oldham Leadership Board is in defining this work and ensuring a single story as a Partnership

An Oldham Leadership Board speed dating session where all good work was shared was suggested for a future meeting.

AGREED/ACTION

- 1. That the Thriving Communities Steering Group consider each of the challenges put forward by the Board
- 2. That a private sector sounding board be considered
- 3. That a speed dating session be considered for a future Board that enables 'one story' to be developed on Thriving Communities.

4 Our 5 Year Forward View and Oldham Plan refresh



Dr Henry Kippin recapped on the three shifts that had come out of the last meeting of the Oldham Leadership Board and members were asked to move to the group where they felt they could make the biggest contribution and were asked to consider:

- What needs to be done (prioritise)
- What needs to be in place to make it happen (pre-conditions)
- The role of the Partnership in making it happen (role)

The three shifts and the main points captured are below.

Shift 1: From Improving Public Services... to Improving Outcomes for Communities

Shared outcomes and joint commissioning

Pre-conditions

- Agree the outcomes we can share and that we all understand
- Common evaluation framework
- Sharing initiatives/joint commissioning of them where possible and not just connecting them
- Embedded partnerships co-commissioning, co-location and pooling funding where we can to avoid duplication
- A system/technology that enables live sharing of ideas
- More participatory budgeting

Commitments:

- Shared outcomes to be defined via Oldham Plan?
- Every partner to take on an aspect of Thriving Communities and have a clearly defined role
- Small Transformation pot for community led activity that all partners contribute to or pool money into – possibly linked to Participatory budgeting
- Note: Also hinted here are the Thriving Communities Index see below

Shift 2: From Citizen Engagement... to Deeper Listening and Working with Residents

<u>A Conversation...Not a Service</u> –based on co-production and lived in experience Preconditions:

- Need to change the way we work as public service to make this happen
- Be Bold commitment on permissions, risk, clear language, meet people where they are
- Language and dialogue around what a public service is a relationship not a transactional service
- Articulate the offer #Our Bit #Your Bit #Result

<u>Creating and sustaining 'Me Forums'</u>



- A Thriving Communities Index. Get Oldham..., Your Oldham
- Build confidence and the role of our workforce to change lives

Commitments:

- GM People's Plan
- Political Community Leadership
- Thriving Communities Index
- Commitment to be Bold

Shift 3: From Skills and Jobs...to a Joined Up Productivity Model for Oldham

An Oldham Health and Social Care Economy of the future - to develop a new health and social care economy and niche area for Oldham that looks at:

- The supply chains in the health system Social Value across the health system
- New workforce models –a whole system approach to workforce that grows people into jobs that moves them through the system and career progression
- The Thriving Communities Unit as our niche for Oldham which could include real world research, new workforce models, engagement and co-production etc.

Pre-conditions:

Educational infrastructure - to build on what we already have with strong colleges and the university campus.

Social Value procurement and Inclusive Growth - new GVA

<u>Cluster sectors/what Oldham wants to be known for</u> – to re-look at the SIF and define what Oldham wants to be known for economically.

Pre-condition - Supported via GMSF

Whole system approach to education and work – a joined up approach that links education in all key stages through to work. With good choices for young people, a stronger and higher vocational offer and building on what we already have in terms of our colleges and University campus as well as the Oldham Education and Skills Commission

<u>Low age/low skill and in work progression</u> – to try and move Oldham as a place and people from low skill into higher skill, better paid jobs with a focus on in job progression.

Commitments:

- A plan and vision for the health and social care economy
- Inclusive Growth and Social Value role of anchor institutions

AGREED/ACTION

That the above be developed into a first draft of a refreshed Partnership Oldham Plan for further consultation and development.

Date of next meeting

12th January 2017, 10am until 12noon, Harry Burns Suite, First Choice Homes





Minutes

Oldham Leadership Board

Thursday 12 January 2017, 10 am until 12 noon Harry Burns Suite, First Choice Homes, Oldham

Present:

Cllr Jean Stretton

Cllr Abdul Jabaar

Cllr Howard Sykes

Carolyn Wilkins

Leader, Oldham Council (Chair)

Deputy Leader, Oldham Council

Leader of Opposition, Oldham Council

Chief Executive, Oldham Council

Alan Higgins Oldham Council
Maggie Kufeldt Oldham Council
Liz Windsor-Welsh Action Together

Cath Green First Choice Homes and Chair of Co-ops and

Neighbourhoods Cluster

Jon Aspinall Greater Manchester Fire & Rescue

Stuart Lockwood Oldham Community Leisure

Vivien Robinson Department of Work and Pensions (JCP)

Jeremy Broadbent Oldham Business Leaders

Cllr Barbara Brownridge Oldham Council

Cllr Sue Dearden Oldham Council and Chair of the Health and

Wellbeing Board

Supt Neil Evans Greater Manchester Police

Ray Ward Oldham Council

Dave Benstead Oldham Business Leaders and Chair of

Economy and Skills Partnership

Cllr Eddie Moores Oldham Council
Vicky Sugars Oldham Council
Dr Henry Kippin Collaborate
Andree Lightfoot GMCA

Apologies:

Caroline Drysdale Pennine Care
Alun Francis Oldham College
Dr Ian Wilkinson Oldham CCG

Jayne Clarke Oldham Sixth Form College

Denis Gizzi Oldham CCG
Sir David Dalton Pennine Acute
Nisha Bakshi Probation
Michael McCourt Pennine Care

Jonathan Yates Citizens Advice and VCFP Chair

1	Minutes and matters arising from meeting on 17 November 2016	
	The minutes of the meeting of 17 November 2016 were agreed as a correct record of proceedings.	
	Cllr Jean Stretton, Leader of Oldham Council (Chair) welcomed Andrew Lightfoot, Head of Paid Service at the GMCA to the meeting,	
	AGREED	



That the minutes of the meeting of 17 November 2016 are agreed as a correct record of proceedings

2 Greater Manchester

Andrew Lightfoot, Head of Paid Service at the Greater Manchester Combined Authority (GMCA) provided a brief overview of GMCA developments including progress on devolution, challenges and opportunities presented by the new Mayor due to be elected in May 2017, the GM Strategy and particular implications/connections to Oldham.

Board members discussed the implications of devolution deals and the following comments were made:

- That GM devolution was likely to change the political dynamic nationally
- Increasingly national government have looked towards GM to 'test' the delivery of reform areas – especially where centralised methods were not working
- That the transport powers and health and social care devolution present a significant step but devolution of powers remains marginal
- That transitions to new arrangements are currently taking place including staff from GMFRS, PCC and New Economy being 'tuped' over to the GMCA
- AGMA is being wound down and the GMCA will be the legal entity similar to a local authority but with the footprint of GM
- The GMCA's role is to look at devolved powers from Whitehall and not local powers from districts
- That the LEP will remain largely the same under the new arrangements though representation may need to be reviewed.

A discussion took place on the GM Mayoral elections and Board members commented that:

- The GM Mayoral model was not widely understood both politically and by GM residents
- The GM Mayoral model differs from elsewhere and has many checks and halances
- The unique GM Mayoral role will need to be embedded across the city region
- The 'soft' power of a GM Mayor could be significant even if the formal powers are
- The GM Spatial Framework will be the first major political challenge for the new Mayor
- There will be challenges in communicating the exact role of the Mayor in the lead up to the elections in May.

Discussion also took place on the emerging GM Strategy which was still under development. Board members requested that the emerging Oldham Plan themes feed into the GM Strategy and that there must be synergy between the two on aspects such as 'a new relationship with public services' and 'a new formulae for Inclusive Growth'.

AGREED/ACTION

1. That the GMCA consider the thinking behind the Oldham Plan and that this helps inform a refreshed GM Strategy



2.	That the Oldham Leadership Board continues to be updated on GM
	developments and the GM Strategy as it emerges.

3. That the slides be circulated to the Board

3 The Oldham Plan Refresh 2017

Dr Henry Kippin, Collaborate presented a paper as a 'straw man' for the emerging Oldham Plan for 2017 onwards.

The plan picks up a number of headline commitments and 'asks' of the Board and wider Partnership. Board members were asked to consider the paper in detail and feed back to Henry directly by the end of January. This will then be worked up into a full plan for sign off at the 9 March meeting of the Oldham Leadership Board.

As it stands the Oldham Plan will be formed under the interdependent prioritise of:

- Inclusive Growth
- Thriving Communities and
- Co-operative Services

Board members commented that it was important that the Plan aligned to the new GM Strategy.

AGREED/ACTION

- 1. That an electronic copy of the draft Oldham Plan document be circulated
- 2. That Board members feedback on the Plan by the end of January
- 3. That a new Oldham Plan be circulated for sign off on the 9 March 2017 meeting of the Oldham Leadership Board.

4 Thriving Communities Transformation Bid

Alan Higgins, Director of Public Health, Oldham Council presented a summary of the GM Transformation Bid on Thriving Communities.

Board members made the following comments/observations:

- That the bid is about 'establishing a way of working' as much as a programme of work
- There are lots of successful pilot schemes that needed to be established and rolled out in the mainstream
- The term 'co-operative workforce' is beyond public services and encompasses the
 role of members, volunteers, carers and many more who are 'doing their bit' as
 well as behaviours and preconditions of co-operative workforce
- We need to consider how we communicate the messages through #ourbit #yourbit #result
- Other places in GM are using the language but in practice few places are doing this and truly changing the relationship between citizens and public services.

AGREED/ACTION

- 1. The GM Transformation Bid was noted and endorsed
- 2. That the GM Transformation Bid be discussed in further detail at the Co-



	operatives and Neighbourhoods Commissioning Cluster and Health and Wellbeing Board	
5	AOB	
	AGREED/ACTION	
	The GM update report was noted	
	That Board members submit any ideas for future agenda items to Vicky Sugars to be added onto the Forward Plan	
	 That the work on the Food Economy and Food Network be presented to a future Board meeting 	
	That the Board promote/support the crowdfunding campaign for the Community Kitchen.	
	Date of next meeting	
	9 March 2017, 10am until 12noon, Old Town Hall Building (tbc)	



MioCare Group

[MioCare Group CIC: Oldham Care and Support Ltd: MioCare Services]

Minutes of the Board of Directors' Meeting

7th November 2016 Public Minutes

Present:	Board Members	In Attendance	
	Cllr Zahid Chauhan (Chair)	Paul Whitehead - Director of Finance and Resources	
	Cllr Jenny Harrison (CllrJH)	(PW)	
	Cllr John F McCann (CllrJMc)	June Rainford – Associate Director OPS & COoH (JR)	
	Cllr Ginny Alexander (CllrGA)	Valerie Perrins – Associate Director QPC (VP)	
	Karl Dean – Managing Director (KD)	Sarah Southern – Business Admin Manager (Minutes)	
	Mick Ord – Non Executive Board Member (MO)		
Apologies:	Maggie Kufeldt – OMBC Exec Director acting as shareholder's advisor to the Board		
	Diane Taylor – Associate Director LD &MH (DT)		

No	Agenda Item	Action
1	Welcome, Introduction, attendees and apologies	
	The Chair welcomed everyone to the meeting and introductions were made.	
2	Declaration of Interest	
	CllrJMc is a member of the Unity Partnership – JVCo Board and Unity Partnership Ltd - Partnership Board	
3	In Confidence – Board Member Only	
	There were no items of business discussed.	

4 Minutes of Last Meeting

The minutes of the last Board Meeting held on 12th September 2016 were agreed as a true record.

5 **Board Committees:**

The minutes of the Remuneration meeting held on 12th September 2016 were agreed as a true record of the meeting.

6 Review of MioCare Group Project Implementation

KD gave a verbal update on progress of the MioCare Project Review.

The work has progressed on the 3 works streams:

- Organisation
- Strategy assessment & development
- Support Services

KD informed members that the Pay and Reward Review has now commenced. SLT will be working with colleagues from the Council's HR team and an external partner who will help the group develop its pay and reward strategy. KD emphasised that this is a key piece of work and will keep members updated accordingly.

7 MD Update

KD gave an update on the following areas:

- The Urgent Care Alliance (UCA) have recently held a workshop to consider the option of an alliance contract for the urgent care system.
 It is hoped that the new contracting arrangements will be in place for April 2017.
- As part of an early engagement process, Limecroft staff have now been informed that there are proposals to decommission the service on the 31st March 2017.
- Feedback from the Staff Survey and the 'Getting In The Know' events that were held in the summer indicated that staff would like the SLT to hold more events. Therefore on 17th and 18th November, KD and other members of SLT will be holding 6 sessions across the business where staff will be informed about the results of the recent staff survey, given more information on the pay and reward review and a follow up to the Q + A from the 'Getting In The Know' event.
- The Blue Badge and Aids and Adaptations services that are based at the Link Centre will transfer back to Oldham Council on 1st April 2017.
- Home Care which incorporates our four Extra Care schemes were recently inspected by CQC and have achieved a rating of 'Good' across the board. Members recognised that this was a great outcome. KD offered that the reports following the Supported Living / Shared Lives inspection and the Community Reablement / Helpline and Response inspections are due imminently and that he was confident of a similar outcome.

 The company's Finance Trainee, Julie Kershaw, has recently passed her Association Accountant Technician (AAT) exams and is now qualified.
 She is now a permanent member of the finance team. Members were particularly pleased given Julie had originally come to MioCare through the "Get Oldham Working" initiative.

KD explained to members that all staff within OCS were recently written to regarding their terms and conditions and the proposal to extend the current freeze of temporary changes for a further period of 9 months (until December 2017) whilst the Pay and Reward review was carried out.

KD explained that due to the timings, any future decisions regarding staff terms and conditions will require a Chairman's decision to sign them off.

Agreed: All Board members present agreed for the Chairman to act on behalf of the Board

KD

8 Away Day Summary

KD gave an overview of the recent Board Away Day held on 31st October 2016.

The day was split into 2 sessions

- MioCare Group Future State (morning)
- Governance (afternoon)

The key points discussed at the morning session were:

- Target Operating Model
- Support Services Arrangements
- Organisational Structure
- Ownership Model
- Legal Model

Board members were asked to consider each point and ratify each proposal.

Agreed: All Board Members formally approved the new target operating model.

Agreed: All Board Members approved the aspirational support services arrangements.

Agreed: All Board Members agreed to the proposed emerging organisational structure.

Agreed: All Board Members agreed for KD to explore the alternative ownership models report back on the benefits and risks of becoming a part or wholly mutual.

Agreed: All Board Members present agreed for KD to explore an alternative legal model for the operational subsidiaries and report back on the benefits and risks.

	The Governance session held in the afternoon focused the Board members and the skills and experience that they bring to the Board. The future challenges and vision for the company was also discussed and it was agreed that a governance action plan should be put in place to ensure MioCare's arrangements are robust.	
	Action: Chair and MD to produce a Governance Action Plan which all members would sign off and implement	Chair / KD
9	Payroll Update	
	PW gave an update on the recent developments regarding Payroll.	
10	Management Accounts Period 9	
	PW gave an update on the management accounts as they stand at period 9.	
	The performance across MioCare Group shows a positive variance of £169k with an overall surplus of £199k.	
	Oldham Care and Support has to date made a surplus of £205k against a budget of £61k.	
	MioCare Services has continued to make a loss and the year to date loss is £52k against a budget of a £47k.	
	PW continued that Extra Care and Personal Assistants continue to make a modest surplus while Home Care continues to make a loss.	
	Recruitment is still an issue across the business inparticular in Home Care.	
11	Risk Register	
	PW explained that the risk register has been reviewed and that 2 items of significance have been added since the last meeting in September.	
	The significant items are:	
	 The proposed decommissioning of the service at Limecroft Payroll 	
12	AOB Chair explained to Board that MO has now completed his one year initial contract as a NED and formally thanked him for his contributions so far.	
	Date and Time of next meeting:	
	Monday 16 th January 2017, 9.30 – 11.30am at Ena Hughes Resource Centre, Failsworth	

HEALTH AND WELL BEING BOARD 01/11/2016 at 2.00 pm



Present: Councillor Dearden (Chair)

Councillors Chauhan, Harrison, Moores and Price

Also in Attendance:

Jon Aspinall Greater Manchester Fire and

Rescue Services

Oliver Collins Corporate Policy Development

Officer, Oldham Metropolitan

Borough Council

Caroline Drysdale Pennine Care NHS Trust

Foundation

J. Evans Pennine Acute Hospitals NHS Trust
Denis Gizzi Managing Director, Oldham NHS

Clinical Commissioning Group

Andrew Harty Greater Manchester Police

Alan Higgins Director of Public Health, Oldham

Metropolitan Borough Council

Carole Hugall Bridgewater Community Health

Care NHS Foundation Trust

Majid Hussain Lay Chair Clinical Commissioning

Group

Dr. Keith Jeffery Clinical Director for Mental Health,

Oldham NHS Clinical Commissioning Group

Stuart Lockwood Chief Executive, Oldham

Community Leisure

Liz Windsor-Welsh Chief Executive, Action Together Kath Wynne Jones Director of Performance and

Delivery, Oldham NHS Clinical

Commissioning Group

Fabiola Fuschi Constitutional Services Officer.

Oldham Metropolitan Borough

Council

1 APOLOGIES FOR ABSENCE

Apologies for absence were received from Caroline Ball, Dr. Zubair Ahmad, Cath Green, Jon Lenney, Maggie Kufeldt and Dr. Ian Wilkinson.

2 URGENT BUSINESS

There were no items of urgent business received.

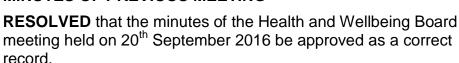
3 DECLARATIONS OF INTEREST

Majid Hussain, Lay Chair of the Clinical Commissioning Group, declared a personal interest on Item 14 – Glodwick Baths Redevelopment by virtue of his appointment to the Board of Trustees for the Ghazali Trust.

4 PUBLIC QUESTION TIME

There were no public questions received.







6 RESOLUTION & ACTION LOG

RESOLVED that the Resolution and Action Log from the Health and Wellbeing Board September meeting be noted.

7 MEETING OVERVIEW

RESOLVED that the Meeting Overview be noted.

8 THE NHS DIABETES PREVENTION PROGRAMME

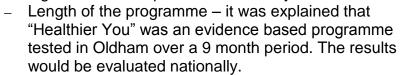
Consideration was given to a presentation of the Public Health Specialist on the NHS Diabetes Prevention programme "Healthier You" that had been launched in Oldham in July 2016. The programme was welcome by the Chair of the Board as it addressed one of the Health and Wellbeing targets that had been set for the Borough.

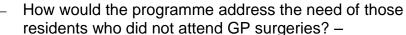
It was explained that "Healthier You" Programme was based on a joint national initiative between NHS England, Public Health England and Diabetes UK. It aimed to reduce the incidence of type 2 diabetes and prevent the complications associated with the disease. In Oldham, the Clinical Commissioning Group led on the delivery of the programme with support from Oldham Council's Public Health Team.

The Board Members sought and received clarification / commented on the following points:

- How many people in Oldham were at risk of developing diabetes? – It was explained that 20,900 fell in this category.
- Physical activity provision within the programme? It was explained that Independent Clinical Services (ICS) had been awarded the contract nationally. However, ICS was keen to liaise with local providers.
- Would the existing scheme to prevent diabetes offered by Oldham Community Leisure Ltd be replaced by "Healthier You"? – It was explained that ICS would also utilise the local existing offer.
- Community engagement It was explained that information would be provided on what diabetes was and how it could be prevented.
- Eligibility it was explained that patients would be eligible if they were over 18 years and had presented a certain sugar level in the last 12 months prior to the referral into the programme. Patients would be referred to the programme by their GP practices. Four GP practices had

been selected in Oldham. These were those with the higher number of patients affected by diabetes.





 Once the programme was complete, funding would need to be found to continue the intervention with patients.
 "Healthier You" also represented a good opportunity to learn how to commission this type of programmes and to intensify primary care intervention.

Oldham Council

RESOLVED that:

- **1.** The forthcoming delivery of the NHS Prevention Programme "Healthier You" be noted.
- 2. Oldham Community Leisure Ltd and ICS (Independent Clinical Services) liaise with regards to the physical activity element of the "Healthier You" programme and the existing local offer.
- **3.** ICS attend a future meeting of the Health and Wellbeing Board to discuss the progress of the programme.

9 CQC REVIEW OF HEALTH SERVICES FOR CHILDREN LOOKED AFTER AND SAFEGUARDING IN OLDHAM

The Board received a presentation on the findings of the Care Quality Commission's (CQC) review of health services for Children Looked After and Safeguarding in Oldham. The review had taken place in August 2016. The presentation included references to the Action Plan that had been submitted to address the areas of concern identified in the review.

The Assistant Director for Safeguarding and Partnership, Oldham Metropolitan Borough Council, and the Head of Quality and Safeguarding, NHS Oldham Clinical Commissioning Group were in attendance to present the item and to respond to the enquiries of the Board members.

It was explained that 112 young people's experiences had been taken into account during the review and 15 services had been analysed over six different themes (i.e.: Early Help, Children in Need, Child Protection, Leadership and Management, Governance and Training and Supervision).

The key findings of the CQC review were outlined. With regards to Early Help, although it had been noted a positive health contribution on MASH (Multi-Agency Safeguarding Hub), school nursing services and quality of safeguarding referrals needed improvement. The "voice of child" needed to be included and the process to follow up referrals had to be revised. For what concerned Looked After Children, good partnership work between Health and Social Care had been acknowledged. Issues existed on health assessment, record keeping and workforce capacity.

With regards to Management, the review had highlighted that leadership was strong and members of staff very committed. However, there was a capacity issue with the workforce. Supervision and training needed strengthening. The Safeguarding Board monitored the implementation of the Action Plan.



A progress report would be sent to CQC in February 2017.

The Board Members sought and received clarification / commented on the following points:

- Meaning of Primary Care in CQC's review? CQC had reviewed GPs only.
- The voice of the child/young person to be clearly evidenced within Looked After Children health assessment and reviews.
- School nursing, workforce capacity and impact on level of child assessment including the safeguarding agenda— It was explained that the Children Safeguarding Board intended to address this matter via a collaborative approach to look at innovative ways to address capacity issues.

RESOLVED that:

- The content of the report on CQC Review of Health Services for Children Looked After and Safeguarding in Oldham be noted.
- **2.** A progress report be presented to the Health and Wellbeing Board in 2017.

10 GM HEALTH & SOCIAL CARE PARTNERSHIP

The Board gave consideration to a progress report of the Corporate Policy Development Officer on the work of the Greater Manchester Health and Social Care Partnership Board (GMHSCPB). The appendices to the report contained the GMHSCPB latest minutes and the Primary Care Strategy and Commissioning Summary.

It was explained that this report would be a standing item of the Health and Wellbeing Board agenda. The report would provide a regular update on the work of the GMHSCPB. It would also give Board Members the opportunity to analyse and discuss key papers which were significant for the health and social care devolution agenda.

The Board considered the Primary Care Strategy and how this linked with Oldham Locality Plan. The following points were discussed:

- Pharmacies and optometrists did not fall under the remit of the Clinical Commissioning Group.
- The nine Greater Manchester Primary Care Medical Standards had been incorporated in the Transformation Fund bid proposal.

- To ensure that links existed between Oldham and Greater Manchester on Dementia and Mental Health Strategies.
- Use of pharmacists' skills across care settings and patients' access to advice through technology.



RESOLVED that a regular update on the work of the Greater Manchester Health and Social Care Partnership Board be provided at the meetings of the Oldham Health and Wellbeing Board.

11 UPDATE ON THE OLDHAM TRANSFORMATION BID PROPOSAL

Consideration was given to a report of the Oldham Clinical Commissioning Group Director of Performance and Delivery on the final Transformation Fund bid proposal for Oldham which had been submitted on 14th October 2016. The Board was informed that a decision on the application was likely to be made in the New Year.

The proposal described how Oldham would access funding over the next five years to support the implementation of the locality plans in line with the Health and Social Care Devolution agenda.

The role of "Thriving Communities" was discussed and the need to develop a multi-agency approach to create structures that supported individuals and communities' self-care.

RESOLVED that:

- The contents of the final Transformation Fund bid proposal be noted.
- 2. An update on the outcome of the bid proposal be provided in January 2016

12 THE LOCALITY PLAN (TAKING CHARGE OF HEALTH & SOCIAL CARE) – GMFRS 'OUR OFFER AND ASK'

The Board gave consideration to a progress report of Greater Manchester Fire and Rescue Service (GMFRS) Borough Commander on the implementation of the Greater Manchester Combined Authority's plan "Taking Charge of Health and Social Care in Greater Manchester" and the role of GMFRS in the early intervention and prevention agenda.

It was explained that GMFRS functions would be absorbed by the Greater Manchester Mayor in 2017. This was an opportunity to align GMFRS offer to the prevention strategy. The Safe and Well programme based on a person centred approach and the cost/benefit analysis were outlined.

The Board sought and received clarification on how to take up GMFRS offer. It was explained that the Public Health Devolution Memorandum of Understanding for Greater Manchester had been signed in July 2015. This needed to be endorsed by

individual authorities/organisations via their internal governance process (i.e.: Integrated Commissioning Partnership).



RESOLVED that:

- Greater Manchester Fire and Rescue Services intervention "offer" and the "ask" to work alongside partners within localities as part of "Taking Charge of Health and Social Care in Greater Manchester" and their role in the early intervention and prevention agenda be accepted in principle.
- 2. The proposal be sent to the Integrated Commissioning Partnership for formal approval.
- 3. A progress report on the outcome of the internal governance process to accept GMFRS offer be circulated electronically to the Board members.

13 ALCOHOL AND DRUGS SERVICE PERFORMANCE UPDATE

Consideration was given to a report of the Strategic Public Health Manager on the service performance in the last 12 months for the Alcohol and Drug service in Oldham. The data showed positive results concerning the completion of treatments amongst service clients.

On behalf of the Board, the Chair congratulated the service for the successful results that had been achieved.

RESOLVED that the Alcohol and Drugs service performance update be noted.

14 GLODWICK BATHS REDEVELOPMENT - GHAZALI TRUST

The Board considered a report of the Ghazali Trust Chairman and the Oldham Community Leisure Chief Executive on the proposals to redevelop the former Glodwick pool site.

It was explained that the site had closed last year. The Ghazali Trust had decided to purchase it, considering its significant value as a community asset. The Trust had worked in partnership with Sheffield University and Oldham Community Leisure to develop the building in order to create a multi-purpose hall, training rooms and a coffee shop to self-fund the community projects provided as part of the offer. The centre would be managed by volunteers.

The Board welcomed the proposal and asked that links to strategic development were considered as well as ways to mitigate the impact on other sites.

RESOLVED that:

- 1. The progress made with the site be noted.
- 2. The Board recommended that the Ghazali Trust link the site to other groups and strategic assets in the Borough.

The meeting started at 2.00 pm and ended at 4.10 pm



Minutes

UNITY PARTNERSHIP BOARD

24 November 2016

Members' Meeting Room - Civic Centre, Oldham, OL1 1NL 5.30 pm

Present: Councillors Dean, McCann and Stretton

Emma Alexander Business Services Director, Kier

Ian Meredith Director - Design & Asset Management, Kier Ray Ward Executive Director Corporate and Commercial

Helen Gerling Interim Director of Commercial and Transformational

Services

Simon Miller Service Delivery Director, Unity Partnership

Sian Walter-Browne Constitutional Services

1 Welcome and Apologies

Apologies for absence were received from Councillors Jabbar, Sykes, Ur-Rehman and John Sillitoe. The Board noted that Ian Meredith had been delegated by John Sillitoe to represent Kier at today's meeting and would be taking over this role in future.

The Board welcomed Ian Meredith and Ray Ward to their first meeting.

Councillor McCann declared a personal interest by virtue of his appointments to the Unity Partnership Joint Venture Board and the MioCare Board.

2 Minutes and Matters Arising

The minutes of the meeting held on 12th September 2016 were agreed as a correct record.

There were no matters arising.

3 Management Update Report

Consideration was given to a report of the Unity Management Team which informed the Board of the progress made.

It was noted that the response to the issues around Access Oldham had been very successful and a replacement service had been available within 27 hours. Service delivery had not been significantly affected and there had been positive feedback from residents.



The following points were highlighted:

<u>Highways</u> – Oldham is performing considerably above the Greater Manchester average in respect of the highest casualty reduction percentage change for all highway casualties. Work streams remain on target for successful delivery by the end of the Contract/Financial Year either at or close to their Aspirational Target.

<u>Property</u> – several key projects had been successfully delivered and there was continued focus on the Work Plan.

<u>Revenues</u> – collection rates had increased by 0.5% compared to the same time last year. Collection performance, specifically relating to residents who are in receipt of council tax reduction, increased by 2% compared to the same time last year.

<u>Benefits</u> – aspirational targets for Quarter 2 had been achieved. Progress of the major server migration is being reviewed weekly and a dedicated project manager is in place.

<u>Finance</u> – the major project to replace cheque payments with BACS was expected to be live by December 2016.

<u>Contact Centre</u> – the number of calls and emails had increased, particularly with regard to the changes in waste collection. Emails were at double the level of this time last year. Two service targets had not been achieved and further resources had been put in place to meet demand, with regular meetings between Waste and Contact Centre officers.

<u>HR</u> – the achievements of the service were noted. The implementation date for A1 had been pushed back and there was a risk that schools and academies would look for alternative providers.

<u>ICT</u> – the ICT Transformation programme will conclude by the end of December 2016 with the implementation of the online service catalogue. The online Self Service tool for recording incidents and standard service requests has seen a significant increase in usage with positive feedback from service users. With regard to online payslips, The Board noted there was an existing agreed solution that would not be affected.

<u>KPI Performance</u> – Members were informed of three KPIs that were at or below minor levels, one relating to HR Payroll and two relating to the Contact Centre. It was noted that many aspirational targets had been achieved and that important improvements had been made in the back-office systems.

The Board RESOLVED that the Management Update report be noted.

4 Highway ICT System project - quarterly update

The Board gave consideration to a report of the Head of Highways and Engineering updating them on the implementation of the new Highways System.



It was reported that the project has finalised the contract process with the new supplier and the project has now progressed into the implementation phase. Indicative milestones were set out in the report and the projected go-live date for the new system was Spring 2016.

The Board noted the Highways ICT system update.

5 Housing Benefit Position - quarterly update

The Board considered a progress report on the key performance indicator, Right Time Indicator (RTI - combined average number of days taken to process new claims and changes in circumstances) for Housing Benefits. From September 2016, each month forecast had been met and the November figures indicated the monthly target would be met.

The Board were informed that current performance exceeded the aspirational target and was better than many other authorities. It was noted that the ability to have decisions made quickly made a big difference to both tenants and landlords.

The Board noted the improved performance against this target.

6 AOB

The Board noted that this was the last meeting for John Sillitoe and Helen Gerling and gave its thanks to both of them for their assistance.

7 Date and Time of Next Meeting

The next meeting of the Unity Partnership Board will be held on 27th February 2017 at 5.30pm.

The meeting started at 5.30 pm and ended at 6.09 pm





COUNCIL

Update on Actions from Council

Portfolio Holder: Various

Officer Contact: Executive Director, Corporate and Commercial

Services

Report Author: Elizabeth Drogan, Head of the Constitutional

Services **Ext.** 4705

22nd March 2017

Reason for Decision

The decision is for Elected Members to note the updates to the actions from previous Council meetings.

Executive Summary

- 1. This report provides feedback to the Council on actions taken at the Council meetings on 14th December 2016 and 1st March 2017.
- 2. This report also provides feedback on other issues raised at that meeting and previous meetings.

Recommendations

Council are asked to note the actions and correspondence received regarding motions agreed at previous Council meetings.

Council 22nd March 2017

Update on Actions from Council

- 1 Background
- 1.1 The report sets out the actions officers have taken on motions of outstanding business and notice of motions approved at the Council meetings on 14th December 2016 and 1st March 2017.
- 2 Current Position
- 2.1 The current position from actions as a result of motions is set out in the table at Appendix One. Letters are attached at Appendix Two in response to the actions approved at Council.
- 3 Options/Alternatives
- 3.1 N/A
- 4 Preferred Option
- 4.1 N/A
- 5 Consultation
- 5.1 N/A
- 6 Financial Implications
- 6.1 N/A
- 7 Legal Services Comments
- 7.1 N/A
- 8. Co-operative Agenda
- 8.1 N/A
- 9 Human Resources Comments
- 9.1 N/A
- 10 Risk Assessments
- 10.1 N/A
- 11 IT Implications
- 11.1 N/A
- 12 **Property Implications**
- 12.1 N/A

- 13 **Procurement Implications**
- 13.1 N/A
- 14 Environmental and Health & Safety Implications
- 14.1 N/A
- 15 Equality, community cohesion and crime implications
- 15.1 None
- 16 Equality Impact Assessment Completed?
- 16.1 No
- 17 **Key Decision**
- 17.1 No
- 18 **Key Decision Reference**
- 18.1 N/A
- 19 **Background Papers**
- 19.1 The following is a list of background papers on which this report is based in accordance with the requirements of Section 100(1) of the Local Government Act 1972. It does not include documents which would disclose exempt or confidential information as defined by the Act:
 - Agenda and minutes of the Council meetings held on 14th December 2016 and 1st
 March 2017 are available online at:
 http://committees.oldham.gov.uk/mgCommitteeDetails
- 20 Appendices
- 20.1 Appendix 1 actions taken following the Council meeting held on 14th December 2016 and 1st March 2017
- 20.2 Appendix 2 Letters and other information received in response to actions approved at previous Council meetings.



Actions from Council 14th December 2016 and 1st March 2017

ACTION	RESPONSE	WHO RESPONSIBLE	DATE COMPLETED
Ward Member Question from Councillor Sheldon re new pedestrian refuge at Oaklands Road and Oldham Road Grasscroft	See Note 1 Below.	Councillor F. Hussain	6 January 2017
Outstanding Business: MND Association	RESOLVED that the Charter be adopted and positively influence the lives of people living with MND in Oldham.	Constitutional Services	Information related to MND emailed to all Councillors on 19 December 2016
Medium Term Financial Strategy 2017/18 to 2020/21 – Policy Landscape and Forecast Budget Gap Update	RESOLVED that: 1. That financial forecasts and budget gap estimates for 2017/18 to 2020/21 and the key issues to be addressed in formulating a response to the financial challenges faced by the Council be endorsed. 2. Noted that the budget reduction target may be revised early in 2017 in accordance with local priorities and Government funding and policy announcements together with new developments related to the risks and uncertainties as set out in Section 5 of the report.	Council	Council approved the report on 14 th December 2016

Medium Term Financial Strategy 2017/18 to 2020/21 – Administration Budget Proposals	 RESOLVED that: The £6.147m of detailed budget reduction proposals presented in the report be approved. The information contained within the Equality Impact Assessments be taken into consideration. The consultation responses from the Parish Councils be noted. The amended information as distributed be noted. 	Council	Council approved the report on 14 th December 2016
Treasury Management Half-Year Review 2016/17	 RESOLVED that: The Treasury Management activity for the first half of the financial year 2016/17 be approved. Amendments to both the Authorised and Operational Boundary for external debt as set out in the report be approved. The amendments to the Capital Financing Requirement as set out in the report be approved. The inclusion of Green Energy Bonds as an alternative investment as detailed in the report be approved. The purchase of LEP Loan Notes be noted. 	Council	Council approved the report on 14 th December 2016

	Leader and Cabinet Member Question: Cllr Sykes – Tourism Strategy	Production of a brochure for real ale pubs, live music and comedy venues around the Borough and links to public transport and for the information to be available in print, web and an app.	Economy, Skills and Neighbourhoods	Information forwarded on 5 January 2017
-	Cabinet Member Question: Cllr J Larkin – Closure of Natwest in Royton	Councillor Stretton would write to the Natwest setting out the points raised and they be asked to reconsider. Response from RBS dated 29 December 2016 received 9 Jan 2017	Councillor Stretton	Email sent to RBS on 22 December 2016
	Cabinet Minutes Question, Councillor Harkness, Shared Information Management and Governance Centre of Excellence – Estimate of Savings	The response to the question of the saving on shared information management and governance centre of excellence, the proposal will be implemented in 3 phases: The first phase will generate £21k; £8.5k for Rochdale and £12.5k for Oldham. The saving is to be retained in year 1 to support the cost of change. Staff will transfer to Oldham under a TUPE arrangement but will not be colocated initially. The opportunity for further savings will be assessed when phases 2 and 3 are developed.	Constitutional Services	Email sent to all Councillors on 14 th December 2016

	Administration Business 1 – Local Government Spending	Write to the Borough's three MPs to challenge the Government's approach to public spending	Chief Executive	Letters sent 19 December 2016
		Work through the LGA to push the case for the urgent need to put social care on a sound financial footing	Chief Executive	Letter sent 19 December 2016
		Support for Oldham's residents to be continued.	Council	Ongoing.
J		Response received from J McMahon OBE MP dated 21 Dec 16 Received 5 Jan 17		
	Administration Business 2 – Women's Pension Changes	Write to the three borough MPs to inform them of the Council's position and request they use whatever parliamentary means available to raise the matter with government	Chief Executive	Letters sent 19 December 2016
		Response received from J McMahon OBE MP dated 21 Dec 16 Received 5 Jan 17		
		Response received from J McMahon OBE MP dated 10 Feb 17 Received 14 Feb 2017 covering response from DWP dated 9 Jan 2017		

Administration Business 3 – Fire Suppression Systems in Schools	Government be called on to reconsider their position and the reintroduction of the guidance to Building Regulations with regard to the installation of Fire Sprinkler Systems into new school buildings.	Chief Executive	Letter sent to DfE on 9 th January 2017
	Other Local Authorities be called on to consider requesting that the Government reconsider this matter.	Chief Executive	Letter sent to LGA on 19 December 2016
	Response from Dept. For Education dated 31 January 2017 received 10 February 2017		
Opposition Business 1 – Pavement Parking	Letter to be sent to the Chief Constable of Greater Manchester to request that GMP enforce the legislation and that PCSOs be empowered to issue fixed penalty notices to offenders.	Chief Executive	Letter sent to Chief Constable on 19 December 2016
	Response from Greater Manchester Police dated 15 th February 2017 received 20 February 2017		
Opposition Business 2 – Recycling	Under Council Procedure Rule 8.4(d) the motion was referred to Overview and Scrutiny Board.	O&S Board	In Progress. A report is expected to Overview and Scrutiny Board on 14 March 2017.

Opposition Business 3 – Railway Station Access	To be rolled over to the next Council Meeting	Constitutional Services	22 nd March 2017
Update on Actions from Council	Council noted the actions received regarding motions and other actions agreed at previous Council meetings.	Council	The Council noted the report on 14 th December 2016.
Joint Authority Minutes – Peak Park Authority – Planning Policy Requested	Peak Park Changes to the Planning Policy and affected on affordable housing, design and numbers be provided to elected members.	Councillor McLaren	Information sent on 31 January 2017 (also attached for information)
Joint Authority Minutes – GMCA, 28 Oct 2016 – GM Connect Funding	Details of what the GM Connect Funding to be provided to elected members.	Councillor Stretton	Response sent to Councillor Harkness on 21 February 2017 (See Note 2 below)
Political Balance Update	 RESOLVED that: The tables appended to the report which showed the proposed Constitution of Committees affected by applied from 14th December 2016. The changes in membership in accordance with the allocation of seats as shown in the table to the report be approved. 	Constitutional Services	15 th December 2016
Civic Appreciation Nomination	RESOLVED that the nomination of Dave Benstead for the Civic Appreciation Award 2017 be approved and the ceremony to take place on 22 nd March 2017.	Mayoralty Manager	Council approved the report on 14 th December 2016. Award to be presented on 22 nd March 2017.

European Union Referendum – Impact on Oldham and Greater Manchester	RESOLVED that the report on the European Union Referendum and the Impact on Oldham and Greater Manchester be noted.	Council	The Council noted the report on 14 th December 2016.
Appointment of External Auditor for the Financial Year 2017/18	RESOLVED that the appointment of Grant Thornton UK LLP, as the external auditor for the financial year 2017/18 for the Statement of Financial Accounts, Housing Benefit Subsidy grant claim and the Teachers' Pension Agency return be approved.	Head of Corporate Governance	The Council approved the report on 14 th December 2016.
Appointment of External Auditor from the Financial Year 2018/19 (1 March 2017)	RESOLVED that the procurement of the Council external auditors by PSAA from 2018/19 be agreed.	Head of Corporate Governance	The Council approved the report on 1 st March 2017.
Appointment of Local Returning Officer at Combined Authority Mayoral Elections (1 March 2017)	RESOLVED that the Chief Executive, Carolyn Wilkins, be appointed as the Returning Officer for the Council at the Combined Authority Mayoral elections.	Director of Legal Services	The Council approved the report on 1 st March 2017.
Results of the Failsworth East By-Election (1 March 2017)	RESOLVED that:1. The result of the By-Election be noted.2. The composition of the political groups as outlined in the report be noted.	Director of Legal Services	The Council noted the report on 1 st March 2017.

Previous to 14 December 2016 Council:

Opposition Business 1 – NHS Blood and Transplant Services	Referred to Overview and Scrutiny Board. Emails sent to the relevant directorate.	Overview and Scrutiny Board	The Partnership agreement is currently with officers at Manchester and Salford Council for review. Once this is complete, it will be taken to the GM Director of Public Health forum and hopefully passed up through the Gm health & Social Care Partnership for agreement. Action and activity in Oldham will be developed off the back of this agreement.
Opposition Business 2 – "Who Put That There Campaign"	Referred to Overview and Scrutiny. Emails sent to the relevant directorate.	Overview and Scrutiny Board	An update was provided to O&S Board on 22 March. The Board appointed a representative to work with officers from Policy. A charter would be discussed with partners/agencies and a report to be brought back to O&S Board. O&S Board received an update on 11 th October 2016 who endorsed the report. A report is included on the Council agenda for 22 March 2017.
Leader & Cabinet Question Time – Cllr Sykes to Cllr McMahon – Community Shop (4 February 2015)	Referred to Overview and Scrutiny Board	Overview and Scrutiny Board	Community Shop – a report was presented to O&S Board in July 2015. A workshop was organised for elected members on 28 September 2015. A visit

			also took place to the Community Shop in Barnsley and Fare Share in Ashton. The Board endorsed that a risk assessment and cost benefit analysis be carried out on a "combined model" which brought together the opportunity for the delivery of both the Community Shop and Fare Share models for the redistribution of surplus food, opportunities for joint investment from partners and other sources be explored; and update is expected to the Overview and Scrutiny Board on 14 March 2017.
Administration Business 1 – International Women's Day – 23 March 2016	1. Supported the idea of and investigating funding sources for a permanent memorial to Annie Kenney in the town centre. 2. Supported the idea of and investigating funding sources for a permanent memorial to those killed and injured at Peterloo at Cheapside (outside the Civic Centre tower) near where the Oldham contingent gathered before marching to Manchester, and that the proposed memorial ideally be in place to mark the 200 th anniversary of the massacre.	Economy, Skills and Neighbourhoods – email sent 5 April	A plinth has been identified as the preferred location for the Annie Kenney statue. A foundation was being installed to support the statute. This is subject to fundraising.

Opposition Business 1 – Bin Collection App (13 July 2016)	The merits and costs of the introduction of a bin app for the Oldham Borough be looked at and an update be provided to elected members.	Economy, Skills and Neighbourhoods	After a significant IT upgrade and subsequent work to achieve a stable IT operating environment to support the new bin collection changes in late 2016, the bin app proposal has now been reviewed by the relevant parties. An understanding of high level requirements and next steps for further scoping has been established, with one of the main next stages being a review of the information governance implications of implementing the app. This review will now be progressed in order to produce a definitive picture of the scope and scale of work needed to establish the resource needed
			both to implement project in the first place and to support and maintain the app going forward.
Opposition Business 3 – "Night Blight" (13 July 2016)	Overview and Scrutiny Board and Planning Committee to look into the merits and practicalities of adopting the recommendations in the Borough	Economy, Skills and Neighbourhoods	At a link meeting held on 6 th December 2016 it was discussed that the Council already took account of all associated regulations, guidance and codes of practice and any future best practice related to light pollution would

			continue to be reviewed and accommodated. The Chair of Overview and Scrutiny Board and the Chair of the Planning Committee met on 14 December 2016 and agreed that as the Council was already undertaking the recommendations as outlined in the motion, the workshop was not necessary.
Ward Member Question – Councillor McLaren – Wall at the Corner of Middleton Road and Firwood Park (7 Sep 2016)	Council would work with residents and appropriate officers from the Council for a positive solution to be identified.	Economy, Skills and Neighbourhoods	In Progress.
Outstanding Business: Greater Manchester Moving Strategy (7 Sep 2016)	Council resolved to: 1. Give its support to the Greater Manchester Moving Strategy 2. Instruct the relevant officers to develop an action plan to detail how the pledges will be developed and implemented in Oldham	Health and Wellbeing	The draft strategy is due to be presented to the Health and Wellbeing Board. Progress was going as expected.
Cabinet Minute Question – Councillor McCann Question related to Annual Statement of Accounts (7 Sep 2016)	Briefing session for all councillors on Financing and Supported Borrowing	Director of Finance	A training session will be arranged during the 2017/18 Municipal Year.
Opposition Motion 2 – Making Oldham More Dementia Friendly (7 Sep 2016)	Referred to the Overview and Scrutiny Board	Overview and Scrutiny Board	O&S Board at its meeting on 11 th October 2016 referred the issue to Health Scrutiny Sub-Committee who would report

			back on an on-going basis. This issue is still progressing through Health Scrutiny.
Opposition Motion 4 – Royal Mail (7 Sep 2016)	Further letter to be sent. Response was full of inaccuracies. (Actions from 9 Nov 2016 Council)	Chief Executive	In progress.
Outstanding Business 1: Obesity Strategy (9 Nov 2016	Council led by Public Health Officers and the Health and Wellbeing board to campaign promote Healthy Lifestyles and Healthy Eating through local campaigns	Health and Wellbeing	Information provided to Council in 14 December 2016 action report. Work continues. See Note 3 below.
Cabinet Minute Question: HTS Transport from Councillor Williamson (9 November 2016)	The impact of mobility benefits on Home to Transport Appeals.	Councillor Chadderton	The impact to be reviewed in six months after implementation of the Policy and be reported back.

Note 1: Response to Councillor Sheldon regarding the Pedestrian Refuge at Oaklands Road and Oldham Road, Grasscroft:

The primary aim of the measures are to help reduce excessive or inappropriate speed at the junction, in particular at the off-slip road from Oldham Road into Oaklands Road. This has been achieved by re-aligning the access from Oldham Road into Oaklands Road and the installation of a traffic island to better control speeds, separate traffic and restrict injudicious overtaking manoeuvres. In addition, improvements to the Give-Way signs on Oaklands Road have also be carried out.

It is worth noting at this point that the new pedestrian island has been constructed fully within the existing white lines that provide the right turn lane facility and there is no actual physical reduction in lane widths on Oldham Road.

Whilst there is not currently a serious pedestrian injury accident at the junction, the presence of the new traffic island is likely to attract people who now wish to cross the road at a safer location. Consequently the traffic island has been constructed with lowered kerbs to facilitate this activity.

The works were carried out as part of the Council's obligations to reduce the number of collisions and casualties on the highway.

Since 1999 there have been a total of 13 injury collisions at the junction resulting in 20 casualties. During the last <u>five years</u> there were two collisions resulting in 5 casualties, <u>three of which sustained serious injuries</u>. There were number of common factors within the collision data that indicate an issue with drivers both entering and leaving Oaklands Road.

Note 2: Response to Councillor Harkness re GM Connect Funding

At the AGMA/GMCA Executive Board in January 2016, a budget allocation of £4m was earmarked for the GM-Connect projects which supported the enablers of reform with a particular focus on information sharing and technology. This £4m allocation formed part of the one-off £12.4 Transformational Challenge Award.

It was agreed that £0.5m of this £4m funding was to be allocated to support the initial implementation stages of GM-Connect. Current projections were that the final costs of this initial Phase One, due to end in November 2016, would be approximately £6.10m, an overspend of £0.110m.

The report sought the call down of a further £1.4m of the funding allocated to continue the project and add additional resources to the team (£600k for staffing). It would concentrate on 4 broad areas of work:

- Information Sharing Support £150K
- Architecture Design and Commissioning £250k
- Use Case Progression and Delivery £250k
- Resident and Partner Engagement £150k

There were no additional funding requirements for Oldham as the project was fully funded from resources already earmarked for this initiative.

Note 3: Update on Obesity Motion

Supporting the creation of healthy environments and enabling healthier behaviours are key areas of work. Current initiatives being undertaken which contribute to improving oral health, to addressing obesity and to reducing the risk of developing Type 2 diabetes include the following:

Weight Loss Voucher Scheme

Public health is in discussion with Oldham Clinical Commissioning Group regarding the potential for future integrated commissioning of weight management services. In the interim, funding has been allocated for short term group weight loss support for approx. 900 eligible individuals referred by primary care health professionals, the Early Help scheme and Fit for Oldham, the Council Employee Health Scheme.

Cooking Skills Project

Cooking classes to support Oldham residents to raise awareness of the role of diet in health and in the prevention of diabetes and to enable them to develop healthier cooking skills have been commissioned from a local experienced chef/ nutritionist/ health educator. Volunteers will also be trained to become 'Cooking Champions' to support them to roll out knowledge and skills and healthier cooking activity to their local communities.

Healthy cookbook

The well-received 'Chapatti and Chat' cookbook of healthy recipes developed by the Arts Development Team with the CHAI ladies community group is to be reprinted and distributed to communities across Oldham.

Healthy Living Pharmacy

A commission has been awarded to CHL (Community Pharmacy Greater Manchester Healthcare Ltd) to roll out the concept of Healthy Living Pharmacies across Oldham, in line with Greater Manchester standards. Pharmacies will provide brief interventions on healthy lifestyle topics. Outcomes will be monitored to inform the potential future roll out of the concept to other primary care providers (including dentists).

Oral Health Book for Early Years

The Senior Oral Health Practitioner (a member of the Right Start Service) has been working closely with a local dentist to develop a book on oral health care and healthy drinking and eating habits to be distributed to parents of all children aged 2- 2 _{1/2} years across Oldham. Funding has been allocated to cover the cost of production. It is intended that 10,000 will be printed to provide a supply for approx. 3 years, to be distributed via the Book Smart initiative and local libraries.

Replace sugary drinks with water campaign

A small working group is developing a project to raise awareness of the sugar content of drinks and encourage a group of secondary school pupils to replace sugary drinks and energy drinks consumption with water. The project also intends to train the teenagers to become peer educators and support them to roll out health messages to fellow pupils and younger children in feeder primary schools.

Change4life 'Be Food Smart'

Public Health has been co-ordinating local activities to promote healthy lifestyles, including supporting the launch of the Public Health England Change4 Life 'Be Food Smart' app in Oldham.

The 'Be Food Smart' campaign helps parents identify the health harms of children eating and drinking too much sugar, saturated fat and salt, including becoming overweight or obese and developing tooth decay.

The roadshow team visit to the Spindles Shopping centre, Oldham was on Monday 27th and Tuesday 28th February 2017 from 9am – 5pm. The staff demonstrated the new 'Be Food Smart' App highlighting how much sugar, saturated fat and salt can be found in everyday food and drink which children and families consume. The free app also features activities for children. Visitors to the stall received a free information pack, making it easier to make the healthier choices at home.

As the 28th February was Shrove Tuesday, 'Pancake Day' Public Health focussed on healthy cooking to accompany the 'Be Food Smart' display. A local chef/ nutritionist was funded to cook healthy recipes and offer samples to the public. Staff from Public Health, Right Start Service and Sports Development were on hand to talk with people about healthy food and drink choices, and healthy lifestyle options, and to encourage the public to visit the 'Be Food Aware' stand in the Spindles. PHE staff encouraged people to visit the cooking stall to try the healthy, tasty treats.

Development of the Obesity Strategy and Action Plan

The Oldham Obesity Improvement Strategy and Action Plan 2017 -2019 is currently in development. The aims and objectives and key actions will be presented to the Scrutiny Committee meeting on 28th March, as part of the requested update on work being undertaken to tackle obesity.

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Executive Office

Younger Building Ground Floor 3 Redheughs Avenue Edinburgh EH12 9RB

Telephone: 0131 523 5569 Michael.thorbum@rbs.co.uk

Our Ref: PHO-0128492116 29th December 2016

Cllr Jean Stretton Oldham Council Room 347, Level 3, Civic Centre West Street Oldham OL1 1UL

Dear Cllr Stretton

Thank you for your email of 22nd December 2016 addressed to Ross McEwan, our Chief Executive. As a Case Manager in our Executive Office I have been asked to respond to you on Ross' behalf.

The decision to close any branch is not an easy one for us to take. However, the reality of the way in which our customers are now choosing to bank with us, alongside a steady transactional decline in the use of the Royton branch over a number of years, means that we must take these difficult decisions. For everyday transactions, we have seen a lasting shift away from branch based banking towards a much increased digital usage because it's more convenient for our customers. We must shape our business to reflect this change in customer behaviour.

We do not feel that on-going regeneration of the Royton area has been detrimental to branch usage, nor do we believe that, upon completion, more people will start to use the Royton branch. Our branches have changed from places where customers carry out basic transactions to places where our customers interact with our staff on big life decisions, like taking out a mortgage, or starting up a business. Many of the transactions which were previously undertaken in branches, like cash withdrawals, are now commonly done via ATMs or retailer cash-back. Our experience throughout the UK is that changes in our customers' behaviour are driving the reduction in transactions at our branches, rather than any changes in local circumstances.

As you rightly point out in your letter, we have customers who may be wary of a shift towards digital banking. To help these customers, banking colleagues who are Digital Experts will be available in the Royton branch until it closes. Our Digital Experts will offer customers individual digital training and support, as well as hosting special one-off events and fraud awareness days.

We are following the Access to Banking protocol and we have made the decision after careful consideration of a wide range of factors, including regular branch usage and the alternative ways our customers can bank with us. We provide a range of alternative ways to bank, tailored to the needs of our communities and reflective of the way our customers live their lives. These include:

- Online and mobile: we are committed to educating customers on how to use these channels securely and simply.
- Telephony: Our telephone banking service also supports the vast majority of banking services and our lines are open 24/7, 365 days a year.



Services include balances and transfers; 3rd party payments; bill payments; ordering debit cards, cheque books and statements; stopping cheques; cancelling Direct Debits and Standing Orders; changing address details; requesting overdrafts; opening savings and current accounts; and support with online and mobile banking. There are a few areas where we are unable to support over the phone, for example, name changes and customers would need to visit an alternative branch

- Post Office: We have a national agreement with the Post Office, the closest is 0.08 miles away from the branch so that our customers can pay money in, take money out, check balances and business customers can get coinage.
- ATMs: There are 12 ATMs located within a 1 mile radius of the branch.
- **Digital Expert:** *a new role*, serving the branch until it closes, our experts will offer training and support with digital skills.
- Other branches: The receiving branch is Oldham and is located 1.97 miles away.

We have already contacted Jim McMahon MBE MP about our decision to close the Royton branch and over the coming months Local CEO, Paul Davies is willing to work closely with him to understand how we can help meet the needs of the local community following the closure of the branch next year. While I understand you will be disappointed with our decision I hope that I have helped to explain the reasons why it remains unchanged, and the ways still available to bank with NatWest in the local area.

Thank you again for taking the time to bring your complaint to Ross' attention and I wish you well for the future.

Yours sincerely

Michael Thorburn Executive Office

Jim McMahon OBE MP



HOUSE OF COMMONS

Dr Carolyn Wilkins Chief Executive Oldham Council Civic Centre West Street Oldham OL1 1UG

Our Ref: SB/OMBC01002/01160997

21 December 2016

Dear Carolyn

Re; Oldham Council Resolution - Local Government Spending

Thank you for your recent letter regarding the above resolution that was passed by the council on the 14 December.

As the former leader of the council I fully appreciate how the Government's so called austerity regime has resulted in significant budget cuts for some local councils that are deeply unfair and divisive. Oldham has fared particularly badly and I agree that the figures outlining the cuts are extremely vicious. While many Conservative Councils have seen an average fall in spending power of £68 per household, the equivalent cut for Labour Councils is more like £340 per household, which in my view makes a mockery of the Government's claims to want to build a Northern Powerhouse.

Whilst the Government has accepted there is a crisis in social care, their proposed council tax precept can at best only be considered as a short term solution and expecting local authorities to shoulder more and more responsibility is unfair and irresponsible. What is needed is more financial certainty and more understanding from the DCLG about the risks of constantly underfunding local government. The Chancellor's Autumn Statement was appalling in that it ignored the care sector completely and failed the most vulnerable in my view.

You can be assured that I will certainly use my position as the Shadow Minister for Local Government to continue to challenge the Government's approach to public spending as requested.

Yours sincerely

Jim McMahon OBE MP

Member of Parliament Oldham West & Royton

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Serving the Communities of Chadderton, Royton and Oldham



Jim McMahon OBE MP



HOUSE OF COMMONS

Dr Carolyn Wilkins Chief Executive Oldham Council Civic Centre West Street Oldham OL1 1UG

Our Ref: SB/OMBC01002/01160996

21 December 2016

Dear Carolyn

Re; Oldham Council Resolution - Women's State Pension Age

Thank you for your letter dated the 19 December regarding the above resolution that was passed at the Council meeting on the 14 December dealing with the effect the state pension equalisation has had on thousands of women born in the 1950s.

Whilst I agree the pension age needed to be equalised due to the fact that people are living longer, I agree that the acceleration by the previous Coalition Government and the reluctance to put transitional arrangements in place by this Government is having an enormous financial impact on many women. It misses the point entirely that whilst raising the pension age by one year for men is significant, a rise of between four and six years, without any proper notice and no transitional arrangements in place, is hugely significant and does not take into account that women expecting to retire at 60 have generally had less time to save and generally have smaller, or no personal pension to rely on compared to many men.

Times have changed and people of both genders in the future will have time to save towards their retirement and take advantage of workplace pensions etc., which were not available during the working life of many women born in the 50s. Apart from not being given enough notice of the changes, the fact that many of these women will be the first to be hit by the single-tier pension scheme is an even bigger blow.

I agree with the body of the resolution that explains how many women of this age are caring for elderly relatives or providing childcare for grandchildren; jobs that have almost always been undertaken by women. That's why Labour has constantly called on the Government to provide transitionary relief for those hardest hit.

Despite promises by the former DWP Secretary to look at transitional arrangements due to the mishandling of the pension age rise and despite the Labour Shadow Frontbench urging the DWP to consider the discrimination felt by many women, the Government have flatly refused to listen.

Serving the Communities of Chadderton, Royton and Oldham

I assure you that I will continue to put pressure on the Government on behalf of my constituents and will continue to support my Labour Party colleagues who are tirelessly championing the cause.

In the meantime I have raised this again with the DWP Secretary and will copy you into the reply.

Yours sincerely

Jim McMahon OBE MP

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Member of Parliament

Oldham West & Royton

Jim McMahon OBE MP



HOUSE OF COMMONS LONDON SW1A 0AA

Dr Carolyn Wilkins Level 3 Civic Centre West Street OL1 1UG

Our Ref: OMM/WILK01005/01170077

10 February 2017

Dear Carolyn

Please find enclosed a reply from the Minister in relation to the December council motion.

Yours sincerely

Jim McMahon OBE MP

Member of Parliament

Oldham West & Royton



Ministerial Correspondence Caxton House Tothill Street LONDON SW1H 9DA

0207 340 4000

www.dwp.gov.uk

ministers@dwp.gsi.gov.uk

Your ref: SB/OMBC01002/01160996

Our ref: POS(3)11559/14

9 January 2017

Jim McMahon OBE MP House of Commons

Dear Jim

Thank you for your letter of 21 December 2016 to the Secretary of State on behalf of Dr Carolyn Wilkins OBE, Chief Executive of Oldham MBC, Level 3, Civic Centre, West Street, Oldham about increases in women's State Pension age. I am replying as the Minister for Pensions.

The gradual equalisation of State Pension age at 65 for both men and women was first set out in the Pensions Act 1995 (and the increase to 66 set out in the Pensions Act 2007) following our obligations under a directive from the European Union on gender discrimination. Rather than simply increase State Pension age overnight, rises were introduced incrementally by various governments – Conservative, Labour and the Coalition Government.

People living healthier, longer lives, however, also meant that the Coalition Government could not ignore the pressure that this placed on the State Pension system and, in 2011, brought about State Pension age equalisation and the rise to 66 sooner. Our European counterparts such as Germany, Denmark, and Greece have already equalised State Pension age for men and women – much earlier than us.

The Department for Work and Pensions wrote to all those individuals affected, informing them of the change to their State Pension age. We have also legislated for a regular review of State Pension age, the first of which will conclude next year and take into account the latest life expectancy data. Independent analysis by the Institute for Fiscal Studies has shown us that the rise in women's State Pension age has been accompanied by increased employment for the women in this group.

Even after equalising women's State Pension age with men's, women will spend on average around two years more in receipt of their State Pension

because of their longer life expectancy. Women reaching 65 in 2018 are expected to live until 88.9 years whilst the figure for men is 86.7 years. Crucially, the equalisation of State Pension age brought the average proportion of time spent in retirement by men and women more in line with one another, with women spending slightly longer in retirement due to a higher life expectancy. Without equalisation, women would spend on average 41 per cent of their adult lives in retirement, compared to men at 31 per cent.

It should be noted that estimates provided to the Work and Pensions Select Committee in February showed that the costs of undoing current legislation for women are greater than £77 billion up to 2020/21, and that costs would continue to build after that point.

It is also important to note that parliamentary process was fully followed during the passing of the Pensions Act 2011. This change occurred following a public Call for Evidence and extensive debates in Parliament. As you might be aware, a substantial concession worth over £1 billion was made, meaning that no individual will face an increase to their State Pension age of more than 18 months, relative to the Pensions Act 1995 timetable. There are no plans to make further transitional arrangements for this group.

Furthermore it is important to point out that women who have had their State Pension age increased will have the same eligibility to working-age in work, out of work and disability benefits as a man with the same date of birth. Those who are not in work can make initial enquiries about what support may be available to them by calling the Department's claim line on 0800 055 6688, or by checking the information on claiming benefits on the Government website at www.gov.uk.

In addition, the Government has reformed the State Pension system to make clearer what people can expect from the State when they retire.

From April this year, we have introduced a simpler State Pension that will give people a clear picture of what the State will provide so that they can build their own savings. The new State Pension will let people know exactly how much they earn for each qualifying year and, furthermore, it will be above the level of the basic means test in Pension Credit, helping to support private saving and, will give 650,000 women reaching State Pension age, in the first ten years, an increase on average of £416 a year due to the new State Pension valuation.

Automatic enrolment will also complement the new State Pension by helping to ensure that as many people as possible can build a private pension on top of the amount they receive from the State. This will give around 11 million people the opportunity to save into a workplace pension and we expect this to lead to 10 million people newly saving or saving more.

The combination of the new State Pension, automatic enrolment, the protection of benefits and giving people power over their pension pots will ensure pensioners and future pensioners have security in retirement whilst making pensions sustainable for decades to come.

I hope this helps to explain the position.

RICHARD HARRINGTON MP MINISTER FOR PENSIONS

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JIM Memahon MP



2017/0002751POJN

Lord Nash

Parliamentary Under Secretary of State for the School System
Sanctuary Buildings Great Smith Street Westminster London SW1P 3BT
tel: 0370 000 2288 www.education.gov.uk/help/contactus

Dr Carolyn Wilkins OBE Chief Executive, Oldham Metropolitan Borough Council Level3, Civic Centre West Street, Oldham OL1 1UG

Your ref: Council – Fire Suppression - 20161214

7/3/anuary 2017

Dear Dr Wilkins,

Thank you for your letter of 9 January, about *Building Bulletin 100: Design for Fire Safety for Schools* (BB100).

I would like to reassure you that the department takes fire safety in schools extremely seriously. I am clear that the proper standard of fire safety in all schools, to protect life and property, is essential. Schools in England are assessed on a case-by-case basis for fire safety and where sprinklers are recommended by a fire safety risk assessment, they will be fitted. This has been the consistent position of the department since 2007 and has not changed in the updates to our guidance document.

As you note, the document has been revised to simplify our guidance, shorten it and bring it up-to-date as it enters its tenth year in publication. This was a necessary process that received support from consultees. Unfortunately, as many consultees have noted, some of the wording in the executive summary and throughout the document has given the inadvertent impression that we have changed our guidance surrounding sprinklers. This is absolutely not the case and I have committed that departmental officials ensure that our unchanged approach to fire safety is clear throughout the guidance document when the revised BB100 is published in due course.

Until the revised guidance is published, the 2007 version remains the department's advice on fire safety design for school buildings. The document that has generated concerns from consultees was our draft consultation document and I am grateful to stakeholders, such as yourself, for highlighting these issues in our draft.

No changes have been taken to department policy as the original document remains in use and there is no intention to change the guidance in relation to the installation of sprinklers in our revised publication.

Once again, I am grateful for you, and your council colleagues, for raising these issues with me.

Thank you for writing to me on this important matter.

Yours sincerely,

JOHN NASH



Danny Inglis
Superintendent
Oldham Division

Dr Carolyn Wilkins, OBE Chief Executive Oldham MBC Level 3 Civic Centre West Street, Oldham OL1 1UG

Your Ref:

Our Ref:

DI/WJL

When calling or telephoning, please

ask for:

69005

Date

15th February 2017

Dear Carolyn

Re: Oldham Council Resolution - Pavement Parking

I am writing with reference to your letter to the Chief Constable dated the 19th December 2016 which was forwarded to me to respond to.

I really appreciate that this causes concern for people. However, we have a wide variety of demands on our time and resources, ranging from critical to chronic.

Many of the parking issues are inherently problematic in the design of our streets and roads and the answer to the problem across the borough is not a policing solution.

Against this landscape, it is difficult for me to justify making this a priority and, whilst we would support action to address the problem, this is not something we could prioritise.

Yours sincerely

Danny Inglis
Superintendent

Divisional Commander

Divisional Police Headquarters
P.O. Box No. 5, George Street, Oldham. OL1 1LR
Tel: 0161 856 9005; e-mail: OldhamPolice@gmp.police.uk



Cllr C McLaren

From:

Fowler Sarah < Sarah. Fowler@peakdistrict.gov.uk>

Sent: To: 27 January 2017 11:38 Members - Authority

Cc:

Leadership Team

Subject:

Breifing on planning and housing

Attachments:

National Park policy in a nutshellv8 final.pdf



Message from the Chief Executive

27th January 2017

Briefing on planning and housing

Dear Members

I attach a discussion paper officers have prepared on planning and housing to assist our conversations with constituent authorities. I thought it would also be useful to assist your own conversations.

It outlines why we take the approach we do in the Peak District National Park.

It describes our pro-active work with officers in constituent authorities to help deliver local housing needs. For example, we work with District Councils on housing enabling and listening to local people's views through structured surveys and we undertake site searches with housing officers and parish councils.

It then prompts discussion as to how we might work with constituent authorities to explore future options, in a way that is sensitive to the very landscape that attracts people to live here and visit and invest in these areas.

Regards

Sarah Fowler Chief Executive

Please share the content of this message with any colleagues who do not have access to email.

Email: sarah.fowler@peakdistrict.gov.uk

Twitter: @peakchief

Peak District National Park Authority, Aldern House, Baslow Road, Bakewell,
Derbyhsire, DE45 1AE

Sarah Fowler
Chief Executive
Peak District National Park Authority
01629 816390
Sarah.Fowler@peakdistrict.gov.uk

Peak District National Park Authority, Aldern House, Baslow Road, Bakewell, DE45 1AE t:01629 816200 www.peakdistrict.gov.uk Twitter: @peakdistrict

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Planning and housing in the Peak District National Park

National Parks in the UK

National Parks are a key mechanism established in law and used by the Government to protect our most important and treasured UK landscapes. Covering nearly 10% of the country, containing some of our most memorable landscapes, National Parks are national treasures at the heart of our national identity. The special qualities that can be found in these landscapes underpin the economic activities—from traditional upland farming to tourism, food and other businesses—that thrive in our National Parks. Conserving and enhancing these precious areas, for the benefit of current and future generations, is a vital role of the National Park Authorities.

What do national planning policies and principles say about National Parks?

National Parks were brought into being and designated with statutory purposes to protect landscapes of natural beauty and to offer people opportunities to be inspired by this beauty through quiet recreation. The Government's National Planning Policy Framework supports these statutory purposes by affording the highest level of protection in terms of landscape and scenic quality and in doing so:

- recognises that some parts of the country should not face the same pressure from growth and development, but should be valued, economically as well as spiritually for its special qualities.
- recognises that National Parks are not suitable locations for unrestricted housing and development and so does not provide general housing targets in National Parks
- recognises and allows constraint to be applied in National Parks in meeting Objectively Assessed Needs.
- attaches great weight to cultural heritage and wildlife.

This approach is given statutory weight in the Environment Act 1995 which places a duty on all public bodies operating within National Parks to keep sighted on the need to care and protect our National Park's landscapes and the need of people for open space, contact with nature and an appreciation of our heritage - which is vital in today's modern society.

The Peak District National Park

The Peak District National Park lies at the heart of the country. The first upland reached travelling from the South; it is the watershed of three of England's major water catchments and within one hour's drive of 20 million people. It is a living park with 38,000 residents, and many businesses, living in Bakewell and more than 140 villages and hamlets which benefit from over £1.5 billion tourism input into the economy each year.

The Peak District special qualities are its:

- Contrasting inspirational landscapes, breath-taking views and dark night skies
- · Rich, rare and internationally important wildlife and habitats
- Tranquil and undeveloped places within reach of millions of people
- Distinctive settlements with strong communities and traditions
- A landscape shaped by people and industry since prehistoric times
- Exceptional opportunities for recreation, wonder and learning experiences
- Internationally significant historical features and rich cultural heritage
- Landscapes that provide benefits to society which stretch way beyond their boundary

Surveys show that residents have a strong connection with their local environment and landscape and high levels of community activity and awareness around Peak District cultural traditions. Some of the challenges for people living within the National Park are to maintain balanced and vibrant communities when faced with high house prices, low wages, an ageing population and inconsistent access to services. A high priority for most resident communities is the provision of affordable housing and this is a priority for the National Park Authority to work in

Prepared by the Peak District National Park Authority, January 2017

Discussion paper for Constituent Local Authorities

a way that supports local communities whilst caring for the unique qualities of the National Park that make it special for the nation.

The role of the Peak District National Park Authority

The Peak District National Park Authority is the local planning authority for the Peak District National Park. We work to balance the demands of sustaining a prosperous economy and vibrant communities with the needs and special qualities of this spectacular landscape.

The National Park Authority approach to development and housing in the National Park aims to fulfil the Government national planning principles. The spatial strategy recognises that:

- all development shall be consistent with the National Park's legal purposes and duty
- development is to be of a scale that relates well to the landscapes within which it sits.
- it is not appropriate to permit new housing simply in response to the significant open market demand to live in its sought after environment.
- it is important to address affordable housing need sustainably in a way that supports and cares for the special qualities of the national park
- support is provided for the delivery of additional homes and business where this drives the
 conservation and enhancement of the National Park (such as former industrial sites,
 conversion schemes and replacement dwellings).
- essential worker housing for agriculture and other rural enterprises is supported where
 justified by the needs of a rural business; and
- other ancillary accommodation (annexes and outbuildings) is supported where this supports family connections and farming succession

The National Park covers parts of nine District and Unitary Council Housing Authorities. We work with local authorities to help us to understand the true picture of housing need using the Objectively Assessed Need model (OAN). Once this need is established we work with the local authority to meet as far as possible this objectively assessed need, only applying constraints where we consider development should be restricted to fulfil the Government's objective of recognising the high levels of protection afforded to National Parks.

What does this mean for housing need and supply in the Peak District National Park?

What does the evidence suggest is required?

From all evidence it is reasonable to assume there is an annual need for approximately 100 affordable houses per annum across all 9 district and unitary council housing authorities within the National Park boundary. In the Derbyshire Dales alone the evidence¹ from the OAN suggests 95 homes (market and affordable) per annum are required within the National Park up to 2033.

What does the Core Strategy allow for?

The Core Strategy in 2011 supports the need for new build affordable housing, in principle, in 63 settlements across the National Park. These settlements are considered to be the most sustainable places for new housing². Virtually every parish has at least one of the 63 settlements, or is adjacent to a parish that has one or more of the 63 settlements, so the housing need of every community can, in principle, be met relatively close to the source of that need. This is considered a sustainable way to address housing need and conserve the National Park. In addition further homes may be permitted in countryside locations via change of use, conversion and ancillary developments.

Since the adoption of the Core Strategy in 2011, work to establish capacity for development in the larger villages in the National Park, plus adopted neighbourhood plans, suggests there may

² See Appendix 3 Core Strategy

¹ Assessment of Housing and Economic Development Needs, GL Hearn, September 2015

Discussion paper for Constituent Local Authorities

be marginally less scope for new housing on some sites than was evident in 2011. This is because the community-led approach to planning in the National Park have resulted in housing numbers anticipated for sites in Bakewell, Bradwell and Hartington being reduced following local community input into planning decisions or into Neighbourhood Planning.

The Core Strategy estimates delivery of between 615 and 1095 homes in designated settlements by 2026 with an additional 190 estimated outside these settlements (e.g. agricultural dwellings and change of use or conversion). This presents an estimate of between 805 to 1285 additional dwellings to 2026.

The indicative contribution of the National Park to housing need across the three most populated constituent authorities is broken down as follows:

- Derbyshire Dales to be 400 to 2033,
- High Peak to be 110 to 2031
- Staffordshire Moorlands to be 100 to 2031

What does this mean for communities in the National Park?

It is evident that the need for housing far exceeds the environmental capacity of the National Park to deliver housing. The National Park Authority recognises this challenge and will positively seek to address local housing needs and explore opportunities to enhance the valued characteristics of the area, but will not meet it where there is a conflict with National Park purposes.

What has been delivered in housing provision across the National Park?

Net figures from 2015/16 Annual Monitoring Report show 700 homes (including 198 holiday homes) have now been completed between 2006 and April 2016. Holiday homes are included in housing figures as policy provides scope for these to be permanently occupied through change of condition in future (subject to criteria). 240 of these were market houses and 185 were for local need with a further 168 committed across both types (with planning permission) some of which are also under construction.

There are large fluctuations in the housing stock completions levels with no trend making it difficult to set precise average annual figures. Fluctuations reflect, for example, changing economic cycles, government spending programmes and the speculative nature of larger redevelopment opportunities driven by our conservation and enhancement purposes. During 2015/16 permissions have already been realised on 3 key brownfield sites at Bradwell (55 homes including 12 affordable, supported by the Neighbourhood Plan process), Hartington (24 homes including 4 affordable) and the Bakewell Riverside (redevelopment approved for business, hotel and other commercial uses).

Why don't we set strategic allocations for housing?

The National Park Authority is not a Housing Authority and so does not have legislative responsibility to meet housing need. In response to our statutory purposes, guidance in the National Parks Vision and Circular 2010 and national policy we do not:

- · invite development pressure by allocating housing sites; or
- set a target to meet an OAN figure³.

This provides strategic certainty to the development industry and serves to drive down land values which assists the delivery of affordable housing. If we were to allocate sites, government policy now dictates that we could not require affordable housing on schemes of 5 or fewer (the typical size of many village developments), and can only require commuted sums towards

³ English National Parks and the Broads Vision and Circular 2010 Paragraph 78 and 79

affordable housing on other sites when a scheme of between 6 and 10 is permitted. As such the retention of off-plan exception sites is crucial to our approach.

This means that seeking to deliver affordable housing though a site allocation process, in order to generate money to fund affordable housing, would mean permitting triple or quadruple that amount of housing under current affordable need. This would be unsustainable and it would be environmentally unacceptable to suggest this is a solution inside a National Park. Where other NPAs have recently gone down the route of allocating sites, they are now finding their options to permit affordable housing only are now limited.

What tools do the National Park Authority use to support delivery of sustainable affordable housing?

- Settlement strategy: permits new build affordable housing, in principle, in 63 settlements across the National Park. The settlements are considered to be the most sustainable places for new housing⁴. Virtually every parish has at least one of the 63 settlements, or is adjacent to a parish that has one or more of the 63 settlements, so the housing need of every community can, in principle, be met relatively close to the source of that need. This is considered a sustainable way to address housing need and conserve the National Park. In addition further homes may be permitted in countryside locations via change of use, conversion and ancillary developments.
- Exception sites: New housing on green field sites is permitted as an exception to normal policy of restraint where housing may be permitted solely to address the local need for affordable housing. National Park planning authorities can, and we do, restrict the use such of exceptions sites to 100% affordable housing. This is the most land efficient return and achieves a significant win-win for the National Park and its communities that cannot be achieved elsewhere.
- Rural Housing Enabling: via both in-house specialists in the Policy and Communities Service and via annual financial contribution to the Derbyshire Dales District Council Rural Housing Enabler. This work has resulted in numerous housing needs surveys and site search work which has subsequently led to schemes being delivered in many of the settlements named in policy. In the last few years exception site (greenfield) schemes have delivered affordable homes in Youlgrave, Calver, Elton, Baslow, Bakewell, Stoney Middleton, Hope and Bamford with specialist elderly people's accommodation being brought forward in Grindleford and Bakewell, and further contributions flowing from brownfield (enhancement sites) in places in like Eyam and Birchover. Further delivery is currently in progress for Bakewell, Winster and Taddington.
- Partnership working: through our own Housing Forums and working with groups like Midlands Rural Housing to engage on current issues and keep policies relevant and deliverable. The Authority has also signed a memorandum of understanding with both Derbyshire Dales District Council and High Peak Borough Council and works closely with all constituent authorities under the Duty to Cooperate on plan making.
- Focus on the size and type of properties to ensure modest homes are delivered that respond to various affordable housing models from true socially driven products (affordable rent and shared ownership) to private restricted properties (intermediate sector). All properties seek to address the overarching issue of affordability.

⁴ See Appendix 3 Core Strategy

- **Design standards** that help to integrate social housing into the fabric of the village, whilst respecting local character and driving higher sustainability.
- Starter homes have recently been added to the government definition of affordable housing options and the National Park Authority has included this as an additional route, but achieved through the conservation and enhancement policy rather than by exception sites. This is because such housing is heavily influenced by market forces, do not address the affordable housing needs of the area and must be regarded as a different form of housing provision in the context of the National Park.
- Legal agreements are applied to ensure these policy aims continue in perpetuity and between successive occupiers. Section 106 (legal agreements) control occupancy to people from the locality (using the parish and adjoining parish boundaries) as the starting point for connecting the site to the point at which need arises. Legal agreements also control future investment (such as extensions) to the property to ensure they remain affordable and set out the system for widening (cascading) the search for people in housing need on subsequent occupation.
- Housing needs surveys are continually being run and reviewed across National Park
 communities to understand levels of localised need. Once need is established we work with
 Parishes and the social housing providers to explore sites and make contact with land
 owners prior to the formal planning process.
- Supplementary Planning documents are prepared to add further detail to guide and inform the process for assessing needs.
- Neighbourhood planning is a resourced and prioritised area of the Authority's work
 enabling communities to set their own policies in response to localised issues and driving
 the conservation and enhancement of the area through positive development. In Bakewell
 the work includes an agreement to sensitively redraw the settlement boundary to plan for
 growth over the next 20 years.

Who do we work with?

- Communities: The NPA works with communities to survey housing needs in the first instance and then to find the best sites for housing where there is an evidence of need for affordable housing. The view on whether this is enough or insufficient to sustain a healthy community is mixed. Our approach does not enable housing need to be met in full and we do not claim that it could. This may appear harsh to communities, but the alternatives are unsustainable for the National Parks built and natural environments and the ongoing enjoyment of those environments by visitors.
- Constituent housing authorities: we work with constituent housing authorities to understand our contribution to their housing supply. From their 'policy off figures for objectively assessed need (OAN)⁵, they produce targets for housing for their whole area based on a 'policy on' position meaning their housing target reflects such things as jobs growth required, or environmental constraints as articulated in their land use plans. In the event that this means OAN cannot be met, the constituent authorities need to agree with other councils (through the duty to cooperate) where the houses will be built (since government requires that OAN has to be met somewhere). We do not offer to take all the housing that this area needs. The logic is simple for National Park purposes and duty to

Prepared by the Peak District National Park Authority, January 2017

⁵ National methodology for assessing need that doesn't take into account local plan objectives http://www.pas.gov.uk/documents/332612/6549918/OANupdatedadvicenote/f1bfb748-11fc-4d93-834c-a32c0d2c984d

be upheld as required by the Environment Act⁶, the NPA has to start from a position of prioritising conservation objectives over and above social and economic wellbeing. We have always said we will address housing need (not meet it). We recognise and have sympathy that the impact of this on constituent authorities is particularly challenging.

Registered Social Landlords (RSL's): In particular Peak District Rural Housing
Association (PDRHA), established in 1990 to work within the policy context of the National
Park and respond to challenge of affordability by building and managing homes all with
planning controls ensuring affordability in perpetuity. PDRHA remains a key partner and
manages some 250 affordable homes across the Peak District.

Working together on a future way forward?

There is a gap in the ability of the country to plan strategically, created by the removal of regional spatial planning. This means that objectively assessed need is virtually undeliverable in areas containing protected landscapes because the welcome protection afforded to these landscapes constrains the capacity to deliver houses. A win-win would be for government to accept a different approach in National Parks which ensures that funding for social housing is ring fenced to address the local need for affordable homes.

Another welcome approach would be for a different spatial objective to be set for National Parks and for areas around Parks. It is more logical that higher development expectations are placed on large urban areas around the Parks and lower development expectations are accepted in relatively poorly connected rural areas. The former regional planning framework highlighted this scenario well and established differential development expectations within a set of high level spatial objectives (including the need to respect the statutory purposes of the National Park), without pitching one authority against another. The Localism Act 2011 whilst providing excellent opportunities for parish level planning, also reduced the ability to plan strategically (putting in place the Duty to Cooperate), meaning that the clarity that had previously been set out no longer exists and each Authority having to plan for its own need.

Attempts have been made via National Parks England to better articulate the expectations on National Park Authorities as a result of the NPPF and Objectively Assessment Need (OAN). A stepped approach to taking account of National Park purposes in OAN was agreed across the National Parks but CLG have resisted agreeing this formally. Therefore the goal of the NPA's remains to focus on delivery of affordable housing and that to meet the full market and affordable housing needs (as set out in para 47) would conflict with the other very clear policies in the NPPF which seek to protect NPs and identify them as areas where development should be restricted.

Issues regarding the future health and vibrancy of National Park communities can also be driven forward and through the review of the National Park Management Plan which can then set a strategic context for the review of the Local Plan.

A future review of the full Local Plan and its spatial strategy could further explore the scope to be responsive to demographic issues (such as the ageing population) and also explore more proactive ways of identifying brownfield (conservation and enhancement led development). It is essential however that the exploration of options to widen scope for development in the National Park still reflects the priority to conserve and enhance the special qualities of the area for future generations. To be consistent with national policy it would not be appropriate or logical to promote development in areas that would not be promoted outside the National Park, e.g. by virtue of capacity, landscape sensitivity or a range of normal sustainability criteria. National Park settlements are inherently small, sensitive in character and deeply rural in location.

⁶ Section 62 Environment Act 1995: http://www.legislation.gov.uk/ukpga/1995/25/section/62

ANGELA RAYNER MP Ashton-under-Lyne

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Dr Carolyn Wilkins OBE
Chief Executive
Oldham MBC
Level 3, Civic Centre
West Street, Oldham OL1 1UG

9 December 2016

Dear Carolyn,

Thank you for your letter of 15th November regarding the Oldham Council resolution on Grammar Schools of 9th November.

I am extremely grateful for the council's support in our campaign against the Government's plans to introduce more new grammar schools and the points made in the resolution are extremely pertinent.

I should be grateful for a copy of the Secretary of State's response to your letter setting out Oldham Council's opposition to her plans.

Yours sincerely,

Angela Rayner MP

Ashton-under-Lyne





Dr Carolyn Wilkins OBE Chief Executive Oldham MBC Level 3, Civic Centre West Street Oldham OL1 1UG From the Minister of State

The Rt. Hon. John Hayes CBE MP

Great Minster House 33 Horseferry Road London SW1P 4DR

Tel: 0300 330 3000 E-Mail: john.hayes@dft.gsi.gov.uk

Web site: www.gov.uk/dft

Our Ref: MC/182972 Your Ref: Council – Licensing - 20161109

2 1 DEC 2016

Dear Carolyn

Thank you for your letter of 15 November to Chris Grayling, regarding the experience in your area about the operation by tractors and if they are suitably licensed. I am replying as Minister responsible for this issue.

The licensing of commercial haulage (by vehicles over 3.5 tonnes) is an area of law that is governed by European Legislation under EC 1071/2009. UK law reflects these requirements. The UK, along with most other Member States, exempt vehicles used in agriculture, horticulture and fisheries. Vehicles can only be exempted if they do not travel at more than 40kph or only travel short distances and, of course, are not carrying goods for hire and reward.

From what you have described it may be that the activity is not exempt and should be conducted by licensed haulage. As such, I recommend that you pass on the details you have on this, or future incidents to the Driver and Vehicle Standards Agency (DVSA) to investigate, at lntelligenceunit@vosa.gsi.gov.uk

As wider context, you may be interested to note that the Government recently consulted on requiring roadworthiness testing for tractors (with a design speed above 40 km/h) that are being used for non-agricultural haulage. The Department is currently considering the responses and a decision is expected to be announced in 2017.

I hope you find this useful.

Yours sincerely

THE RT. HON. JOHN HAYES CBE MP



Dr Carolyn Wilkins OBE
Chief Executive
Oldham MBC
Level 3, Civic Centre
West Street, Oldham OL1 1UG

Thursday, 14 December 2016

Dear Dr Wilkins

Re: Licensing of Agricultural Tractors

Thank you for your letter concerning the Council's resolution calling for the mandatory licensing of agricultural vehicles where they are used for the purpose of road haulage.

I am not aware that this is an issue that has been raised with the LGA before, perhaps because these particular licensing requirements are outside the scope of local government responsibility.

In view of the frustration this issue must be causing local residents in Oldham, the actions agreed in the Council's resolution seem appropriate. We are happy to support the council by seeking to identify whether other councils are experiencing similar issues and would like to support Oldham's resolution.

If the relevant officer in Oldham would like to make contact with the LGA, Ellie Greenwood - Senior Adviser (020 7664 3219 or via ellie.greenwood@local.gov.uk), we can discuss the best way of doing so.

Yours sincerely

Robert Salling

Lord Porter of Spalding CBE Chairman

Local Government House, Smith Square, London SW1P 3HZ T 020 7664 3000 F 020 7664 3030 E info@local.gov.uk www.local.gov.uk Chief Executive: Mark Lloyd





Gareth Llewellyn Chief Executive Driver and Vehicle Standards Agency 2nd Floor Berkeley House Croydon Street BRISTOL BS5 0DA T (0117) 954 3211 www.gov.uk/dvsa

Dr Carolyn Wilkins Chief Executive Oldham MBC Level 3, Civic Centre West Street Oldham OL1 1UG

our ref: 1612/00159

15 December 2016

Dear Dr Wilkins,

Thank you for your letter of 15 November 2016 about the licensing of agricultural tractors in the Oldham area.

I appreciate the concerns you have raised. I can assure you that we are aware of the issue and are targeting the subject vehicles in the Oldham and Royton area. We have issued three prohibitions to the operator in question, Whitfield Dairy Farm Ltd, and their vehicles that have not yet been presented for clearance.

On 18th October 2016, we attended a meeting in Royton Town Hall along with Royton Council, Greater Manchester Police and the Environmental Agency to discuss the operator. Our intelligence unit have been alerted to Whitefield Dairy Farm Ltd and are now fully aware of the situation. HM Revenue and Customs (HMRC) have also been made aware.

In relation to the operator, Whitfield Dairy Farm Ltd had their Goods Vehicle Operators Licence revoked on 1 February 2016 and were told a reapplication would not be considered for at least 9 months. A Goods Vehicle Operators Licence is required when goods are transported for hire and reward by vehicles with a gross vehicle weight in excess of 3,500 kilograms. The regulations apply to the use of agricultural tractors if they are not being used for agricultural purposes. Since the licence was revoked, we have

inspected one vehicle which was considered for impounding. However, as the vehicle was leased from another party, they were given the opportunity to restore the vehicle. This party were told that any future encounters, in which the operator was proved to be using the vehicle for non-agricultural purposes, would result in DVSA impounding the vehicle.

We will continue targeting in the Oldham and Royton area; this includes any vehicles that are believed to be operated by Whitfield Dairy Farm Ltd, whilst in the course of our normal business with the resources we have available.

Yours sincerely

Gareth Llewellyn Chief Executive



Lord Gardiner of Kimble
Parliamentary Under Secretary of State for Rural

Affairs and Biosecurity

Nobel House 17 Smith Square London SW1P 3JR T 03459 335577 defra.helpline@defra.gsi.gov.uk www.gov.uk/defra

Dr Carolyn Wilkins OBE
The Chief Executive
Oldham MBC
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OL1 1UG

Your ref: Council - Puppy Farming - 20161109 Our ref: PO417278/SF

December 2016

Dear Date Wilkins.

Thank you for your letter of 15 November about the sale of puppies.

The Government is serious about improving the welfare of dogs in both breeding establishments and at point of sale. One of the ways this can happen is if potential buyers are more aware of what to look for when purchasing a dog or puppy. This is why we have helpful advice for potential buyers on the Government's official website. We also work with stakeholders to explore other ways in which such messages can reach those people considering buying a dog or puppy.

We are currently reviewing the laws on the animal activities licensing schemes, including those that regulate the selling of pet animals such as dogs and puppies. Earlier this year, we consulted on a number of proposals including one to apply specific welfare conditions to pet vendors. We have not proposed a ban on third party sellers of pets such as pet shops. A ban is opposed by many of the established animal welfare charities as they fear it could drive the sale of dogs and cats underground. Pet shops are already required to be licensed and in fact many no longer routinely sell either dogs or cats. Local authorities also have the power to restrict which types of pet can be sold at any pet shop on welfare grounds.

We have proposed that modern standards of welfare are applied to all pet shops and other commercial pet vendors even if they are trading on-line or selling from their home. As part of the licensing review, we are looking closely at introducing provisions to clarify the requirement in the regulations and make it consistent with the advice on the Government website, that puppies should not be purchased if they are under eight weeks of age.



We accept that dog breeding needs to be closely regulated. Dog breeding has attracted rogue breeders with little concern for animal welfare because they can make high profits from the sale of just a few puppies. The desire for pedigree dog breeds or specialist cross-breeds runs very high and the cost of acquiring such a dog can run into hundreds, or even thousands of pounds. Uncontrolled dog breeding can also lead to other issues relating to public safety and public nuisance.

Of course there can be unscrupulous people who exploit people's desire for pets to the detriment of animal welfare, but the welfare of all captive animals is protected by the Animal Welfare Act 2006.

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ANGELA RAYNER MP Ashton-under-Lyne

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Dr Carolyn Wilkins OBE
Chief Executive
Oldham MBC
Level 3, Civic Centre
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9 December 2016

Dear Carolyn,

Thank you for your letter of 15th November regarding Oldham Councils views on Ending Puppy Farming, and I will be sure to make representations to the Minister in respect of preventing unlicensed dog breeding.

If you have any questions or queries on this matter, please do not hesitate to contact my Constituency Office on **0161 672 1770**.

Yours sincerely,

Angela Rayner MP
Ashton-under-Lyne





HOUSE OF COMMONS

Dr Carolyn Wilkins Chief Executive Oldham Council Level 3, Civic Centre West Street OLDHAM OL1 1UG

Our Ref: KHM/PARK02002/02162630

22 December 2016

Dear Dr Wilkins

Thank you for your letters of 15th November, received 28th November, regarding resolutions passed by the Full Council on 9th November on a range of issues.

On obesity, I agree with the Council that the Government's childhood obesity strategy which was published in August is a missed opportunity from the Government. This report has been delayed three times, and is a woefully inadequate response.

Obesity is ruining the quality of life for growing numbers of people, starting with children. In 2014/15 the Department of Health spent £5.1 billion on obesity related illnesses alone. The delayed, watered down strategy shows that the Government are failing to take the obesity crisis seriously, and it is the next generation who will pay the price. The evidence from other countries is that no single measure is a silver bullet, so it is disappointing that there is no proper co-ordinated action to improve children's health. I will continue to do what I can to support stronger legislation on this issue.

On community pharmacy funding, you may be aware that Labour called an Opposition Day Debate on this issue in November after the Government announced it was pushing ahead with huge cuts to community pharmacy budgets. The cuts represent a 12% reduction on current funding levels for the rest of the 2015-16 financial year and a 7% cut next year. The cost of these cuts will be enormous with a Government Minister admitting earlier this year that up to 3,000 community pharmacies could close as a result.

These cuts have been forced through despite opposition from the pharmacy sector, communities that rely on pharmacies and MPs. NHS funding and resources are already stretched to breaking point with A&E waits lengthening and GP appointments becoming harder and harder to come by. Pharmacy closures will only pile more pressure on a health service already in crisis. Labour will stand up against these unfair cuts and we will also be urging Tory MP's whose constituencies will be badly affected, to stand with us. I will continue to press for the reversal of the cuts in Parliament, alongside Shadow Cabinet colleagues.

Debbie Abrahams MP is proud to represent the people of Alexandra, Lees, Saddleworth, Shaw & Crompton, St Mary's, St James' and Waterhead

On puppy farming, my Labour colleagues and I have long believed licensing requirements should be tightened in this area and that enforcement actions should be better targeted across the board.

While it has no plans to ban the sale of dogs by third parties, the Government is reviewing animal establishments licensing and has proposed tightening up the standards of welfare that apply to these sales. The Government has said it will publish, in due course, a document setting out its final proposals for modernising the animal activities licensing schemes. I hope that they will listen carefully and respond to the concerns that have been widely raised by organisations such as the International Fund for Animal Welfare, Battersea Dogs & Cats Home and the RSPCA, and act now to address the issue of puppy farming and to deter illegal dog breeding.

Breeding regulations must be brought into the 21st century and animal welfare standards should be applied to modern trading practices such as online trade. We also need to promote better education to encourage responsible dog ownership and breeding.

Thank you for also making me aware of the problems experienced in some parts of the Borough with noise and disturbance from agricultural tractors on public highways. I note that you have written on behalf of the Council to the Secretary of State for Transport and the DVLA on this issue. Please do let me know if there's anything further I can do to assist when you have received responses.

Thank you again for taking the time to contact me about the Council's resolutions.

Yours sincerely

DEBBIE ABRAHAMS MP

Oldham East and Saddleworth

Achte abraham

ANGELA RAYNER MP Ashton-under-Lyne

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Dr Carolyn Wilkins OBE
Chief Executive
Oldham MBC
Level 3, Civic Centre
West Street, Oldham OL1 1UG

9 December 2016

Dear Carolyn,

Thank you for your letter of 15th November regarding Oldham Councils views on funding for our local Pharmacies, and I will be sure to make representations to the Minister in respect of the concerns surrounding the NHS funding for our community Pharmacies, along with the risk of closure.

If you have any questions or queries on this matter, please do not hesitate to contact my Constituency Office on **0161 672 1770**.

Yours sincerely,

Angela Rayner MP
Ashton-under-Lyne

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Report to COUNCIL

Who put that there?: A street charter for Oldham

Portfolio Holder:

Councillor Jean Stretton, Leader of the Council

Officer Contact: Carolyn Wilkins, Chief Executive

Report Author: Jenni Barker, Strategy, Partnerships and Policy

Manager **Ext.** 1373

22 March 2017

Reason for Decision

At Full Council on 16 December 2015, a motion was <u>proposed</u> that the Council should create a Street Charter to support those who live in, work in or visit the borough who are visually impaired or blind. The issue was referred to Overview and Scrutiny and, following a period of research and engagement, a suggested Charter has been developed and approved by Overview and Scrutiny to return to Council for a decision.

Recommendations

1. It is recommended that the Street Charter is approved by Full Council.

Council 22 March 2017

Who put that there? A street charter for Oldham

1 Background information

1.1 At Council on 16 December 2015, it was proposed that the Council endorse the call to local authorities from the Royal National Institute for the Blind to engage with blind and partially sighted people in their area to develop a Street Charter to remove obstacles and hazards from the public realm. The issue was referred to Overview and Scrutiny and was discussed by the Board in March 2016. The meeting noted that some of these issues are multi-agency and that discussions would need to take place with partners about any proposed Charter. Following a period of research and engagement, this paper presents the suggested charter to Council for approval.

Aims and drivers

- 1.2 The Royal National Institute for the Blind (RNIB) is the leading UK national body representing those who are blind or partially sighted. They state that currently there are approximately 6,000 people (2.2% of population) in Oldham with some form of sight loss (either partial or complete). This figure is expected to rise to 9,000 by 2030. The RNIB's aim as an organisation is to end the isolation of sight loss and to help those who are suffering from partial or full sight loss to face the future with confidence.
- 1.3 The RNIB's overall aims are very complementary to our own aims for healthy communities. Our Locality Plan for health and social care is underpinned by a focus on early intervention and prevention, enabling choice, promoting independence, and helping residents to take greater control of their own health and wellbeing. Many of the issues focused on as part of the 'Who put that there' campaign have a limiting and detrimental impact on people's ability to do this.
- 1.4 As a co-operative council, our values include fairness, respect, working together and responsibility. These values are instrumental in ensuring that we are effectively tackling issues faced by those in the borough who are the most vulnerable and need specific support to be able to live independently and with confidence. In addition to our moral duty we also have a legal duty in relation to some of the issues being addressed. A summary of duties and responsibilities is at Appendix 1.
- 1.5 If Elected Members decided to champion the Street Charter we would be the first borough in GM to do so and may encourage other local authorities to develop their own Charter.

2 The campaign

- 2.1 The RNIB's 'Who put that there' campaign is a "call on local authorities to engage with blind and partially sighted people in their area and develop a <u>Street Charter</u> that puts a 'clear highway' policy at the heart of their local decision making". Amongst those councils already signed up are Hull City Council and Stockton Borough Council, with Newcastle, York and Bradford also making implementing changes to policies in some of the areas highlighted in the Charter. Liverpool is also currently in the process of signing up.
- 2.2 The Charter highlights eight of the most common and dangerous obstacles faced by those with sight loss:
 - Inaccessible pedestrian crossings
 - Parking on pavements
 - Advertising Boards

- Street and Café furniture
- Wheelie bins and recycling bags
- Overgrown shrubbery and branches
- New developments: Shared space
- Tactile paving
- 2.3 As well as undertaking research to find out how the Council and partners currently operate in respect of the eight areas, a meeting was organised between the Council, the RNIB and a group of partially-sighted and blind residents from the Henshaws Group. The general findings which take into account the results of the research are attached at Appendix 2, and the specific findings are at Appendix 3.

3 The suggested Charter for Oldham

- 3.1 The following Charter has been formulated using the suggested Street Charter content from the RNIB, but it also includes Oldham-specific suggestions that have been developed through the findings (see Appendix 2 and 3).
- 3.2 We will work with blind or partially sighted people to:
 - Establish a voluntary database for those with sensory impairments and the main support groups for those with impairments – this will help us to be proactive in communicating key information at a local level to those who are blind or partiallysighted.
 - Review the reporting system to ensure that our systems for reporting issues are
 easily accessible for blind or partially-sighted people, including the introduction of a
 facility for people to record that they are partially-sighted or blind when reporting an
 issue. This will enable us to collect specific data on issues within Oldham that are
 causing a problem for those who are blind or partially-sighted.
 - Identify how we can engage those who are blind or partially-sighted more effectively in decision making through greater involvement and consultation when changes are being discussed or planned i.e. involvement in Road Safety audits when planning new schemes
 - Identify how we can communicate most effectively and proactively about changes to highways or other issues that affect their ability to live independently and enjoy a good quality of life.
 - Identify how blind or partially sighted people may be able to effectively and proactively input into the review of crossings across the borough in conjunction with TfGM and the Community Lighting Partnership.
 - Identify any improvements which could be made to improve accessibility when out and about and help to promote these. For example, the focus group mentioned how yellow lines on steps would greatly assist accessibility where no such 'highlighter' exists. Additionally, Unity have suggested they work with the user group to identify works that need doing through sharing the programme of planned works in advance.
 - Develop an awareness campaign aimed at:
 - Residents: asking them to consider the needs of those who are blind or partially sighted more generally, and particularly in respect of parking, putting bins out, garden maintenance etc.
 - o **Businesses:** to raise the awareness of the hazards that A-boards and café furniture can cause and encourage them to adopt a safe alternative.

3.3 We will also:

 Analyse the number and nature of complaints / reports coming from particular areas to see if targeted activity in any residential area could help to relieve the most

- persistent and dangerous hotspots in relation to the eight issues highlighted by the RNIB, in particular badly placed bins and pavement parking.
- Work with elected members, residents and community groups to identify local solutions to some of these issues including volunteers who would be happy to assist other residents in keeping their shrubbery and branches under control, particularly where they may not have the skills or equipment to do so.

4 Options/Alternatives

- 4.1 Option one To approve the Street Charter If approval is given, work will start on progressing each of the commitments as set out in the Charter.
- 4.2 Option two Not approve the Street Charter If approval is not given, the process will come to a halt and no work will be undertaken to progress the commitments in the Street Charter.

5 **Preferred Option**

5.1 Option one is the preferred and recommended option.

6 **Consultation**

- 6.1 Consultation has taken place with:
 - Cllr Elaine Garry (nominated representative from the Overview and Scrutiny Board)
 - Lead officers for each of the areas covered by the Charter
 - Members of the Henshaws Group in Oldham which is a charity which supports people living with sight loss and a range of other disabilities

7 Financial Implications

- 7.1 The costs involved will be mostly staff time, which will be met by existing staffing budgets. Any additional costs of implementing the Street Charter are expected to be less than £2,000. This will be for communication costs such as postage and printing. Costs are expected to be incurred in the financial year 2017/2018 and will be met from the existing revenue budgets of Highways and the Strategy, Partnerships and Policy Team.
- 7.2 Consultation with the lead officers for each of the eight areas has taken place and they are agreeable to the suggested charter options and their implementation.

 (C. Holdaway Accountant)

8 Legal Services Comments

8.1 None (Colin Brittain)

9. **Co-operative Agenda**

- 9.1 The values of fairness, respect and responsibility are at the heart of the co-operative agenda and adopting this Street Charter complements those values.
- 10 Human Resources Comments
- 10.1 N/A
- 11 Risk Assessments

11.1	N/A
12	IT Implications
12.1	N/A
13	Property Implications
13.1	N/A
14	Procurement Implications
14.1	N/A
15	Environmental and Health & Safety Implications
15.1	N/A
16	Equality, community cohesion and crime implications
16.1	N/A
17	Equality Impact Assessment Completed?
17.1	N/A
18	Key Decision
18.1	No
19	Key Decision Reference
19.1	N/A
20	Background Papers
20.1	N/A
21	Appendices
21.1	Appendix 1: Legislation List
21.2	Appendix 2: General findings
21.2	Appendix 3: Specific findings

Appendix One: Legislation List

(Text taken from the 'Who put that there?' report by the RNIB)

There is a significant amount of legislation, regulations and guidance which are relevant to blind and partially sighted people's access to the street environment.

Keeping the streets clear

Under the Highways Act 1980 it is the duty of the highway authority to assert and protect the rights of the public to use and enjoy the highway (the term highway in this instance includes pavements). They also have a duty to prevent obstruction to the highway (again this means keeping pavements clear). It is a criminal offence under the Highways Act (and the Town and Police Clauses Act) to wilfully obstruct free passage along the highway, and to deposit anything on the highway which causes an interruption to, or obstruction of, the highway. So streets should be kept clear of obstacles and clutter, enabling people to walk along them without any problems.

The Equality Act

The Equality Act 2010 makes it unlawful for public authorities, including highways authorities, to discriminate in the exercise of a public function. They also have a duty to make reasonable adjustments including changing practices, policies and procedures which have the effect of discriminating; and to take reasonable steps to enable disabled people to avoid substantial disadvantages caused by physical features. The Act also requires local authorities to provide information that is accessible for everyone.

Inclusive mobility

In November 2005 the Department of Transport published "Inclusive mobility – a guide to best practice on access to the pedestrian and transport infrastructure". The aim of this guidance was to provide advice on best practice to assist professionals working in this field, and enable them to meet their responsibilities under the Disability Discrimination Act 1995 (DDA) (now the Equality Act). There is much in it for Highways Authorities to note. For example: "Apart from roadworks and scaffolding, there are many other, sometimes temporary, obstructions that can cause problems for disabled people, particularly those with visual impairments. **A-frame advertisement boards placed outside shops**, ladders, overhanging tree branches, **dustbins**, **vehicles and bicycles parked on pavements** are all potential hazards.

Wherever feasible, obstructions of this kind **should be kept to a minimum** and should not encroach on the clear space (horizontal and vertical) needed to provide safe passage for pedestrians."

Under the Equality Act Public Sector Equality Duty (PSED), public authorities, including highways authorities, are also required to have due regard to the need to eliminate discrimination under the Equality Act and, in order to advance the equality of opportunity between disabled and non-disabled people. This means anyone responsible for looking after the street environment has a responsibility to eliminate and tackle problems that make a highway inaccessible for those with a disability. It is simply not an option to leave things as they are.

Appendix Two: General Findings

General findings

The general findings and proposed solutions are in Table 1. Table 2 shows a summary of the suggested overarching proposals to be included in the Street Charter as well as a matrix showing which of the issues will be mitigated by each proposal:

Table 1: General findings and proposed solutions

General finding Proposed solution Whilst we have from the RNIB an It is proposed to establish a voluntary approximate number of people registered database for those with an impairment to blind and partially sighted, we do not know enable us to be more proactive. For who they are or whereabouts in the borough example, if the district team or local elected they are located. If we did know we could member is aware that a visually impaired not only ensure that communication was resident lives on a particular street they can improved but also we could alert the local keep a proactive lookout for issues in that area with overhanging branches or elected members and district teams in order for a more proactive stance to be taken to misplaced bins, accessible crossings etc. It will also help us to better engage with those ensure that we are better able to meet the standard set out in the Street Charter. who are blind or partially sighted (or who have other impairments) to ensure they are Additionally, it is proposed that we also garner information about the support groups kept up to date with changes such as to highways. A voluntary database would also for those with sensory impairments, such as Henshaw's and the Talking Newspaper so help with tackling some of the other general that we can ensure that they are also up to findings below. date and able to circulate information to their members. There is a lack of data as to how many It is proposed to address this by committing complaints or service requests received in as part of the Street Charter to ensuring that relation to the areas mentioned above, were we capture this information when residents made or received from residents in relation report issues. This will mean that we will be to their sight loss or the sight loss of family better able to assess the impact of issues or friends. It is therefore difficult to evaluate and the problems it may be causing when the extent to which proactive, targeted responding to the request. The work that is activity or support might be needed / would taking place (as part-implementation of the help. Health and Social Care Act) to establish an Accessible Information Standard in Oldham will help significantly in addressing this issue. Nationally health and social care organisations implemented this standard from the end of July 2016. The reporting system for any of these issues We need to work with those who are blind seemed to be inconsistent in relation to and partially-sighted to review and improve accessibility and then in terms of follow up our reporting systems to ensure that and feedback after the issue. reporting is quick and accessible, and that there is an agreed channel for feedback on the issues. By being more aware of the issues faced by It is proposed to address this by committing those who are blind or partially sighted, the in the Street Charter to developing an general public (e.g. residents and awareness campaign with residents and businesses) could make a significant businesses about the dangers faced by difference to many of the issues highlighted those who are blind or partially-sighted

when navigating the street. The campaign

in this campaign (e.g. giving consideration

to pedestrians when parking their car, putting their advertising boards out or maintaining their gardens). This links back to fairness and helping people to consider others. This lack of awareness / consideration was a recurring theme throughout our research and analysis and was raised several times throughout the focus group. More worryingly, there was also anecdotal evidence that some behaviour i.e. running red lights and not stopping to let people cross or give way, had led to near-misses, injuries and, in once case a partially-sighted lady actually being run over.

will include awareness of the problems that A-boards, bins, parking on pavements, etc. can cause and provide some points as to how residents and businesses can help alleviate some of these problems. It could also raise awareness of other issues with other audiences including bus drivers and pedal cyclists. Additionally, the campaign will give us the opportunity to communicate other related information such as the difference between the different sticks that blind and partially sighted people carry (e.g. white stick, white stick with red band etc). This will enable others to recognise those who have impairments and as a result be more aware of their needs.

We could also link up with the Henshaws Charity at the Link Centre to promote some of their work around Life Hacks and coping with visual impairment.

There is a low level of recorded engagement in planning consultations from those who are blind or partially sighted. There is undoubtedly a role for them to play in respect of informing decision making, particularly when it comes to issues in relation to changes to highways and crossings.

We consult on new schemes and changes to schemes in line with legislation but there may be more we can do to encourage those with sensory impairments who may be more affected than others to contribute to consultation exercises. We will work with those who are blind or partially-sighted to work out how best to do this. The voluntary database would provide a database of people who we could contact to let them know about consultations.

Often a lack of information or communication about these issues can lead to a lack of understanding and knowledge in how to combat them. For example, a number of the residents who took part in the focus group were unaware of the spinning cones on the pedestrian crossings which are an additional safety feature specifically for those with sight loss. This is another recurring theme that was evident throughout the research and analysis.

It is proposed that through the Street Charter we commit to work with blind and partially sighted people to identify how best public services can ensure that messages are effectively communicated. An example of the type of communications include temporary roadworks or changes to crossings. The voluntary database would provide a database of people who we could contact to let them know about consultations.

There is a wider group affected by these issues including those with other sensory impairments, people who use a wheelchair to get around and families with young children who use pushchairs and prams.

Whilst being focused on those who are blind or partially sighted, it is suggested that this Street Charter will also address the needs of other vulnerable groups who are affected by these issues.

Table 2: Suggested overarching Street Charter proposals for discussion

Proposal	Inaccessible crossings	Parking on pavements	A-boards	Street and café furniture	Wheelie bins and recycling bags	Overgrown shrubbery and branches	Tactile Paving	Shared space
Data collection: Establish a voluntary database for those with sensory impairments and the main support groups for those with impairments.								
Reporting: Work with blind or partially-sighted residents to ensure that the reporting system is easily accessible for blind or partially-sighted people								
Reporting: Provide the facility for people to record that they are partially sighted or blind when reporting an issue								
Raising awareness: Run an awareness campaign aimed at residents asking them to consider the needs of those who are blind or partially sighted when parking on the pavement if absolutely necessary.								
Consultation: Work with blind or partially sighted people to identify how we can engage them more effectively in decision making i.e. involvement in Road Safety audits when planning new schemes								
Communication: Work with blind and partially sighted people to identify how we can communicate more effectively about changes to highways or systems								

Appendix three: Specific findings and recommendations

As well as overarching proposals for the Street Charter, we have also looked at each of the specific issues and the suggestions from the RNIB as to what local authorities could include on the Street Charter. Some of these are already in place in Oldham. In each section there is a summary showing Oldham's current position against the RNIB suggestions. Additionally, where there has been an additional action identified which we could possibly look to adopt as part of a Street Charter, this is also recorded.

Inaccessible pedestrian crossings

The RNIB state that the "provision, or absence, of accessible crossing points affects blind and partially sighted people's desire and ability to get around" and this was definitely a priority issue for the focus group. As highlighted above, one of the main issues raised was the lack of a beeping noise on new crossings; an issue which was addressed quickly by explaining that there is now a small cone underneath the yellow box that revolves when it is safe to cross. It did highlight though how important it is to ensure that these improvements and changes are communicated effectively – how this is best done however needs to be informed through further consultation with blind or partially sighted residents (see above point re: communication).

In terms of where Oldham is in relation to the options on the RNIB Street Charter:

Street Charter option	Oldham position
Work with blind and partially sighted people to review and audit crossings.	Our signalised crossings are inspected annually by TfGM and the Community Lighting Partnership inspect Zebra Crossing Belisha Beacons in the Borough. This inspection does not involve users of the crossings, including those who are blind or partially sighted.
Enforce national guidance when it comes to the use of audible beeps, rotating cones and tactile paving.	Oldham does ensure compliance with national guidance.
Regularly monitor and maintain the accessibility of crossings and look at increasing crossing times, especially in busy areas.	Faults or issues are received by Unity Traffic Section who forward them to TfGM. Faults or issues are submitted directly to TfGM on their website. There is currently no provision for users to give their status in terms of declaring a sensory impairment.
Ensure that reporting processes for potential new crossing points are accessible for blind and partially sighted people	New / amended crossing points are considered usually either a) As part of a Casualty Reduction Scheme where there is evidence of pedestrian related accidents taking place on the highway; b) As part of a Planning requirement stipulated by the Authority where a new development is likely to increase the demand to cross the highway at a particular point, within an area or put pressure at an existing facility or junction such that an upgrade is required; or c) following a request from the Public or Ward Councillors where there is a user

demand but not necessarily a significant accident problem. As part of the TMU and
ModGov process which forms part of all
three of the above, consultation takes place
with Emergency Services, Public Transport,
Ward Councillors and the Public.

In addition to the suggested overarching Street Charter points listed at Section 2, it is proposed that we will also:

 Work with blind and partially sighted people and TfGM and the Community Lighting Partnership to identify how they may be able to effectively and proactively input into the review of crossings in the borough.

Parking on pavements

The RNIB state that: "Drivers that use the pavement for parking often think they are doing the right thing by keeping the road clear, but fail to realise the consequences of their vehicle now blocking the footpath. The result is that people with sight loss often cannot see the obstruction until it is too late, and collide with the parked vehicle."

Pavement parking is a growing issue nationally not just for people who are visually impaired or blind, but the wider community (including those in wheelchairs and with prams or pushchairs) and it seems to have become common practice by many motorists, particularly in residential areas. The practice tends to be more prevalent where residents do not have off-street parking and therefore rely on parking within the highway, or where off-street parking facilities cannot accommodate all the vehicles kept at the one address. Additional hazards are caused by cars parking on the roadside near tram tracks, which could cause a blind or partially sighted person to swerve into the tram tracks to avoid the car and also by parking in pedestrianised areas outside of permitted times (including vehicles which belong to those that are carrying out works on the pedestrianised area)

Although local restrictions exist, there is currently no national ban on pavement parking across England and Wales. One was included in the Road Traffic Act 1974, but it was never enacted and was eventually repealed in 1991.

There has been a complete ban on pavement parking in operation in London for the past 40 years. There was a move nationally in 2015 to introduce this to the rest of the country through the passing of a Pavement Parking (Protection of Vulnerable Persons Bill) but this Bill was withdrawn on its first reading.

The RNIB Street Charter options include:

Street Charter option	Oldham position
Ban pavement parking and support national legislation to do this.	An outright ban on pavement parking would be very costly to introduce and almost impossible to enforce in some areas. It is important to recognise that provision of suitable spaces needs addressing when new estates and developments are being planned.
Use existing powers such as Traffic Regulation Orders to introduce bans where practical.	The local authority does have powers to introduce orders which prohibit vehicles from parking on the pavement, and to do this it would have to devise a policy for which areas would be appropriate for

	consideration. Additionally, for such restrictions to be successful there would have to be regular enforcement taking place; this can be difficult within residential areas which are remote from the main route network.
Work with the police to use their existing powers under the Highways Act and other legislation to keep the pavement clear of obstructions caused by parked vehicles.	The Highway Authority experiences problems trying to introduce measures within residential areas which affect parking, due to the disruption it causes for the residents, consequently if there are small areas where a problem of this nature is reported, the help of the Police is usually sought. In Oldham, Traffic PCSO's attend many of the incidents and will act on a complaint by issuing a TOR (Traffic Offence Report) but they do not actively go out ticketing vehicles parked on the pavement. The Police also have the powers to prosecute motorists with the offence of obstruction; the local authority does not have such powers within the footway area.
Work with the police to engage with blind and partially sighted people and the wider community to improve awareness of the dangers of parking on pavements.	This is something that Oldham is keen to pursue. One of the things that would help the situation the most is car drivers being as considerate as possible if having to park on the pavement i.e. ensure there is a good amount of space for pedestrians to get round the vehicle. This could form part of a TFGM campaign to improve the situation across the region.

In addition to the suggested overarching Street Charter points listed at Section 2, it is proposed that we:

Analyse the number and nature of complaints / reports coming from particular areas to see
if targeted activity in any residential area could help to relieve the most persistent and
dangerous hotspots.

Advertising Boards

The RNIB state that: "Nearly half of all blind and partially sighted people who participated in our research stated that they had collided with an A-board in the last three months, often resulting in cuts and grazes. The temporary and mobile nature of these boards means that blind and partially sighted people cannot learn where they are, so struggle to avoid walking into them."

Street Charter option	Oldham position
Have a zero tolerance of A-boards on	We do not licence 'A' boards or insist they
pavements and have clear policies	are removed. The Council does receive
available to the public.	complaints about 'A' boards obstructing the
	highway which Officers do pick up;
	however in terms of enforcement or

	inspection, the Council currently has neither the capability nor capacity to
	monitor this issue and enforce.
Work with local blind and partially sighted	We do not currently liaise directly with blind
people to monitor and mitigate the impact of	and partially sighted people to do this, but
any temporary obstructions that appear on	is something that we are keen to address
pavements.	in future. (See consultation and
	engagement on suggested general
	approach above).
Work with local business owners to make	We do follow up on reports of badly-placed
them realise how A-boards cause real	or obstructive A-boards. This would
difficulties for blind and partially sighted	definitely be part of the awareness
people and to consider alternative forms of	campaign with the public suggested in the
advertising.	general approach above.

In addition to the suggested overarching Street Charter points listed at Section 2, it is proposed that we:

• Work with businesses to raise the awareness of the hazards that A-boards can cause and encourage them to adopt a safe alternative.

Street and café furniture

The RNIB state that: "Permanent street furniture which is sensibly placed, like railings and benches, can be useful navigation aids for people with sight loss. However, problems are caused when they are poorly placed and managed, overused, or when the obstacle itself is hard to see or detect properly with a white cane. Over half of blind and partially sighted people who participated in our research have collided with both permanent and temporary street furniture."

Street Charter option	Oldham position
All cafe furniture must be licensed, with care being taken to ensure that the tables and chairs are adequately cordoned off and do not constitute a hazard. Licensing requirements must be enforced.	Oldham Council currently allow street furniture in a small number of premises in the town centre which are either cafes or seating outside pubs. The number of complaints is very low and any issues are investigated by officers.
Set up accessible ways for blind and partially sighted people to report collisions and injuries they experience.	The collection of data and information in regard to these issues is going to be critical if any of the issues are going to be rectified effectively. One of the general
Monitor how many blind and partially sighted people are being injured due to collisions with obstacles.	recommendations in Section 2 relates to identifying any improvements that can be made to the current system in terms of accessibility and logging that the issue is being reports by people who are blind or partially sighted in relation to their safety.
In accordance with section 175A and the PSED, undertake a street furniture audit with blind and partially sighted people to ensure that it is as safe as it can be.	Oldham will work with local groups and the RNIB to see how best we can undertake proactive engagement of blind and partially sighted people in the design and placing of street furniture (see general
In accordance with section 175A and the PSED, when town centres and neighbourhoods are redeveloped, proactively engage with blind and partially sighted people around design of the	recommendations in section 2).

development and implementation of street
furniture.

In addition to the suggested overarching Street Charter points listed at Section 2, it is proposed that we:

• Work with businesses to raise the awareness of the hazards that café furniture can cause and encourage them to adopt a safe alternative.

Wheelie bins and recycling bags

The RNIB state that: "Our survey results showed that just over half of the blind and partially sighted people who participated have collided with wheelie bins and recycling sacks. Some people even told us they avoid going out on bin days because it was just safer to stay indoors, despite this often being inconvenient for them."

As in the case of pavement parking this is an issue which affects those in wheelchairs and those with prams and pushchairs.

Street Charter option	Oldham position
All bin crews to be trained in why it is so important to store bins as safely as possible.	Bin crews are trained in placement of bins following collection with particular attention on the need to consider partially sighted or blind residents. Additionally, all crew members have at least two recorded inspections a month with quality of work and placing bins back neatly being recorded within the inspection. This area of performance is also linked to the individual's appraisal.
Run awareness campaigns to encourage residents to be considerate in how they place their bins.	Due to the variants in collection points we do not stipulate to residents the way in which they place bins for collection, although we do state the collection point (i.e. front of property, collection point etc). However including thoughtful placement of waste bins (both for residents and bin crews) in a wider campaign around raising awareness of those issues faced by blind and partially sighted people would be a valuable.
Give consideration to the requirements of the Equality Act in relation to their waste collection policies	The current waste collection policies have undergone EIA and adjustments have been made for a number of the protected groups.
When negotiating contracts with waste management companies, build in 'clear highway' policies as part of the contract.	All Oldham's waste collections are carried out in house and so no contracts with management companies is necessary.
Where residents can leave bins in an accessible area off pavements and footpaths, this should be required and bin crews should return bins back to this safe place as well.	Due to the variants in collection points we do not stipulate to residents the way in which they place bins for collection, although we do state the collection point (i.e. front of property, collection point etc). Bin crews are trained in placement of bins.

In addition to the suggested overarching Street Charter points listed at Section 2, it is proposed that we:

 Monitor and analyse the number of reports of badly placed bins (by those with sight loss, disability or prams and pushchairs) to see if targeted activity in any residential area could help to relieve the most persistent and dangerous hotspots.

Overgrown shrubbery and branches

The RNIB highlight the issue of overhanging shrubbery and branches especially during the summer months. This is one particular issue which can be mitigated both by the Council and private landowners / landlords and homeowners.

Street Charter option	Oldham position
Set up accessible ways for blind and partially sighted people to report overgrown shrubbery and branches.	We already have accessible ways for these issues to be reported; however we do need to ensure that these are being adequately communicated. Blind and partially sighted people can currently report issues by contacting Unity for private and environmentalservices@oldham.gov.uk for those owned by the council.
Act swiftly upon these reports by alerting the residents or taking action if it is a council-owned property.	If we receive a report outside the normal pruning programme we will aim to inspect the site and prune the shrubs away from the public highway if they belong to the council. Although it is difficult to give exact timescales due to the potential scale of some of the work, if council-owned we will try to deal with the issue within two weeks. The sooner we are made aware of the problem the better. If the shrubs are privately-owned our colleagues in Unity will write to the landowner and ask them to cut back the shrubs from the adopted highway to their boundary. If they fail to do this within a given time then we will cut them back and charge the landowner for the work. The response time very much depends on the extent of the problem and in cases where there is a significant issue this can take slightly longer.
Run awareness campaigns to encourage residents to be considerate in managing their shrubbery and trees.	This issue could be included in an awareness raising campaign regarding the problems that this issue causes for blind or partially sighted people (as well as everyone else!)

Oldham recommendations

In addition to the suggested overarching Street Charter points listed at Section 2, it is proposed that we:

• Work with elected members, residents and community groups to identify local solutions to some of these issues including volunteers who would be happy to assist other residents in keeping their shrubbery and branches under control, particularly where they may not have the skills or equipment to do so.

Shared space

The RNIB state that: "We all want to make our streets safer for pedestrians, but many people do not realise what a devastating impact removing crossings, kerbs and tactile paving has on people with sight loss. Over half of the blind and partially sighted people in our research reported that recent building developments in their area had made it harder for them to get about."

Street Charter option	Oldham position
Work with blind and partially sighted people to assess existing shared spaces on grounds of safety. Where safety issues are identified, mitigating measures need to be taken including the reintroduction of kerbs and crossings.	Unity Highway Inspectors undertake their duties as part of the Council's ongoing Highway "Safety Inspection" Policy. They investigate and help mitigate claims against the Council for slips, trips and falls.
In accordance with the PSED, involve and consult with blind and partially sighted people when new shared space schemes are put forward and make any necessary changes to the schemes. Where this is not possible, they should consider whether or not the scheme should still go ahead.	As part of the process for both new and modified schemes, a Non-Motorised User (NMU) Audit is undertaken during the design stage along with similar engagement through the normal public consultation channels.

Oldham recommendations

In addition to the suggested overarching Street Charter points listed at Section 2, it is proposed that we:

Work with blind or partially sighted people to identify any improvements which could be
made to shared spaces. For example, the focus group mentioned how yellow lines on steps
would greatly assist accessibility where no such 'highlighter' exists. Additionally, Unity have
suggested they work with the user group to identify works that need doing through sharing
the programme of planned works in advance.

Tactile paving

Oldham Council currently operate at the RNIB ideal in terms of tactile paving. The Council is keen though to stress that it welcomes reports of tactile paving being broken or unsafe and so this is included in the general street charter requirement around reporting mechanisms and the need to be able to log if the issue is being made on the grounds of particular danger to someone with sight loss.



Report to COUNCIL

Change of Committee Membership

Report Author: Elizabeth Drogan, Head of Constitutional Services

Ext. 4705

22nd March 2017

Reason for Decision

To appoint a new Licensing Committee Chair for the remainder of the 2016/17 Municipal Year, following the resignation of the current Chair.

Recommendations

That Councilor Norman Briggs be appointed Chair of Licensing Committee for the remainder of the 2016/17 Municipal Year.

Council 22nd March 2017

Change in Committee Membership

1 Background

1.1 Following the resignation of the current Chair of Licensing Committee, Council is asked to agree to fill the vacancy.

2 **Current Position**

2.1 The Administration have proposed that Councilor Briggs be appointed Licensing Committee Chair for the remainder of the 2016/17 Municipal Year.

3 Options/Alternatives

3.1 n/a

4 Background Papers

http://committees.oldham.gov.uk/documents/s69064/Appointment%20of%20Committees%20and%20Composition%20of%20Political%20Groups%202016.05.08%2044%204IND%20FINAL.pdf